



**OSHKOSH COMMON COUNCIL AGENDA  
COUNCIL CHAMBERS, CITY HALL  
OSHKOSH, WISCONSIN  
April 15, 2025**

If anyone requires reasonable ADA accommodations, please contact the office of the City Manager at [citymgr@oshkoshwi.gov](mailto:citymgr@oshkoshwi.gov), or phone 920-236-5002.

To send written correspondence to the Council, mail it to the City Manager, place it in the City Hall dropbox, or email it to [council@oshkoshwi.gov](mailto:council@oshkoshwi.gov) (prior to the Council meeting).

- A. CALL TO ORDER (12:00 noon)**
- B. ROLL CALL**
- C. PLEDGE OF ALLEGIANCE**
- D. CONSENT AGENDA**
- 1. Oshkosh Board of Canvass Filing of the Official Statement of Votes Cast for the April 1, 2025, Election for Oshkosh Mayor and Common Council, Declaring Matt Mugerauer, Brad Spanbauer, Joe Stephenson, and Karl Buelow as Elected**
- E. PRESENTATION OF APPRECIATION AWARD**
- F. ADJOURN SINE DIE**
- G. ORGANIZATIONAL MEETING OF THE OSHKOSH COMMON COUNCIL**
- H. CALL TO ORDER**
- I. ROLL CALL**
- J. ELECTION OF DEPUTY MAYOR**
  - Nomination for Deputy Mayor (second not required; called three times)
  - Motion to close nominations
  - Discussion of nominees
  - Election of Deputy Mayor
  - Declaration of Deputy Mayor by City Clerk
- K. PROCEDURAL MATTERS**
- 2. Council Seating Assignments**

3. Discussion and Approval of Council Rules

**L. NEW RESOLUTIONS**

4. Res 25-174 Approve Appointments of Council Members as Liaisons to Various Boards and Commissions

**M. FUTURE AGENDA ITEMS, MEETINGS, WORKSHOPS**

5. Closed Session (re collective bargaining update), April 22nd

6. Council Budget Workshop - Capital Improvement Plan, June 25, 2025, 5:00pm

**N. ADJOURN**



**TO:** Members of the Common Council  
**FROM:** Diane Bartlett, City Clerk  
**DATE:** April 15, 2025  
**SUBJECT:** Oshkosh Board of Canvass Filing of the Official Statement of Votes Cast for the April 1, 2025, Election for Oshkosh Mayor and Common Council, Declaring Matt Mugerauer, Brad Spanbauer, Joe Stephenson, and Karl Buelow as Elected

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### Attachments

Mayor Canvass 4.1.25  
Council Canvass 4.1.25

**Summary Statement of the Board of Canvassers**  
**Spring Election April 1, 2025**  
**City Of Oshkosh**  
**MAYOR**

District	Reporting Units / WARD:	Candidates		Total
1	1	Matt Mugerauer	0	
		Write-in		0
2 and 3	2	Matt Mugerauer	0	
		Write-in		0
	3	Matt Mugerauer	219	
		Write-in		3
	4	Matt Mugerauer	0	
		Write-in		0
4	5	Matt Mugerauer	0	
		Write-in		0
	6	Matt Mugerauer	0	
		Write-in		0
5	7	Matt Mugerauer	77	
		Write-in		2
6	8	Matt Mugerauer	0	
		Write-in		0
7	9	Matt Mugerauer	41	
		Write-in		2
8	10	Matt Mugerauer	61	
		Write-in		3
10	12	Matt Mugerauer	1	
		Write-in		0
	12 SAN	Matt Mugerauer	0	
		Write-in		0
11	13	Matt Mugerauer	0	
		Write-in		0
	13 SAN	Matt Mugerauer	0	
		Write-in		0
	14	Matt Mugerauer	0	
		Write-in		0
	14 SAN	Matt Mugerauer	0	
		Write-in		0
12	15	Matt Mugerauer	0	
		Write-in		0
	16	Matt Mugerauer	113	
		Write-in		2
	17	Matt Mugerauer	2	
		Write-in		0
9 and 13	11	Matt Mugerauer	0	
		Write-in		0
	18	Matt Mugerauer	229	
		Write-in		7
	19	Matt Mugerauer	35	
		Write-in		0
14	20	Matt Mugerauer	86	
		Write-in		1
	21	Matt Mugerauer	0	
		Write-in		1
15	22	Matt Mugerauer	144	
		Write-in		6
	28	Matt Mugerauer	0	
		Write-in		0
	23	Matt Mugerauer	0	
		Write-in		0
	24	Matt Mugerauer	0	
		Write-in		0
	25	Matt Mugerauer	0	
		Write-in		0
	26	Matt Mugerauer	0	
		Write-in		0
	27	Matt Mugerauer	0	
		Write-in		0
	29	Matt Mugerauer	0	
		Write-in		0
<b>TOTAL CC1</b>			1008	27
				<b>1035</b>

Summary Statement of the Board of Canvassers  
Spring Election April 1, 2025  
City Of Oshkosh  
MAYOR

