



Parks and Recreation Staff Recommendation for GO Bond

Billings

**PARKS
AND RECREATION**

2022/2023 Council Strategies & Priorities

Increase parks, trails, recreation, and cultural investments

Determine level of capital investment to be proposed to voters in 2023 for the multi-generational recreation center and a corresponding strategy for executing on those capital investments.

Determine level of capital investment to be proposed to voters in 2023 for additional park and trail development and a corresponding strategy for executing on those capital investments.

Determine level of maintenance and operation expenses for parks, trails, and recreation facilities to be proposed to voters in 2023 to meet the needs of our community long term.



Parks, Recreation and Trails Funding Issues

Parks and Recreation Funding Vision

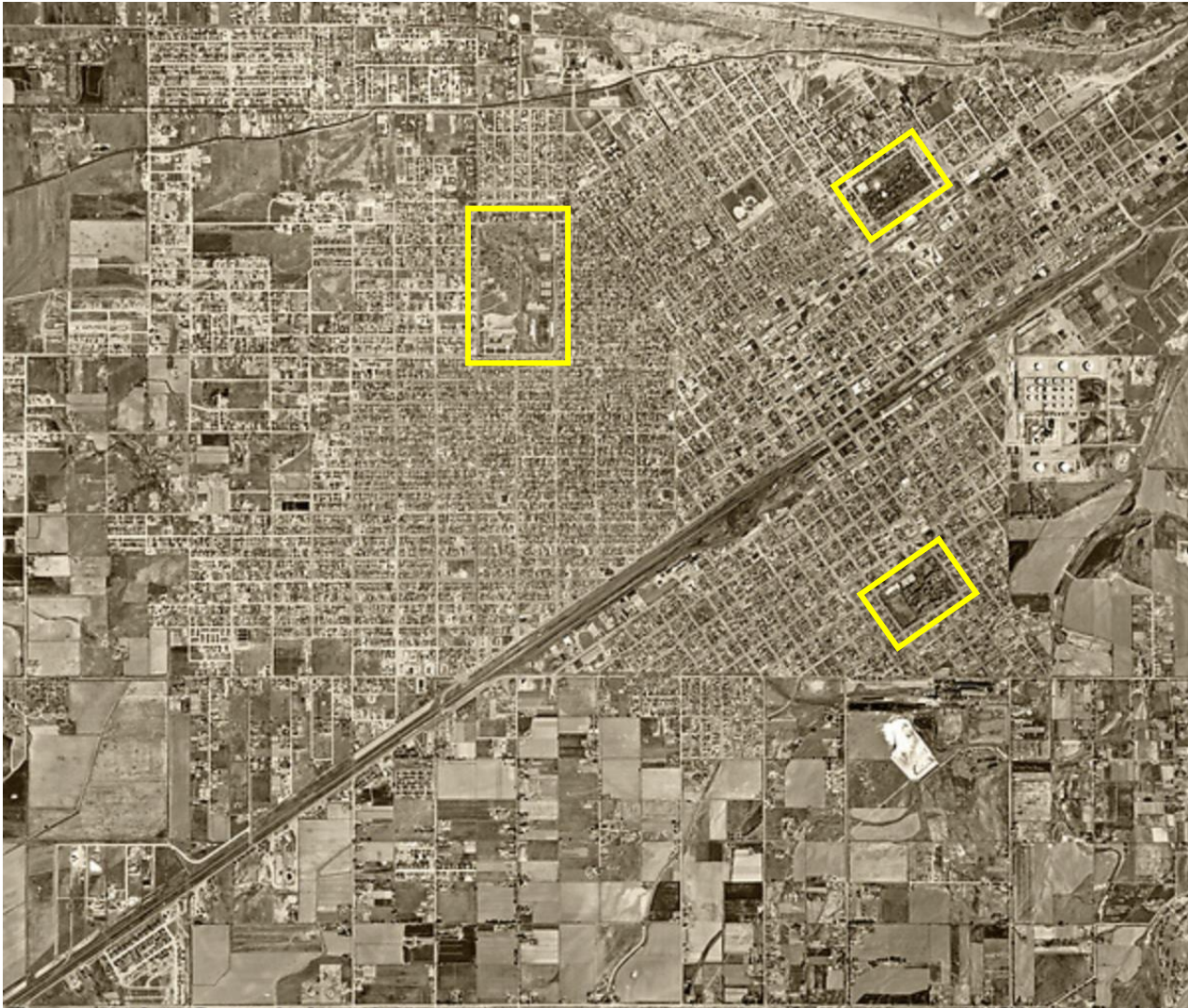
- The City of Billings is in a unique position to maintain and grow our award winning parks and recreation system and address the challenges described above. Just like Billings' founders had incredible foresight to build iconic parks like Pioneer, North and South, we can find a pathway forward to meet the current and future needs that will benefit generations to come.
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Parks and Recreation Funding Vision



The City of Billings has an incredible opportunity to chart the course for the Parks and Recreation Department into the future.

