

# L&G Engineering

Transportation Consultants

July 2, 2021

The Honorable Eduardo "Eddie" Cantu  
Commissioner, Pct. 2  
c/o Armando Garza Jr.  
300 West Hall Acres  
Pharr, Texas 78577

RE: County: Hidalgo  
TxDOT CSJ No. 0921-02-404  
Eldora Rd: FM 3362 (Jackson Rd.) to Veterans Blvd. (I Road)  
Parcel No.: 35

Dear Commissioner Cantu:

Attached herewith is a counter-offer as submitted by Sergio Contreras owner of Parcel 35 on June 23, 2021. L & G Engineering has reviewed the aforementioned and hereby recommends that counteroffer be **approved**. Attached also is the N-9, Administrative Settlement Evaluation and Approval Form.


L & G Engineering believes the counteroffer is a valuation, legal and cost savings issue. More importantly due to recent court awards on similar projects and the cost to litigate through the Special Commissioners' Hearing we recommend that the counteroffer of **\$7,819.00** be accepted.

Please review these documents and feel free to contact me at (956) 585-1909 if you wish to discuss this matter personally.

Sincerely,

  
Fernando "Fred" Hererra  
Right of Way Administrator

Attachments: As noted.  
cc: File

  
Andy Jones 7/6/21



## HIDALGO COUNTY ADMINISTRATIVE EVALUATION AND APPROVAL FORM

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ROW CSJ: 0921-02-404

Highway: El Dora Road

Parcel No.: 35

Owner's Name: Sergio Contreras Santillan

Approved Offer: \$5,057.00

Owner's Counteroffer: \$7,819.00

County: Hidalgo

Project Limits: From FM 3362 ( Jackson Rd.)  
To Veterans Blvd. (I Road)

Date Offer Sent: 6/3/2021

Date Counteroffer Received: 6/23/2021

**Factors considered in evaluation:** \_\_\_\_\_

1. Valuation Issues

- a.  Reconciliation of all available appraisals, including Owner's.
- b.  Other: Property owner feels that their property and improvements were undervalued.

2. Legal Issues

- a.  Analysis of recent court awards on similar properties or projects.
- b.  Analysis of recent court decisions which may affect the outcome of a condemnation action.
- c.  Analysis of previously unlitigated issues.
- d.  Other: \_\_\_\_\_

3. Cost Savings

- a.  Approximate cost to litigate through Special Commissioners' Hearing \$20,000.00
- b.  Approximate additional cost to litigate through jury trial \$40,000.00
- c.  Other: \_\_\_\_\_

4. Timing Issues

- a.  Maintain project schedule: Yes  
Possession of this property is needed by: 9/2021  
Projected possession date, if settled is: 9/2021  
Projected possession date, if condemned is: 12/2021  
Letting date: 12/2021
- b.  Other: \_\_\_\_\_

5. Other Issues

\_\_\_\_\_

\*\* The following documents have been considered and are incorporated by reference: appraisals, appraisal review form, owner's counteroffer and supporting documentation, negotiator's log, and \_\_\_\_\_

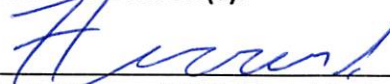
**Analysis and Conclusion:**

Our  approval/  disapproval recommendation is based on the items checked above and has been evaluated as follows: (attach additional sheets as necessary)

Parcel 35 is a partial acquisition containing 5,280 sq. ft. parcel of land situated in Lot 113, Kelly-Pharr Subdivision, Hidalgo County, Texas. On June 3, 2021 Acquisition Provider, L & G Engineering, made an offer of \$5,057.00 to property owner Mr. Sergio Contreras, via certified mail. On June 23, 2021, Mr. Contreras submitted a counter offer for \$7,819.00. In his counter offer he stated that for the year 2021 Hidaglo County Appraisal District had assessed a valuation of \$2.28 per sq. ft for his land. 2021. Based on this valuation he calculates his land value to be \$6,019.00. He also believes his concrete driveway was undervalued and is asking for an additionl \$703.00. After discussion and review by the evaluation team, it is the recommendation that the administrative settlement be approved. The difference between the approve value versus the property owner's counter offer is (difference of \$2,762.00) does not warrant the risk and added expenses associated with standard eminent domain proceedings. Futhermore, accepting said counter offer will help avoid project time delays, and associated condemnation proceedings, thus resulting in a cost saving to the county.

