

CITY COUNCIL SPECIAL MEETING AGENDA

**SPECIAL COUNCIL MEETING
THURSDAY
JULY 7, 2022**

**COUNCIL CHAMBERS
211 WEST ASPEN AVENUE
2:00 P.M.**

**All City Council Meetings are live streamed on the city's website
(<https://www.flagstaff.az.gov/1461/Streaming-City-Council-Meetings>)**

*****PUBLIC COMMENT*****

Verbal public comments may be given through a virtual public comment platform or in-person

If you want to provide a verbal comment during the Council Meeting, use the link below to join the virtual public comment room.

VIRTUAL PUBLIC COMMENT WAITING ROOM

Written comments may be submitted to publiccomment@flagstaffaz.gov. All comments submitted via email will be considered written comments and will be documented into the record as such.

1. CALL TO ORDER

NOTICE OF OPTION TO RECESS INTO EXECUTIVE SESSION

Pursuant to A.R.S. §38-431.02, notice is hereby given to the members of the City Council and to the general public that, at this regular meeting, the City Council may vote to go into executive session, which will not be open to the public, for legal advice and discussion with the City's attorneys for legal advice on any item listed on the following agenda, pursuant to A.R.S. §38-431.03(A)(3).

2. ROLL CALL

NOTE: One or more Councilmembers may be in attendance through other technological means.

MAYOR DEASY
VICE MAYOR SWEET
COUNCILMEMBER ASLAN
COUNCILMEMBER HOUSE

COUNCILMEMBER MCCARTHY
COUNCILMEMBER SALAS
COUNCILMEMBER SHIMONI

3. PLEDGE OF ALLEGIANCE, MISSION STATEMENT, AND LAND ACKNOWLEDGEMENT

MISSION STATEMENT

The mission of the City of Flagstaff is to protect and enhance the quality of life for all.

LAND ACKNOWLEDGEMENT

The Flagstaff City Council humbly acknowledges the ancestral homelands of this area's Indigenous nations and original stewards. These lands, still inhabited by Native descendants, border mountains sacred to Indigenous peoples. We honor them, their legacies, their traditions, and their continued contributions. We celebrate their past, present, and future generations who will forever know this place as home.

4. JWP Extension, Phase I and II - Proposed Alignments

Council approval on final alignment, alternative or original, for JWP Extension, Phase I and II - Proposed Alignments to continue a 30% design and begin the planning process.

5. ADJOURNMENT

CERTIFICATE OF POSTING OF NOTICE

The undersigned hereby certifies that a copy of the foregoing notice was duly posted at Flagstaff City Hall on _____, at _____ a.m./p.m. in accordance with the statement filed by the City Council with the City Clerk.

Dated this _____ day of _____, 2022.

Stacy Saltzburg, MMC, City Clerk

CITY OF FLAGSTAFF STAFF SUMMARY REPORT

To: The Honorable Mayor and Council
From: Stacy Fobar, Deputy City Clerk
Date: 07/01/2022
Meeting Date: 07/07/2022



TITLE:

JWP Extension, Phase I and II - Proposed Alignments

DESIRED OUTCOME:

Council approval on final alignment, alternative or original, for JWP Extension, Phase I and II - Proposed Alignments to continue a 30% design and begin the planning process.

EXECUTIVE SUMMARY:

Over the past six months, the JW Powell Extension Team ("Team") has been working on an alternative alignment. Through numerous meetings with the large-parcel (≥ 80 acres) property owners, the Team has achieved an alternative alignment which has consensus. At the guidance of City Council and with the feedback from the small-parcel property owners, the Team is proposing an alignment that does not bifurcate the small-parcel property owners. The Team seeks Council direction on the proposed alternative alignment.

INFORMATION:

Connection to Key Community Priorities, Objectives, Council Goal, Regional Plan and/or Team Flagstaff Strategic Plan:

Sustainable, Innovative Infrastructure

Utilize existing long-range plan(s) that identify the community's future infrastructure needs and all associated costs

Environmental Stewardship

Promote, protect & enhance a healthy, sustainable environment and its natural resources

Region Plan Goal – Environmentally Sensitive Lands Goals and Policies

Goal E&C.7. Give special consideration to environmentally sensitive lands in the development design and review process.

Team Flagstaff Strategic Plan – Priority 3

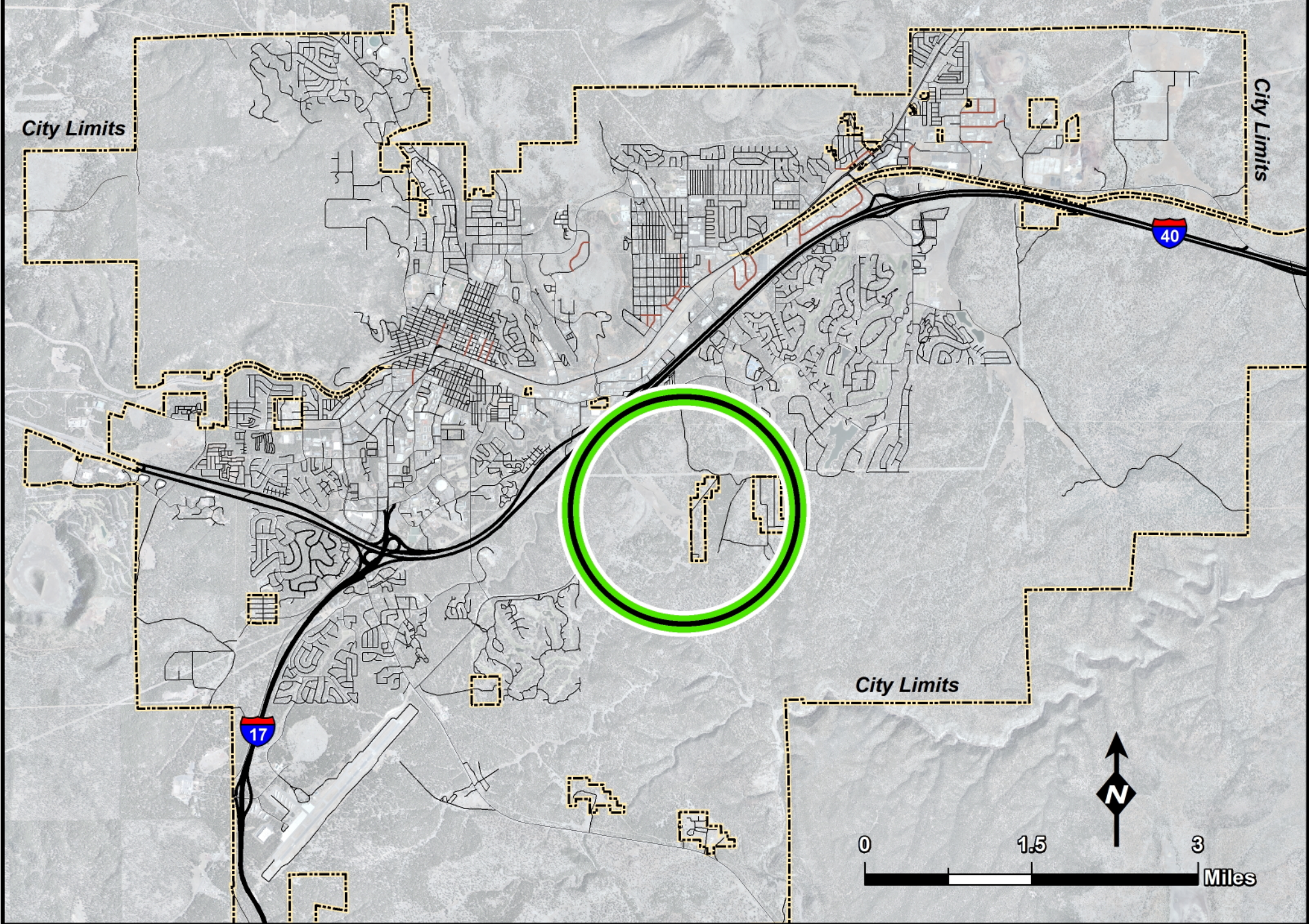
Deliver outstanding services through a healthy environment, resources, and infrastructure.

