

## MINUTES

### 1. CALL TO ORDER

Mayor Daggett called the meeting of the Flagstaff City Council held April 7, 2026, to order at 3:06 p.m.

#### NOTICE OF OPTION TO RECESS INTO EXECUTIVE SESSION

*Pursuant to A.R.S. §38-431.02, notice is hereby given to the members of the City Council and to the general public that, at this regular meeting, the City Council may vote to go into executive session, which will not be open to the public, for discussion and consultation with the City's attorneys for legal advice on any item listed on the following agenda, pursuant to A.R.S. §38-431.03(A)(3).*

### 2. ROLL CALL

*NOTE: One or more Councilmembers may be in attendance through other technological means.*

Present: Mayor Becky Daggett  
Vice Mayor Miranda Sweet  
Councilmember Austin Aslan  
Councilmember Anthony Garcia  
Councilmember Khara House  
Councilmember Lori Matthews  
Councilmember David Spence

Staff: City Manager Joanne Keene; City Attorney Sterling Solomon

### 3. PLEDGE OF ALLEGIANCE, MISSION STATEMENT, AND LAND ACKNOWLEDGEMENT

The Council and audience recited the pledge of allegiance, Councilmember Garcia read the Mission Statement of the City of Flagstaff, and Vice Mayor Sweet read the Land Acknowledgement.

#### MISSION STATEMENT

*The mission of the City of Flagstaff is to protect and enhance the quality of life for all.*

#### LAND ACKNOWLEDGEMENT

*The Flagstaff City Council humbly acknowledges the ancestral homelands of this area's Indigenous nations and original stewards. These lands, still inhabited by Native descendants, border mountains sacred to Indigenous peoples. We honor them, their legacies, their traditions, and their continued contributions. We celebrate their past, present, and future generations who will forever know this place as home.*

### 4. APPROVAL OF MINUTES FROM PREVIOUS MEETINGS

- A. **Consideration and Approval of Minutes:** City Council Special Meeting of August 22, 2022, Regular Meeting of March 3, 2026, Special Meeting (Executive Session) of March 10, 2026, City Council Work

Session of March 10, 2026.

**Moved by** Councilmember Lori Matthews, **seconded by** Councilmember Anthony Garcia to approve the minutes of the City Council Special Meeting of August 22, 2022, Regular Meeting of March 3, 2026, Special Meeting (Executive Session) of March 10, 2026, City Council Work Session of March 10, 2026.

**Vote:** 7 - 0 - Unanimously

## 5. OPEN CALL TO THE PUBLIC

Colleen Maring from Northern Arizona Health Care addressed Council and that a new ION surgical robot will soon be available at FMC, enhancing early lung cancer diagnostics. She also invited Council the public to a demonstration event on April 23rd.

Waste Prevention Specialist Cheresa Taing addressed Council to announce Flagstaff's recognition as Circular Arizona's Municipality of the Year and outlined upcoming community waste diversion events, including Spring Drop-off Day and a fix-it clinic.

## 6. PROCLAMATIONS AND RECOGNITIONS

### A. Proclamation: Sexual Assault Awareness Month

Mayor Daggett read and presented the proclamation.

## 7. COUNCIL LIAISON REPORTS

Council Member House highlighted community engagement, including the America 250 traveling museum, a local theater production, and recognition in a regional exhibit honoring impactful women.

Vice Mayor Sweet reported on Mountain Line's cost-saving pilot to rebuild buses, a Route 66 Centennial proclamation at Metro Plan, and upcoming events like Ride Your Bike Week and a Beautification and Public Art Commission meeting.

Councilmember Aslan shared updates from the Tourism Commission, which included a discussion of the impact of gas prices, the America 250 traveling museum, along with reports and analytics. He also shared information about the sustainability grants showcase, and a Coconino Plateau Water User Advisory Committee meeting focused on the Verde River, along with an upcoming groundwater workshop.

Councilmember Garcia discussed Parks and Recreation improvements made possible by a dry winter, including upgrades to ballfields and facilities, and welcomed the new Library Director.

Councilmember Matthews noted a successful Audit Committee meeting, with a strong financial report to be discussed further on the agenda.

Mayor Daggett reported that the Commission on Inclusion and Adaptive Living met for a two-hour facilitated session, which was wonderful to get the commission back into the swing of accomplishing their goals.

## 8. LIQUOR LICENSE PUBLIC HEARINGS

*Applications under Liquor License Public Hearings may be considered under one public hearing and may be acted upon by one motion unless otherwise requested by Council.*

Mayor Daggett opened the public hearing on all applications.

