



# **Parks and Recreation Staff Recommendation for GO Bond**

**Billings**

**PARKS  
AND RECREATION**

# 2022/2023 Council Strategies & Priorities

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Increase parks, trails, recreation, and cultural investments

Determine level of capital investment to be proposed to voters in 2023 for the multi-generational recreation center and a corresponding strategy for executing on those capital investments.

Determine level of capital investment to be proposed to voters in 2023 for additional park and trail development and a corresponding strategy for executing on those capital investments.

Determine level of maintenance and operation expenses for parks, trails, and recreation facilities to be proposed to voters in 2023 to meet the needs of our community long term.



# Parks and Recreation Funding Vision

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The City of Billings has an incredible opportunity to chart the course for the Parks and Recreation Department into the future.

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# Map of old billings



# Public Safety

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# Potential NEW Park, Trail and Recreation Development

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• Multi-Generational Community Recreation Center	\$113,000,000
• Stagecoach Trail	\$ 5,500,000
• Cottonwood Park	\$ 20,000,000
• Castle Rock Park	\$ 16,000,000
• Coulson Park	\$ 21,000,000
• West End Reservoir Park	\$ 8,000,000
• South Park Pool	\$ 16,500,000
• Zimm and North Centers	\$ 8,000,000
• Centennial Park	\$ 4,000,000
• Poly Vista Park	\$ 5,000,000
• Downtown Trails	\$ 3,000,000
• Indoor Tennis/Pickleball	\$ 5,000,000
• Trail Projects	<u>\$ 6,150,000</u>
<b>TOTAL</b>	<b>\$231,150,000</b>





# Castle Rock Park (MP 2021)

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• Master Plan Estimate		\$10,875,900
• Soft Costs 37%		<u>\$ 4,024,080</u>
○ Design / Construction Admin.		
○ Construction Contingency		
	SUB-TOTAL	\$14,899,980
• Escalation 2022 @ 9%		<u>\$1,341,000</u>
	<b>TOTAL</b>	<b>\$16,240,980</b>

# Castle Rock Park (MP 2021)

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**\$12,000,000 - Final list of amenities to be determined by community input.**

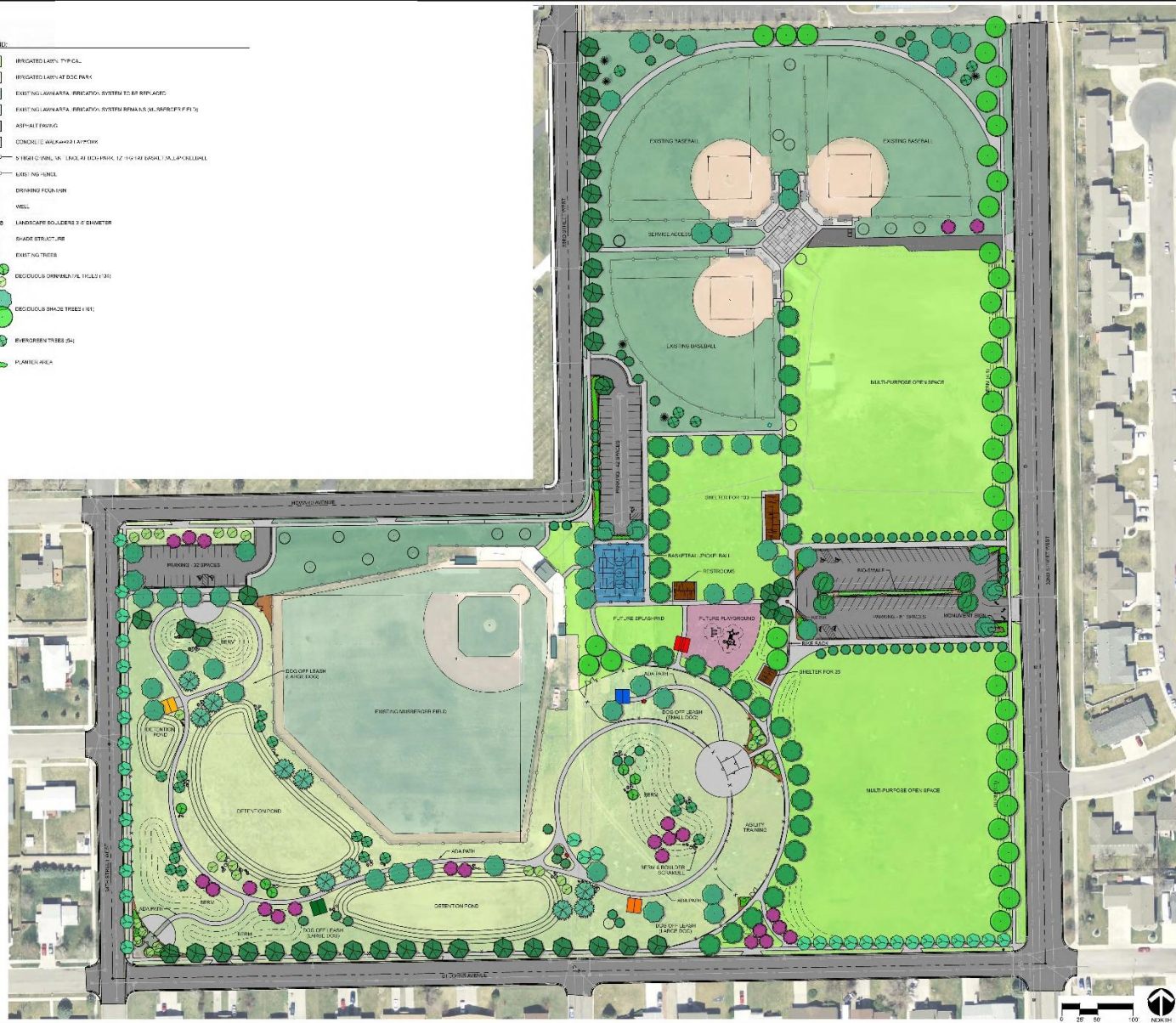
- Event Pavilion
- Amphitheater
- Adult exercise Equip.
- Art/Sculpture
- Basketball/Pickleball Ct.
- Community Center
- Signage
- Splash Pad Upgrade
- Indoor Pool

