

MINUTES

1. Call to Order

Mayor Deasy called the Work Session held December 13, 2022, to order at 3:04 p.m.

NOTICE OF OPTION TO RECESS INTO EXECUTIVE SESSION

Pursuant to A.R.S. §38-431.02, notice is hereby given to the members of the City Council and to the general public that, at this work session, the City Council may vote to go into executive session, which will not be open to the public, for legal advice and discussion with the City's attorneys for legal advice on any item listed on the following agenda, pursuant to A.R.S. §38-431.03(A)(3).

2. ROLL CALL

Present: Mayor Paul Deasy
Vice Mayor Becky Daggett
Councilmember Austin Aslan
Councilmember Khara House
Councilmember Jim McCarthy
Councilmember Regina Salas
Councilmember Adam Shimoni

Staff Present: City Manager Greg Clifton; City Attorney Sterling Solomon

3. Pledge of Allegiance, Mission Statement, and Land Acknowledgement

Led by the NAU Color Guard, the Council and audience recited the pledge of allegiance, Mayor Deasy read the mission statement and Vice Mayor Sweet read the Land Acknowledgement.

MISSION STATEMENT

The mission of the City of Flagstaff is to protect and enhance the quality of life for all.

LAND ACKNOWLEDGEMENT

The Flagstaff City Council humbly acknowledges the ancestral homelands of this area's Indigenous nations and original stewards. These lands, still inhabited by Native descendants, border mountains sacred to Indigenous peoples. We honor them, their legacies, their traditions, and their continued contributions. We celebrate their past, present, and future generations who will forever know this place as home.

4. Public Participation

Public Participation enables the public to address the council about items that are not on the prepared agenda. Public Participation appears on the agenda twice, at the beginning and at the end of the work session. You may speak at one or the other, but not both. Anyone wishing to comment at the meeting is asked to fill out a speaker card and submit it to the recording clerk. When the item comes up on the agenda, your name will be called. You may address the Council up to three times throughout the

meeting, including comments made during Public Participation. Please limit your remarks to three minutes per item to allow everyone to have an opportunity to speak. At the discretion of the Chair, ten or more persons present at the meeting and wishing to speak may appoint a representative who may have no more than fifteen minutes to speak.

None

5. Farewell Presentation for Outgoing Councilmembers

City Manager Greg Clifton, Acting Deputy City Manager Heidi Hansen, and Senior Deputy City Manager Shannon Anderson led a presentation recognizing the outgoing Mayor and Council. They highlighted Councilmember Shimoni, Councilmember Salas, Mayor Deasy and their accomplishments during their terms.

Councilmember McCarthy also thanked Councilmember Salas for her service on MetroPlan. Councilmember Shimoni also shared his appreciation for Councilmember Salas. Councilmember Aslan thanked Councilmember Salas for her leadership. Mayor Deasy thanked Councilmember Salas for her assistance in his growth and learning.

Councilmember Shimoni offered a few words of gratitude. Councilmember Aslan expressed his gratitude for Councilmember Shimoni and his impacts for the community. Councilmember McCarthy also expressed his gratitude for Councilmember Shimoni. Mayor Deasy addressed some of Councilmember Shimoni's accomplishments in communication and bicycle awareness.

Indigenous Initiatives Coordinator Rose Toehe and members from the Indigenous Commission thanked the outgoing members for their service and presented gifts from the Indigenous Commission.

City Manager Clifton offered his gratitude to Mayor Deasy. Councilmember McCarthy thanked Mayor Deasy for his enthusiasm. Councilmember Shimoni also offered his gratitude to Mayor Deasy and highlighted some accomplishments. Councilmember Aslan wished Mayor Deasy the best moving forward and expressed his gratitude for Mayor Deasy's advocacy.

Mayor Deasy thanked staff for all their work and their assistance.

Councilmember Salas offered a few words in gratitude and quoted her favorite poem.

6. City Manager Awards

City Manager Clifton highlighted the City Manager Awards recipients. He reviewed the Oak and Aspen awards along with the recipient of the Ponderosa award, Collin Seay.

Mayor Deasy said a few words about the awards.

7. Recess for Reception in Lobby

Mayor Deasy called a recess at 5:07 p.m. for the Outgoing Councilmember's Reception.

8. Reconvene Work Session

Mayor Deasy reconvened the meeting at 5:42 pm.

9. Review of Draft Agenda for the December 20, 2022 City Council Meeting

Citizens wishing to speak on agenda items not specifically called out by the City Council may submit a speaker card for their items of interest to the recording clerk.

Councilmember Aslan asked about the executive session after the meeting and City Attorney Solomon stated that the meeting will be held after the swearing in of the new Council and addressed the flag policy.