District	Reporting Units / WARD:	Candidates		Total	
1	1	Matt Mugerauer	1		
		Write-in		0	
				1	
2 and 3	2	Matt Mugerauer	1		
		Write-in		0	
					1
	3	Matt Mugerauer	1		
Write-in			0		
				1	
4	4	Matt Mugerauer	0		
		Write-in		0	
				0	
4	5	Matt Mugerauer	1		
		Write-in		1	
					2
	6	Matt Mugerauer	0		
Write-in			0		
				0	
5	7	Matt Mugerauer	62		
		Write-in		4	
				66	
6	8	Matt Mugerauer	3		
		Write-in		0	
				3	
7	9	Matt Mugerauer	31		
		Write-in		2	
				33	
8	10	Matt Mugerauer	208		
		Write-in		17	
				225	
10	12	Matt Mugerauer	2		
		Write-in		0	
					2
	12 SAN	Matt Mugerauer	0		
Write-in			0		
				0	
11	13	Matt Mugerauer	0		
		Write-in		0	
					0
	13 SAN	Matt Mugerauer	0		
		Write-in		0	
					0
	14	Matt Mugerauer	0		
		Write-in		0	
				0	
14 SAN	Matt Mugerauer	0			
	Write-in		0		
				0	
12	15	Matt Mugerauer	1		
		Write-in		0	
					1
	16	Matt Mugerauer	206		
		Write-in		7	
					213
17	Matt Mugerauer	0			
	Write-in		0		
				0	
9 and 13	11	Matt Mugerauer	1		
		Write-in		0	
					1
	18	Matt Mugerauer	29		
		Write-in		1	
					30
19	Matt Mugerauer	156			
	Write-in		6		
				162	
14	20	Matt Mugerauer	83		
		Write-in		7	
					90
	21	Matt Mugerauer	0		
Write-in			0		
				0	
15	22	Matt Mugerauer	0		
		Write-in		0	
					0
	28	Matt Mugerauer	0		
Write-in			0		
				0	
23	Matt Mugerauer	0			
	Write-in		0		
				0	
24	Matt Mugerauer	0			
	Write-in		0		
				0	
25	Matt Mugerauer	0			
	Write-in		0		
				0	
26	Matt Mugerauer	0			
	Write-in		0		
				0	
27	Matt Mugerauer	0			
	Write-in		0		
				0	
29	Matt Mugerauer	0			
	Write-in		0		
				0	
		<b>TOTAL CC2</b>	786	45	
				<b>831</b>	

Summary Statement of the Board of Canvassers  
 Spring Election April 1, 2025  
 City Of Oshkosh  
 MAYOR

District	Reporting Units / WARD:	Candidates		Total
1	1	Matt Mugerauer	285	
		Write-in		8 293
2 and 3	2	Matt Mugerauer	34	
		Write-in		1 35
	3	Matt Mugerauer	0	
		Write-in		0 0
	4	Matt Mugerauer	0	
		Write-in		0 0
4	5	Matt Mugerauer	339	
		Write-in		9 348
	6	Matt Mugerauer	0	
		Write-in		0 0
5	7	Matt Mugerauer	0	
		Write-in		0 0
6	8	Matt Mugerauer	0	
		Write-in		0 0
7	9	Matt Mugerauer	0	
		Write-in		0 0
8	10	Matt Mugerauer	0	
		Write-in		0 0
10	12	Matt Mugerauer	0	
		Write-in		0 0
	12 SAN	Matt Mugerauer	0	
		Write-in		0 0
11	13	Matt Mugerauer	145	
		Write-in		8 153
	13 SAN	Matt Mugerauer	0	
		Write-in		0 0
	14	Matt Mugerauer	25	
		Write-in		1 26
	14 SAN	Matt Mugerauer	1	
		Write-in		0 1
12	15	Matt Mugerauer	237	
		Write-in		7 244
	16	Matt Mugerauer	0	
		Write-in		0 0
	17	Matt Mugerauer	0	
		Write-in		0 0
9 and 13	11	Matt Mugerauer	0	
		Write-in		0 0
	18	Matt Mugerauer	0	
		Write-in		0 0
	19	Matt Mugerauer	0	
		Write-in		0 0
14	20	Matt Mugerauer	3	
		Write-in		0 3
	21	Matt Mugerauer	25	
		Write-in		0 25
15	22	Matt Mugerauer	149	
		Write-in		7 156
	28	Matt Mugerauer	0	
		Write-in		0 0
	23	Matt Mugerauer	0	
		Write-in		0 0
24	Matt Mugerauer	0		
	Write-in		0 0	
25	Matt Mugerauer	0		
	Write-in		0 0	
26	Matt Mugerauer	0		
	Write-in		0 0	
27	Matt Mugerauer	0		
	Write-in		0 0	
29	Matt Mugerauer	0		
	Write-in		0 0	
		<b>TOTAL CC3</b>	1243	41 1284

Summary Statement of the Board of Canvassers  
 Spring Election April 1, 2025  
 City Of Oshkosh  
 MAYOR