- Market Space
- Sm. Parking (for event pavilion)
- Picnic Seating
- Pump Truck
- Sand Volleyball
- Shelters (5)
- Sidewalk Loop Trail
- Trees
- Misc. Bike Racks, Water Bottle Filler, Pond Aerator, etc



# Centennial Park

- LEGEND:**
- IRRIGATED LAWN: TYPICAL
  - IRRIGATED LAWN: AT DOC PARK
  - EXISTING LAWN: AREA TO BE REPLACED
  - EXISTING LAWN: AREA TO BE REPLACED, SYSTEM REMAINS (AS SHOWN IN P.F. 1)
  - ASPHALT PAVING
  - CONCRETE WALKWAY: APPROX.
  - STREET CURB: (INDICATES PARK 12' TO 14' BARRIERS) (ALL PAVED)
  - EXISTING FENCE
  - DRINKING FOUNTAIN
  - WELL
  - LANDSCAPE BOLLARDS: 3" Ø CONCRETE
  - SHADE STRUCTURE
  - EXISTING TREES
  - DECEIDUOUS DRINKING/TALL (D&T)
  - DECEIDUOUS SHADE TREES (D&S)
  - EVERGREEN TREES (E)
  - PLANTED AREA



NOT FOR CONSTRUCTION

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**CENTENNIAL PARK: DESIGN DEVELOPMENT  
REVISED MASTER PLAN**

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STEINER THUESEN & ASSOCIATES, P.C.

**STEINER  
THUESEN  
P.C.**  
LANDSCAPE ARCHITECTURE  
P.L.L.C.

DATE: 12/15/19  
DRAWN BY: JLD  
CHECKED BY: JLD  
DATE: 12/15/19  
REV: 1  
REV: 1  
FILE: CENTENNIAL PARK

SHEET  
**L1**



# Centennial Park (Const. 2019)

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**\$8,000,000 - Final list of amenities to be determined by community input.**

- Ball Field Irrigation
- Plaza at Field
- Lg. shelter
- Sm. Shelter
- Dog Park Trail
- Playground site
- Playground Equipment
- Splash Pad
- Sport Court
- Parking Lot #2
- Parking Lot #3
- Fabric Shelter (playground shade)
- Trees/Landscape
- Misc. Site Furnishings
- **Community Center**



# Coulson Park



# Coulson Park (MP 2020)

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• Master Plan Estimate		\$12,680,410
• Soft Costs 40%		<u>\$ 5,072,160</u>
○ Design / Construction Admin.		
○ Construction Contingency		
	SUB-TOTAL	\$17,752,570
• Escalation		<u>\$ 3,339,260</u>
○ 2021 – 2022 @ 9%		
	<b>TOTAL</b>	<b>\$21,091,830</b>