10. Update regarding progress on recent Workforce Development efforts.

Business Retention, and Expansion Manager John Saltonstall presented an update on recent Workforce Development efforts. Slides included:

- Overview
- Background
- Scope of Work Development
- Objectives
- Three Sections
- Deliverables
- Next Steps

Councilmember Shimoni thanked Councilmember Salas for her leadership on this item and stated that he is looking forward to the analysis.

Councilmember Salas offered her gratitude to the Council for supporting this item. She asked Mr. Saltonstall how this program can play in the overall advance of workforce development in the region and how the City can take leadership in creating synergy. Mr. Saltonstall stated that the RSOQ and RFP is all about this and that staff realizes that the entire region is involved in the workforce development success. Staff will ensure that the consultant is provided all the contacts for the region.

Councilmember Salas also spoke about the apprenticeships and training programs that our needed in the region for the Northern Arizona workforce to be ready to work in new industries that may come in.

11. Business One Stop Shop (BOSS) - Update

Business Attraction Manager Jack Fitchett and Development Services Manager Becky Cardiff gave an update on the progress of the Business One Stop Shop System. Slides included:

- Phase 1 -- Implementation
- Example Website
- Phase 2 -- Implementation
- Citizen Access Portal (CAP)

Councilmember Aslan acknowledged the work that Ms. Cardiff did in the early period of the pandemic when she started migrating all the work electronically. He also asked if the \$1,000 maintenance fee is reasonable for this sort of endeavor, and Mr. Fitchett stated it was. Councilmember Aslan also expressed his gratitude to Councilmember Salas.

Councilmember Shimoni expressed his support.

Councilmember McCarthy asked if there will be a link from the City Website to the BOSS site and Mr. Fitchett stated that the BOSS site will live on the City of Flagstaff main site and will remain localized.

Councilmember Salas expressed her gratitude for the update and that she is looking forward to Phase 2 and that she would like to see video support on how to use the site.

12. Flagstaff Police Department Assessment Report

City Manager Greg Clifton introduced the item and the consultants for the assessment. Senior Deputy City Manager Shannon Anderson introduced LD Consulting, LLC who performed the audit and Mr. Dan Olsen and Mr. Jack Harris from the firm presented to Council on their findings. Slides included:

- Introductions
- Background
- Metro Narcotics Policy Review
- FPD Policy Manual
- MOU and Task Force Agreements
- Audio/Video Procedures
- Next Steps

Heather Marcy, Deputy Director of Northland Family Help Center, addressed Council about issue of human trafficking in Flagstaff. She stated that she commends the City for commissioning the report and stated that she likes the inclusion of the new policies. She addressed the need for compassionate care for human trafficking. She stated that she hopes for coordinated partnerships.

Kate Wyatt, Director of Human Trafficking Services for Northland Family Help Center, and the creator of FIAT, stated that she is in support of creating new policies regarding prostitution and human trafficking. She also encouraged ordinances on exploitation and creating a unit to address it.

Councilmember Shimoni expressed his gratitude to Ms. Marcy and Ms. Wyatt. He asked Ms. Wyatt about the ad for a date with a hidden sexual trafficking message developed after the 2018 operation and she spoke to the ad and the response to it with 600 people reaching out in two weeks. Councilmember Shimoni asked Ms. Wyatt about FIAT presenting to Council and Ms. Wyatt stated that they are willing to provide a presentation.

Councilmember McCarthy addressed trafficking and stated that the focus has been on sexual trafficking. He spoke about other forms of trafficking such as those that are forced to work under duress and against their will.

Councilmember Shimoni clarified that Chief Musselman was not the Chief of Police during the 2019 operation and asked about the lack of demand, as Ms. Marcy and Ms. Wyatt presented a different picture. Chief Musselman explained that prior to 2019, the department had only received one complaint, but since then, there have been more complaints related to massage parlors. Councilmember Shimoni expressed concern about the lack of policies and emphasized the importance of adopting policies from other municipalities, like Phoenix. He also highlighted the issues with trafficking and the fear of enforcement among victims. He suggested working closely with FIAT, as they are the experts, and called for a shift in perspective with victim-centered approaches. Councilmember Shimoni proposed a team effort involving the commission and committee to address exploitation and demand in the community.

Councilmember House agreed with Councilmember Shimoni's emphasis on victim-centered and trauma-informed approaches. She inquired about expanding the CEASE City program, and Mr. Clifton responded that such certification could open up grant opportunities and involve training employees to recognize trafficking, potentially integrating it into current human resources training.

