

**City Council Work Session
December 2, 2019**

CITY OF BILLINGS

FY 21 - 25 DRAFT CAPITAL IMPROVEMENT PLAN



Agenda

- 1 Overview of CIP and Budget Processes
- 2 Public Works CIP
- 3 Parks & Recreation CIP
- 4 Questions and Comments

The Budget Process

July 1

**Fiscal
Year
Begins**

September

Public safety mill levy & assessments for PD1 & light districts for current fiscal year approved by Council

October - December

CIP for next 5 fiscal years developed by staff; public hearing & adoption by City Council of CIP, ERP & TRP

January - February

Operating budgets & revenue projections for next fiscal year developed by staff

May

Next fiscal year budget presented to Council; water & wastewater rates & fees for next fiscal year adopted

June

Public hearings & Council adoption of:
Next fiscal year budget
Solid waste fees
Mill levy rates for General Fund, Transit, Library & Public Safety
Assessments for Arterial, Street Maintenance Districts & Storm

What a CIP is:

- A document that shows the community what projects are planned
- A framework for funding capital projects
- A statement of intent

What a CIP is Not:

- An appropriation of funding
- An approved budget
- A static plan



Multiple Revenue Assumptions Used to Develop CIP

Assumptions Dependent on External Factors:

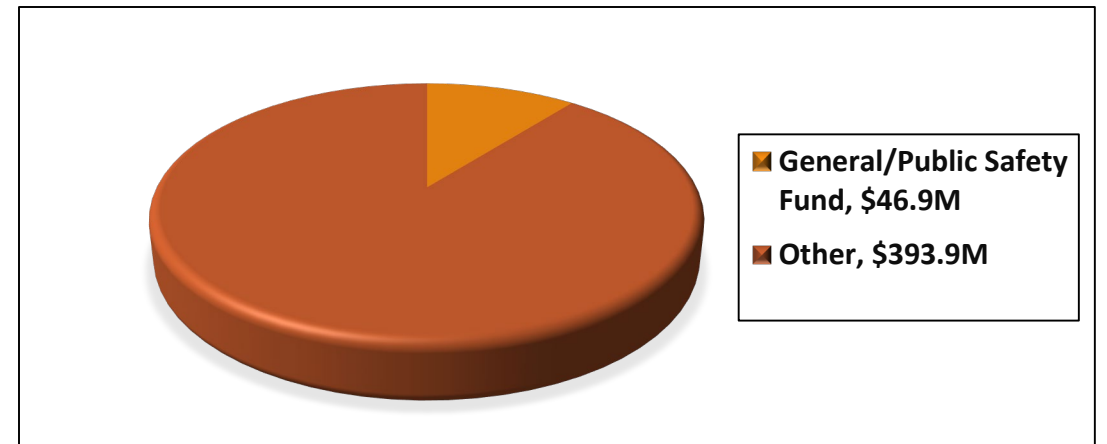
- Private contributions received as expected for Planning & Parks & Recreation departments in amounts specified on page 18 of the CIP
- Grants acquired for Aviation & Transit, Planning, Parks & Recreation, & Public Works departments in amounts specified in the CIP on pages 19-20
- Gas Tax/BARSAA revenues available as estimated by staff
- Public safety mill levy passed to fund 2 new fire stations, non-debt portion of new cityhall, & debt service on new cityhall
- Water user fees will be received as estimated

Assumptions Dependent on Future City Council Action:

- Bond sales approved for Cityhall & South Billings Aquatic/Recreation Center projects & Public Works water, sidewalk, & SID projects in the amounts specified on page 19 of CIP
- Arterial, Storm, & Street Maintenance District Assessments increased annually according to CCI
- PD1 assessments are increased by \$733,333 in FY21, \$666,666 in FY22, and \$1 million in fiscal years 23–25 and inflationary increases are also approved each year

General and Public Safety Funding

Project	FY21	FY22	FY23	FY24	FY25	Total
New City Hall	\$40,929,643					\$40,929,643
Construction of Fire Station #8		\$3,000,000				\$3,000,000
Construction of Fire Station #9					\$3,000,000	\$3,000,000
Total \$46,929,643						