# Coulson Park (MP 2020)

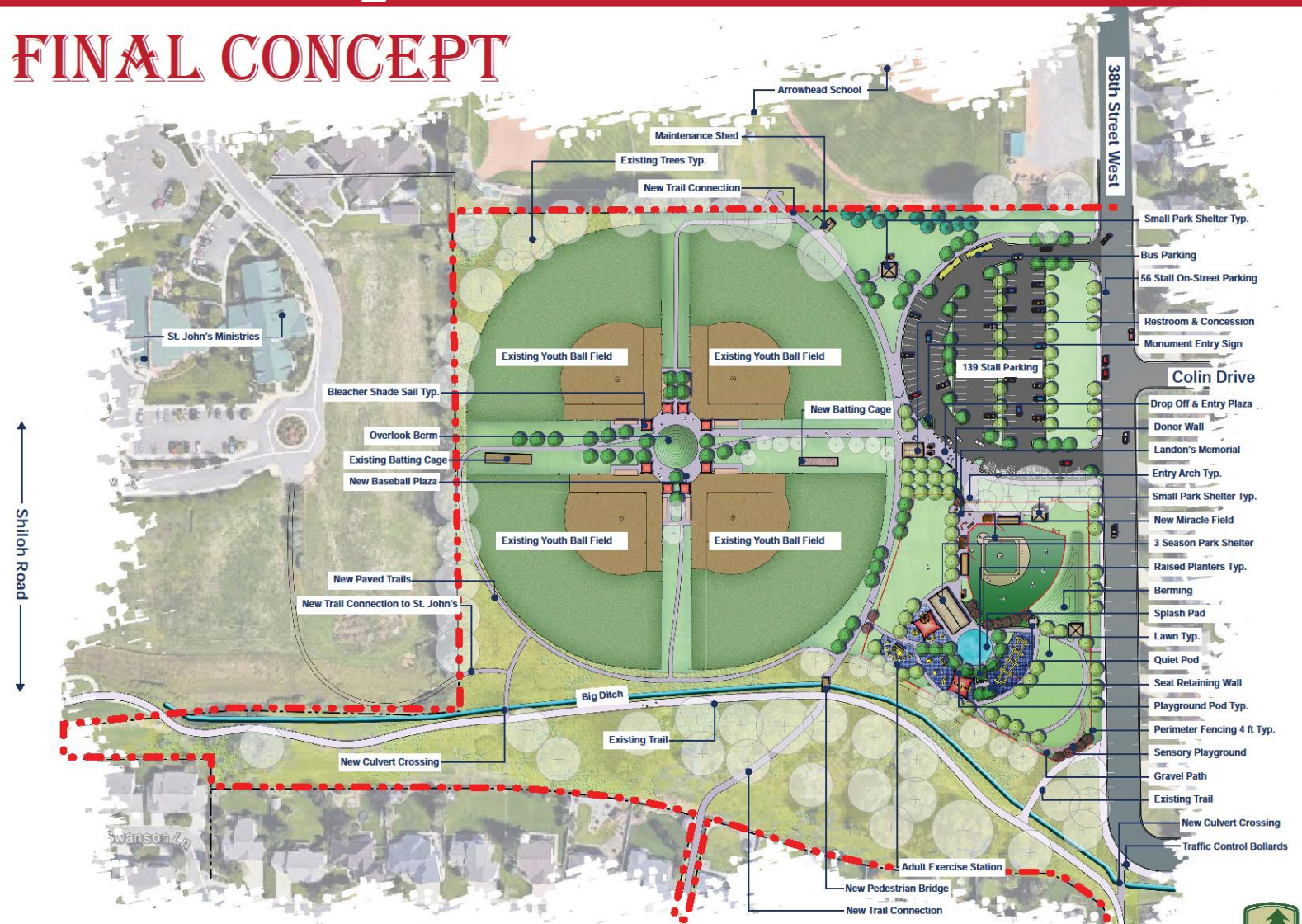
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## Amenities to Finish - \$21,092,000

- Demo
- Site Infrastructure, Pond and Creek
- Coulson South
- River North
- Coulson Central
- Bike Park
- Dog Park
- Railroad ROW Trail Access