This administrative settlement of \$ 7,819.00  is /  is not recommended for approval as being reasonable, justified, prudent and in the public interest.

**RECOMMENDATION(S):**

  
\_\_\_\_\_  
Project Engineer/ROW Administrator

7/2/21  
\_\_\_\_\_  
Date

\_\_\_\_\_  
RPIC/Authorized Pct. Representative

\_\_\_\_\_  
Date

**COUNTY APPROVAL:**

\_\_\_\_\_  
County Judge

\_\_\_\_\_  
Date

June 23, 2021

Sergio Contreras Santillan  
1201 E. Eldora Rd.  
Pharr, Texas 78577

Hidalgo County  
Eldora Road Project  
Parcel No. 35

RE: Offer Letter Package dated June 3, 2021

To: L&G Engineering  
Attn: Fred Herrera, Jr.  
Right of Way Administrator

Dear Mr. Herrera:

I am in receipt of your offer letter package in which the County of Hidalgo and L&G Engineering is offering me \$5,057.00 for my 2,640 square feet of land and concrete drive.

After a review of the enclosed appraisal report from Mr. Leonel Garza and the Hidalgo County Appraisal District (HCAD) tax report for 2020 and 2021, I do not accept the offer for the purchase of my Parcel No.35.

This is my primary land and only residence that I own and I have determined that my land and concrete driveway has been undervalued at today's costs.

Take note that the HCAD has appraised and assessed my land at \$134,560.00 for the year 2020 and \$158,700.00 for 2021, with an increase in value of about 18% from 2020 to 2021. As per this information, I consider the value of my property to be at \$187,266.00, resulting at \$2.28 per square foot. Considering my 2,640 SF of land to be acquired at \$2.28, the present value should be at \$6,019.00.

Furthermore, recent contacts and discussions with local builders and material providers indicate that the value for my concrete driveway should be \$8.00 per square foot instead of the appraised \$6.00. At that rate, the 225 SF within the ROW taking should be valued at \$1,800.00 with no depreciation since it is presently serving its intended purpose as if new.

In consideration with the above information and calculations, my counteroffer is as follows:

Land value- 2,640SF @ \$2.28/SF -----	\$6,019.00
Concrete Driveway- 225SF @ \$8.00/SF-----	\$1,800.00
Total Value- Land and Improvement-----	\$7,819.00

My calculated counter offer amount of \$7,819.00 should compensate me accordingly for my land and concrete driveway. If this amount is considered and approved, I am willing to execute the necessary conveyance documents to consummate this acquisition transaction.

Thank you for your consideration and please contact me if my counteroffer is approved.

Sincerely,



Sergio Contreras Santillan  
Owner



# L&G Engineering

Transportation Consultants

June 3, 2021

**Via Certified Mail, Return Receipt Requested No.  
7019 0700 0000 7795 0475**

County: Hidalgo  
Federal Project No.: N/A  
Highway: El Dora Road

ROW CSJ: 0921-02-404  
Parcel: 35  
From: FM 3362 (Jackson Road)  
To: Veterans Blvd. (I Road)

Sergio Contreras Santillan  
1201 East Eldora Road  
Pharr, Texas 78577

Dear Mr. Contreras:

In acquiring property for the highway system of Texas, the Texas Department of Transportation (the "Department") and Hidalgo County (the "County") follow a definite procedure for appraising the land needed and for handling personal negotiations with each owner. As has been or will be explained by the County's negotiator, Fernando Herrera, Jr., a portion of your property located on Eldora Road, as described in the enclosed property description, is to be acquired for the construction or improvement of the above-referenced highway project.