Chief of Staff Jessica Matias introduced the applications and indicated that the Police Department and Planning and Development Services had provided their respective findings.

There being no public comment Mayor Daggett closed the public hearing.

- A. Consideration and Action on Liquor License Application:** Ronald Frank Getto "Starlite Lanes", 3406 E Rte 66, Series 12 (Restaurant), New Application

**Moved by** Councilmember Anthony Garcia, **seconded by** Councilmember Lori Matthews to forward the application to the State with a recommendation for approval.

**Vote:** 7 - 0 - Unanimously

- B. Consideration and Action on Liquor License Application:** Amy S. Nations "Li's Asian market", 1461 S. Milton Rd. 010 (Beer and Wine Store), New Application

**Moved by** Councilmember Lori Matthews, **seconded by** Vice Mayor Miranda Sweet to forward the application to the State with a recommendation for approval.

**Vote:** 7 - 0 - Unanimously

- C. Consideration and Action on Liquor License Application:** Amy S. Nations "Sonesta ES Suites", 1400 N. Country Club Dr, Series 007 (Beer and Wine Bar), Owner Transfer.

**Moved by** Councilmember Anthony Garcia, **seconded by** Vice Mayor Miranda Sweet to forward the application to the State with a recommendation for approval.

**Vote:** 7 - 0 - Unanimously

- D. Consideration and Action on Liquor License Application:** Lauren Kay Merrett "Majestic Marketplace" 601 E. Piccadilly Dr #95., Series 06 (Bar), Owner Transfer

**Moved by** Councilmember Lori Matthews, **seconded by** Councilmember Anthony Garcia to forward the application to the State with a recommendation for approval.

**Vote:** 7 - 0 - Unanimously

## 9. CONSENT AGENDA

*All matters under Consent Agenda are considered by the City Council to be routine. Unless a member of City Council expresses a desire at the meeting to remove an item from the Consent Agenda for discussion, the Consent Agenda will be enacted by one motion approving the recommendations listed on the agenda. Unless otherwise indicated, expenditures approved by Council are budgeted items.*

Mayor Daggett pulled Item 9B for public comment.

**Moved by** Councilmember David Spence, **seconded by** Councilmember Anthony Garcia to approve the Consent Agenda as presented with the exception of Item 9B.

**Vote:** 7 - 0 - Unanimously

- A. Ratification and Approval of Contract:** First Amendment to Cooperative Purchase Contract for Courier Graphics Corporation to approve a 2025 expenditure, to approve the upcoming 2026 Discover Flagstaff Annual Visitor Guide expenditure, and to authorize expenditures for the 2027 and 2028 printing services.

1. Ratify the First Amendment to the Cooperative Purchase Contract authorizing a total Contract cost of \$216,978.28 and an extension of the Contract until April 20, 2028; and
2. Authorize the City Manager to execute all necessary documents.

**B. Ratification of letter of opposition: HB4030/HCR2052**

Ace Overmann addressed Council in support of the letter of opposition.

**Moved by** Councilmember Anthony Garcia, **seconded by** Vice Mayor Miranda Sweet to retroactively approve the letter of opposition to HB4030/ HCR2052.

**Vote:** 7 - 0 - Unanimously

**C. Ratification of Public Comment on Privacy Act; System of Records**

Retroactive approval of Public Comment on Privacy Act; System of Records

**D. Consideration and Approval of Contract: Cooperative Purchase Contract with Xerox Corporation to Lease Copiers.**

1. Approve the Cooperative Purchase Contract with Xerox Corporation to Lease Copiers for a term of sixty (60) months in an amount not to exceed \$100,000, annually; and
2. Authorize the City Manager to execute all necessary documents.

**E. Acceptance of Dedications: The Highlands at Canyon Del Rio Block R1 Phase I Final Plat**

Accept the dedications.

**10. ROUTINE ITEMS****A. Consideration and Adoption of Resolution No. 2026-14 and Ordinance No. 2026-08:** A resolution of the Flagstaff City Council declaring as a public record that certain document filed with the City Clerk and entitled "2026 Landfill Fees Corrections and Updates"; and an ordinance of the City Council of the City of Flagstaff, amending the Flagstaff City Code, Title 7 Health and Sanitation, Section 7-04-001-0010 Fees, Subsection H Landfill Fees; providing for penalties, severability, authority for clerical corrections, and establishing an effective date

**Moved by** Councilmember Lori Matthews, **seconded by** Councilmember Anthony Garcia to adopt Resolution No. 2026-14.

**Vote:** 7 - 0 - Unanimously

**Moved by** Councilmember Anthony Garcia, **seconded by** Councilmember Lori Matthews to read Ordinance No. 2026-08 by title only for the final time.