Public Works Discussion

- Bike Boulevards
- Hollowell Lane
- 32nd Street – King to Gabel



Public Works - Bike Boulevards

Bike boulevards are important because they

- Encourage bicyclists to use slower traffic residential streets instead of major arterials which increases vehicular efficiency on the arterials
- Create safer routes to school for students riding bicycles
- Create safe connection for both commuter and recreational bicyclists
- Reduce cut-through traffic in neighborhoods



Council adopted 2017 Bikeway & Trails Master Plan

- Identifies several corridors for bike boulevards
- Included bike boulevards in short-term list that Public Works is programming into its construction projects through the CIP

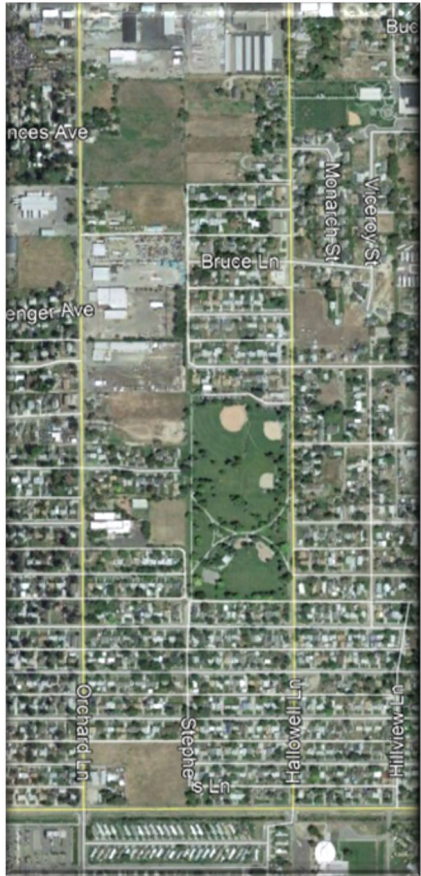
Council adopted 2011 Complete Streets Policy

- Supports construction & modification of transportation corridors to accommodate all users
- Find safe ways for bicyclists & pedestrians to travel in the community

Bike boulevards are a tool to accomplish these objectives

FY21 – FY25 Total
\$515,000

Public Works- Hallowell Lane



Council and public requested the construction be moved up to this fiscal year

- Design not yet started
- Staff does not believe it is feasible to be under construction before June 30th

Funding Source	Year	Total
S. TIFD Revenues	PRIOR	\$300,000
S. TIFD Revenues	FY21	\$1,480,000
Water Revenues	FY21	\$150,000
Project Total \$1,930,000		



**FY21 – FY25 Total
\$1,630,000**

DRAFT FY21 – FY25 CIP

Public Works- 32nd Street West – King Avenue to Gabel



Year	Total
PRIOR	\$400,000
FY21	\$2,800,000
FUTURE	\$1,000,000
Project Total \$4,200,000	

- Phase 1 (FY 21) - King to BBWA
- Phase 2 (FY 26 or later) - BBWA to Gabel
- Council and public requested phase 2 to be constructed in FY 21
 - Another CIP project would need to be cut/deferred



FY21 – FY25 Total
\$2,800,000

Public Works- 32nd Street... *continued*

Annual/Maintenance Programs Using Gas Tax/Arterial	FY21	FY22	FY23	FY24	FY25	Total
Annual ADA Replacement	\$250,000	\$250,000	\$250,000	\$250,000	\$250,000	\$1,250,000
Annual Gravel Street Reconstruction			\$250,000	\$250,000	\$250,000	\$750,000
Annual Pedestrian Crossings	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000	\$500,000
Annual SIDs	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$250,000
Annual Street Reconstruction		\$77,475	\$300,000	\$300,000	\$300,000	\$977,475
Intersection Capacity Improvements	\$500,000	\$500,000	\$500,000	\$500,000	\$500,000	\$2,500,000
Misc., Curb, Gutter, and Sidewalk Programs	\$271,732	\$300,000	\$300,000	\$300,000	\$300,000	\$1,471,732
PAVER Program	\$1,478,268	\$1,522,525	\$1,150,000	\$1,150,000	\$1,150,000	\$6,450,793
Traffic Signal Controller Upgrade	\$650,000	\$650,000	\$650,000			\$1,950,000
Travel Corridor Coordination	\$100,000	\$100,000	\$50,000	\$50,000	\$50,000	\$350,000