# Poly Vista Park

## FINAL CONCEPT



## Poly Vista Park Master Plan

7.11.17



# Poly Vista Park (MP 2017)

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• Master Plan Estimate		\$2,921,855
• Soft Costs 37%		<u>\$1,081,090</u>
○ Design / Construction Admin.		
○ Construction Contingency		
	SUB TOTAL	\$4,002,940
• Escalation		<u>\$1,193,950</u>
○ 2018 – 2020 @ 3%		
○ 2021 – 2022 @ 9%		
	<b>TOTAL</b>	<b>\$5,196,890</b>

# Poly Vista Park (MP 2017)

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**\$4,000,000 - Final list of amenities to be determined by community input.**

- Site Hardscape
  - Concrete Pavement
  - Pedestrian Bridge
  - Culvert Crossing
  - Rock Retaining Wall/seat
  - Stairs & Soft Surface Trail
- Buildings & Structures
  - Restroom @ Fields
  - Lg. Shelter
  - Sm. Shelter
  - Sm. Shade Sails
  - Lg. Shade Sails
  - Maintenance Shed
- Recreation & Play Equipment
  - Playground Equip. (Donation)
  - Fall Protection (Donation)
  - Splash Pad
  - Exercise Station
  - Misc. Curbing, base, etc.
  - Batting Cage
  - Bank Shot Game
- Landscape