District	Reporting Units / WARD:	Candidates		Total
1	1	Matt Mugerauer	6	
		Write-in		0
2 and 3	2	Matt Mugerauer	0	
		Write-in		0
	3	Matt Mugerauer	1	
		Write-in		0
	4	Matt Mugerauer	0	
		Write-in		0
4	5	Matt Mugerauer	0	
		Write-in		0
	6	Matt Mugerauer	0	
		Write-in		0
5	7	Matt Mugerauer	2	
		Write-in		0
6	8	Matt Mugerauer	303	
		Write-in		7
7	9	Matt Mugerauer	6	
		Write-in		0
8	10	Matt Mugerauer	0	
		Write-in		0
10	12	Matt Mugerauer	324	
		Write-in		6
	12 SAN	Matt Mugerauer	123	
		Write-in		0
11	13	Matt Mugerauer	0	
		Write-in		0
	13 SAN	Matt Mugerauer	0	
		Write-in		0
	14	Matt Mugerauer	0	
		Write-in		0
	14 SAN	Matt Mugerauer	0	
		Write-in		0
12	15	Matt Mugerauer	0	
		Write-in		0
	16	Matt Mugerauer	1	
		Write-in		0
	17	Matt Mugerauer	0	
		Write-in		0
9 and 13	11	Matt Mugerauer	405	
		Write-in		9
	18	Matt Mugerauer	4	
		Write-in		1
	19	Matt Mugerauer	0	
		Write-in		0
14	20	Matt Mugerauer	7	
		Write-in		2
	21	Matt Mugerauer	0	
		Write-in		0
15	22	Matt Mugerauer	0	
		Write-in		0
	28	Matt Mugerauer	0	
		Write-in		0
23	Matt Mugerauer	0		
	Write-in		0	
24	Matt Mugerauer	0		
	Write-in		0	
25	Matt Mugerauer	0		
	Write-in		0	
26	Matt Mugerauer	0		
	Write-in		0	
27	Matt Mugerauer	0		
	Write-in		0	
29	Matt Mugerauer	0		
	Write-in		0	
<b>TOTAL CC4</b>			1182	25
				<b>1207</b>

**Summary Statement of the Board of Canvassers**  
**Spring Election April 1, 2025**  
**City Of Oshkosh**  
**MAYOR**

District	Reporting Units / WARD:	Candidates		Total
1	1	Matt Mugerauer	780	
		Write-in		17 <b>797</b>
2 and 3	2	Matt Mugerauer	82	
		Write-in		2 <b>84</b>
	3	Matt Mugerauer	592	
		Write-in		18 <b>610</b>
	4	Matt Mugerauer	0	
		Write-in		0 <b>0</b>
4	5	Matt Mugerauer	814	
		Write-in		26 <b>840</b>
	6	Matt Mugerauer	0	
		Write-in		0 <b>0</b>
5	7	Matt Mugerauer	533	
		Write-in		23 <b>556</b>
6	8	Matt Mugerauer	630	
		Write-in		22 <b>652</b>
7	9	Matt Mugerauer	432	
		Write-in		9 <b>441</b>
8	10	Matt Mugerauer	625	
		Write-in		31 <b>656</b>
10	12	Matt Mugerauer	648	
		Write-in		19 <b>667</b>
	12 SAN	Matt Mugerauer	154	
		Write-in		2 <b>156</b>
11	13	Matt Mugerauer	485	
		Write-in		5 <b>490</b>
	13 SAN	Matt Mugerauer	0	
		Write-in		0 <b>0</b>
	14	Matt Mugerauer	75	
		Write-in		2 <b>77</b>
	14 SAN	Matt Mugerauer	19	
		Write-in		0 <b>19</b>
12	15	Matt Mugerauer	432	
		Write-in		7 <b>439</b>
	16	Matt Mugerauer	620	
		Write-in		16 <b>636</b>
	17	Matt Mugerauer	6	
		Write-in		0 <b>6</b>
9 and 13	11	Matt Mugerauer	650	
		Write-in		28 <b>678</b>
	18	Matt Mugerauer	426	
		Write-in		9 <b>435</b>
	19	Matt Mugerauer	356	
		Write-in		7 <b>363</b>
14	20	Matt Mugerauer	644	
		Write-in		26 <b>670</b>
	21	Matt Mugerauer	43	
		Write-in		2 <b>45</b>
15	22	Matt Mugerauer	973	
		Write-in		26 <b>999</b>
	28	Matt Mugerauer	2	
		Write-in		0 <b>2</b>
23	Matt Mugerauer	0		
	Write-in		0 <b>0</b>	
24	Matt Mugerauer	0		
	Write-in		0 <b>0</b>	
25	Matt Mugerauer	0		
	Write-in		0 <b>0</b>	
26	Matt Mugerauer	0		
	Write-in		0 <b>0</b>	
27	Matt Mugerauer	0		
	Write-in		0 <b>0</b>	
29	Matt Mugerauer	0		
	Write-in		0 <b>0</b>	
TOTAL		<b>ALL</b>	10021	297 <b>10318</b>