We believe at this stage of the purchase process it is mutually beneficial to confirm that, based on an appraisal, the County is authorized to offer you **\$5,057.00** for your property, which includes **\$5,057.00** for the property to be purchased and **\$0.00** for damages to your remaining property. This amount is the total amount of just compensation for all interests in the portion of your property to be acquired, as determined in accordance with State law, less oil, gas and sulphur, subject to clear title being conveyed to the County. In accordance with State law, it is the policy of the Department/County to negotiate with the fee owner(s) of the real property with the understanding that you will, in turn, negotiate with any lessee or other party who may own any interest in the land or improvements, with the exception of public utility easements, which will be handled separately by the Department/County.

This offer to purchase includes the contributory values of the improvement(s) listed below, which are considered to be part of the real property. Since the improvement(s) must be removed, it is the policy of the Department/County to permit owners who convey voluntarily to the State to thereafter retain the improvement(s), if they wish to do so. The retention values shown below are the estimated amounts the improvement(s) would bring if sold on public bids. If you wish to retain title to any of the following improvement(s) and remove it (them) from the right of way, the amount of the above offer must be reduced by the appropriate retention amount(s). This option to retain the improvement(s) does NOT apply should it become necessary for the County to acquire the real property by eminent domain.

	<u>Improvement</u>	<u>Amount to be Subtracted if Retained</u>
A.	Driveway-Concrete	\$ 1.00
		\$ 1.00
		\$ 1.00
		\$ 1.00
		\$ 1.00

If you wish to accept the offer based upon this appraisal, please contact Fernando Herrera, Jr., as soon as possible at (956) 585-1909, so that the process of issuing your payment may be started. If you are not willing to accept this offer, you may submit a written request for administrative settlement/counteroffer, setting forth a counteroffer amount and the basis for such amount, provided such settlement request is received in writing within 30 days from the date of this letter. Please note that your opportunity to submit an administrative settlement shall be forfeited if such a settlement request is not received by the Department /County within the 30 day time deadline. In the event the condition of the property changes for any reason, the County shall have the right to withdraw or modify this offer.

After the date of payment of the purchase price, or the date of deposit in court of funds to satisfy the award of compensation as determined through eminent domain proceedings to acquire real property, you will be reimbursed for any fair and reasonable incidental expenses necessarily incurred in transferring title to the property for use by the Texas Department of Transportation/Hidalgo County. Expenses eligible for reimbursement may include (1) recording fees, transfer taxes and similar expenses incidental to conveying the real property to the County and (2) penalty costs for prepayment of any preexisting recorded mortgage entered into in good faith encumbering the real property. Voluntary unnecessary expenses or expenses incurred in clearing questionable title will not be eligible for reimbursement. Eligible incidental expenses will be reimbursed upon submission of a claim supported by receipted bills or other evidence of actual expenses incurred. You may file a written request for review if you believe that the Department/County failed to properly determine the eligibility for, or the amount of, incidental expenses to be reimbursed. There is no standard form on which to request a review of a claim; however, the claim must be filed with this office within six months after you are notified of the Department's/County's determination on any claim for reimbursement.

You may be entitled to additional payments and services under the State's Relocation Assistance Program. It is emphasized, however, that any benefits to which you may be entitled under this program will be handled entirely separate from and in addition to this transaction. You will receive a brochure entitled "*Relocation Assistance*" which will inform you of eligibility requirements, payments and services which are available.

You have the right to discuss with others any offer or agreement regarding the Department's/County's acquisition of the subject property, or you may (but are not required to) keep the offer or agreement confidential from others, subject to the provisions of Chapter 552, Government Code (the Public Records Act) as it may apply.