Other Projects Using Gas Tax/Arterial Funds	FY21	FY22	FY23	FY24	FY25	Total
36 th Street (Central Avenue to Broadwater Avenue)			\$250,000	\$2,250,000		\$2,500,000
6 th Avenue North Multi-use Trail				\$450,000		\$450,000
Bike Lanes/Boulevards	\$215,000			\$150,000	\$150,000	\$515,000
Broadwater Avenue (Vermillion Drive to Shiloh Road)				\$600,000	\$3,000,000	\$3,600,000
Inner Belt Loop				\$7,000,000		\$7,000,000
Mullowney Road		\$400,000	\$3,643,000			\$4,043,000
Water- West End Reservoir/ City Lakes (Hesper Road)		\$1,000,000				\$1,000,000
Wicks Lane (Main Street to Bitterroot Drive)					\$2,100,000	\$2,100,000

Parks and Recreation Discussion

- PD 1 Funding Requests
- Inflation/Purchasing Power
- Prioritization of PD 1 Projects



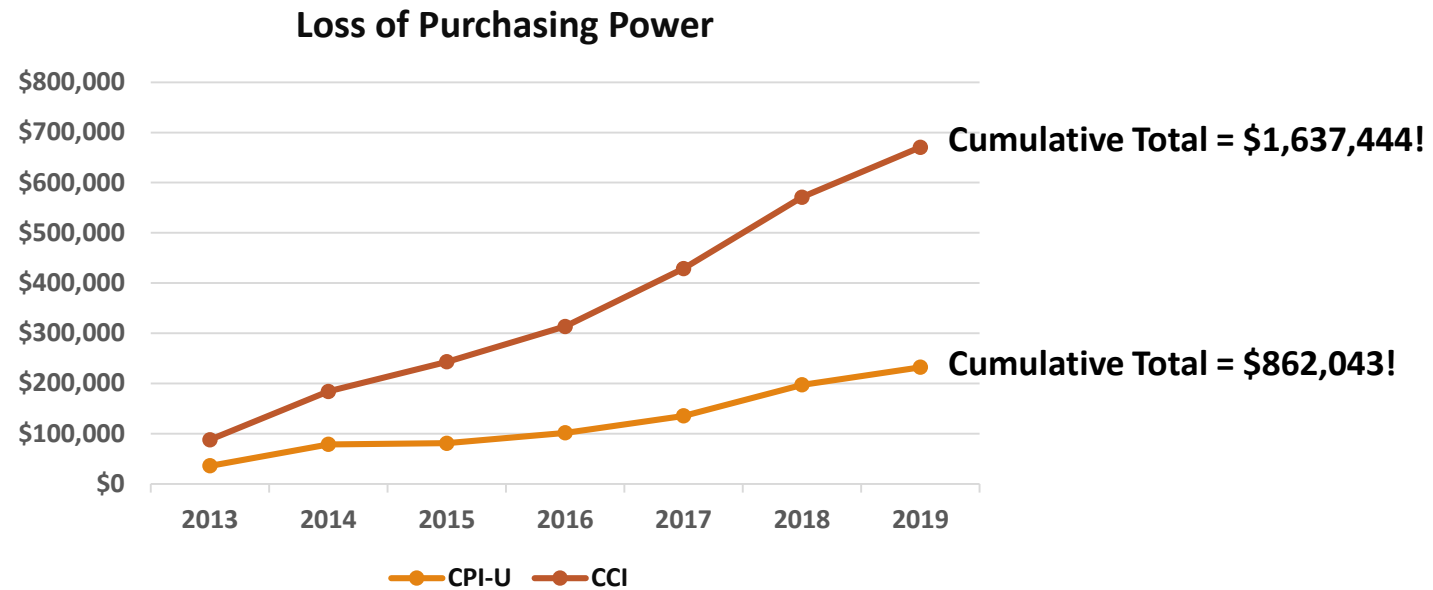
Park District 1 – The Ask

Park District 1 Funding Needs	2020	2021	2022	2023	2024	2025
CIP	\$1,300,000	\$1,700,000	\$1,751,000	\$1,803,503	\$1,857,600	\$1,913,344
Park Development		\$333,000	\$666,000	\$1,000,000	\$1,000,000	\$1,000,000
Total Capital	\$1,300,000	\$2,033,000	\$2,417,000	\$2,803,503	\$2,857,600	\$2,913,344
O&M	\$700,000	\$700,000	\$721,000	\$742,630	\$764,909	\$787,856
Total PD1	\$2,000,000	\$2,733,333	\$3,138,666	\$3,546,160	\$3,622,545	\$3,701,221

Estimated Increase	2020	2021	2022	2023	2024	2025
Cost Per Household (\$200,000 Home)	\$26.60	\$36.00	\$41.00	\$46.00	\$47.00	\$48.00
Includes one-time catch up of \$400,000 and 3% annual increase						

Park District 1 – Loss of Purchasing Power

Funding by Fiscal Year	2012	2013	2014	2015	2016	2017	2018	2019	Total
Annual Increase	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	+ \$00
Park District 1 Actual Funding	\$2,000,000	\$2,000,000	\$2,000,000	\$2,000,000	\$2,000,000	\$2,000,000	\$2,000,000	\$2,000,000	\$16,000,000
Annual Consumer Price Index Increase (CPI-U)	1.7%	1.8%	2.1%	0.1%	1.0%	1.6%	2.9%	1.6%	+ \$862,043
Funding with CPI Increases	\$2,000,000	\$2,036,000	\$2,078,756	\$2,080,835	\$2,101,643	\$2,135,269	\$2,197,192	\$2,232,347	\$16,862,043
Annual Construction Cost Index Increase (CCI)	2.6%	2.6%	2.6%	2.7%	2.3%	3.7%	3.5%	2.7%	+\$1,637,444