Mayor Deasy stated that he appreciated the report, and he would like to see a presentation from FIAT and other affiliated organizations to highlight the issues. He also suggested coordinating with the CJCC and County partners.

13. Public Participation

None

14. Informational Items To/From Mayor, Council, and City Manager; future agenda item requests

Councilmember Salas spoke of the Discover Flagstaff Holiday Open House; Reach for America event at the cemetery; the 20th anniversary of the Orpheum Theater; and the RTAC Board Meeting.

Councilmember Aslan spoke of the Open House at Milligan House. He stated he would be traveling to Phoenix for the newly elected officials training; He requested a FAIR to get FIAT on a future agenda.

Vice Mayor Sweet also requested FIAT to be on future agenda. She expressed her gratitude to Councilmember Salas, Councilmember Shimoni, and Mayor Deasy for their service on Council.

Councilmember Shimoni spoke of the CJCC Executive Committee meeting, the Working Alternatives Community Relations Board Meeting; the Senior Center food distribution; the Water Commission meeting; and the Coconino Diversion group meeting. He expressed gratitude to the rest of Council and staff.

Councilmember House stated she attended the master class on Affordable Housing; she spoke of the certificate of appreciation for Kiki Lockett. She also stated her gratitude to Councilmember Salas, Councilmember Shimoni, and Mayor Deasy for their service on Council.

Mayor Deasy stated it was an honor working with everyone. He stated the need for expansion of CARE team. He spoke of the good meeting with the Army Corps of Engineers to discuss Rio de Flag and Downtown Mile projects.

15. Adjournment

Mayor Deasy adjourned the Work Session held December 13, 2022 at 7:11 p.m.

SPECIAL MEETING

1. Call to Order

Mayor Deasy called the Special Meeting of December 13, 2022 to order at 7:11 p.m.

NOTICE OF OPTION TO RECESS INTO EXECUTIVE SESSION

Pursuant to A.R.S. §38-431.02, notice is hereby given to the members of the City Council and to the general public that, at this work session, the City Council may vote to go into executive session, which will not be open to the public, for legal advice and discussion with the City's attorneys for legal advice on any item listed on the following agenda, pursuant to A.R.S. §38-431.03(A)(3).

2. **Consideration and Adoption of Ordinance No. 2022-33:** an Ordinance of the City Council of the City of Flagstaff, amending the Flagstaff City Code Title 7, Health and Sanitation, Chapter 7-08, Extension and Reimbursement Agreements for the Construction of Water and Sewer Line, and Title 13, Engineering Design Standards and Specification for New Infrastructure, Chapter 13-09 Water, Sewer, and Other Underground Utilities, by amending the Reimbursement Agreement provisions to allow a longer maximum payback period; repeal of conflicting ordinances, severability, authority for clerical corrections, and establishing an effective date.

Water Services Engineering Section Director Gary Miller provided a presentation that covered the following:

REIMBURSEMENT AGREEMENTS
WHAT IS A REIMBURSEMENT AGREEMENT
REIMBURSEMENTS AGREEMENT CHANGES
WATER SERVICES DIVISION

Moved by Mayor Paul Deasy, seconded by Councilmember Regina Salas to read Ordinance No. 2022-33 by title for the final time.

Vote: 7 - 0 - Unanimously

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF FLAGSTAFF, AMENDING THE FLAGSTAFF CITY CODE, TITLE 7, HEALTH AND SANITATION, CHAPTER 7-08, EXTENSION AND REIMBURSEMENT AGREEMENTS FOR THE CONSTRUCTION OF WATER AND SEWER LINES, AND TITLE 13, ENGINEERING DESIGN STANDARDS AND SPECIFICATIONS FOR NEW INFRASTRUCTURE, CHAPTER 13-09 WATER, SEWER, AND OTHER UNDERGROUND UTILITIES, BY AMENDING THE REIMBURSEMENT AGREEMENT PROVISIONS TO ALLOW A LONGER MAXIMUM PAYBACK PERIOD; REPEAL OF CONFLICTING ORDINANCES, SEVERABILITY, AUTHORITY FOR CLERICAL CORRECTIONS, AND ESTABLISHING AN EFFECTIVE DATE

Moved by Mayor Paul Deasy, seconded by Councilmember Jim McCarthy to adopt Ordinance No. 2022-33.

Vote: 7 - 0 - Unanimously

3. **Consideration and Adoption of Resolution No. 2022-60 and Ordinance No. 2022-34:** A Resolution of the Flagstaff City Council declaring as a public record that certain document filed with the City Clerk and entitled "Vehicle Noise Code Amendments" and an Ordinance of the City Council of the City of Flagstaff, amending the Flagstaff City Code, Title 6, Police Regulations, Chapter 8, Noise Control, by adopting by reference that certain document entitled "Vehicle Noise Code Amendments;" providing for penalties, repeal of conflicting ordinances, severability, and establishing an effective date

Deputy Police Chief Paul Lasiewicki, Chief Dan Musselman, and Senior Assistant City Attorney Marianne Sullivan were available to address questions regarding the Vehicle Noise Code Amendments to City Council.