Map of Old Billings



Potential NEW Park, Trail and Recreation Development

• Multi-Generational Community Recreation Center	\$113,000,000
• Stagecoach Trail	\$ 5,500,000
• Cottonwood Park	\$ 20,000,000
• Castle Rock Park	\$ 16,000,000
• Coulson Park	\$ 21,000,000
• West End Reservoir Park	\$ 8,000,000
• South Park Pool	\$ 16,500,000
• Zimmerman and North Centers	\$ 8,000,000
• Centennial Park	\$ 4,000,000
• Poly Vista Park	\$ 5,000,000
• Downtown Trails	\$ 3,000,000
• Indoor Tennis/Pickleball	\$ 5,000,000
• Trail Projects	\$ 6,150,000
TOTAL	<u>\$231,150,000</u>



Deferred/Adjusted Projects

• Castle Rock Park	Defer indoor pool construction	\$4.0M
• Cottonwood Park	Defer	\$19.0M
• Coulson Park	Defer	\$19.0M
• Downtown (5 th Ave)	Defer	\$6.0M
• Tennis Center	Defer	\$5.0M
• West End Reservoir	Defer	\$2.0M
• South Pool	Defer	\$2.0M
• Poly Vista	Defer	\$1.0M
• Rec. Center	Defer	\$2.0M
		<hr/>
TOTAL		\$60.0M



Project	Estimate	Reductions	Budget
Castle Rock Park	\$ 12,000,000	\$ -	\$ 12,000,000
Centennial Park	\$ 8,000,000	\$ -	\$ 8,000,000
Cottonwood Park	\$ 20,000,000	\$ 19,000,000	\$ 1,000,000
Coulson Park	\$ 16,000,000	\$ 14,000,000	\$ 2,000,000
Poly Vista Park	\$ 5,000,000	\$ 1,000,000	\$ 4,000,000
Rec Center	\$ 113,000,000	\$ 2,000,000	\$ 111,000,000
South Park Pool Renovation	\$ 10,000,000	\$ -	\$ 10,000,000
Stagecoach Trail	\$ 5,535,000	\$ -	\$ 5,535,000
Trails Projects	\$ 6,150,000	\$ -	\$ 6,150,000
Water Reservoir	\$ 8,000,000	\$ 2,000,000	\$ 6,000,000
Zimmerman & North Park Centers	\$ 8,000,000	\$ -	\$ 8,000,000
Total	\$ 211,685,000	\$ 38,000,000	\$ 173,685,000



Project	Available Funds	Bonded Amount	MEDIAN Taxpayer Cost
Castle Rock Park	\$ -	\$ 12,120,000	\$ 13.72
Centennial Park	\$ -	\$ 8,080,000	\$ 9.15
Cottonwood Park	\$ 400,000	\$ 606,000	\$ 0.69
Coulson Park	\$ -	\$ 2,020,000	\$ 2.29
Poly Vista Park	\$ -	\$ 4,040,000	\$ 4.57
Rec Center	\$ 25,000,000	\$ 86,860,000	\$ 98.31
South Park Pool Renovation	\$ -	\$ 10,100,000	\$ 11.43
Stagecoach Trail	\$ 4,830,000	\$ 712,050	\$ 0.81
Trails Projects	\$ 2,045,000	\$ 4,146,050	\$ 4.69
Water Reservoir	\$ -	\$ 6,060,000	\$ 6.86
Zimmerman & North Park Centers	\$ -	\$ 8,080,000	\$ 9.15
Total	\$ 32,275,000	\$ 142,824,100	\$ 161.66