Attached is a copy of the Texas Department of Transportation brochure entitled "*Right of Way Purchase*" which we trust will give you a better understanding of the procedures followed by the Department/County in purchasing property. We respectfully request the opportunity to meet with you or to otherwise discuss and answer any questions you may have regarding the details of the type of facility to be built, or concerning the County's offer or proposed purchase transaction. Also, please do not hesitate to contact Mr. Herrera at the telephone number provided above regarding any question you may have.

Please see the enclosed copy of the Texas Landowner Bill of Rights.

Finally, we enclose copies of all appraisal reports relating to your property being acquired which were prepared in the ten (10) years preceding the date of this offer and produced or acquired by the State/County, including the appraisal on which this offer is based.

Sincerely,



Right of Way Manager or other signatory

ENCLOSURES:

Appraisal Report(s)  
Landowner Bill of Rights  
Brochure ("*Right of Way Purchase*")



REAL ESTATE APPRAISAL REPORT - TEXAS DEPARTMENT OF TRANSPORTATION

Address of Property: 1201 East Eldora Road, Pharr, Texas 78577 District: 21  
Property Owner: Monica M. Hernandez Parcel: 35  
Address of Property Owner: 1201 East Eldora Road, Pharr, Texas 78577 ROW CSJ: 0921-02-404  
Occupant's Name: Monica M. Hernandez Federal Project No: N/A  
Whole:  Partial:  Acquisition Highway: Eldora Road County: Hidalgo

Purpose of the Appraisal

The purpose of this appraisal is to estimate the market value of the fee simple title to the real property to be acquired, encumbered by any easements not to be extinguished, less oil, gas and Sulphur. If this acquisition is of less than the whole property, then any special benefits and /or damages to the remainder property must be included in accordance with the laws of Texas.

Market Value

Market value is defined as follows: "Market Value is the price which the property would bring when it is offered for sale by one who desires, but is not obliged to sell, and is bought by one who is under no necessity of buying it, taking into consideration all of the uses to which it is reasonably adaptable and for which it either is or in all reasonable probability will become available within the reasonable future."

Certificate of Appraiser

I hereby certify:

That it is my opinion the total compensation for the acquisition of the herein described property is \$5,057 as of November 24, 2020, based upon my independent appraisal and the exercise of my professional judgment;

That on November 24, 2020, I personally inspected in the field the property herein appraised; that I afforded Monica M. Hernandez, the property owner or the representative of the property owner, the opportunity to accompany me at the time of the inspection;

That the comparables relied upon in making said appraisal were as represented by the photographs contained in the appraisal report and were inspected on November 24, 2020;

That I have not revealed and will not reveal the findings and results of such appraisal to anyone other than L&G Consulting Engineers, Inc. and the proper officials and Hidalgo County and/or their representatives, or officials of the Federal Highway Administration until authorized by State officials to do so, or until I am required to do so by due process of law, or until I am released from this obligation by having publicly testified to such findings;

That my compensation is not contingent upon the reporting of a predetermined value or direction in value that favors the cause of the client, the amount of the value estimate, the attainment of a stipulated result, or the occurrence of a subsequent event.

The appraiser has considered access damages in accordance with Section 21.042(d) of the Texas Property Code, as amended by SB-18 of the Texas 82<sup>nd</sup> Regular Legislative Session and finds as follows:

- 1. Is there a denial of direct access of the parcel? No (yes or no)
- 2. If so, is the denial of direct access material? No (yes, no, or not applicable)
- 3. The lack of any access denial or the material impairment of direct access on or off the remaining property affects the market value of the remaining property in the sum of \$ 0 .