Sam Wesley from 40 Roll Racing Team addressed Council and stated he understands the perspective of people making complaints. He stated that he agrees with the complaints, but that he wanted to promote a solution regarding training for car modification enthusiasts to prevent people from being irresponsible.

Camden Hood from 40 Roll Racing Team addressed Council in opposition to the noise ordinance. He feels like it is problematic and that faulty exhaust systems would be a problem for people who cannot repair their exhaust due to cost or proximity.

Councilmember Shimoni asked about people who can afford to modify their exhaust should be able to afford to comply. Mr. Hood stated that it is a preference and that some of the problems can be fixed at home but that they can afford to make modifications because after market is less expensive than OEM.

Ramsey Crenshaw addressed Council in opposition to the noise ordinance.
Trevor Drake addressed Council in opposition to the noise ordinance.

Councilmember Shimoni thanked the public for their comments and expressed concerns about using public safety resources for noise complaints, fearing it could normalize such complaints and increase demand. He emphasized that the Police Department should focus on other issues and that this would not be the best use of the City's resources.

Councilmember House acknowledged the public's input and questioned whether the proposed ordinance would be a useful tool for the Police Department. Chief Musselman stated it would provide an objective focus to address noise complaints, while Deputy Police Chief Paul Lasiewicki clarified that modified cars do not necessarily lead to complaints or obnoxious noise.

Councilmember McCarthy shared his experience modifying a car and receiving tickets for noise. He supports the ordinance as it sets a clear, objective standard for citations, which he believes will address public concerns. He noted that many people have asked for this ordinance over the past two years.

Councilmember Aslan expressed his support for the ordinance, believing it is lenient and would be a useful tool for police without being abused.

Councilmember Shimoni reiterated that while Council receives many citizen concerns, they need to be strong enough to say no when necessary. He also addressed concerns about police burnout and staffing and suggested that the issue might be more related to speed than noise.

Councilmember McCarthy stated that he thinks it is important for people to come to Council with complaints, but that he will not move forward the issues that he does not find important.

Councilmember Salas echoed the gratitude for staff's work, especially Ms. Sullivan. She stated that she will not support passing this ordinance and that she is concerned about prioritization of resource allocation. She stated that this ordinance is not a top priority for her.

Councilmember McCarthy stated that there is nothing in the ordinance that would require the Police Department to go out and look for violators.

Moved by Councilmember Jim McCarthy, **seconded by** Councilmember Adam Shimoni to adopt Resolution No. 2022-60.

Vote: 4 - 3

NAY: Mayor Paul Deasy
Councilmember Regina Salas
Councilmember Adam Shimoni

Moved by Councilmember Jim McCarthy, **seconded by** Councilmember Khara House to read Ordinance No. 2023-34 by title only for the final time.

Vote: 4 - 3

NAY: Mayor Paul Deasy
Councilmember Regina Salas
Councilmember Adam Shimoni

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF FLAGSTAFF, AMENDING THE FLAGSTAFF CITY CODE, TITLE 6, POLICE REGULATIONS, CHAPTER 8, NOISE CONTROL, BY ADOPTING BY REFERENCE THAT CERTAIN DOCUMENT ENTITLED "VEHICLE NOISE CODE AMENDMENTS"; PROVIDING FOR PENALTIES, REPEAL OF CONFLICTING ORDINANCES, SEVERABILITY, AND ESTABLISHING AN EFFECTIVE DATE

Moved by Councilmember Jim McCarthy, **seconded by** Councilmember Adam Shimoni to adopt Ordinance No. 2022-34.

Vote: 4 - 3

NAY: Mayor Paul Deasy
Councilmember Regina Salas
Councilmember Adam Shimoni

4. Adjournment

The Special Meeting of the Flagstaff City Council held December 13, 2022 adjourned at 7:55 p.m.

MAYOR

ATTEST:

CITY CLERK

CERTIFICATION

I, STACY SALTZBURG, do hereby certify that I am the City Clerk of the City of Flagstaff, County of Coconino, State of Arizona, and that the above Minutes are a true and correct summary of the Meeting of the Council of the City of Flagstaff held on December 13, 2022. I further certify that the Meeting was duly called and held and that a quorum was present.

DATED this 16th day of December, 2025

CITY CLERK