Has There Been Previous Council Decision on This:

The JW Powell Extension Project has been before City Council seven times in the past six years.

- 25 October 2016 (**Council Work Session**) - Discussion on Infrastructure and Public Facilities

J.W. Powell Extension, Phase I & II - Proposed Alignments

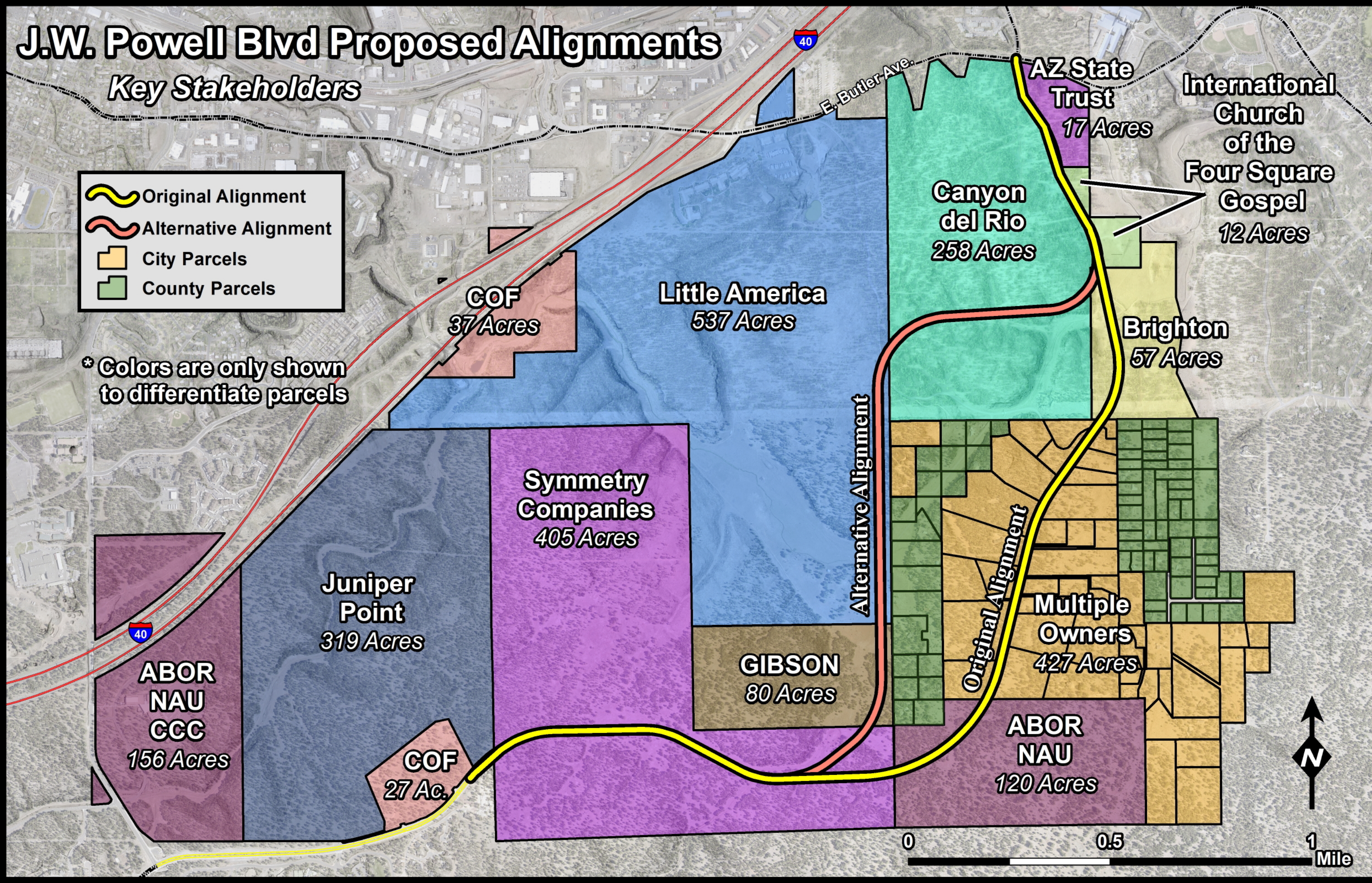


J.W. Powell Blvd Proposed Alignments











Key Stakeholders

