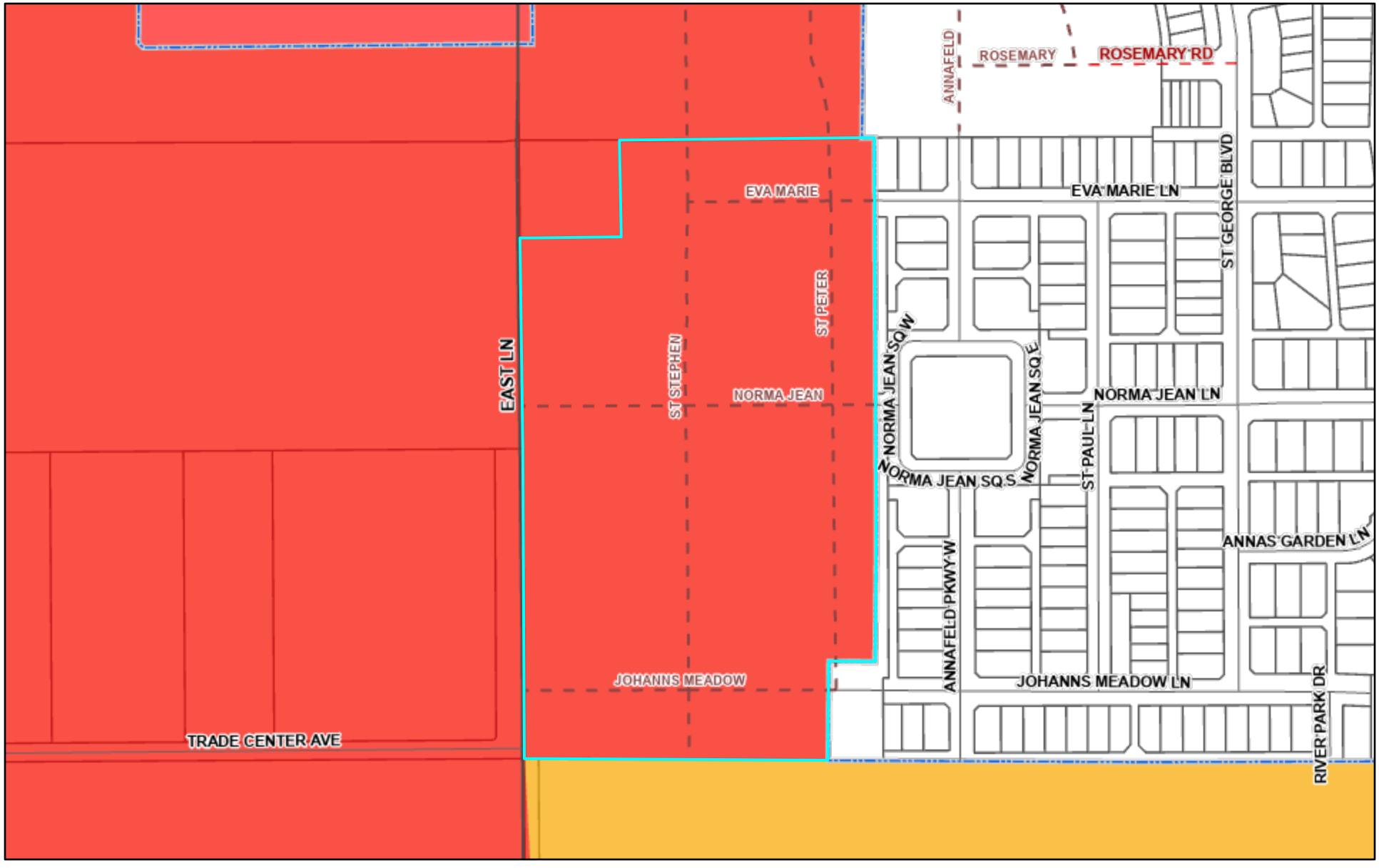Limits of Annexation