APRIL 1, 2025 SPRING ELECTION

	REPORTING UNIT	MM	WRITE IN	TOTAL
MAYOR	TOTAL CC1	1008	27	1035
	TOTAL CC2	786	45	831
	TOTAL CC3	1243	41	1284
	TOTAL CC4	1182	25	1207
	ALL OTHER WARDS	10021	297	10318
	TOTAL	14240	435	14675



Summary Statement of the Board of Canvassers  
 Spring Election April 1, 2025  
 City Of Oakbrook  
 COMMON COUNCIL

District	Reporting Units / WARD:	Candidates	Total				
1	1	Karl Buehlow	1				
		Paul Esslinger	0				
		Brad Spambauer	1				
		Joe Stephenson	1				
		Write-in	0	3			
2 and 3	2	Karl Buehlow	0				
		Paul Esslinger	0				
		Brad Spambauer	0				
		Joe Stephenson	1				
		Write-in	0	1			
	3	Karl Buehlow	0				
		Paul Esslinger	1				
		Brad Spambauer	1				
		Joe Stephenson	1				
		Write-in	0	3			
4	Karl Buehlow	0					
	Paul Esslinger	0					
	Brad Spambauer	0					
4	5	Karl Buehlow	1				
		Paul Esslinger	1				
		Brad Spambauer	2				
		Joe Stephenson	2				
		Write-in	0	6			
6	6	Karl Buehlow	0				
		Paul Esslinger	0				
		Brad Spambauer	0				
		Joe Stephenson	0				
		Write-in	0	0			
5	7	Karl Buehlow	74				
		Paul Esslinger	36				
		Brad Spambauer	85				
		Joe Stephenson	81				
		Write-in	0	276			
6	8	Karl Buehlow	2				
		Paul Esslinger	0				
		Brad Spambauer	2				
		Joe Stephenson	3				
		Write-in	0	7			
7	9	Karl Buehlow	29				
		Paul Esslinger	17				
		Brad Spambauer	28				
		Joe Stephenson	26				
		Write-in	0	98			
8	10	Karl Buehlow	196				
		Paul Esslinger	118				
		Brad Spambauer	203				
		Joe Stephenson	204				
		Write-in	17	738			
10	12	Karl Buehlow	2				
		Paul Esslinger	0				
		Brad Spambauer	2				
		Joe Stephenson	3				
		Write-in	0	7			
	12 SAN	Karl Buehlow	0				
		Paul Esslinger	0				
		Brad Spambauer	0				
		Joe Stephenson	0				
		Write-in	0	0			
11	13	Karl Buehlow	1				
		Paul Esslinger	0				
		Brad Spambauer	1				
		Joe Stephenson	1				
		Write-in	0	3			
	13 SAN	Karl Buehlow	0				
		Paul Esslinger	0				
		Brad Spambauer	0				
		Joe Stephenson	0				
		Write-in	0	0			
	14	Karl Buehlow	0				
		Paul Esslinger	0				
		Brad Spambauer	0				
		Joe Stephenson	0				
		Write-in	0	0			
14 SAN	Karl Buehlow	0					
	Paul Esslinger	0					
	Brad Spambauer	0					
	Joe Stephenson	0					
	Write-in	0	0				
12	15	Karl Buehlow	1				
		Paul Esslinger	1				
		Brad Spambauer	1				
		Joe Stephenson	0				
		Write-in	0	3			
	16	Karl Buehlow	158				
		Paul Esslinger	138				
		Brad Spambauer	190				
		Joe Stephenson	178				
		Write-in	2	666			
17	Karl Buehlow	0					
	Paul Esslinger	0					
	Brad Spambauer	0					
	Joe Stephenson	0					
	Write-in	0	0				
9 and 13	11	Karl Buehlow	2				
		Paul Esslinger	1				
		Brad Spambauer	1				
		Joe Stephenson	2				
		Write-in	0	6			
	18	Karl Buehlow	28				
		Paul Esslinger	22				
		Brad Spambauer	30				
		Joe Stephenson	32				
		Write-in	0	112			
	19	Karl Buehlow	136				
		Paul Esslinger	92				
		Brad Spambauer	180				
		Joe Stephenson	160				
		Write-in	0	568			
14	20	Karl Buehlow	77				
		Paul Esslinger	57				
		Brad Spambauer	89				
		Joe Stephenson	90				
		Write-in	1	314			
15	22	Karl Buehlow	0				
		Paul Esslinger	0				
		Brad Spambauer	0				
		Joe Stephenson	0				
		Write-in	0	0			
28	Karl Buehlow	0					
	Paul Esslinger	0					
	Brad Spambauer	0					
	Joe Stephenson	0					
	Write-in	0	0				
23	24	Karl Buehlow	0				
		Paul Esslinger	0				
		Brad Spambauer	0				
		Joe Stephenson	0				
		Write-in	0	0			
25	26	Karl Buehlow	0				
		Paul Esslinger	0				
		Brad Spambauer	0				
		Joe Stephenson	0				
		Write-in	0	0			
27	29	Karl Buehlow	0				
		Paul Esslinger	0				
		Brad Spambauer	0				
		Joe Stephenson	0				
		Write-in	0	0			
TOTAL CC2							
		708	484	816	783	20	2811