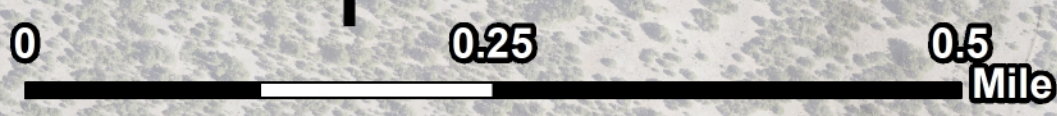
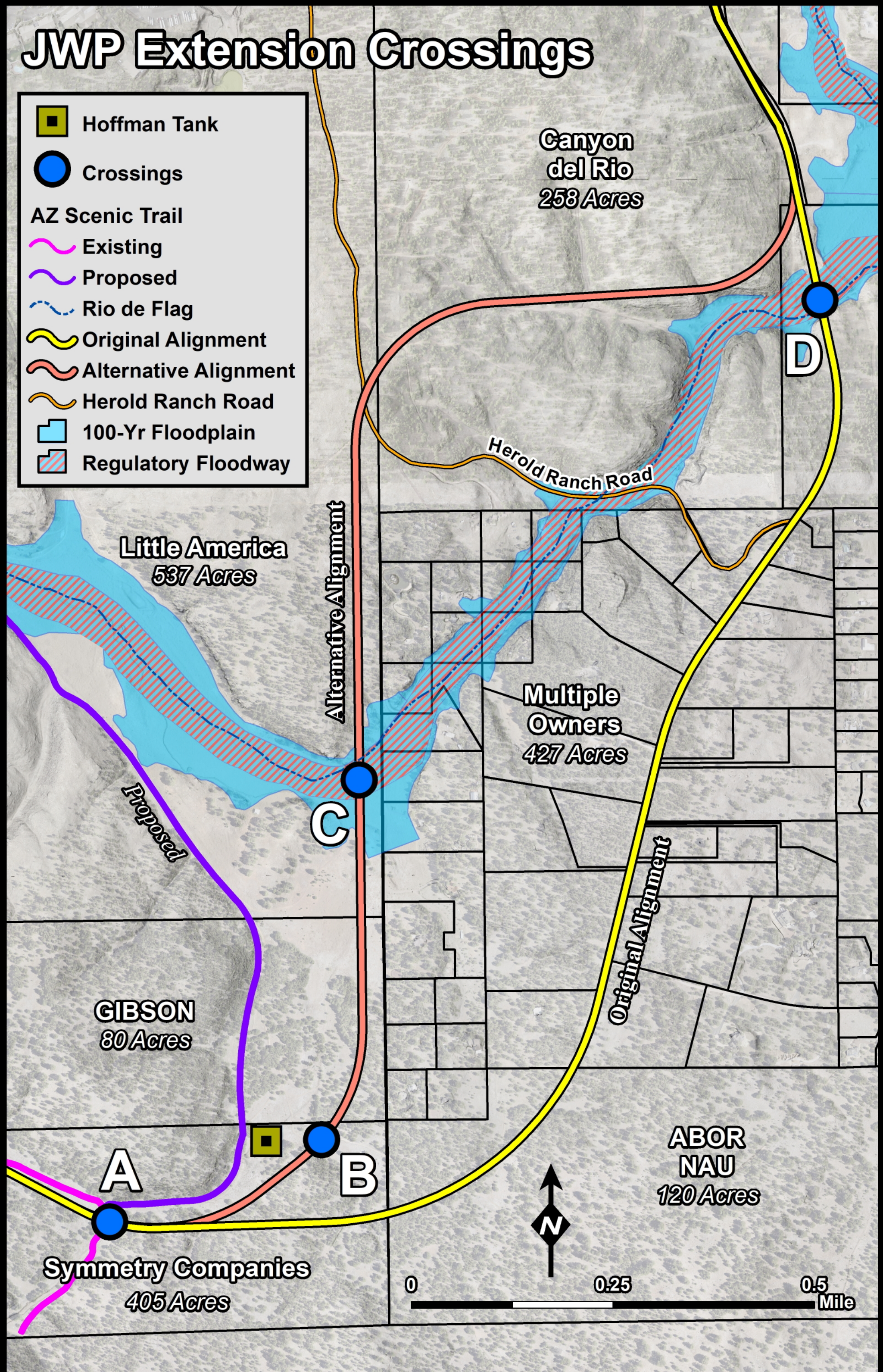
-  Original Alignment
-  Alternative Alignment
-  City Parcels
-  County Parcels

* Colors are only shown to differentiate parcels



JWP Extension Crossings

-  Hoffman Tank
-  Crossings
- AZ Scenic Trail
 -  Existing
 -  Proposed
-  Rio de Flag
-  Original Alignment
-  Alternative Alignment
-  Herold Ranch Road
-  100-Yr Floodplain
-  Regulatory Floodway