**Vote:** 7 - 0 - Unanimously

*AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF FLAGSTAFF, AMENDING THE FLAGSTAFF CITY CODE, TITLE 7 HEALTH AND SANITATION, SECTION 7-04-001-0010 FEES, SUBSECTION H LANDFILL FEES; PROVIDING FOR PENALTIES, REPEAL OF CONFLICTING ORDINANCES, SEVERABILITY, AUTHORITY FOR CLERICAL CORRECTIONS, AND ESTABLISHING AN EFFECTIVE DATE*

**Moved by** Vice Mayor Miranda Sweet, **seconded by** Councilmember Anthony Garcia to adopt Ordinance No. 2026-08.

**Vote:** 7 - 0 - Unanimously

**B. Consideration and Adoption of Ordinance No. 2026-06:** An ordinance of the City Council of the City of Flagstaff, amending the Flagstaff City Code, Title 11, General Plans and Subdivision, Chapter 11-20: Subdivision and Land Split Regulations, Division 11-20.40: Subdivision Procedures and Requirements; providing for repeal of conflicting ordinances, severability, authority for clerical

corrections, and establishing an effective date.

**Moved by** Councilmember Lori Matthews, **seconded by** Vice Mayor Miranda Sweet to read Ordinance No. 2026-06 by title only for the final time.

**Vote:** 7 - 0 - Unanimously

*AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF FLAGSTAFF, AMENDING THE FLAGSTAFF CITY CODE, TITLE 11, GENERAL PLANS AND SUBDIVISION, CHAPTER 11-20: SUBDIVISION AND LAND SPLIT REGULATIONS, DIVISION 11-20.40: SUBDIVISION PROCEDURES AND REQUIREMENTS; PROVIDING FOR REPEAL OF CONFLICTING ORDINANCES, SEVERABILITY, AUTHORITY FOR CLERICAL CORRECTIONS, AND ESTABLISHING AN EFFECTIVE DATE*

**Moved by** Vice Mayor Miranda Sweet, **seconded by** Councilmember Anthony Garcia to adopt Ordinance No. 2026-06.

**Vote:** 7 - 0 - Unanimously

**C. Consideration and Approval:** Materials for Washington DC Lobbying Trip

Public Affairs Director Sarah Langley reviewed the materials for the upcoming Washington DC lobbying trip.

**Moved by** Councilmember David Spence, **seconded by** Councilmember Anthony Garcia to approve the materials for the Washington DC Lobbying Trip, including the information presented by the City Attorney.

**Vote:** 7 - 0 - Unanimously

**11. PUBLIC HEARING ITEMS**

**A. Consideration and Adoption of Resolution No. 2026-15 and Ordinance No. 2026-10:** A Resolution of the City Council of the City of Flagstaff, Coconino County, Arizona, declaring as a public record that certain document filed with the City Clerk, entitled "PZ-26-00018 - Data Centers" and an Ordinance of the City Council of the City of Flagstaff, Coconino County, Arizona, amending the Flagstaff City Code, Title 10, Flagstaff Zoning Code.

Mayor Daggett opened the public hearing.

Zoning Code Manager Tiffany Antol requested an extension on the item to May 5, 2026.

The following individuals spoke in opposition to data centers:

- River Ramuglia
- Hailee Jaramillo

The following individuals submitted written comments in opposition of data centers:

- Gisela Kluwin
- Steven Andariese
- Oksana Dresler
- Darcy & Michael Falk

The following comments were received:

- Oppose the construction of additional data centers in Flagstaff.
- Consider long-term ethical and societal impacts.
- Consider the value of human life, community needs, and future consequences.
- Concerned about tech industry practices, including alleged harm, exploitation, and lack of

transparency about data center uses.

- Warned about environmental impacts such as resource consumption and electronic waste.
- Data centers should be prohibited in Flagstaff.
- Council must fully consider the implications before deciding.
- Additional community input in zoning decisions related to data centers is needed.
- Data centers have significant impacts, including high water use, energy demand, and noise.
- Sustainability is vital, particularly regarding water conservation.
- Require a rezoning process that ensures community involvement in decision-making.

City Manager Keene stated that In March, staff presented a zoning code text amendment on data centers to the Planning and Zoning commission for discussion and recommendation. This amendment is intended to help protect the community by addressing potential negative impacts, including effects on water use, energy demand, and other critical resources. At the April 21 Council Meeting, staff will provide a comprehensive presentation on data centers to answer questions raised on the topic.