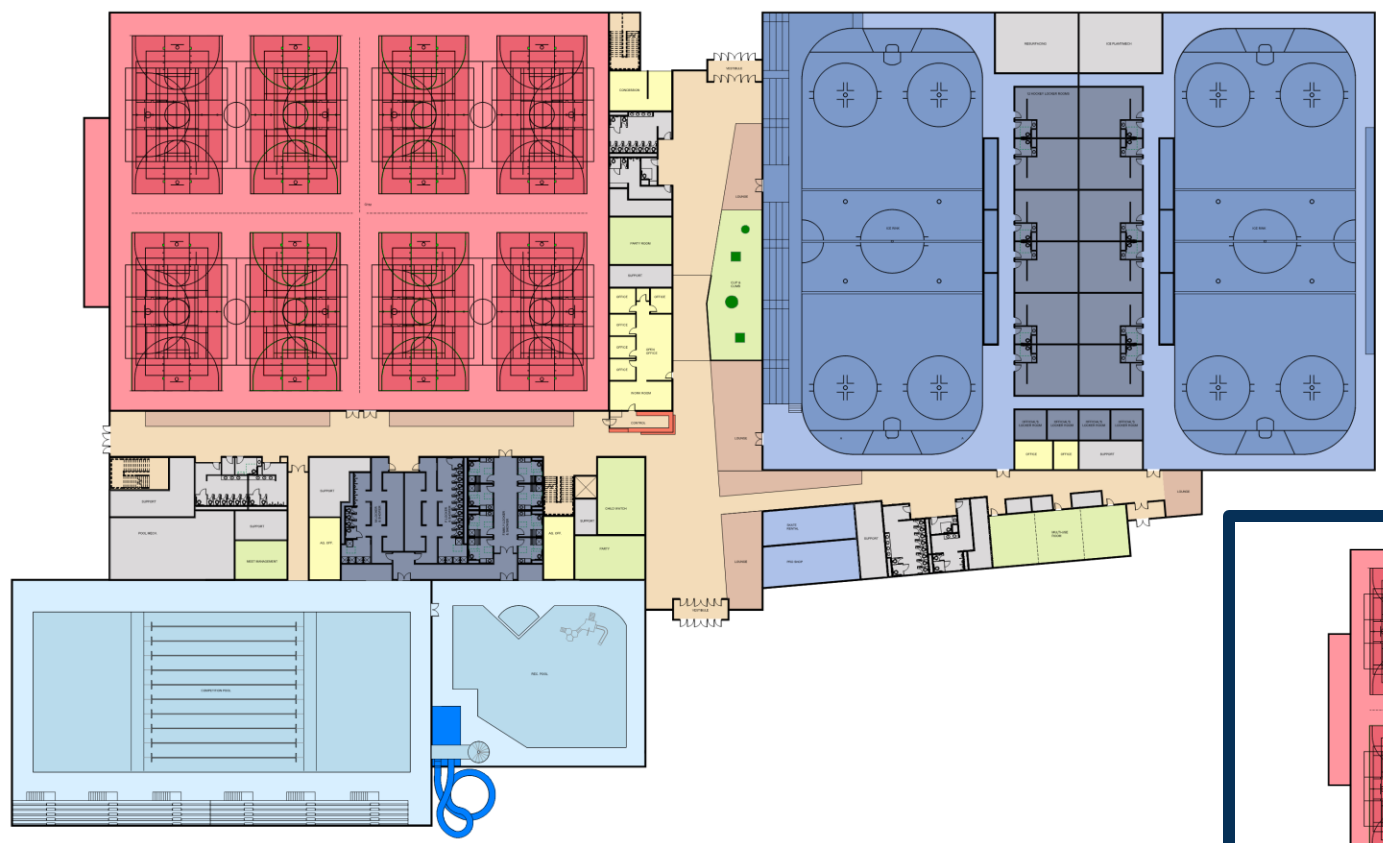


# Billings Multi-Generational Recreation Center

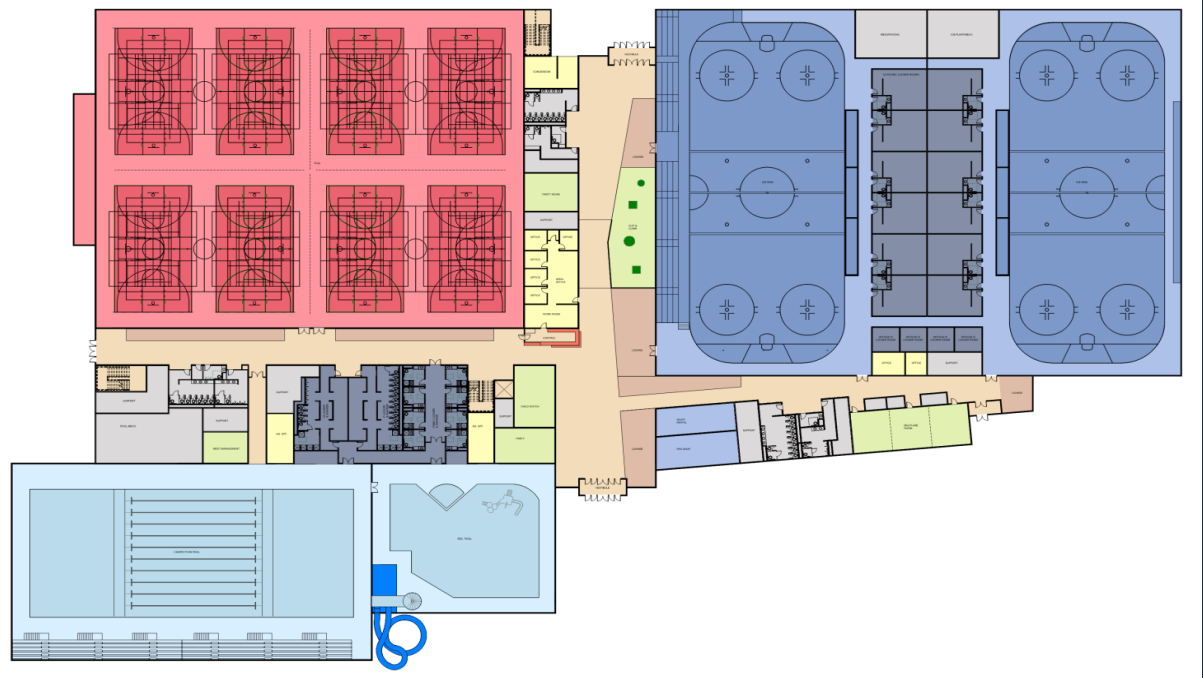
SOUTH ENTRANCE



# Main Level



# Upper Level



# Multi-Generational Recreation Center

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• Project Estimate	\$111,000,000
• TIFF District Funds	\$25,000,000
<b>TOTAL</b>	<b>\$86,000,000</b>



# Trail Projects

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Lillian to Coulson	\$800,000
26th St. Bridge	\$2,000,000
Tunnel Highway 2	\$1,000,000
Yellowjacket Trail (27th St. N)	\$1,700,000
Alkali Cr. To Main Street	\$500,000
Wayfinding	\$150,000