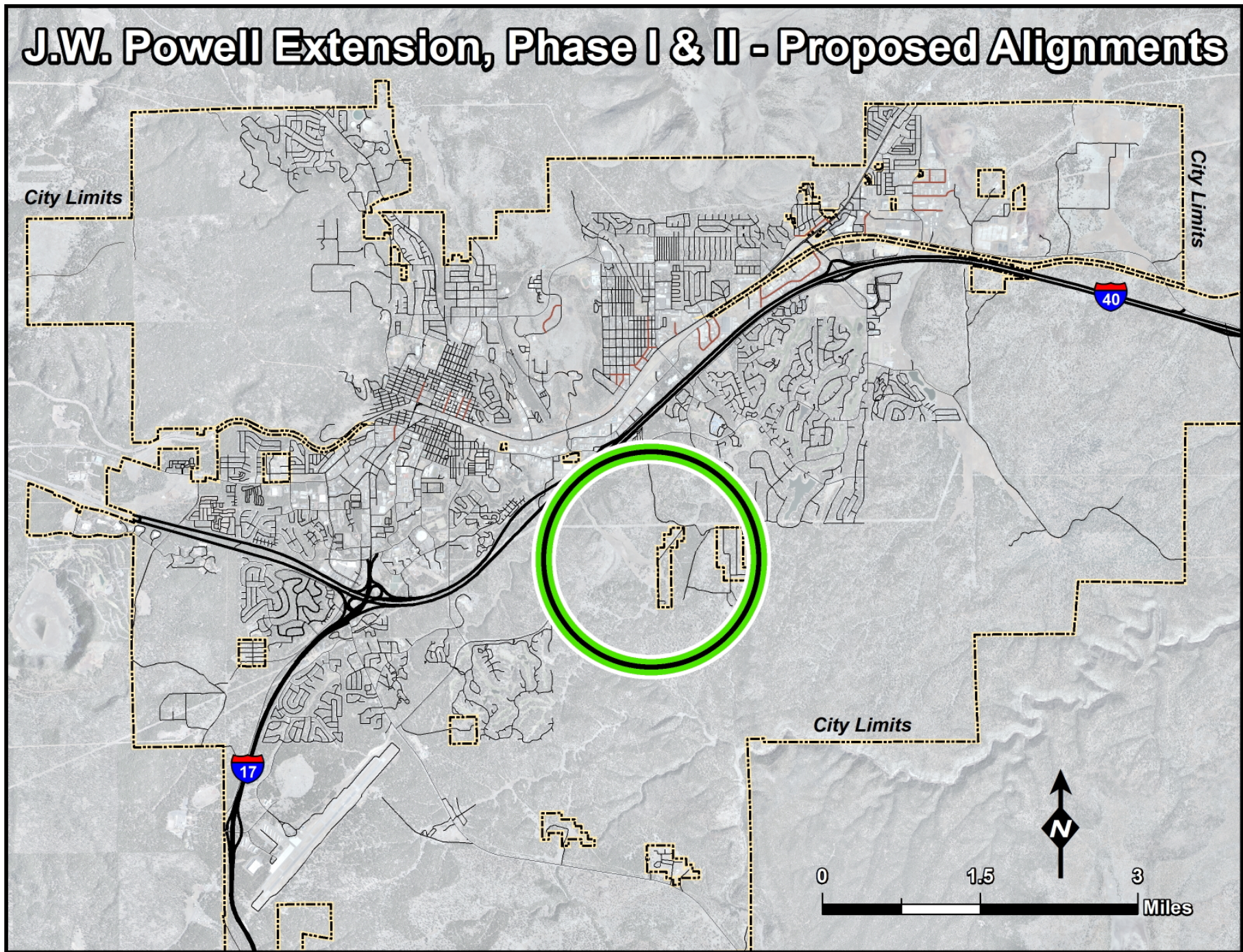


JWP Extension Proposed Alignments

7 July 2022



J.W. Powell Extension, Phase I & II - Proposed Alignments

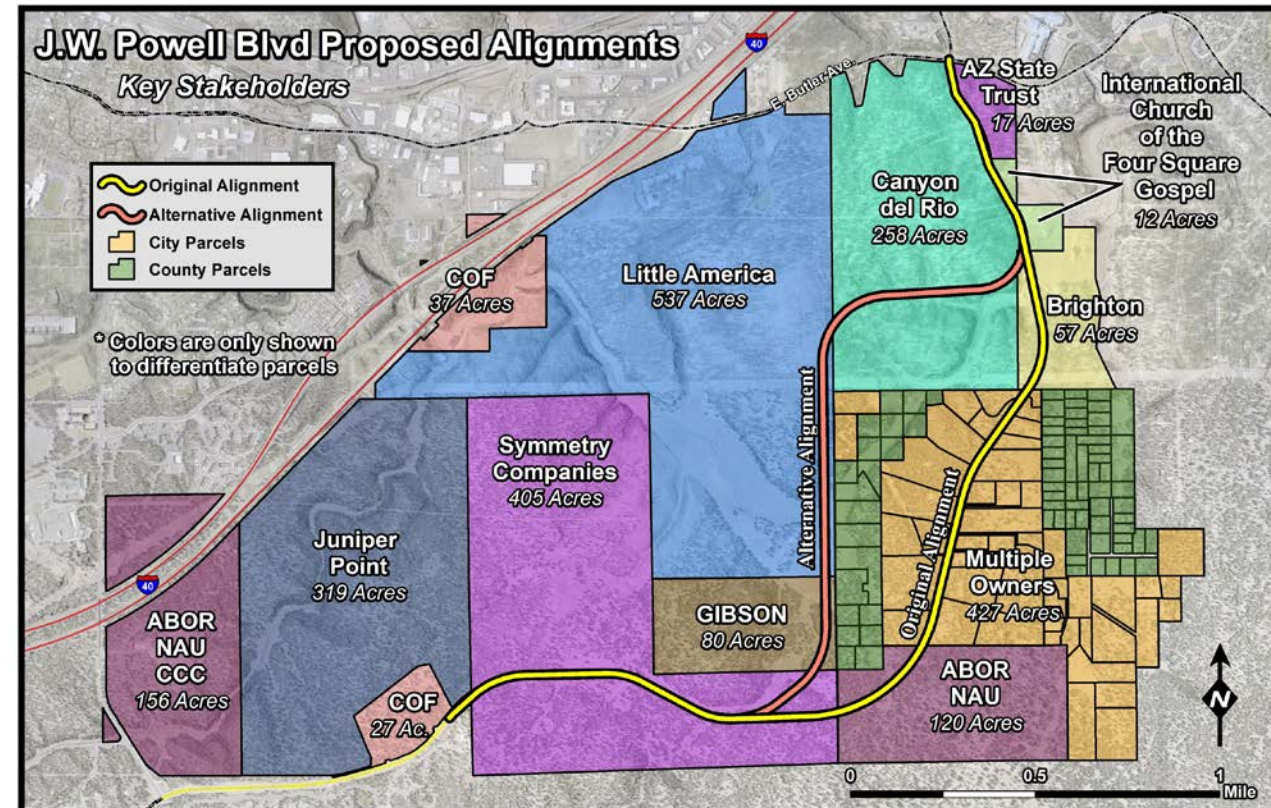




Agenda



- Grade-Separated Crossings
- JWP Extension Crossings
- Alignment(s) Crossings & Examples
- Wildlife Information
- Open Space
- Blue and Green Alignments
- Cost Comparison
- Minor Arterial Specifications
- Community Outreach
- Regional Map
- Cross-Section Examples





Grade-Separated Crossing Goals & Criteria



- **Wildlife Crossings**

- Maintain Natural Bottom
- Small Animals: Crossing Sizes Vary
- Large Animals: Wide, as Open as Possible and Strive for 12-Foot Height
- Avoid Combining with Pedestrian & Bicycle Crossings

- **People Crossings**

- Minimum 9-Foot Height for Bicycle and Pedestrian, 10-Foot Preferred
- Minimum Width 14 Feet + an Additional 1 Foot for every 10-Foot Increase in Length >50 Feet (*e.g., 100-Foot-Long Underpass would be 19 Feet Wide*)
- Provide Lighting
- Do Not Combine with Drainage Crossings unless Elevated from Channel