**Moved by** Councilmember Khara House, **seconded by** Vice Mayor Miranda Sweet to continue the Public Hearing to May 5, 2026.

**Vote:** 7 - 0 - Unanimously

- B. Consideration and Adoption of Ordinance No. 2026-07:** An ordinance of the City Council of the City of Flagstaff, amending the Flagstaff Zoning Map with a Direct to Ordinance Zoning Map Amendment conditioned on a revised Site Plan of approximately 12.29 acres of real property generally located at 1801 S Milton Road.

Mayor Daggett opened the public hearing.

Current Planning Manager Alexandra Pucciarelli provided a PowerPoint presentation that covered the following:

MILL TOWN DIRECT TO ORDINANCE ZONING MAP AMENDMENT  
 REQUEST OVERVIEW  
 VICINITY MAP  
 PROPOSAL  
 PROPOSED CHANGES  
 RESIDENTIAL COMPONENT  
 COMMERCIAL COMPONENT  
 PROPOSED UNIT MIX  
 AFFORDABLE HOUSING UNITS  
 SITE PLAN REVIEW  
 FLOOR PLAN – RESIDENTIAL  
 ELEVATIONS – RESIDENTIAL  
 FLOOR PLANS – COMMERCIAL  
 ELEVATIONS – COMMERCIAL  
 PARKING  
 PUBLIC SYSTEMS IMPACT ANALYSIS  
 FINDINGS  
 FINDING #1: CONFORMANCE WITH THE GENERAL PLAN  
 FINDING #2: COMMUNITY BENEFITS AND PUBLIC GOOD  
 FINDING #3: SITE IS PHYSICALLY SUITABLE  
 DEVELOPMENT AGREEMENT AMENDMENT  
 CITIZEN PARTICIPATION  
 RECOMMENDATION

Vice Mayor Sweet asked what horizontal mixed-use development means. Ms. Pucciarelli explained the difference between vertical and horizontal mixed-use development. Vertical mixed-use places different uses within the same building, such as commercial space on the ground floor with residential units above, while horizontal mixed-use separates those uses across a site, for example, commercial buildings facing the street with residential units located behind them.

Vice Mayor Sweet also asked about the removal of screening at pad three. Earlier plans had included a screen wall along the corner of University and Milton to conceal a loading dock area. However, this feature was not shown in the most recent drawings. Ms. Pucciarelli noted that city code likely requires this type of screening, and it is expected that it will be addressed and included during the site plan review process.

Lindsay Schube with the law firm Gammage and Burnham, on behalf of the developer, provided a PowerPoint presentation that covered the following:

MILLTOWN MIXED USE  
DEVELOPMENT TEAM  
ABOUT VINTAGE PARTNERS  
MILLTOWN HISTORY  
LOCATION & CONTEXT  
PROJECT PROPOSAL  
REQUEST  
REQUIRED FINDINGS  
FINDING #1: CONFORMANCE WITH THE GENERAL PLAN  
FINDING #2: ALIGNS WITH THE PUBLIC INTEREST AND FURTHERS THE PUBLIC GOOD  
FINDING #3: SITE IS PHYSICALLY SUITABLE FOR THE REGIONAL PLAN  
10-YEAR HOUSING PLAN  
SUSTAINABILITY FEATURES OF MILLTOWN  
PROJECT SUMMARY  
CONCLUSION

Councilmember Garcia noted that earlier versions relied on 2018-era plans and that current revisions appear to align with past Council direction to reduce parking, limit student-focused housing, expand multifamily and workforce housing, and improve mobility and neighborhood integration. He asked about constraints related to three-bedroom units and whether the project could further align with earlier affordable housing expectations. Ms. Schube explained that they heard from the community that the preferences were for the one- and two-bedroom units. However, there is flexibility to add additional one-, two-, and three-bedroom units as long as they do not add any more four- and five-bedroom units.

Councilmember House asked if there were tenants in mind for the commercial space. Ms. Schube stated that while specific tenants could not be disclosed, there are signed letters of intent for two commercial users: a specialty grocery store and a restaurant offering both dine-in and drive-through service.

Councilmember Matthews expressed appreciation for the project's responsiveness over time and highlighted its broader contributions, including past infrastructure improvements such as the ADOT underpass, as well as its role in advancing affordable housing in the community. She noted that shifting away from larger student-oriented units may better support young professionals while still contributing to workforce and affordable housing goals and emphasized the need for a balanced housing mix beyond just deeply affordable units.

Vice Mayor Sweet also offered support, noting that the current proposal reflects many previously articulated priorities, including affordability, reduced vehicle reliance, multimodal design, neighborhood scale, and housing diversity.