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**Total \$6,150,000**



Project	Estimate	Reductions	Budget
Castle Rock Park	\$ 12,000,000	\$ -	\$ 12,000,000
Centennial Park	\$ 8,000,000	\$ -	\$ 8,000,000
Cottonwood Park	\$ 20,000,000	\$ 19,000,000	\$ 1,000,000
Coulson Park	\$ 16,000,000	\$ 14,000,000	\$ 2,000,000
Poly Vista Park	\$ 5,000,000	\$ 1,000,000	\$ 4,000,000
Rec Center	\$ 113,000,000	\$ 2,000,000	\$ 111,000,000
South Park Pool Renovation	\$ 10,000,000	\$ -	\$ 10,000,000
Stagecoach Trail	\$ 5,535,000	\$ -	\$ 5,535,000
Trails Projects	\$ 6,150,000	\$ -	\$ 6,150,000
Water Reservoir	\$ 8,000,000	\$ 2,000,000	\$ 6,000,000
Zimmerman & North Park Centers	\$ 8,000,000	\$ -	\$ 8,000,000
<b>Total</b>	<b>\$ 211,685,000</b>	<b>\$ 38,000,000</b>	<b>\$ 173,685,000</b>



<b>Project</b>	<b>Available Funds</b>	<b>Bonded Amount</b>	<b>MEDIAN Taxpayer Cost</b>
Castle Rock Park	\$ -	\$ 12,120,000	\$ 13.72
Centennial Park	\$ -	\$ 8,080,000	\$ 9.15
Cottonwood Park	\$ 400,000	\$ 606,000	\$ 0.69
Coulson Park	\$ -	\$ 2,020,000	\$ 2.29
Poly Vista Park	\$ -	\$ 4,040,000	\$ 4.57
Rec Center	\$ 25,000,000	\$ 86,860,000	\$ 98.31
South Park Pool Renovation	\$ -	\$ 10,100,000	\$ 11.43
Stagecoach Trail	\$ 4,830,000	\$ 712,050	\$ 0.81
Trails Projects	\$ 2,045,000	\$ 4,146,050	\$ 4.69
Water Reservoir	\$ -	\$ 6,060,000	\$ 6.86
Zimmerman & North Park Centers	\$ -	\$ 8,080,000	\$ 9.15
<b>Total</b>	<b>\$ 32,275,000</b>	<b>\$ 142,824,100</b>	<b>\$ 161.66</b>



# Deferred/Adjusted Projects

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• Castle Rock Park	Defer indoor pool construction	\$4.0M
• Centennial Park	Add west end community center	\$4.0M
• Cottonwood Park	Defer	\$20.0M
• Coulson Park	Complete prioritized components	\$11.0M
• Downtown (5 <sup>th</sup> Ave Corridor)	Defer	\$6.0M
• Tennis Center	Defer	\$5.0M
		<hr/>
<b>TOTAL</b>		<b>\$42.0M</b>



# Estimated Annual O & M Funding

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• Castle Rock Park	\$ 180,000
• Poly Vista Park	\$ 54,000
• Centennial Park	\$ 200,000
• Coulson Park	\$ 80,000
• Stagecoach Trail	\$ 4,600
• Multi-Generational Recreation Center	\$ 555,000
• Cottonwood Park	\$ 4,000
• West End Reservoir	\$ 90,000
• South Park Pool	\$ 100,000
• North and Zimmerman Neighborhood Centers	\$ 270,000
• Other Trail Projects	<u>\$ 20,000</u>

**TOTAL**

**\$ 1,557,600**

*Includes Inflationary Factor*



# New O&M Costs within 74 Mill cap

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- Estimated years of existing capacity w/o addition mills: 4+ years
  - Assumptions
  - Growth in existing expense at 4.2%
  - growth in taxable value at:
    - FY24 – 24%
    - FY25 – 1%
    - FY26 – 8%
    - FY27 – 1%
    - FY28 – 3.5%
  - New project timeline within 5 years