Summary Statement of the Board of Canvassers  
 Spring Election April 1, 2025  
 City Of Oshkosh  
 COMMON COUNCIL

District	Reporting Units / WARD:	Candidates							
1	1	Karl Buelow	439						
		Paul Esslinger		463					
		Brad Spanbauer			561				
		Joe Stephenson				482			
		Write-in					23	1968	
	1 W	Karl Buelow	0						
	Paul Esslinger		0						
	Brad Spanbauer			0					
	Joe Stephenson				0				
	Write-in					0	0		
2 and 3	2	Karl Buelow	40						
		Paul Esslinger		59					
		Brad Spanbauer			57				
		Joe Stephenson				38			
		Write-in					5	199	199
	3	Karl Buelow	347						
		Paul Esslinger		363					
		Brad Spanbauer			459				
		Joe Stephenson				368			
		Write-in					12	1549	1549
	4	Karl Buelow	0						
		Paul Esslinger		0					
Brad Spanbauer				0					
Joe Stephenson					0				
	Write-in					0	0	0	
4	5	Karl Buelow	523						
		Paul Esslinger		482					
		Brad Spanbauer			635				
		Joe Stephenson				587			
		Write-in					25	2252	2252
	6	Karl Buelow	0						
	Paul Esslinger		0						
	Brad Spanbauer			0					
	Joe Stephenson				0				
	Write-in					0	0	0	
5	7	Karl Buelow	349						
		Paul Esslinger		313					
		Brad Spanbauer			393				
		Joe Stephenson				355			
		Write-in					13	1423	1423
6	8	Karl Buelow	432						
		Paul Esslinger		373					
		Brad Spanbauer			522				
		Joe Stephenson				491			
		Write-in					22	1840	1840
7	9	Karl Buelow	233						
		Paul Esslinger		182					
		Brad Spanbauer			283				
		Joe Stephenson				233			
		Write-in					16	947	947
8	10	Karl Buelow	439						
		Paul Esslinger		394					
		Brad Spanbauer			510				
		Joe Stephenson				476			
		Write-in					16	1835	1835
10	12	Karl Buelow	368						
		Paul Esslinger		391					
		Brad Spanbauer			495				
		Joe Stephenson				403			
		Write-in					2	1659	1659
	12 SAN	Karl Buelow	101						
		Paul Esslinger		94					
		Brad Spanbauer			130				
		Joe Stephenson				104			
		Write-in					0	429	429
11	13	Karl Buelow	250						
		Paul Esslinger		319					
		Brad Spanbauer			354				
		Joe Stephenson				282			
		Write-in					5	1210	1210
	13 SAN	Karl Buelow	0						
		Paul Esslinger		0					
		Brad Spanbauer			0				
		Joe Stephenson				0			
		Write-in					0	0	0
	14	Karl Buelow	33						
		Paul Esslinger		40					
Brad Spanbauer				40					
Joe Stephenson					37				
	Write-in					1	151	151	
14 SAN	Karl Buelow	5							
	Paul Esslinger		11						
	Brad Spanbauer			8					
	Joe Stephenson				8				
	Write-in					0	32	32	
12	15	Karl Buelow	247						
		Paul Esslinger		257					
		Brad Spanbauer			333				
		Joe Stephenson				262			
		Write-in					2	1101	1101
	16	Karl Buelow	346						
		Paul Esslinger		409					
		Brad Spanbauer			496				
		Joe Stephenson				401			
		Write-in					3	1655	1655
	17	Karl Buelow	6						
		Paul Esslinger		2					
	Brad Spanbauer			7					
	Joe Stephenson				8				
	Write-in					0	23	23	
9 and 13	11	Karl Buelow	386						
		Paul Esslinger		382					
		Brad Spanbauer			509				
		Joe Stephenson				416			
		Write-in					14	1707	1707
	18	Karl Buelow	227						
		Paul Esslinger		264					
		Brad Spanbauer			331				
		Joe Stephenson				265			
	Write-in					10	1097	1097	
19	Karl Buelow	204							
	Paul Esslinger		205						
	Brad Spanbauer			292					
	Joe Stephenson				239				
	Write-in					3	943	943	
14	20	Karl Buelow	360						
		Paul Esslinger		397					
		Brad Spanbauer			462				
		Joe Stephenson				411			
		Write-in					10	1640	1640
	21	Karl Buelow	23						
	Paul Esslinger		31						
	Brad Spanbauer			35					
	Joe Stephenson				25				
	Write-in					5	119	119	
15	22	Karl Buelow	518						
		Paul Esslinger		652					
		Brad Spanbauer			697				
		Joe Stephenson				602			
		Write-in					18	2487	2487
	28	Karl Buelow	2						
	Paul Esslinger		2						
	Brad Spanbauer			2					
	Joe Stephenson				0				
	Write-in					0	6	6	
23	Karl Buelow								
	Paul Esslinger								
	Brad Spanbauer								
	Joe Stephenson								
	Write-in						0	0	
24	Karl Buelow								
	Paul Esslinger								
	Brad Spanbauer								
	Joe Stephenson								
	Write-in						0	0	
25	Karl Buelow								
	Paul Esslinger								
	Brad Spanbauer								
	Joe Stephenson								
	Write-in						0	0	
26	Karl Buelow								
	Paul Esslinger								
	Brad Spanbauer								
	Joe Stephenson								
	Write-in						0	0	
27	Karl Buelow								
	Paul Esslinger								
	Brad Spanbauer								
	Joe Stephenson								
	Write-in						0	0	
29	Karl Buelow								
	Paul Esslinger								
	Brad Spanbauer								
	Joe Stephenson								
	Write-in						0	0	
	Karl Buelow								
	Paul Esslinger								
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	Write-in						0	0	
	Karl Buelow								
	Paul Esslinger								
	Brad Spanbauer								
	Joe Stephenson								
	Write-in						0	0	
<b>TOTAL</b>			<b>5878</b>	<b>6085</b>	<b>7611</b>	<b>6493</b>	<b>205</b>	<b>26272</b>	