Median taxpayer cost \$160–\$164 per year

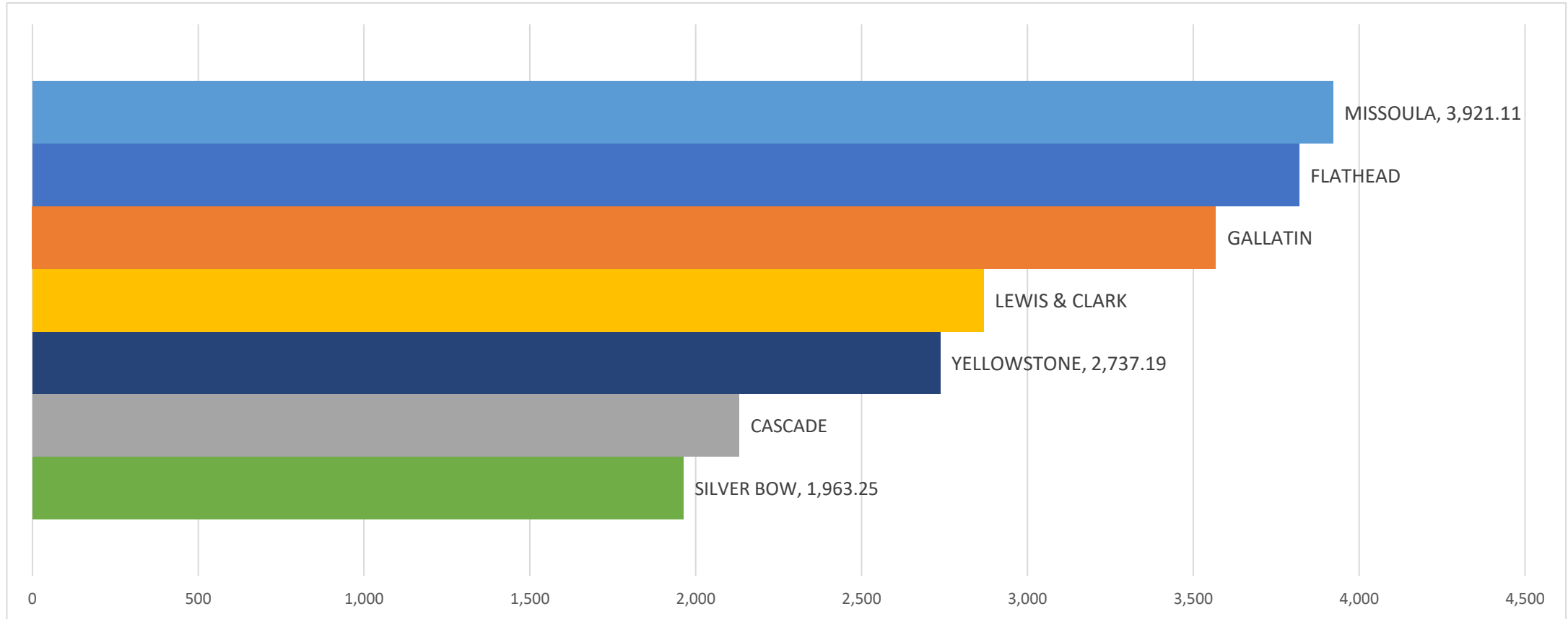


Cost to Average Home Owner

Average \$50.00 tax/\$100,000 in home value

Home Comparison slide

2022 County Tax Bill – Median Home



Source: Montana Department of Revenue



Castle Rock Park (MP 2021)

• Master Plan Estimate	\$10,875,900
• Soft Costs 37%	<u>\$ 4,024,080</u>
○ Design / Construction Admin.	
○ Construction Contingency	
	SUB-TOTAL \$14,899,980
• Escalation 2022 @ 9%	<u>\$1,341,000</u>
	TOTAL \$16,240,980

Castle Rock Park (MP 2021)

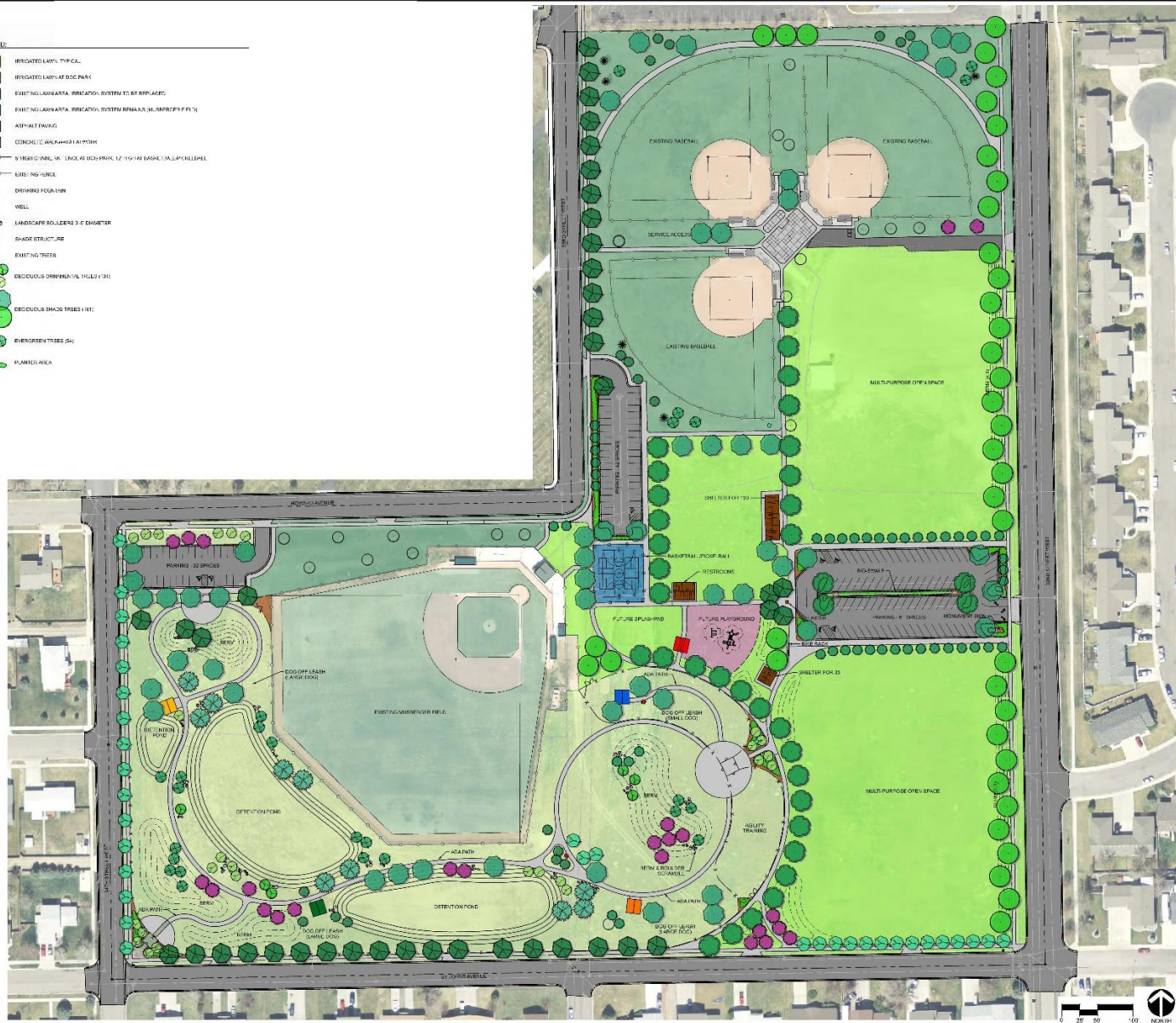
\$12,000,000 - Final list of amenities to be determined by community input.