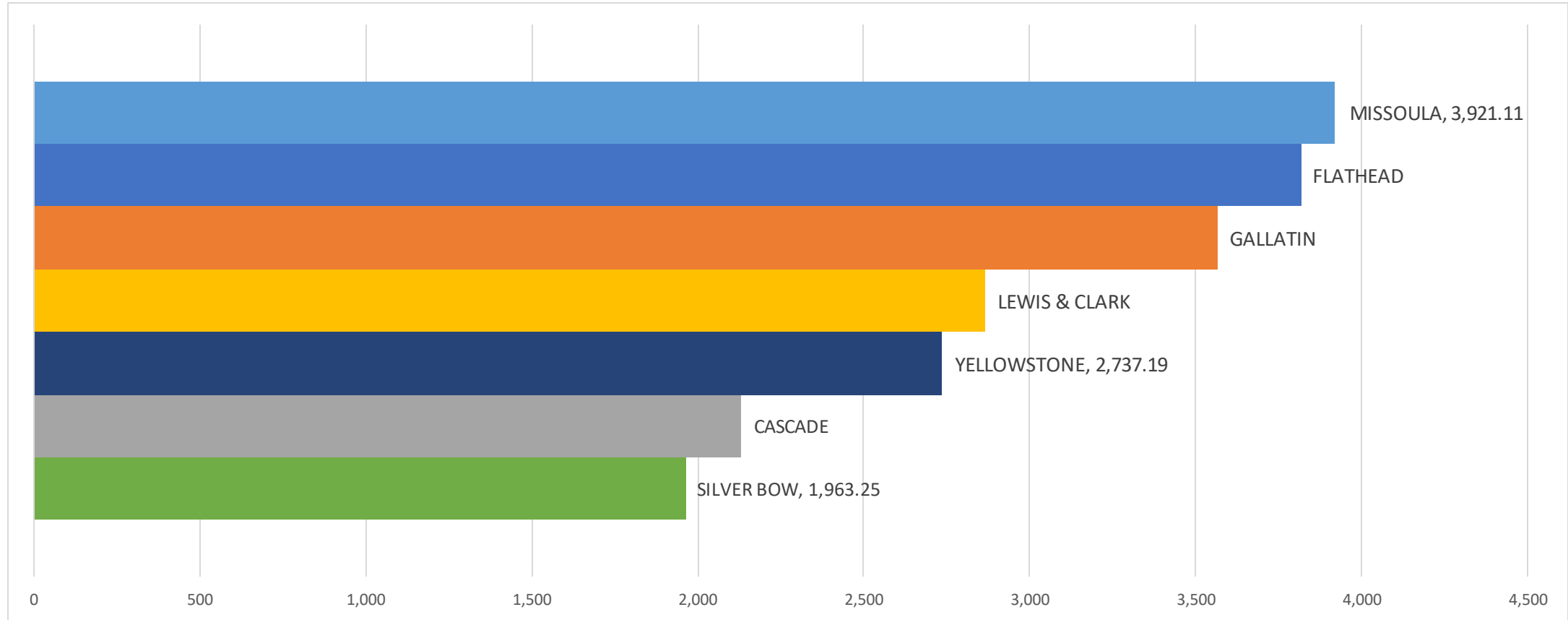


Median taxpayer cost \$160-\$164 per year

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# 2022 County Tax Bill – Median Home



Source: Montana Department of Revenue



# CPTED slide

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# Activate Parks with New Amenities for Families

*"Building a Sense of Community"*

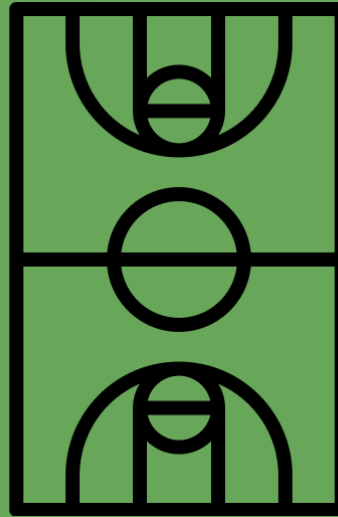
**Walking/Loop  
Trails**



**Playgrounds**



**Pickleball, Tennis,  
Basketball Courts**



**Picnic Shelters**



**Event Pavilions**



# Activate Parks with Expanded Recreation

## Regional Park Community Centers (1-2 Mile Radius)

- **Multi-purpose Space**
  - After-school Activities
  - Summer Camps
  - Arts/Crafts
  - Performing Arts
  - Educational Programs



*“Bringing Recreation to all Parts of Town”*



# Activate Parks with Expanded Recreation

## Regional Park Community Centers (1-2 Mile Radius)

- **eSports / Tech Centers**
  - Teenage Tournaments
  - Teenage Leagues
  - Senior Computer Classes



*“Bringing Recreation to all Parts of Town”*



# Activate Parks with Expanded Recreation

Regional Park Community Centers (1-2 Mile Radius)

- **Youth/Adult Activities**

- Volleyball
- Basketball
- Pickleball
- Indoor Soccer
- Dance
- Gymnastics



*“Bringing Recreation to all Parts of Town”*



# Activate Parks with Expanded Recreation

## Regional Park Community Centers (1-2 Mile Radius)

- **Senior Wellness Programs**
  - Strong & Fit
  - Gentle Yoga
  - Zumba Gold
  - Strength/Balance Training
  - Sit & Get Fit