Council	REPORTING UNIT	KB	PE	BS	JS	WRITE IN	total
	TOTAL CC1	892	611	993	959	12	3467
	TOTAL CC2	708	484	816	783	20	2811
	TOTAL CC3	973	715	1141	1067	28	3924
	TOTAL CC4	1003	683	1138	1074	7	3905
	ALL OTHER WARDS	5878	6085	7611	6493	205	26272
	TOTAL	9454	8578	11699	10376	272	40379



DATE: April 15, 2025  
SUBJECT: Council Seating Assignments

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### Background

Customarily, following the election of the Deputy Mayor, the remaining members of the Council select their preferred seats on the dais one at a time. The order for this is determined by continuous seniority on the Council. For members whose service began on the same date, the member who received the most votes in their election is given first selection, followed by the member who received the next highest total of votes, et cetera.

In accordance with this custom, the order for today's selection is as follows (to be adjusted as necessary based on the Deputy Mayor election):

1. Karl Buelow
  2. Joe Stephenson
  3. Kris Larson
  4. DJ Nichols
  5. Jacob Floam
  6. Brad Spanbauer
-



**DATE:** April 15, 2025  
**SUBJECT:** Discussion and Approval of Council Rules

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### **Background**

While revisions to the Oshkosh Common Council Rules of Order can be considered at any time, historically the Council has reviewed and adopted their rules during the Organizational Meeting each spring. A copy of the rules, which were most recently amended and adopted on March 11, 2025, have been attached for reference. Also attached are two proposals for potential additions to the rules, which could be considered individually by Council before formally adopting the rules.

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### **Attachments**

Council Rules of Order - Adopted 03.11.25  
Proposed Amendments to Council Rules



## *Oshkosh Common Council Rules of Order*

*As Amended: March 11, 2025*

These Rules are established in accordance with and to supplement the Rules contained in Chapter 2 of the City of Oshkosh Municipal Code.

- I. Scheduling, Location of Meetings, Agenda, Attendance and Remote Participation**
- A. The Council holds regular meetings on the second and fourth Tuesday of each month in the Council Chambers. Special meetings may be called upon request by the Mayor, City Manager or two members of the Council. (See Section 2-10 of the City of Oshkosh Municipal Code).
  - B. Meetings shall be publicly noticed and shall be open to and accessible by the public in compliance with the requirements of the Wisconsin Statutes. Closed sessions shall be noticed in accordance with Wisconsin Statutes.
  - C. When practicable, public meetings will be made available live on GOV TV in the City of Oshkosh, live streamed on oshkoshmedia.org, live on WOCT radio station 101.9 fm, live through Roku, Apple TV and Amazon Fire Stick.
  - D. Agenda
    - 1. Action Items: Council Members must have agenda items submitted no later than 4:00 PM on the Tuesday one week prior to the Council meeting. Council members should keep in mind that additional time may be needed to work with staff to put items into resolution or ordinance form or if clarifications are necessary; and that items submitted after the deadline may not be included in the agenda that is published on the Friday prior to the Council meeting.
    - 2. Informational Items: Council members shall inform the City Clerk no later than 12:00 noon on the day prior to the Council meeting of any Council Member Statements that they intend to make at the Council Meeting.
  - E. Attendance
    - To be considered an excused absence from a Council Meeting a Council Member must give notice to the Mayor and City Clerk prior to the meeting's start time.