Mayor Daggett asked about the length of the affordable housing commitment, given that similar developments often use 30-year affordability terms. Ms. Schube explained that the agreement establishes a 10-year affordability period with a formal commitment to revisit and potentially extend it for another 10 years, depending on conditions and ongoing collaboration with the city.

There being no further comment, Mayor Daggett closed the public hearing.

**Moved by** Councilmember Lori Matthews, **seconded by** Vice Mayor Miranda Sweet to read Ordinance No. 2026-07 by title only for the first time.

**Vote:** 7 - 0 - Unanimously

*AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF FLAGSTAFF, AMENDING THE FLAGSTAFF ZONING MAP TO REZONE APPROXIMATELY 12.29 ACRES OF REAL PROPERTY GENERALLY LOCATED AT 1801 S MILTON ROAD (APNS 103-21-024, 103-21-025, 103-21-026 AND 103-21-027), BY MODIFYING THE PRIOR ZONING MAP AMENDMENT WITH A REVISED SITE PLAN AND CONDITIONS; PROVIDING FOR SEVERABILITY, AUTHORITY FOR CLERICAL CORRECTIONS, AND ESTABLISHING AN EFFECTIVE DATE*

## 12. REGULAR AGENDA

### A. **Approval of Rental Incentive Bond Program Award** for Lone Tree Ranch a 100% affordable rental development

Housing Planner Sullivan Moore provided a PowerPoint presentation that covered the following:

RENTAL INCENTIVE BOND PROGRAM AWARD  
STAFF RECOMMENDED ACTION  
HOW DID WE GET HERE?  
APPLICATION RECEIVED

Councilmember Matthews expressed appreciation that the project will deliver 168 affordable housing units, noting that this is a strong outcome compared to past projects that have produced fewer units and represents effective leveraging of funding.

Mayor Daggett asked for clarification on the composition of the scoring committee. Mr. Moore stated that it included city staff, members of the Housing Commission, and members of the public.

**Moved by** Councilmember David Spence, **seconded by** Councilmember Lori Matthews to approve a \$1,650,000 Rental Incentive Bond Program award related to 168 affordable rental units at Lone Tree Ranch.

**Vote:** 7 - 0 - Unanimously

### B. **Consideration and Adoption of Ordinance No. 2026-09:** Regarding the Use of City Property by Partner Government and Non-Profit Entities.

City Manager Keene and Deputy City Attorney Kevin Fincel provided a PowerPoint presentation that covered the following:

PROTOCOLS FOR INTERACTIONS WITH FEDERAL AGENCIES  
BACKGROUND ON MARCH 3 DISCUSSION  
PARTNER ENTITY USE OF CITY PROPERTY  
ORDINANCE PURPOSE  
GUIDANCE AND PROCEDURES FOR PARTNER ENTITY REQUESTS  
SIGNAGE REQUIREMENTS FOR CITY PARKS AND FACILITIES  
APPLICABILITY

Councilmember Garcia asked for clarification on the intent behind the language, specifically the standard used by the City Manager when reviewing requests. Mr. Fincel explained that the policy was intentionally written broadly so the City Manager has discretion to evaluate requests based on overall city interests, including safety, potential community disruption, and operational considerations. He noted that adding too much specificity could unintentionally limit that discretion and reduce flexibility in responding to varied or urgent requests.

Councilmember Garcia raised concerns that some public comments suggested the policy should

explicitly reference certain agencies or terms, such as immigration enforcement. However, they expressed support for the broader approach, noting it avoids focusing on any single agency and instead establishes a consistent process that applies fairly across all users of city property. Mr. Fincel provided context that the policy was developed in response to real operational needs, including emergency coordination requests such as law enforcement staging after critical incidents and FEMA requests for use of city spaces during wildfire response. These examples helped illustrate why a flexible, City Manager–level approval process was needed for timely decisions.

Ms. Keene further explained that the proposal was developed collaboratively over several months, with involvement from Councilmembers, the City Attorney’s office, and staff across divisions. She emphasized that Council had been engaged throughout the process through conversations, community meetings, and related policy updates, including revisions to the city’s immigration-related directive. She also clarified the governance structure, noting that under the council-manager system, the City Manager is accountable to the full Council and acts in their collective direction. A directive provides more flexibility than an ordinance because it can be adjusted more quickly without requiring a formal amendment process.

Councilmember Spence indicated his preference for the directive approach over an ordinance, describing it as more functional and adaptable. He expressed support for staff’s responsiveness to Council priorities and noted that the approach allows the city to remain flexible in managing diverse facility-use requests.