- Event Pavilion
- Amphitheater
- Adult exercise Equip.
- Art/Sculpture
- Basketball/Pickleball Ct.
- Community Center
- Signage
- Splash Pad Upgrade
- Indoor Pool
- Market Space
- Sm. Parking (for event pavilion)
- Picnic Seating
- Pump Track
- Sand Volleyball
- Shelters (5)
- Sidewalk Loop Trail
- Trees
- Misc. Bike Racks, Water Bottle Filler, Pond Aerator, etc.



Centennial Park

- LEGEND:**
- IRRIGATED LAWN - TYPICAL
 - IRRIGATED LAWN AT DOG PARK
 - EXISTING LAWN AREA, IRRIGATION SYSTEM TO BE REPLACED
 - EXISTING LAWN AREA, IRRIGATION SYSTEM REMAINS (AS SHOWN ON P.F. 1)
 - ASPHALT FINISH
 - CONCRETE WALKWAY / PATHWAY
 - 5' HIGH CURB OR 12" LANDSCAPE PAVING 12" TO 14" BASE (1" TO 1.5" CURB OR 1.5" TO 2" LANDSCAPE PAVING)
 - LANE / NO HURDLE
 - DRINKING FOUNTAIN
 - WELL
 - LANDSCAPE BOLLARDS 3.0' DIAMETER
 - SHADE STRUCTURE
 - EXISTING TREES
 - DECIDUOUS DOMINANT TREES (100%)
 - DECIDUOUS SHADE TREES (100%)
 - EVERGREEN TREES (25%)
 - PLANTED AREA



NOT FOR CONSTRUCTION

PROPOSED IN THE INTEREST OF THE LANDSCAPE ARCHITECT HAS BEEN PREPARED SPECIFICALLY FOR THESE PLANS AND IS NOT TO BE USED FOR OTHER PURPOSES, LOCATIONS, OR SITES WITHOUT THE WRITTEN CONSENT OF THE LANDSCAPE ARCHITECT.

CENTENNIAL PARK: DESIGN DEVELOPMENT
REVISED MASTER PLAN

COPYRIGHT
2019
STEINER THUISIN & ASSOCIATES

STEINER
THUISIN
& ASSOCIATES
LLC
LANDSCAPE ARCHITECTURE
REGISTERED PROFESSIONAL LANDSCAPE ARCHITECTS
REGISTERED PROFESSIONAL ARCHITECTS
REGISTERED PROFESSIONAL PLANNERS
REGISTERED PROFESSIONAL ENGINEERS

OWNER BY: [blank]
DATE: 1/22/20
DESIGNED BY: [blank]
DATE: 1/22/20
REV: [blank]
REV: [blank]
FILED: [blank]

SHEET
L1

Centennial Park (Const. 2019)

• Recent Construction Estimate		\$2,498,450
• Soft Costs 37%		<u>\$ 924,425</u>
○ Design / Construction Admin.		
○ Construction Contingency		
	SUB-TOTAL	\$3,422,875
• Escalation		<u>\$ 765,845</u>
○ 2020 @ 3%		
○ 2021 – 2022 @ 9%		
	TOTAL	\$4,188,720

Centennial Park (Const. 2019)

\$8,000,000 - Final list of amenities to be determined by community input.

- Ball Field Irrigation
- Plaza at Field
- Lg. Shelter
- Sm. Shelter
- Dog Park Trail
- Playground site
- Playground Equipment
- Splash Pad
- Sport Court
- Parking Lot #2
- Parking Lot #3
- Fabric Shelter (playground shade)
- Trees/Landscape
- Misc. Site Furnishings
- **Community Center**



Coulson Park



Coulson Park (MP 2020)

• Master Plan Estimate		\$12,680,410
• Soft Costs 40%		<u>\$ 5,072,160</u>
○ Design / Construction Admin.		
○ Construction Contingency		
	SUB-TOTAL	\$17,752,570
• Escalation		<u>\$ 3,339,260</u>
○ 2021 – 2022 @ 9%		
	TOTAL	\$21,091,830