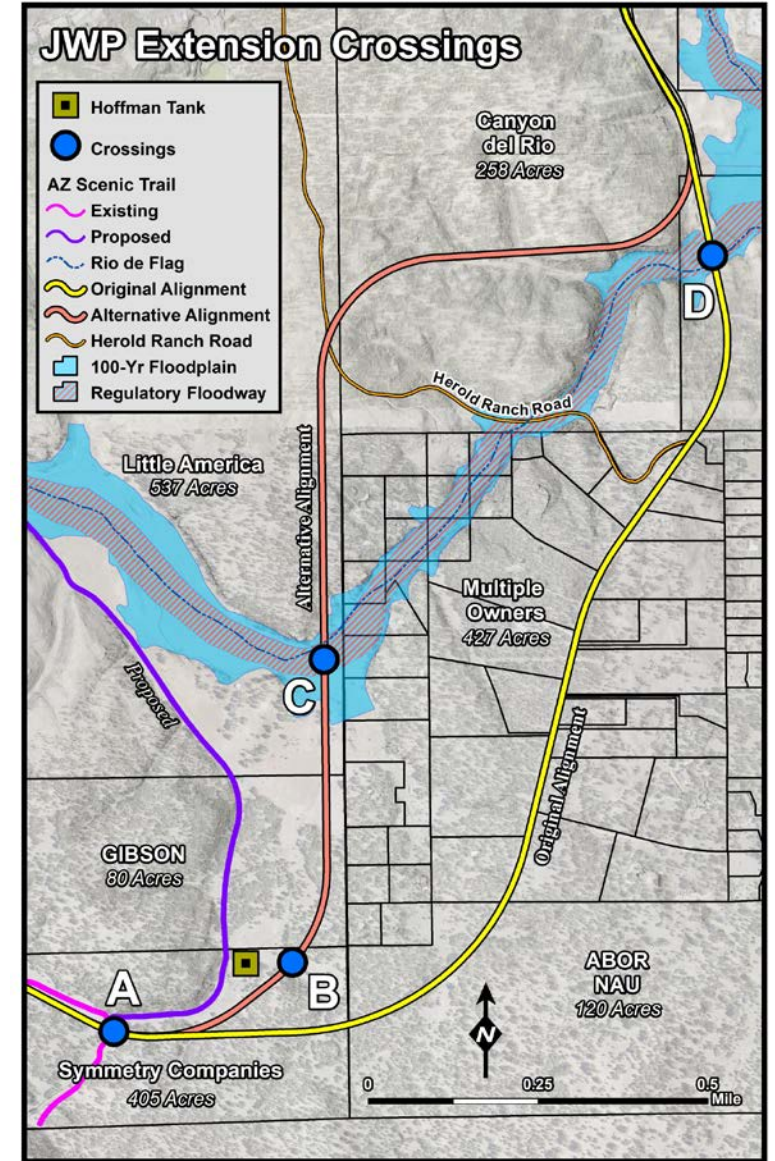


Grade-Separated Crossing Goals & Criteria



- **Drainage Crossings**

- Design for Passing the 100-Year Flow if FEMA Mapped Watercourse (Rio de Flag)
- Design for Passing the 50-Year Flow for other Drainage Crossings



Crossing Examples

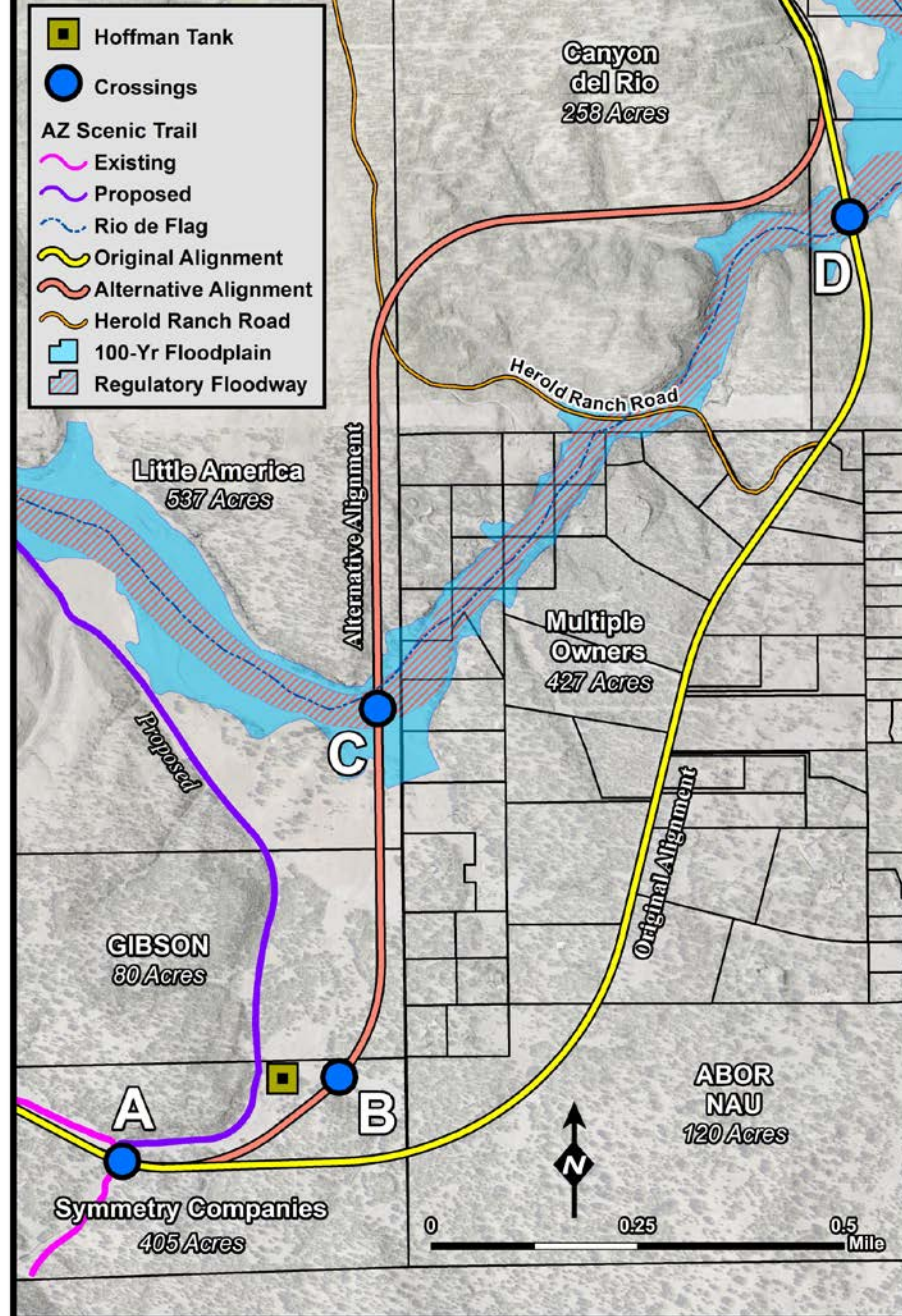


Concrete



Corrugated Metal

JWP Extension Crossings





Wildlife Info – AZGFD Partnership



- Collar Data Confirms Widespread Elk Movement
- Wildlife Seek Water Sources; even if Intermittent
- Maintaining Connectivity and Corridors is Imperative
- Access to Hoffman Tank and Toward Foxglenn Most Important
- Mitigation – Underpasses, Wildlife Fencing, Escape Routes
 - *Most Effective when Synergistically-used and not Piecemealed*
- Meetings and Communication Ongoing – Part of Design