Mayor Daggett asked how the policy would apply to public-facing city spaces used for demonstrations and rallies. Mr. Fincel clarified that designated public gathering areas, such as those used for protests or free speech activities, would remain available for public use and would not be restricted under the policy. Signage or designation of property use would be carefully considered to avoid confusion, and the City Manager would have discretion in determining how and whether signage is applied.

The following individuals spoke about the directive and proposed ordinance:

- Eva Putzova
- Ace Overmann
- Susanna Holm
- Maile Adler
- Charlie Silver
- Kim Curtis
- Maria DeLosAngles Castillo Rincon
- Ollie Thomas

The following individuals submitted written comments about the directive and proposed ordinance:

- Aneeka Bippus
- Sandra Lubarsky
- Sue Ordway

The following comments were received:

- The proposed ordinance and City Manager directive are insufficient, duplicating existing policy and lacking clear, enforceable standards.
- Stronger, more explicit policies are needed.
- Clearly define prohibited uses of city property and require a signed judicial warrant for any civil immigration enforcement activity.
- Recommend adopting a stricter approach similar to Pima County, explicitly banning the use of city property for immigration enforcement staging or operations without a warrant.
- Concerned that relying on a City Manager directive, rather than an ordinance, reduces transparency, accountability, and public oversight, and may conflict with the city charter by over-delegating authority.
- Support converting the directive into a formal ordinance with clearer limitations and stronger protections.

- There are ongoing and longstanding community concerns about immigration enforcement impacts in Flagstaff, with repeated calls for stronger protections that have not been implemented.
- Current policies are inadequate to protect immigrant and mixed-status families from harm.
- Concerned about ICE activity, racial profiling, family separation, and broader negative impacts on community members, including U.S. citizens in immigrant families.
- Fear of federal or state retaliation and litigation should not prevent action.
- Legal risks are manageable and are outweighed by a moral obligation to protect residents.
- What is needed is more direct, decisive action to safeguard immigrant communities rather than relying on existing constraints or incremental changes.

Ms. Keene again emphasized that she operates under the direction of the elected council and is accountable to them. Based on guidance from the city attorney, she expressed ongoing concern about potential 1487 complaints and the strain they could place on city resources. For that reason, she recommended not adopting a new ordinance, but instead amending the existing City Manager directive to incorporate clearer language.

Police Chief Connolly described the city's broader approach to immigration policy as collaborative, and values driven. Early in the process, he engaged extensively with community members to discuss expectations around lawfulness, peaceful conduct, and the protection of human and civil rights. He underscored his commitment to staying informed, investigating any reported enforcement activity, and using established channels to respond appropriately. He believed that the directive reflects a balance between community values and the legal constraints imposed by state law. In terms of implementation, he noted that expectations around the directive were communicated directly and personally to the Flagstaff Police Department, including through in-person briefings where he outlined standards for professionalism, communication, and conduct. He expressed pride in the department's track record and emphasized his ongoing role in communicating with the public, even when dealing with issues outside the city's direct control, such as federal immigration enforcement.

Mayor Daggett stressed the importance of weighing legal and financial risks, particularly the possibility of 1487 complaints and the loss of funding, against other policy goals. They emphasized that taxpayer dollars support essential community services, such as housing, education, and nonprofit programs, and that these real-world impacts must be considered alongside legal strategy. Ultimately, they framed the decision as a complex balancing of multiple factors, rather than a single concern driving the outcome.

**Moved by** Councilmember Austin Aslan, **seconded by** Councilmember Anthony Garcia to read Ordinance No. 2026-09 by title only for the first time with the amendment to add: Section: 8-01-001-0005 PROHIBITED USES: Prohibited uses include, but are not limited to, using City property as a staging area, processing location, or operations base for civil immigration enforcement actions without a judicial warrant.

**Vote:** 2 - 5

AYE: Councilmember Austin Aslan  
Councilmember Anthony Garcia

**Moved by** Councilmember Austin Aslan, **seconded by** Councilmember Anthony Garcia to read Ordinance No. 2026-09 by title only for the first time.

Councilmember House explained that she voted against the proposed amendment to the ordinance because she viewed it as the riskiest option under consideration, particularly in terms of potential legal and financial consequences. She asked if this motion would allow for future incorporation of the proposed language into the City Manager directive instead of the ordinance. Her main concern was ensuring that the conversation about strengthening the directive would remain open, rather than being closed off by the current vote.

City Attorney Solomon clarified that the motion on the floor was limited to the ordinance as presented in the agenda packet. Any discussion or changes to the directive would need to occur separately after the vote, meaning desired amendments could still be considered, but not as part of the current motion.

