



City of Flagstaff, Arizona
Single Audit Report
Year Ended June 30, 2025

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For the Year Ended June 30, 2025**

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**Independent Auditor's Report on Internal Control Over Financial Reporting and on
Compliance and Other Matters Based on an Audit of
Financial Statements Performed in Accordance with
Government Auditing Standards**

Honorable Mayor and Members of the City Council
City of Flagstaff, Arizona

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Flagstaff, Arizona, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise City of Flagstaff, Arizona's basic financial statements, and have issued our report thereon dated December 19, 2025. Our report included an emphasis of matter paragraph as to comparability because of the implementation of Governmental Accounting Standards Board Statement No. 101, *Compensated Absences*.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of Flagstaff, Arizona's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Flagstaff, Arizona's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Flagstaff, Arizona's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether City of Flagstaff, Arizona's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Heinfeld Meech & Co. PC

Heinfeld, Meech & Co., P.C.
Flagstaff, Arizona
December 19, 2025

**Independent Auditor’s Report on Compliance for Each Major Federal Program;
Report on Internal Control Over Compliance; and
Report on the Schedule of Expenditures of Federal Awards
Required by the Uniform Guidance**

Honorable Mayor and Members of the City Council
City of Flagstaff, Arizona

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited City of Flagstaff, Arizona’s compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of City of Flagstaff, Arizona’s major federal programs for the year ended June 30, 2025. City of Flagstaff, Arizona’s major federal programs are identified in the summary of auditor’s results section of the accompanying schedule of findings and questioned costs.

In our opinion, City of Flagstaff, Arizona complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor’s Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of City of Flagstaff, Arizona and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of City of Flagstaff, Arizona’s compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to City of Flagstaff, Arizona’s federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on City of Flagstaff, Arizona's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate it would influence the judgment made by a reasonable user of the report on compliance about City of Flagstaff, Arizona's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding City of Flagstaff, Arizona's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of City of Flagstaff, Arizona's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of City of Flagstaff, Arizona's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Flagstaff, Arizona as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise City of Flagstaff, Arizona's basic financial statements. We issued our report thereon dated December 19, 2025, which contained unmodified opinions on those financial statements. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Heinfeld Meech & Co. PC

Heinfeld, Meech & Co., P.C.
Flagstaff, Arizona
January 30, 2026

City of Flagstaff, Arizona
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2025

Federal Grantor/Pass-through Grantor/Program Title	Assistance Listing Number	Contract/Grant Number	Expenditures	Subrecipients/ Pass-through
Department of Agriculture				
<i>Direct Programs:</i>				
Urban Agriculture and Innovative Production Grants Program	10.935	NR223A750001G058	\$ 66,499	
Community Project Funds - Congressionally Directed Spending	10.723	24-DG-11030000-015	2,146,550	
<i>Passed through Arizona Department of Forestry and Fire Management:</i>				
State & Private Forestry Hazardous Fuel Reduction Program	10.697	IPJ 23-705	48,968	
State & Private Forestry Hazardous Fuel Reduction Program	10.697	NFHF 21-202	180,556	
State & Private Forestry Hazardous Fuel Reduction Program	10.697	HFI 23-350	106,102	
Subtotal			335,626	
Total Department of Agriculture			2,548,675	
Department of Housing and Urban Development				
<i>Direct Programs:</i>				
Community Development Block Grant Cluster Entitlement/Special Purpose Grants:				
Community Development Block Grants/Entitlement Grants	14.218	B-24-MW-04-0510	1,366,265	1,003,367
Total Community Development Block Grant Cluster Entitlement/Special Purpose Grants			1,366,265	1,003,367
Economic Development Initiative, Community Project Funding, and Miscellaneous Grants	14.251	B-22-CP-AZ-0018	31,532	
Public Housing Operating Fund	14.850	AZ006-00000125D	123,767	
Public Housing Operating Fund	14.850	AZ006-00000124D	191,779	
Public Housing Operating Fund	14.850	AZ006-00000225D	90,218	
Public Housing Operating Fund	14.850	AZ006-00000224D	171,825	
Subtotal			577,589	
Section 8 Project Based Cluster:				
Lower Income Housing Assistance Program Section 8 Moderate Rehabilitation	14.856	AZ006MRO001 / AZ006SRC001	88,456	
Total Section 8 Project Based Cluster			88,456	
Housing Voucher Cluster:				
Section 8 Housing Choice Vouchers	14.871	AZ006	7,598,124	
COVID-19 Mainstream Vouchers	14.879	AZ006	399,590	
Total Housing Voucher Cluster			7,997,714	
Public Housing Capital Fund	14.872	AZ20P006501-22	434,705	
Public Housing Capital Fund	14.872	AZ20P006501-23	619,752	
Subtotal			1,054,457	
Total Department of Housing and Urban Development			11,116,013	1,003,367
Department of Interior				
<i>Direct Programs:</i>				
National Park Service Conservation, Protection, Outreach, and Education	15.954	FY24-NPS	5,000	
Total Department of Interior			5,000	
Department of Justice				
<i>Direct Programs:</i>				
Bulletproof Vest Partnership Program	16.607	DOJ-2023-BVP	10,689	
Bulletproof Vest Partnership Program	16.607	DOJ-2024-BVP	3,264	
Edward Byrne Memorial Justice Assistance Grant Program	16.738	15PBJA-24-GG-04878-JAGX	4,833	
<i>Passed through Arizona Criminal Justice Commission:</i>				
Edward Byrne Memorial Justice Assistance Grant Program	16.738	DC-24-002	125,769	42,953
Total Department of Justice			144,555	42,953