Funding with CCI Increases	\$2,000,000	\$2,052,000	\$2,105,352	\$2,162,197	\$2,211,927	\$2,293,768	\$2,374,050	\$2,438,150	\$17,637,444



How are Projects Selected for the CIP?

Priority 1 - Safety, Health & Welfare

Priority 2 - Preventing Closures/Removals

Priority 3 - State & Federal Compliance (ADA)

Priority 4 - Survey Responses/Public's Priorities

Priority 5 - Efficiency Savings

Parks and Recreation PD1 Projects

PD1 Projects in Priority Order	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	Total
1.) Community and Senior Center Roof Replacement	125,000					125,000
2.) Castlerock Park Playground Replacement	400,000					400,000
3.) Terry Park Playground Replacement	300,000					300,000
4.) Lillis Park Playground Replacement	300,000					300,000
5.) Riverfront Park Road and Parking Lot Repairs	575,000	415,000				990,000
6.) Rose and South Parks Pool Liner Replacement		212,000				212,000
7.) South Park Bathhouse Renovation Study		74,000				74,000
8.) Ponderosa Park Irrigation Automation		450,000				450,000
9.) North Park Playground Replacement		400,000				400,000
10.) Arrowhead Park Playground Replacement		200,000				200,000
11.) Pioneer and Hawthorne Parks Wading Pool Evaluation			80,000			80,000
12.) Rose Pool Spray Feature Upgrade			100,000			100,000
13.) Grandview Irrigation Automation			300,000			300,000
14.) Highland Park Playground Replacement			200,000			200,000
15.) Highland Park Irrigation Improvements			300,000			300,000
16.) Swords Rimrock Park Road and Parking Lot Repair			823,503			823,503
17.) South Park Pool Renovation				80,000	3,690,944	3,770,944
Coulson Park Development Phase 1	333,000					333,000
Poly Vista Park Development*		666,000	1,000,000	1,000,000		2,000,000
Centennial Park Development Phase 2					1,000,000	1,000,000
Total	2,033,000	2,417,000	2,803,503	1,080,000	4,690,944	9,025,447

} Park Development Projects

Private Contributions for Park Development Projects	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	Total
Centennial Park Playground Development	300,000					300,000
Poly Vista Park Development		3,000,000				3,000,000

Comments and Questions