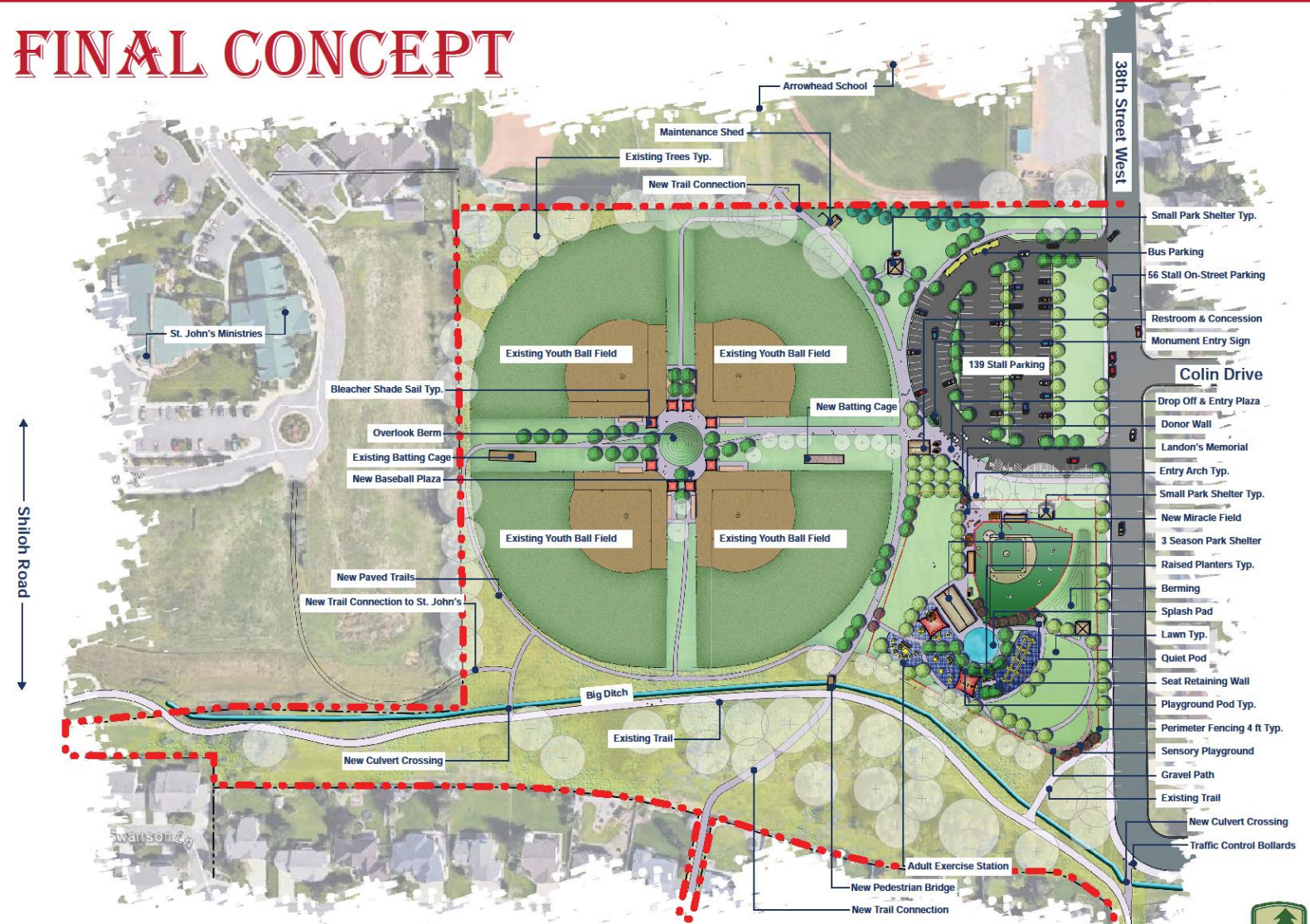
Coulson Park (MP 2020)

\$2,000,000 Final list of amenities to be determined by community input.

- Demo
- Site Infrastructure, Pond and Creek
- Coulson South
- River North
- Coulson Central
- Bike Park
- Dog Park
- Railroad ROW Trail Access

Poly Vista Park

FINAL CONCEPT



Poly Vista Park Master Plan

7.11.17



Poly Vista Park (MP 2017)

• Master Plan Estimate		\$2,921,855
• Soft Costs 37%		<u>\$1,081,090</u>
○ Design / Construction Admin.		
○ Construction Contingency		
	SUB TOTAL	\$4,002,940
• Escalation		<u>\$1,193,950</u>
○ 2018 – 2020 @ 3%		
○ 2021 – 2022 @ 9%		
	TOTAL	\$5,196,890

Poly Vista Park (MP 2017)

\$4,000,000 - Final list of amenities to be determined by community input.

- Site Hardscape
 - Concrete Pavement
 - Pedestrian Bridge
 - Culvert Crossing
 - Rock Retaining Wall/Seating
 - Stairs & Soft Surface Trail
- Buildings & Structures
 - Restroom @ Fields
 - Lg. Shelter
 - Lg. Shade Sails
 - Sm. Shelter
 - Sm. Shade Sails
 - Maintenance Shed
- Recreation & Play Equipment
 - Playground Equip. (Donation)
 - Fall Protection (Donation)
 - Splash Pad
 - Exercise Station
 - Misc. Curbing, base, etc.
 - Batting Cage
 - Bank Shot Game
- Landscape