City of Flagstaff, Arizona
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2025

Federal Grantor/Pass-through Grantor/Program Title	Assistance Listing Number	Contract/Grant Number	Expenditures	Subrecipients/ Pass-through
Department of Transportation				
<i>Direct Programs:</i>				
Airport Improvement Program, Infrastructure Investment and Jobs Act Programs and COVID-19 Airport Programs	20.106	3-04-0015-044-2020	146,085	
COVID-19 Airport Improvement Program, Infrastructure Investment and Jobs Act Programs and COVID-19 Airport Programs	20.106	3-04-0015-046-2021	1,050,597	
COVID-19 Airport Improvement Program, Infrastructure Investment and Jobs Act Programs and COVID-19 Airport Programs	20.106	3-04-0015-048-2021	1,365,244	
COVID-19 Airport Improvement Program, Infrastructure Investment and Jobs Act Programs and COVID-19 Airport Programs	20.106	3-04-0015-051-2023	315,068	
Subtotal			2,876,994	
<i>Passed through Arizona State Parks and Trails:</i>				
Recreational Trails Program	20.219	ASPT 472303/ADOT M472303P/RTP-F-101	55,424	
<i>Passed through MetroPlan:</i>				
Metropolitan Transportation Planning and State and Non-Metropolitan Planning and Research	20.505	GEN-2023-067-AG1	32,020	
<i>Passed through Arizona's Governor's Office of Highway Safety:</i>				
<i>Highway Safety Cluster:</i>				
National Priority Safety Programs	20.616	2024-405d-013	647	
National Priority Safety Programs	20.616	2024-II-002	5,204	
National Priority Safety Programs	20.616	2025-405d-012	31,200	
National Priority Safety Programs	20.616	2025-II-002	27,010	
Total Highway Safety Cluster			64,061	
Total Department of Transportation			3,028,499	
Department of Treasury				
<i>Direct Programs:</i>				
Equitable Sharing	21.016	AZ0030100	164,834	
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	1,410,061	1,410,061
<i>Passed through Water Infrastructure Finance Authority of Arizona:</i>				
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	WC2-081-2023	130,375	
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	WC3-115-2024	750,000	
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	WC3-128-2024	8,338	
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	WC3-129-2024	25,781	
Subtotal			914,494	
Total Department of Treasury			2,489,389	1,410,061
Institute Of Museum And Library Services				
<i>Passed through Arizona State Library, Archives and Public Records:</i>				
Grants to States	45.310	2023-0010-CAP-02	1,232	
Grants to States	45.310	2024-0260-XR-02	4,000	
Total Institute of Museum and Library Services			5,232	
Environmental Protection Agency				
<i>Direct Programs:</i>				
State Environmental Justice Government to Government (EJG2G) Program	66.312	98T90401	467,760	402,213
<i>Passed through Water Infrastructure Finance Authority of Arizona:</i>				
Clean Water State Revolving Fund	66.458	CW-005-2020	450,147	
Total Environmental Protection Agency			917,907	402,213
Department of Energy				
<i>Direct Programs:</i>				
Energy Efficiency and Conservation Block Grant Program (EECBG)	81.128	IA-0000000889	73,413	
Total Department of Energy			73,413	
Department of Homeland Security				
<i>Direct Programs:</i>				
Assistance to Firefighters Grant	97.044	EMW-2021-FG-04025	2,742	
Assistance to Firefighters Grant	97.044	EMW-2022-FG-05708	5,914	
Subtotal			8,656	
Staffing for Adequate Fire and Emergency Response (SAFER)	97.083	EMW-2020-FF-01522	179,013	
<i>Passed through Arizona Department of Emergency and Military Affairs:</i>				
Hazard Mitigation Grant	97.039	HMGP DR-4524-16-11R	27,182	
Hazard Mitigation Grant	97.039	HMGP DR-4524-011-07R	487,047	
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	4524DR-AZ; CV-303	2,011	
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	4524DR-AZ; CV-301	77,983	
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	4524DR-AZ; CV-549	1,015	
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	4524DR-AZ; CV-550	12,264	
Subtotal			93,273	
BRIC: Building Resilient Infrastructure and Communities	97.047	LPDM-PJ-09-AZ-2023-001/EMF-2023-PD-0002	537,514	
Total Department of Homeland Security			1,332,685	
Total Expenditures of Federal Awards			\$ 21,661,368	\$ 2,858,594