*"Bringing Recreation to all Parts of Town"*



# Activate Parks with Expanded Recreation

## Regional Park Community Centers (1-2 Mile Radius)

- **Kitchen Areas**
  - Cooking Classes
  - Kids in the Kitchen
  - Discovering Nutrition
  - Special Interest Programs



*"Bringing Recreation to all Parts of Town"*



# Activate Parks with Expanded Recreation

## Regional Park Community Centers (1-2 Mile Radius)

- **Community Events**
  - rental groups and business meetings



*"Bringing Recreation to all Parts of Town"*



# Bringing Recreation to Your Neighborhood

*"Building a Sense of Community"*

## Rec2U

- We are bringing **Rec 2U** at Highland and Hawthorne Parks
- Pilot Program Summer 2023
- **FREE** activities, multi-sports, games, crafts, etc.
- Activating Neighborhood Parks
- Advancing Crime Prevention

Billings  
PARKS  
AND RECREATION

free!

**Rec  
2U**

every Friday  
**June 16-August 11**  
(no June 30)

Hawthorne Park.....9:00am-10:15am  
Highland Park.....1:00am-12:15pm

get outside &  
**play!**

[www.BillingsParks.org](http://www.BillingsParks.org) 406-657-8371

# Bringing Recreation to Your Neighborhood

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*“Building a Sense of Community”*

## Rec2U (Future Recreation Program Development)

- Pilot Program 2023 at Highland and Hawthorne Parks
- Expansion in 2024 to 8 Parks
- Future Expansion Based on Community Needs
  - Free Summer Activities to Advance Crime Prevention
  - Activate Neighborhood Parks



# Activate Parks with Expanded Recreation

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*“Bringing Recreation to all Parts of Town”*

- **Regional Park Community Centers (1-2 Mile Radius)**
  - Heights - Castle Rock Park
  - Northside - North Park
  - Core - Pioneer Park (Zimmerman Center)
  - Southside - South Park Pool
  - Westend - Centennial Park
- **Multi-purpose Space**
  - After-school activities, summer camps, arts/crafts, performing arts, educational programs
- **eSports / Tech Centers** - teenage and senior social engagement
- **Youth/Adult Activities** - volleyball, basketball, pickleball, indoor soccer, dance, gymnastics
- **Senior Wellness / Fitness Programs** – Gentle Yoga, Zumba Gold, strength/balance training, Sit & Get Fit
- **Kitchen Areas** - nutrition and special interest programs
- **Community Gatherings / Events** - rental groups and business meetings



# Highlight each activity

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# Overarching point of essential services provided by PRPL

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- According to [NIH studies](#), your zip code says more about your health than any other indicator.
- What is available in your community impacts your health, and 69% of Billings residents have a park/public space within 10-minute walk ([Trust for Public Land](#))
  - ✦ Note: this is lower than the median for most populous US cities (74%) and lower than other cities in Montana.
- We aim to provide this essential service equitably, to communities across Billings: from the Heights to the West End, the South Side to the Rims.



# Impacts on Health

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- Parks, public lands, and urban forestry improves the quality of life in cities – increasing property values, improving overall health and empowering neighborhoods.
- Green space exposure corresponds with improved physical health, including decreases in stress, blood pressure, heart rate, and risk of chronic disease ([NIH](#))
  - ✦ In particular, children with access to parks and facilities have shown decreased prevalence of obesity compared to children without access
- Access to open space, recreation programming, and exercise facilities for all age groups.
  - ✦ This includes a growing baby-boomer population – by 2030 over 20% of the population will be 65 and older ([US Census Bureau](#))



# Safety

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- Green space leads to lower crime rates, but space is not enough to ensure safety.
  - Parks and facilities must be well-maintained and well-programmed to positively impact communities - sending a message that the city and community are valued.
  - Activated parks serve as a community hub: well-maintained parks, programming for recreation and community events (day and evening), trails, shelters, and facilities for community use.
    - ✦ Improvement of *all* parks will ensure that crime is not pushed from one well-activated space to another less-active space.



# Public Safety DATA

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# Where do we go from here ?

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Direction from Council on resolution

**JUNE**

**19**

Council Vote for Resolution

**JULY**

**10**

Voter Approval

**NOVEMBER**

**7**