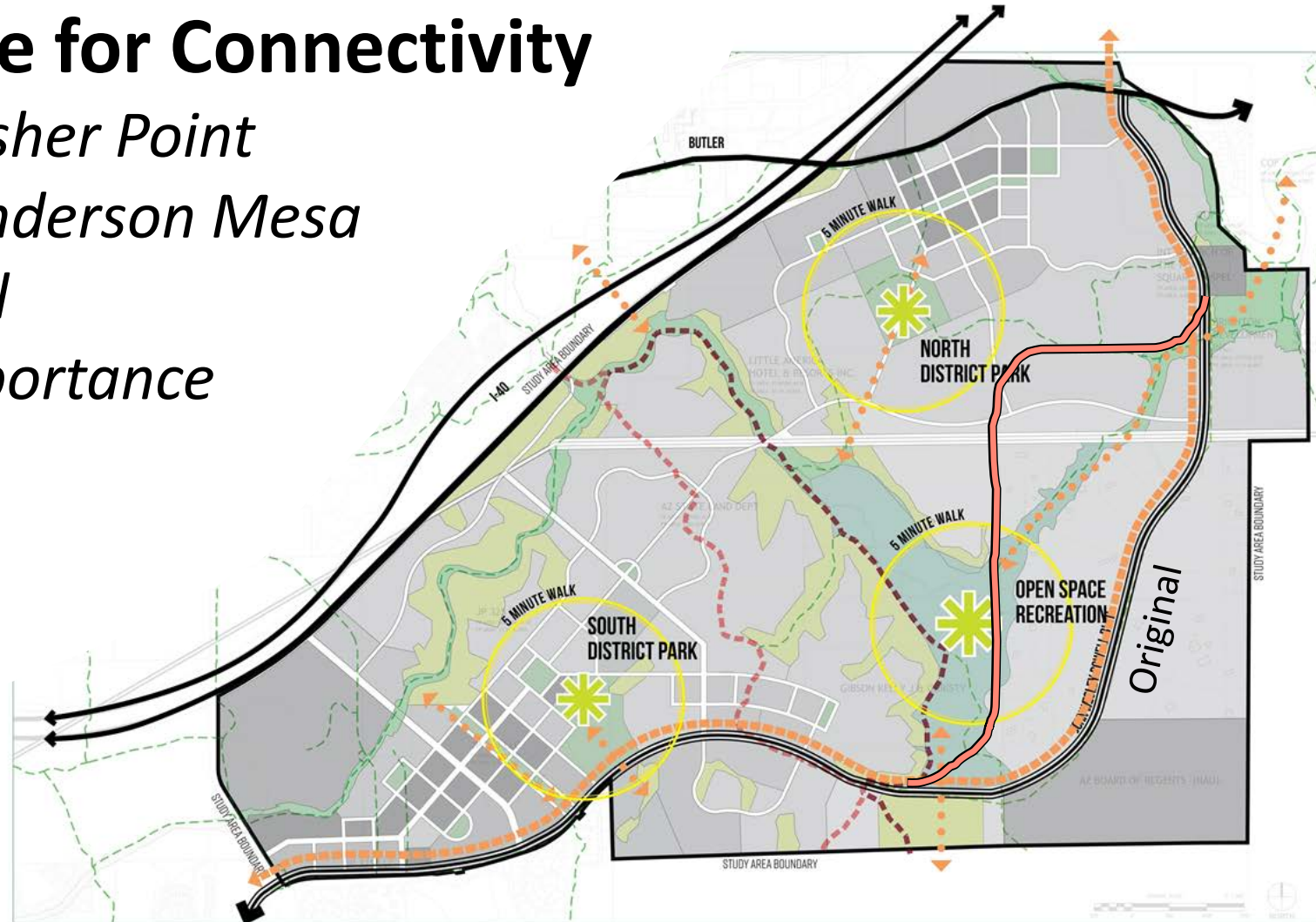


Open Space (OS)



- **Established as Top Priority by OS Commission (August 2021)**
- **Importance of this Space for Connectivity**
 - *Rio de Flag Floodplain to Fisher Point*
 - *Rio de Flag Floodplain to Anderson Mesa*
 - *Walnut Canyon to Ft. Tuthill*
 - *Wildlife and Recreation Importance*

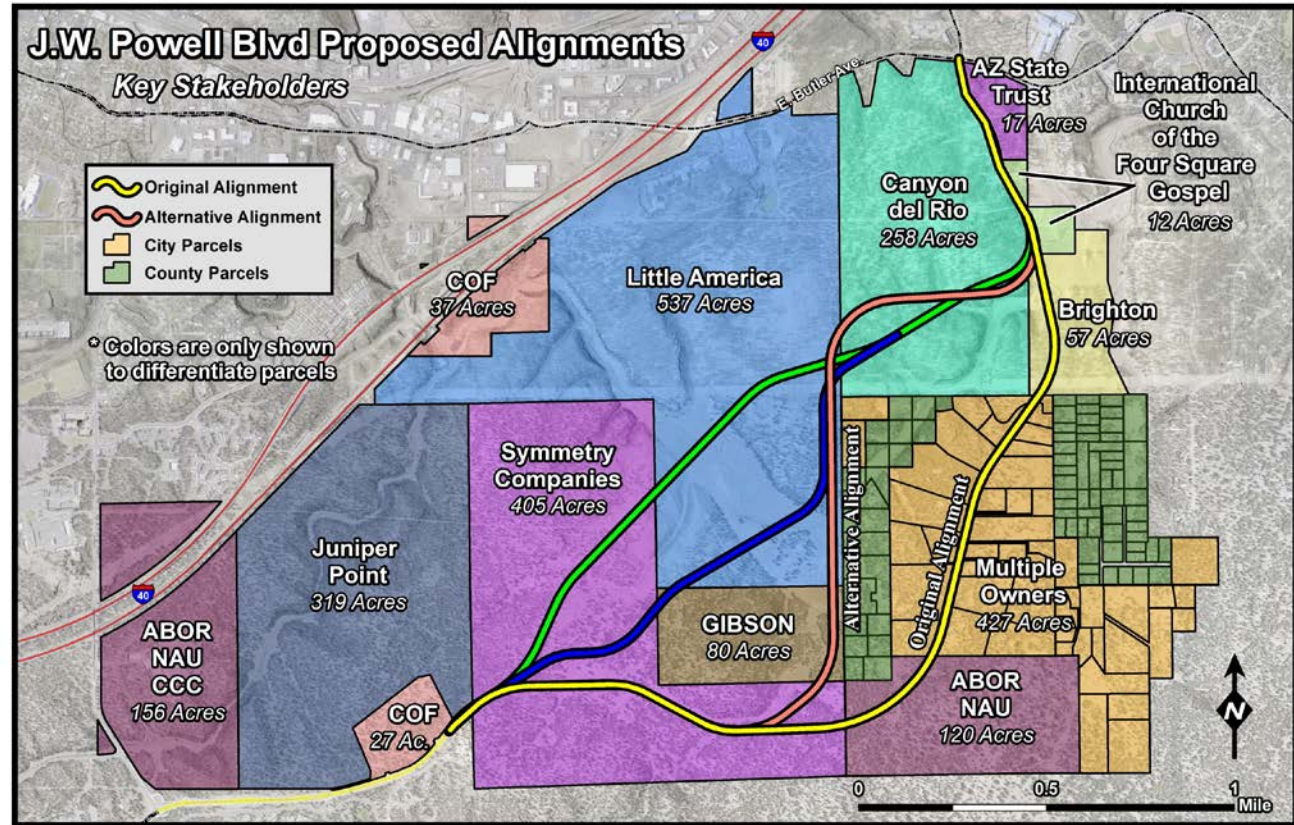
- ■ ■ PROPOSED AZT REROUTED ALIGNMENT (ON EXISTING TRAILS)
- ■ ■ EXISTING AZT ALIGNMENT (TO BE ABANDONED)
- — — EXISTING TRAILS
- — — JWP PRIMARY CONNECTIVITY
- ● ● PRIMARY CONNECTIVITY
- ~ ~ ~ APPROX. ALTERNATIVE ALIGNMENT