City of Flagstaff, Arizona
Notes to the Schedule of Expenditures of Federal Awards
Year Ended June 30, 2025

Significant Accounting Policies Used in Preparing the SEFA

The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal grant activity of City of Flagstaff, Arizona under programs of the federal government for the year ended June 30, 2025. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position or cash flows of the City. Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Any negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through entity identifying numbers are presented where available.

De Minimis Indirect Cost Rate

The auditee did not use the de minimis indirect cost rate.

Assistance Listing Numbers

The program titles and Assistance Listing numbers were obtained from the federal or pass-through grantor or through sam.gov. If the three-digit Assistance Listing extension is unknown, there is a U followed by a two-digit number in the Assistance Listing extension to identify one or more Federal award lines from that program. The first Federal program with an unknown three-digit extension is indicated with U01 for all award lines associated with that program, the second is U02, etc.

**City of Flagstaff, Arizona
Schedule of Findings and Questioned Costs
Year Ended June 30, 2025**

Summary of Auditor's Results:

Financial Statements

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

- Significant deficiency(ies) identified: No
- Material weakness(es) identified: No

Noncompliance material to financial statements noted: No

Federal Awards

Type of auditor's report issued on compliance for major programs: Unmodified

Internal control over major programs:

- Significant deficiency(ies) identified: No
- Material weakness(es) identified: No

Any audit findings disclosed that are required to be reported in accordance with §200.516 of Uniform Guidance: No

Identification of major programs:

<u>Assistance Listing Numbers</u>	<u>Name of Federal Programs or Clusters</u>
10.723	Congressionally Directed Spending
14.218	Community Development Block Grant Cluster
	Entitlement/Special Purpose Grants
14.871, 14.879	Housing Voucher Cluster
14.872	Public Housing Capital Fund

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee: Yes

Findings Related to Financial Statements Reported in Accordance with *Government Auditing Standards*: No

Findings and Questioned Costs Related to Federal Awards: No

Summary Schedule of Prior Audit Findings required to be reported: No