I certify to the best of my knowledge and belief:

That the statements of fact contained in this report are true and correct;

That the reported analysis, opinions and conclusions are limited only by the reported assumptions and limiting conditions, and are my personal, unbiased professional analysis, opinions, and conclusions;

That I have no present or prospective interest in the property that is the subject of this report, and I have no personal interest or bias with respect to the parties involved;

That my analysis, opinions and conclusions were developed, and this report has been prepared in conformity with the appropriate State laws, regulations, and policies and procedures applicable to the appraisal of right-of-way for such purposes, and that to the best of my knowledge no portion of the value assigned to such property consists of items which are non-compensable under the established law of said State, and any decrease or increase in the fair market value of subject real property prior to the date of valuation caused by the public improvement for which such property is to be acquired, or by the likelihood that the property would be acquired for such improvement, other than that due to the physical deterioration within the reasonable control of the owner, has been disregarded in estimating the compensation for the property.

Appraiser Signature [Signature]  
Leonel Garza III  
Certification Number  
TX 1328375 - G  
Date: January 11, 2021

To the best of my knowledge, the value does not include any items which are not compensable under State law.  
Harvey L. Heersson 1/21/2021  
Reviewing Appraiser Date



**TABULATION OF VALUES**

Parcel: 35 Highway: Eldora Road ROW CSJ: 0921-02-404  
 Taking Type: Partial District: Pharr  
 Size of Remainder: 1.879 Acres County: Hidalgo  
 Type of Property: Improved/Residential Federal Project: N/A  
 Contract Fencing: N/A  
 Appraised by Leonel Garza III  
 Date Appraised: 11/24/2020

Access will be  provided or  denied to the new facility. If access will be partially provided or denied, explain in comments.

Agency	Participating Percentage	Expense Description
State of Texas	80%	ROW Acquisition Expenses
Hidalgo County Precinct No. 2	20%	ROW Acquisition Expenses

Interest Owner	Acquisition Interest	Land Area	Value	Lease (Y/N)
Monica M. Hernandez	Fee Simple	2,640 sf.-Net Acquisition	\$3,960.00	No
	Existing ROW	2,640 sf.	\$0.00	No

**I. Appraised Values**

Land Value	Improvement Value	Sign Value	Damages/Enhancements	Total Value
\$3,960.00	\$1,097.00	\$0.00	\$0.00	\$5,057.00

**II. Improvements**

Item No.	Improvement Type	Type Construction	Improvement Value	Retention Value	Bisection Category
A.	Driveway	Concrete	\$1,097.00	\$1.00	N/A



**TABULATION OF VALUES (continued)**

Parcel: 35

Highway: Eldora Road

ROW CSJ: 0921-02-404

**III. Damages and Enhancements**

Total Non-Exempt Damages	Enhancements	Exempt Damages	Net Damages
\$0.00	\$0.00	\$0.00	\$0.00

**IV. Sign Values**

Item No.	Sign Owner	Type Construction	Improvement Value	Retention Value	Bisect. Cat.
N/A	N/A	N/A	N/A	N/A	N/A
<b>Total</b>			\$0.00	\$0.00	

**V. Recapitulation**

<b>Date:</b>	11/24/2020			<b>Recommended Value</b>
<b>Appraiser's Name:</b>	Leonel Garza III			
<b>Value of Whole Property</b>	\$168,167.00			\$168,167.00
<b>Parcel Area: 2,640 Net sf.</b>				
<b>VALUE FOR PARCEL</b>				
<b>Land: per sf. \$1.50</b>	\$3,960.00			\$3,960.00
<b>Easement</b>	\$0.00			\$0.00
<b>Improvements</b>	\$1,097.00			\$1,097.00
<b>Net Damages or (Enhancements)</b>	\$0.00			\$0.00
<b>OAS Value(s)</b>	\$0.00			\$0.00
<b>TOTAL COMPENSATION</b>	\$5,057.00			\$5,057.00

Calculations for Net Damages or (Enhancements) considers Direct Access Denial damages.