## F. Remote Meetings and Appearances

The Council recognizes the value of and remains committed to in person meetings and deliberation of matters whenever practicable. However, the City Council recognizes the benefits of providing alternative means for the attendance and participation by its members, the City Manager and staff, and the public at its meetings when necessary due to extraordinary circumstances, when convenient or cost-effective for the City, or as a reasonable accommodation for persons with an ADA disability who are unable to otherwise provide input. Extraordinary circumstances shall mean highly unusual facts or circumstances which prevent in person attendance, due to emergency declarations or due to the desire for participation by persons including consultants or presenters who are unable because of distance, cost, time or other reason to attend in person; and/or when meetings may be better facilitated by those persons or all persons participating through Remote Means. Remote participation is intended for the benefit of the City of Oshkosh and not for the benefit of any individual council member or other individual.

“Remote Means, Remote Participation or Remote Appearance” shall mean participation by a member of a public body or by a member of the public or other individual in a meeting of that public body, where the member is not physically present at a designated meeting location. Remote Participation includes through video, telephone, computer or other means where persons are permitted to view, listen to and participate in the meeting without having a physical presence at a defined physical meeting location.

- 1) Remote Meetings (Meetings held entirely remotely or with significant remote participation)

A majority of the Common Council may direct by consensus or majority vote, or the City Manager in his/her discretion, may provide for Remote Participation in any regular or special meeting of the Common Council. Remote Participation may include members of the Council, staff, consultants or presenters, and/or members of the public.

Except as agreed upon by consensus or a majority of the Common Council when scheduling a particular meeting or workshop; or when in the determination of the City Manager, it is reasonable and necessary to limit in person participation for the protection of the public, city officials and city employees (for example, under a Declaration of Emergency); City Council members must be physically present at City Council meetings to participate and vote upon any matter. If a meeting includes Remote Participation by members, a council

member may participate remotely and shall retain all participation and voting rights. (This rule shall not be interpreted to circumvent or supersede any statutes, ordinances or rules pertaining to abstentions, recusal or removal of members).

If a meeting is conducted solely by Remote Means and there is no physical meeting location or the public is otherwise excluded from being present at a physical meeting location, the public must be afforded an opportunity to live access the meeting and instructions shall be provided how to do so. This may include live broadcast or streaming, video or call-in participation, or other adequate means to provide live access to the public meeting. Where public comment or participation is required by law, adequate means must be provided to accommodate such participation.

Appearance by Remote Means as required or permitted by these rules shall be consistent with the following:

- Remote participation may be permitted in meeting rooms that have adequate audio, video and other technological facilities to allow for remote participation.
- Persons participating by Remote Means should be advised via meeting agendas or other means that participation by remote means may be limited by number of participants and available technology, and may be disrupted by problems such as breakdowns of equipment and fluctuation or interruption of electric power or communications networks. The City of Oshkosh does not guarantee that even if persons have been afforded the opportunity to appear by Remote Means that telephone, computer, wifi or other connections will be sufficient or that the person will be guaranteed the ability to appear by this method.
- In order to accommodate participation for the general public by Remote Means, a meeting link will be provided on the meeting agenda. For meetings where the public may participate by Remote Means, general public comment and public comment on all agenda items shall be taken at the beginning of the meeting, except as necessary to conduct Public Hearings or as may be accommodated at the direction of the Council. Public comment may be closed at the end of any public comment period and persons participating by Remote means shall not interrupt or disrupt the business of the governing body.
- Persons wishing to provide public comment on agenda items for Council meetings either in person or by Remote Means must sign up to speak through the City's website or the Connect Oshkosh App and if participating remotely must participate through the City's meeting link as published on the meeting agenda.

- Persons wishing to provide public comment through Remote Means must join the meeting at least 15 minutes prior to the start of the meeting to allow staff to test the audio/video set up. Attendees must stay muted when not speaking and are responsible for muting and unmuting themselves in a timely fashion when called upon to speak.
- Each member of the public speaking must wait to be called upon by the Mayor or Presiding Member or their designee and must provide their name and address prior to speaking.
- Every person participating by Remote Means must be audible through clear telephone line or computer connections. If a connection is not clear or causes disruption of the meeting, the connection may be terminated at the discretion of the Mayor or Presiding Member or their designee. If a connection is terminated and this causes the loss of a quorum, the meeting shall be adjourned and rescheduled to another date to permit consideration by a quorum.
- All votes shall require a roll call vote – no “all in favor”

2) Remote Appearances (Limited Remote Participation by one or a small number of individuals)