**Vote: 3 - 4**

AYE: Councilmember Austin Aslan  
Councilmember Anthony Garcia  
Councilmember Khara House

Councilmember Aslan stated that he wanted to strengthen the directive by adding explicit language that would prohibit the use of city property for civil immigration enforcement activities, such as staging, processing, or operations, without a judicial warrant. He noted that this language had already been shared both verbally and in writing and suggested that additional related amendments might also be needed.

Mr. Solomon stated that adding such language could raise legal questions and would require an executive session.

**Moved by** Councilmember Anthony Garcia, **seconded by** Councilmember Khara House to recess into Executive Session for legal advice.

**Vote: 5 - 2**

NAY: Councilmember Lori Matthews  
Councilmember David Spence

The Council recessed into Executive Session from 6:27 p.m. through 6:53 p.m.

Ms. Keene requested formal direction from Council to amend the City Manager's directive by adding new language related to signage requirements and adding a separate provision addressing TSA and federally mandated operations at Flagstaff Pulliam Airport.

Council provided direction to proceed. Ms. Keene then confirmed that she would make the changes immediately, finalize the revised directive, and post it publicly on the city's website.

**C. Consideration and Approval of Council Rules of Procedure**

Communication and Civic Engagement Director Stacy Saltzburg addressed revisions to language regarding FAIR process. She explained that the updated wording clarifies that once a councilmember presents a topic they are requesting, other councilmembers should not engage in discussion or provide explanations of positions on that item. The intent is to keep council response limited after presentation, while still ensuring the initiating councilmember retains the ability to fully explain the purpose of their request.

Councilmember Garcia asked about the draft agenda review process. He supported removing the formal "council review" step from work sessions, however, he wanted to make sure that the public posting of draft agendas remained. Ms. Saltzburg confirmed that the draft agenda publishing timeline would not change it will still be published online about a week and a half before meetings. The only change is to eliminate the unused council review discussion item during work sessions. Councilmembers agreed that questions about agendas can still be directed to staff or the city manager outside of that formal step.

Councilmember Garcia asked about the requirement for speakers to be in person for Open Call to the Public, he was concerned that requiring in person attendance could limit access and potentially disenfranchise community members. Ms. Saltzburg explained that the current policy was established around 2021–2022 after incidents where individuals used the virtual platform to disrupt meetings with racist and derogatory comments. In response, the Council had directed that Open Call comments not tied to agenda items must be made in person, while comments on agenda items can still be given virtually. She noted that the online commenting system is still technically available but rarely used now, and that most people attend meetings in person or submitting written comments through email.

and when virtual participants attempt to join open call, they are redirected to in-person participation or email submission. They emphasized that there has been no significant recent disruption and limited

public feedback on the restriction. Mayor Daggett further clarified that the incident that led to the change were not comments directed at Council, they were a concerted effort on the part of a group that was not located in Flagstaff to call in with extremely inappropriate comments. The change was not to stifle comments or criticism of the Council, it was ensuring people wanting to make comments not related to specific agenda items needed to come and do so in person.

The following individuals addressed Council regarding the amendments to the Rules of Procedure:

- Michelle James
- Eva Putzova

The following comments were received:

- Concerned that the Consent Agenda rules do not clearly state whether members of the public can request items be pulled for separate discussion, this should remain explicit to ensure transparency and accountability.
- Opposed to restricting "Open Call to the Public" to in-person participation only because it reduces accessibility for residents who cannot attend due to work schedules, transportation barriers, physical limitations, or lack of technology access.
- Acknowledged prior incidents involving disruptive or inappropriate online comments, but suggestion that safeguards could be used instead of eliminating remote participation entirely.
- Concerned that requiring City Manager involvement in determining whether Councilmembers can place items on the FAIR agenda reduces Councilmember autonomy and concentrates agenda-setting power in administration.
- Councilmembers' ability to introduce agenda topics directly should be preserved.
- Suggest that procedural limits, such as caps on number of items per meeting, could manage workload instead of administrative filtering.

Ms. Keene explained that the intent behind revising the FAIR process is to make it easier and faster for Councilmembers to bring forward agenda items. Rather than requiring all items to go through a slower "three thumbs up" Council approval process, members would have an additional pathway: they could bring ideas directly to the City Manager to assess whether there is broader Council interest. This approach is intended to expedite items reaching the agenda, while still preserving the existing FAIR process option if the City Manager believes Council discussion and consensus is appropriate. The goal, as described, is to add flexibility rather than remove any existing rights.