**TABULATION OF VALUES (continued)**

Parcel: 35

Highway: Eldora Road

ROW CSJ: 0921-02-404

**VI. Comments and Conclusions on Values in the Appraisal Report**

**Appraiser: Leonel Garza III**  
**Effective Date of Report: November 24, 2020**  
**Report Dated: January 11, 2021**  
**Review Appraiser: Harvey L. Heerssen**  
**Effective Date of Review: January 16, 2021**

Parcel 35 is a partial taking of 0.121 acres (5,280 sf.) situated in Lot 113, Kelly-Pharr Subdivision, as recorded in Volume 3, Page 133, of the Deed Records, Hidalgo County, Texas, said being out of a called 2.00 acre tract of land conveyed to Michael A Hernandez and wife Monica M. Hernandez by a Warranty Deed with Vendor's Lien dated June 19, 1997 and recorded on June 26, 1997 as described in Document Number 607055, of the Official Records, Hidalgo County, Texas.

The whole property of 2.00 acres is located along the north line of Eldora Road approximately 0.27 miles east of Raiders Drive, Pharr, Texas, and is improved with a single family residence with related site improvements. The residence is not impacted by the proposed acquisition. The total acquisition of 5,280 sf. includes an amount of 2,640 square feet within the existing right of way having no value. The square footage within the existing right of way was provided by the surveyor to the appraiser.

The appraiser Leonel Garza III has selected three (3) recent sales to value the whole tract at \$1.50 per sf. The highest and best use is for residential purposes. There are no market damages to the remainder land.

The appraiser has considered access damages in accordance with Section 21.042(d) of the Texas Property Code, as amended by SB18 of the Texas 82nd Regular Legislative Session. The result of the findings is that there is no denial of direct access nor material impairment of direct access on or off the remaining property that affects the market value of the remaining property. Therefore, there are no access damages to the remainder property.

**The report prepared by the appraiser Leonel Garza III is an Appraisal Report presented on TxDOT form ROW-A-5 and appears to comply with USPAP and the Texas Department of Transportation's Appraisal and Review Manual. The appraisers' opinion and conclusions appear to be well supported by information contained within this appraisal report. It is recommended that the total value of \$5,057.00 be approved for negotiations and acquisition.**

**VII. Justification and Explanation for Credit if Retained.**

A retention of \$1.00 is applied to the concrete driveway to encourage retention and removal.

**TABULATION OF VALUES (continued)**

Parcel: 35

Highway: Eldora Road

ROW CSJ: 0921-02-404

**VIII. Conditions**

Values for signs, if any, are applicable only if sign owner has compensable interest.  
Fencing is applicable only to actual cost or lump sum fencing on 90-10 Right of Way projects and State cost participation in fences to be in accordance with State's Right of Way Manual.  
The values indicated hereon have been approved on the basis that all improvements within the taking will be acquired in the name of the State through negotiation.

**IX. Reviewing Appraisers' Statements**

**Reviewing Appraiser's Statement**

It is my opinion that the appraiser's report for this parcel appears adequately supported and in compliance with all appropriate appraisal standards, laws, and regulations, and I recommend this appraisal for use by the appropriate Agency Official and his/her assigns. I have no direct or indirect present or contemplated future personal interest in such property or in any benefit from the acquisition of the parcel. To the best of my knowledge, the value does not include any items that are not compensable under State law.

\_\_\_\_\_  
Reviewing Appraiser

\_\_\_\_\_  
Date

*J. Henry L. Johnson*  
Contract Reviewing Appraiser (if applicable)

\_\_\_\_\_  
1/21/2021

\_\_\_\_\_  
Date

\_\_\_\_\_  
Division Reviewing Appraiser (if applicable)

\_\_\_\_\_  
Date

**X. Approval of Values**

*Richard Z. Lavelle*  
County/City Representative

*3/23/21*  
Date

\_\_\_\_\_  
ROW Staff Representative

\_\_\_\_\_  
Date

APPROVED BY  
COMMISSIONERS COURT  
ON: *3/19/21* *gpk*