Blue & Green Alignments

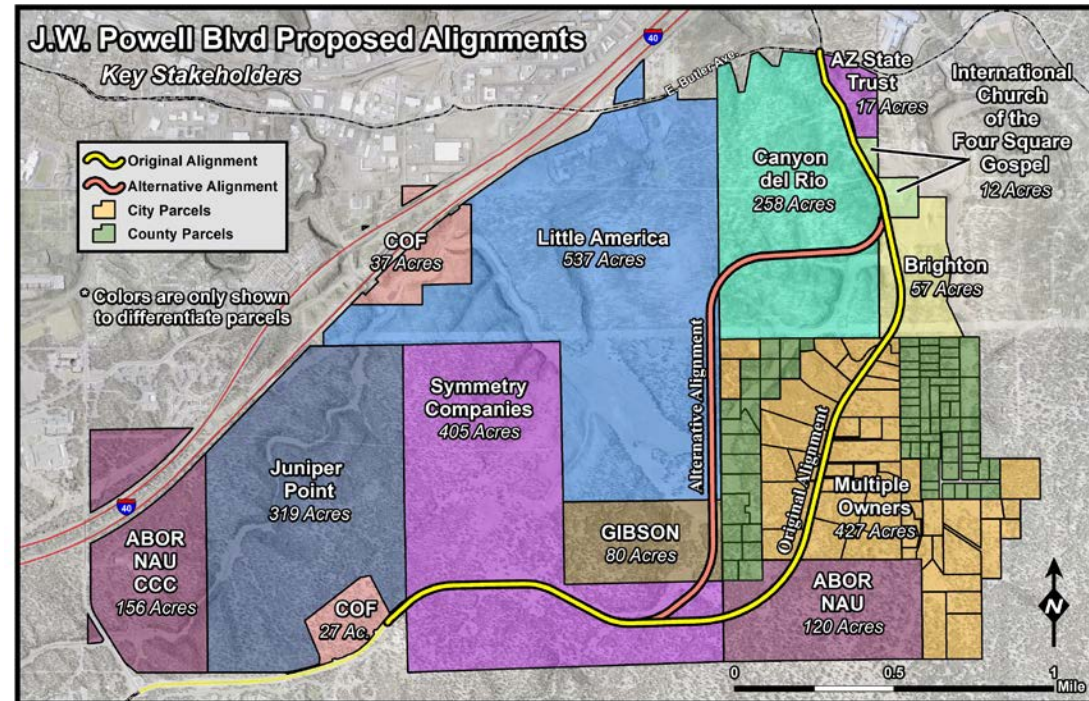
- Blue and Green Alignments were Initial Linework
 - *Lines Conceptualized by Design Team*
- Six Months of Discussions with LP Cultivated the Salmon Line
- If Salmon Line Shifts West, the Partnership with LP Owners Dissolves





Cost Comparison

- Costs are Fairly Similar with Either Alignment
 - *Construction Estimates have not been Calculated by Design Team*
- Per Prop 419 Funding – Funding is 40% Public Contribution





Minor Arterial Engineering Criteria

- *Minor arterials provide capacity and continuity for travel between different districts of the region. Adjacent land uses include residential and commercial areas, open space, public lands, industrial sites and institutional sites. The activity center for a district will often be located along a minor arterial or at the intersection of a minor arterial with another minor arterial or a major collector.*
- **Design Speed – 40 mph**
- **Maximum Grade – 6%**
- **Median Required** (*narrowed where we need left turn lanes*)
- **Two to Four Lanes – Depending on traffic volumes**
- **Parkway, Sidewalk & Bike Lanes Included**
- **FUTS Trail to Replace Sidewalk Along One Side of JWP**



Community Outreach

- **Outreach to SP Property Owners**
- **Outreach to LP Property Owners**
- **Two Local Non-Profits**
- **Council Meetings**
- **Originally Planned to Present to City Council in Fall 2022**
 - **Expedited by Development (Underway) at Canyon Del Rio**
- **Future Canyon Del Rio Planning Changes with Salmon Line**



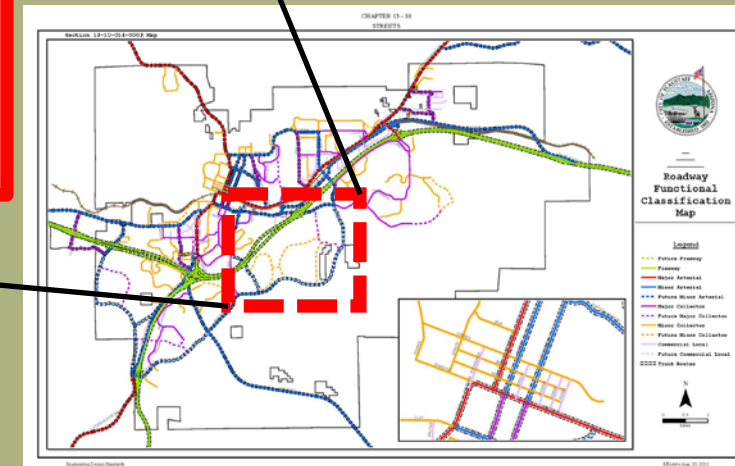
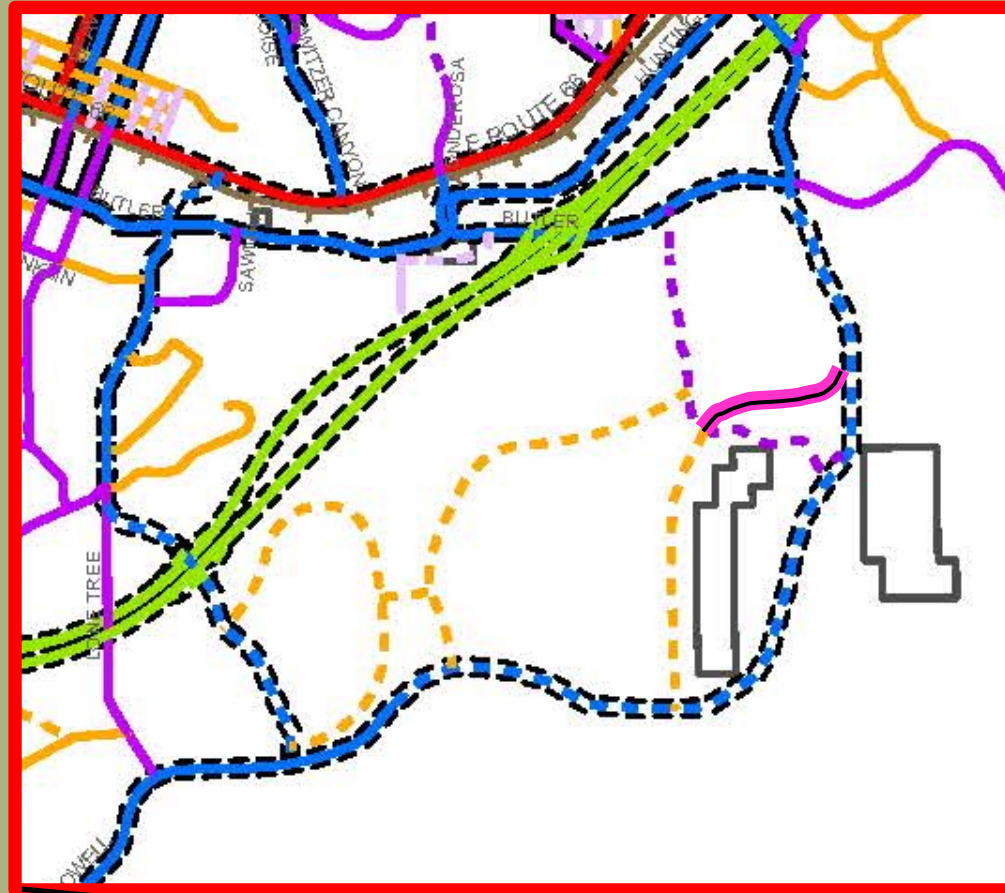
Community Outreach