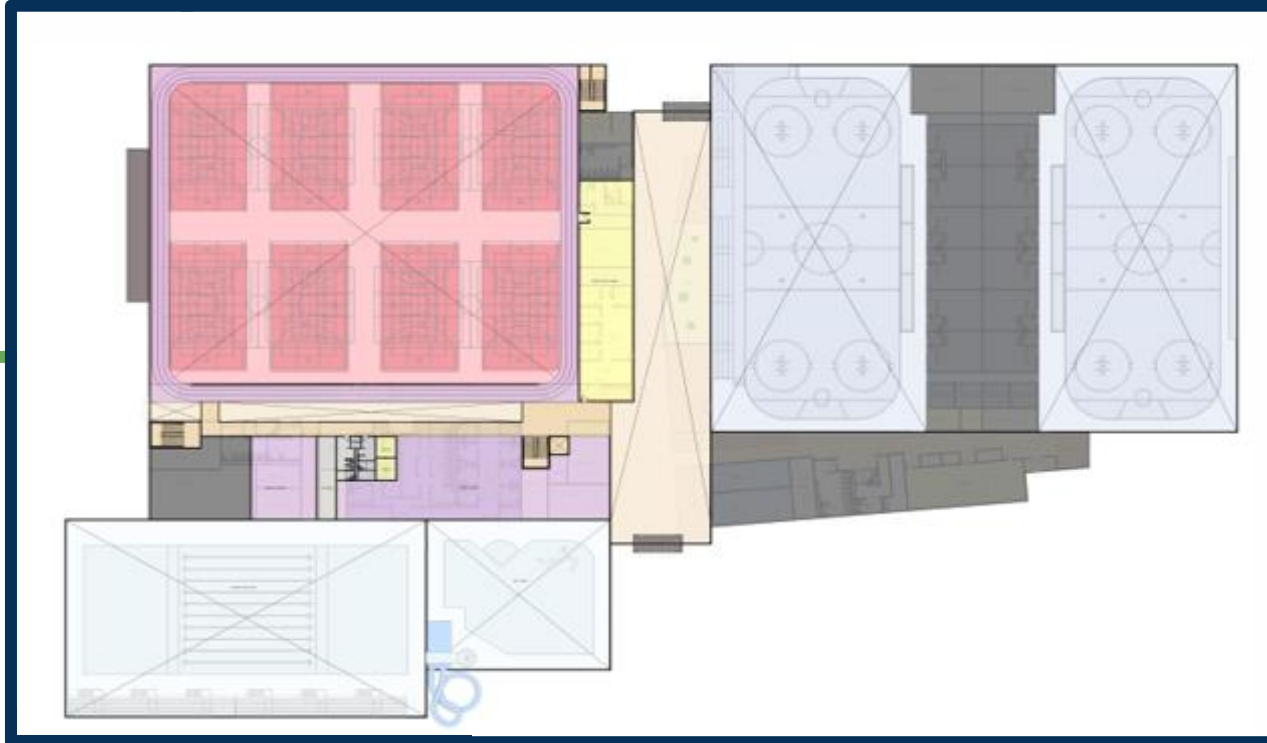
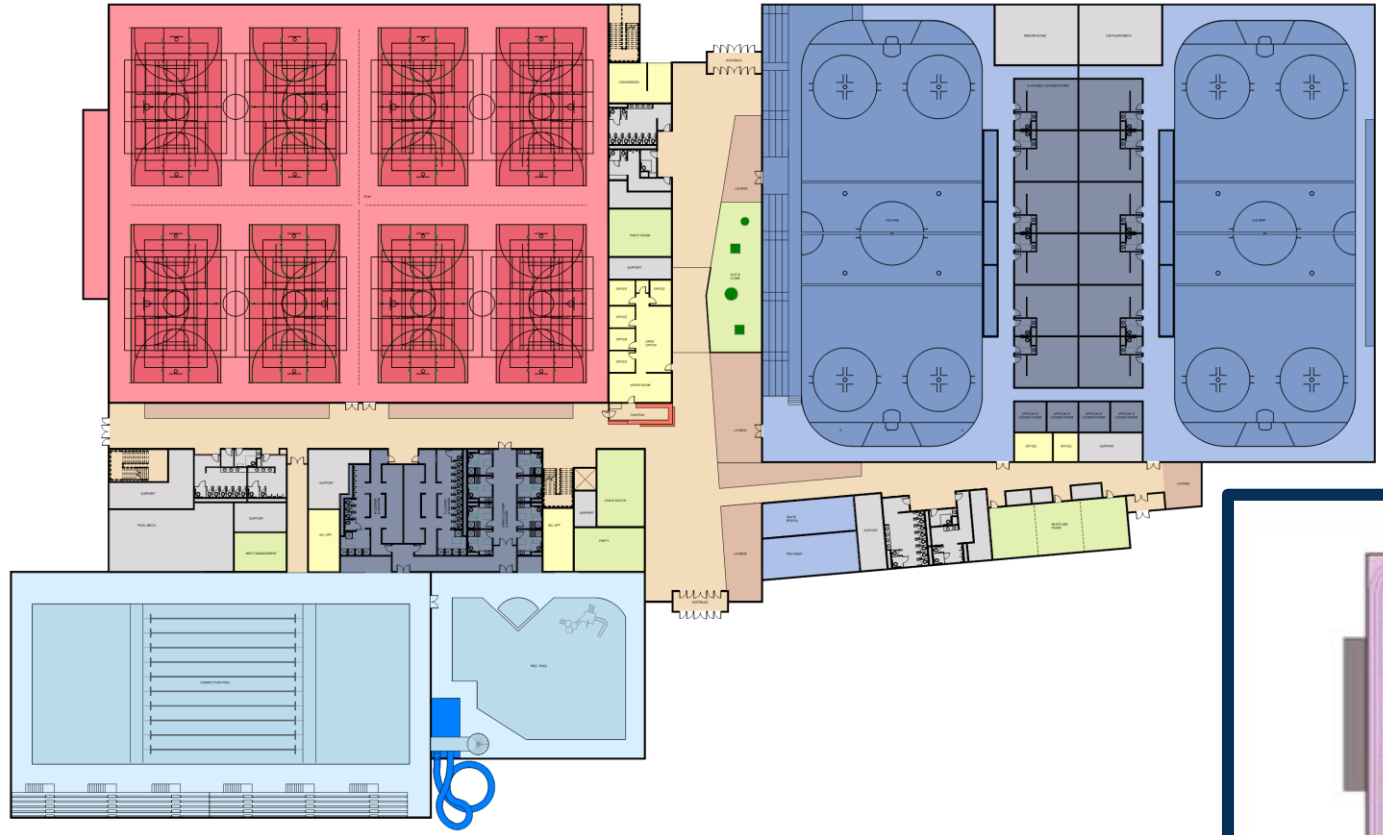