With regard to the Consent Agenda, staff agreed that clearer written language should be added to the Rules of Procedure to explicitly state that the public may request to speak and that the Mayor has discretion to pull items for comment.

**Moved by** Councilmember Khara House, **seconded by** Vice Mayor Miranda Sweet to approve the updated Council Rules of Procedure with the amendments discussed.

**Vote:** 7 - 0 - Unanimously

### 13. FUTURE AGENDA ITEM REQUESTS

*After discussion and upon agreement by three members of the Council, an item will be moved to a regularly-scheduled Council meeting.*

#### A. Future Agenda Item Request (F.A.I.R.): A Citizen Petition titled "Prohibiting discrimination in housing based on source of income"

The following individuals spoke in support of the petition:

- Rick Michels
- Michele James
- Brianna Acosta
- Kayvon Khosrowpour

- Crystal Diaz
- Ace Overmann

The following individuals submitted written comments in support of the petition:

- Izaya Emmanuel
- Meredith Brown
- Jill Stephenson
- Jay Larson
- Dara Marks Marino
- Stephanie Hammond
- Mare Schumacher
- Sue Ordway
- Bryan Bates
- Lisa Leap
- Derek R. Iannelli

The following comments were received:

- Support for prohibiting housing discrimination based on source of income, including protections for residents using Section 8 vouchers, Social Security income, disability benefits, veterans' benefits, child support, and other public or nonprofit assistance.
- Concern that landlords in Flagstaff may refuse to accept Section 8 vouchers or other housing assistance, limiting where recipients can rent even when they qualify for aid.
- Section 8 voucher waitlists in Flagstaff are approximately two to four years, contributing to significant unmet housing demand.
- Approximately 30% or about 178 annually of housing vouchers expire unused due to difficulty finding landlords who accept them.
- Source-of-income discrimination reduces voucher utilization and forces recipients back onto long waitlists.
- Source-of-income discrimination is not currently prohibited under federal or Arizona state law, leaving residents without formal protection.
- The 10 Year Housing Plan identifies exploration of expanded fair housing protections, including source of income.
- The city's civil rights ordinance currently covers employment and public accommodations but does not include housing protections for source of income.
- Expanding protections could reduce housing instability and improve access to rental housing for low-income residents.
- HUD research shows jurisdictions with source-of-income protections achieve nearly 100% voucher utilization.
- Cities such as Phoenix, Tempe, and Tucson have adopted similar ordinances since 2023 without legal challenges.
- Arizona Attorney General guidance has indicated cities may legally amend civil rights ordinances to include source-of-income protection.
- Housing discrimination based on income source limits access to housing regardless of a tenant's reliability or ability to pay rent.
- Lack of protections contributes to reduced community diversity and economic segregation.
- Expanding protections would improve housing stability and access to neighborhoods near jobs, schools, and services.

There was requisite Council support to advance the petition to a future agenda for discussion.

#### **14. OPEN CALL TO THE PUBLIC**

None

**15. INFORMATIONAL ITEMS TO/FROM MAYOR, COUNCIL, AND STAFF, AND FUTURE AGENDA ITEM REQUESTS**

Councilmember Matthews shared that she participated in several events including a Purina facility tour, ongoing work with the Healing Center steering committee, the America 250 bus tour, and a local blood donation drive, and noted an upcoming trip to Washington, D.C. involving city leadership.

Ms. Keene announced a temporary facility lockdown due to a police investigation of an incident in a nearby park, asking everyone to remain in the building until the situation was resolved and further notice was given.

Vice Mayor Sweet shared that she was able to ring the bell at the America 250 bus tour and promoted an upcoming “dedicate a stud” Habitat for Humanity fundraiser at Timber Sky starter homes. She thanked the City Manager’s Office for sponsoring the food for the event. It’s a great celebration, and she is excited to see the homeowners moved in.

Councilmember House reported that she will be presenting to the CJCC Executive Board on the Recovery Ready Community resolution.

**16. ADJOURNMENT**

The Regular Meeting of the Flagstaff City Council held April 7, 2026, adjourned at 7:42: p.m.

\_\_\_\_\_  
MAYOR

ATTEST:

\_\_\_\_\_  
CITY CLERK

**CERTIFICATION**

I, STACY SALTZBURG, do hereby certify that I am the City Clerk of the City of Flagstaff, County of Coconino, State of Arizona, and that the above Minutes are a true and correct summary of the Meeting of the Council of the City of Flagstaff held on April 7, 2026. I further certify that the Meeting was duly called and held and that a quorum was present.

DATED this 19th day of May, 2026

\_\_\_\_\_  
CITY CLERK