- **City Council Meetings** (*Oct 2020, Oct 2021, Jun 2022, Jul 2022*)
- **Friends of the Rio de Flag** (*December 2020*)
- **Small-Parcel (SP) Property Owner Open House** (*Jan 2021*)
- **1-on-1 Meetings with Original Alignment Impacted SP**
(Feb to March 2021)
- **Friends of Flagstaff's Future** (*August 2021*)
- **Individual Meetings with Large-Parcel (LP) Property Owners**
(*Fall 2021/Spring 2022*)
- **Project Update to SP & LP Owners and Website** (*May & Jun 2022*)

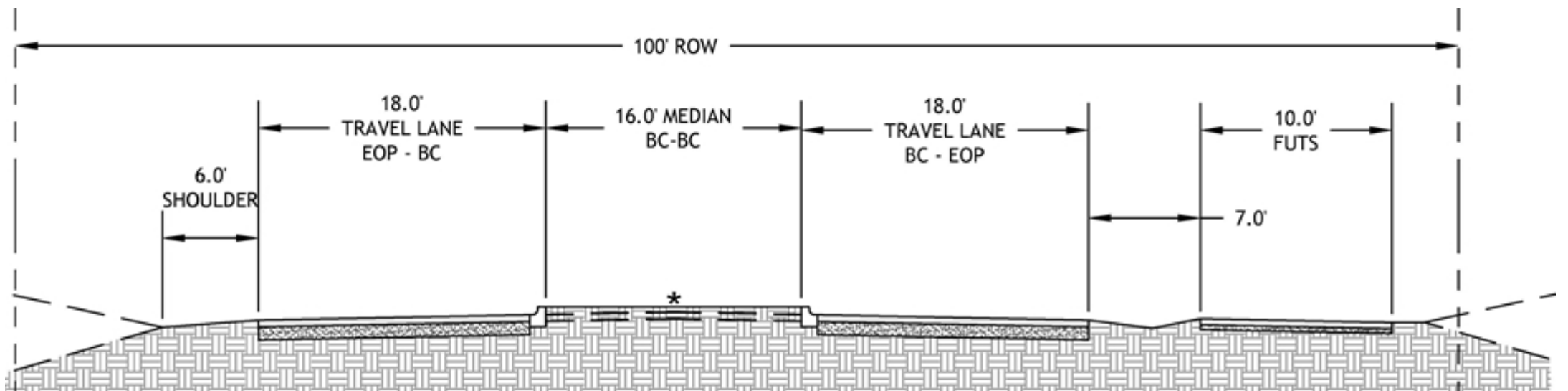
Regional Plan Map – Map 25

Legend

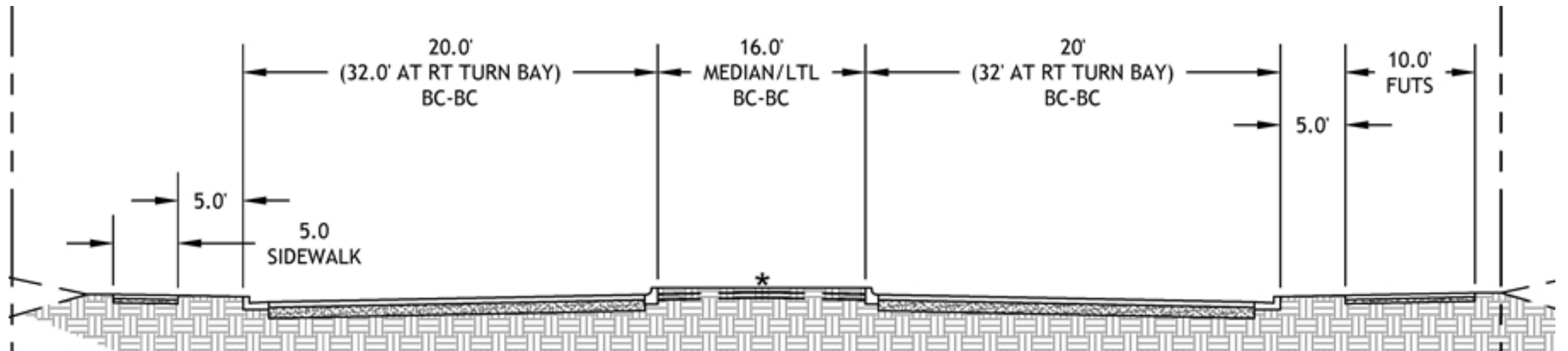
- Future Freeway
- Freeway
- Major Arterial
- Minor Arterial
- Future Minor Arterial
- Major Collector
- Future Major Collector
- Minor Collector
- Future Minor Collector
- Commercial Local
- Future Commercial Local
- Truck Routes



Existing JWP Blvd – *Between Lake Mary Rd and Pine Canyon*



Existing JWP Blvd – *Between Pine Canyon and Terminus*





J.W. Powell Blvd Proposed Alignments



COMMENTS & QUESTIONS

David Pedersen
Project Manager
Capital Improvements
dpedersen@flagstaffaz.gov
Office :: 928.213.2677



www.flagstaff.az.gov/jwpspecificplan