Billings Multi-Generational Recreation Center

SOUTH ENTRANCE



Main Level



Upper Level

Multi-Generational Recreation Center

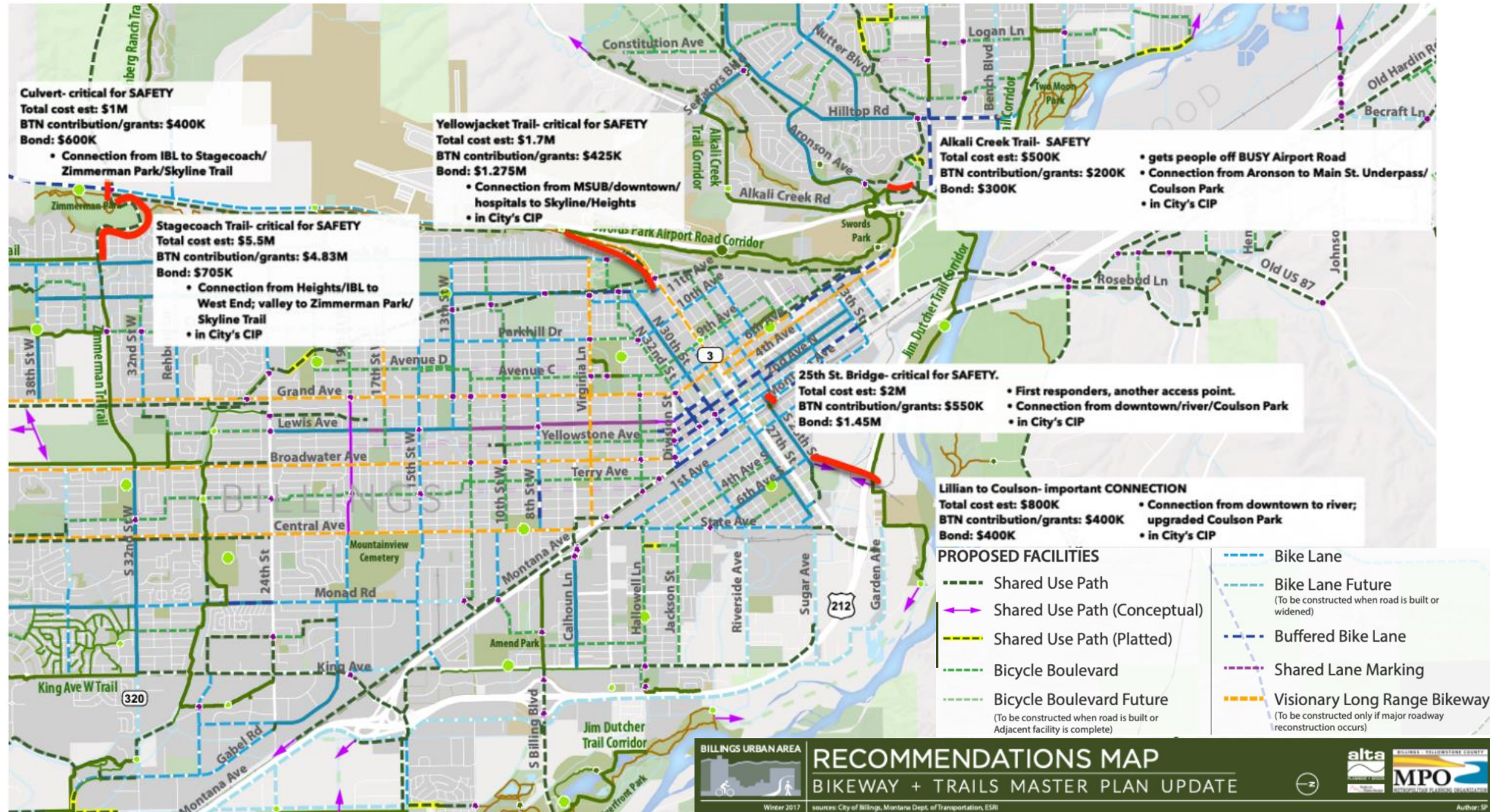
- Project Estimate \$111,000,000
- TIFFF District Funds \$25,000,000

TOTAL

\$86,000,000



Trail Projects



Trail Projects



Lillian to Coulson	\$800,000
25th St. Bridge	\$2,000,000
Tunnel Highway 3	\$1,000,000
Yellowjacket Trail (27th St. N)	\$1,700,000
Alkali Cr. To Main Street	\$500,000
Wayfinding	\$150,000

Total \$6,150,000



Construction Management



Construction management will be done as a team utilizing experts from across the City from Public Works, Administration, Facilities and Parks along with paid consultants when needed.



Plan to Activate Parks

"Building a Sense of Community"

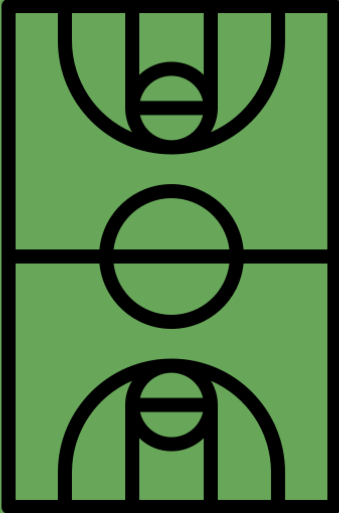
Walking/Loop Trails

An icon depicting a winding path through a forest with several trees and a sun rising behind them.

Playgrounds

An icon of a schoolhouse with a slide, a ladder, and a cloud in the sky.


Pickleball, Tennis, Basketball Courts

An icon of a basketball court with a hoop and backboard.

Picnic Shelters

An icon of a picnic shelter with a roof and two people sitting inside.

Event Pavilions

An icon of an event pavilion with a roof and a table inside.

Activate Parks with Expanded Recreation

“Bringing Recreation to all Parts of Town”

- **Regional Park Community Centers (1-2 Mile Radius)**
 - Heights - Castle Rock Park
 - Northside - North Park
 - Core - Pioneer Park (Zimmerman Center)
 - Southside - South Park Pool
 - Westend - Centennial Park
- **Multi-purpose Space**
 - After-school activities, summer camps, arts/crafts, performing arts, educational programs
- **eSports / Tech Centers** - teenage and senior social engagement
- **Youth / Adult Activities** - volleyball, basketball, pickleball, indoor soccer, dance, gymnastics
- **Senior Wellness / Fitness Programs** – Gentle Yoga, Zumba Gold, strength/balance training, Sit & Get Fit
- **Kitchen Areas** - nutrition and special interest programs
- **Community Gatherings / Events** - rental groups and business meetings



Activate Parks with Expanded Recreation

Regional Park Community Centers (1-2 Mile Radius)

Multi-Purpose Spaces for:

- After-school Activities
- Summer Camps
- Arts/Crafts
- Performing Arts
- Educational Programs



“Bringing Recreation to all Parts of Town”



Activate Parks with Expanded Recreation

Regional Park Community Centers (1-2 Mile Radius)

eSports / Tech Centers

- Teenage Tournaments
- Teenage Leagues
- Senior Computer Classes



“Bringing Recreation to all Parts of Town”



Activate Parks with Expanded Recreation

Regional Park Community Centers (1-2 Mile Radius)

Youth & Adult Activities

- Volleyball
- Basketball
- Pickleball
- Indoor Soccer
- Dance
- Gymnastics



“Bringing Recreation to all Parts of Town”



Activate Parks with Expanded Recreation

Regional Park Community Centers (1-2 Mile Radius)

Senior Wellness Programs

- Strong & Fit
- Gentle Yoga
- Zumba Gold
- Strength/Balance Training
- Sit & Get Fit



“Bringing Recreation to all Parts of Town”



Activate Parks with Expanded Recreation

Regional Park Community Centers (1-2 Mile Radius)

Kitchen Areas

- Cooking Classes
- Kids in the Kitchen
- Discovering Nutrition
- Special Interest Programs



"Bringing Recreation to all Parts of Town"



Activate Parks with Expanded Recreation

Regional Park Community Centers (1-2 Mile Radius)

Community Events

- Rental groups
- Business meetings



"Bringing Recreation to all Parts of Town"

Bringing Recreation to Your Neighborhood

"Building a Sense of Community"

Rec2U

- We are bringing **Rec 2U** at Highland and Hawthorne Parks
- Pilot Program Summer 2023
- **FREE** activities, multi-sports, games, crafts, etc.
- Activating Neighborhood Parks
- Advancing Crime Prevention



free!

Billings
PARKS
AND RECREATION

Rec 2U

every Friday
June 16-August 11
(no June 30)

Hawthorne Park.....9:00am-10:15am
Highland Park.....1:00am-12:15pm

get outside &
play!

www.BillingsParks.org 406-657-8371

Bringing Recreation to Your Neighborhood

"Building a Sense of Community"

Rec2U - Future Recreation Program Development

- Pilot Program 2023 at Highland and Hawthorne Parks
- Expansion in 2024 to 8 Parks
- Future Expansion Based on Community Needs
 - **Free Summer Activities to Advance Crime Prevention**
 - **Activate Neighborhood Parks**



Safety

- ❑ Green space leads to **lower crime rates**, but space is not enough to ensure safety.
- ❑ Parks and facilities must be **well-maintained and well-programmed** to positively impact communities - sending a message that the city and **all communities are valued**.
- ❑ Activated parks serve as a community hub: public spaces, trails, shelters, facilities, programming, and community events (day-time and evening).
 - Improvement of *all* parks will ensure that crime is not pushed from one well-activated space to another less-active space.



Overarching Goal: PRPL as an Essential Service

- ❑ According to [NIH studies](#), your **zip code says more about your health** than any other indicator.

- ❑ Your neighborhood can impact your health
 - 69% of Billings residents have a park within 10-minute walk ([TPL](#))
 - The median for most populous US cities is 74%
 - **Billings is lower** than other large cities in Montana.

- ❑ Provide this essential service **equitably**, to communities across Billings
 - from the Heights to the West End
 - from the South Side to the Rims



Impacts on Health

- ❑ Parks, public lands, and urban forestry improves the quality of life in cities
 - increasing property values
 - improving overall health
 - empowering neighborhoods
- ❑ Green space exposure corresponds with improved physical health, including decreases in stress, blood pressure, heart rate, and risk of chronic disease ([NIH](#))
 - Children with access to parks and facilities have shown decreased prevalence of obesity
- ❑ Access for all age groups:
 - This includes a growing baby-boomer population
 - By 2030 over 20% of the population will be 65 and older ([US Census Bureau](#))



Where do we go from here?

Direction from Council on resolution

JUNE

19

Council Vote for Resolution

JULY

10

Voter Approval

NOVEMBER

7