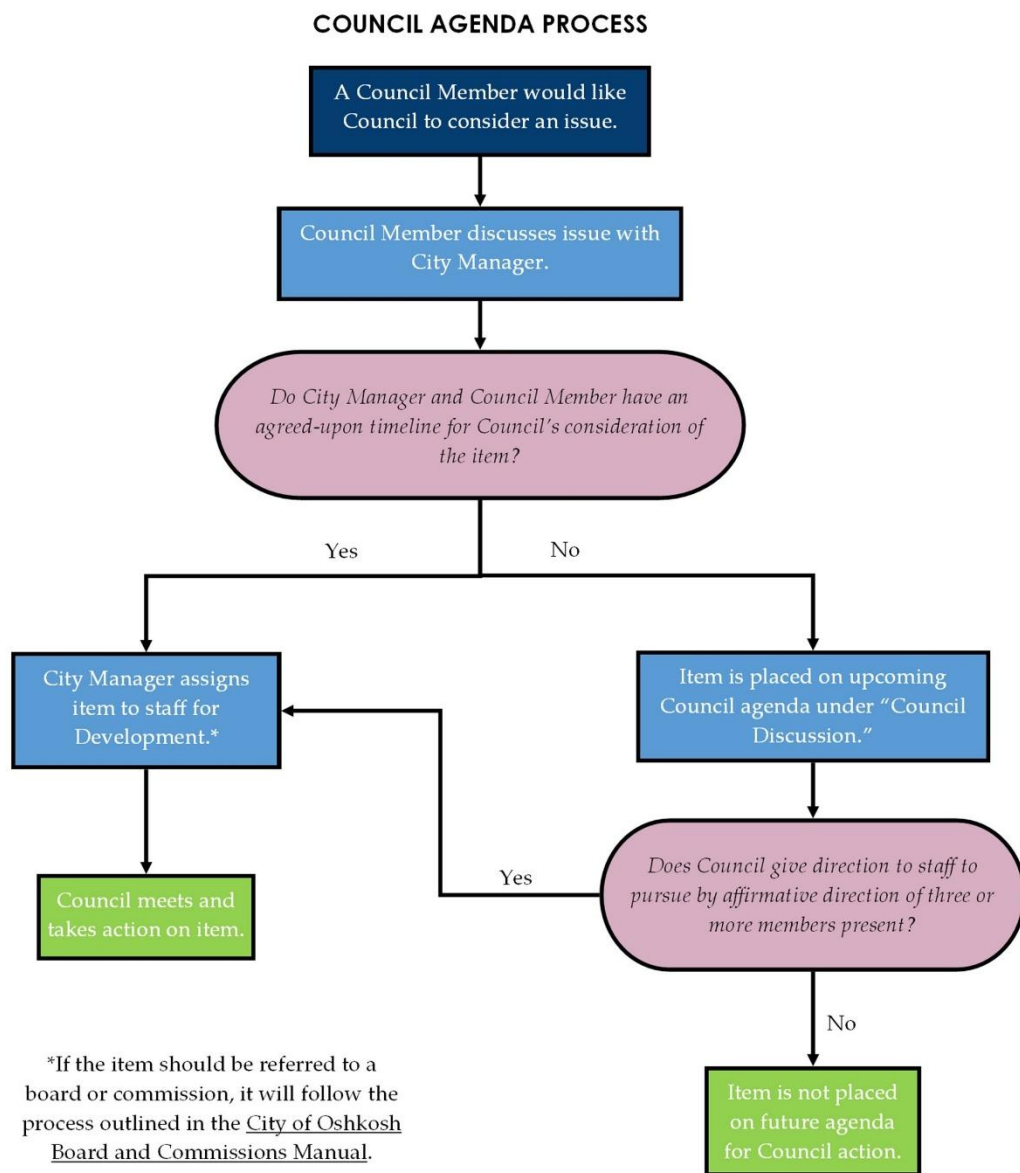
The City of Oshkosh may in its sole discretion permit individual persons to appear via remote means at scheduled in person meetings as a reasonable accommodation to an individual for persons with an ADA disability who are unable to otherwise provide input; to facilitate presentations, to receive information or reports from consultants or other persons; or for other business purposes. Permission for appearances under this paragraph may be granted by the Council or the City Manager or his/her designee. Persons who are permitted to appear in this manner shall comply with all requirements for Remote Participation listed in paragraph 1) above.

Persons requesting accommodation under this provision must submit such request in advance of the meeting. Requests can best be accommodated if submitted at least 5 business days in advance of the scheduled meeting.

Remote appearances shall not be permitted during any quasi-judicial hearing or appeal hearing by persons testifying or by members of the Council adjudicating the matter except under extraordinary circumstances such as a Declaration of Emergency or Emergency Order.

**II. Rules pertaining to Conduct of the Council Meeting / Process to Place Items on the Agenda / Motions**

The following process for placement of items on the Agenda by Council members and chart governing the most common motions and actions to be taken at Council Meetings are hereby adopted. The Council chooses not to be strictly governed by Robert’s Rules of Order, but where the actions listed below or other provisions of these Rules do not govern a particular issue, the most recent version of Roberts Rules of Order may be used for guidance. Council Liaisons for Boards and Commissions shall have voting rights.



<b>Control of the Agenda</b>				
<b>Action</b>	<b>Second Required</b>	<b>Debatable<sup>2</sup></b>	<b>Amendable</b>	<b>Vote Required<sup>3</sup></b>
Withdraw from Agenda <sup>1</sup>	Yes	Yes	No	Majority
Remove Item from Consent Agenda	No	No	No	None
Consider Items out of the Scheduled Order, Change the Agenda Order	Yes	No	No	2/3
Suspend Rules	Yes	No	No	2/3
<b>Taking up Items of Business</b>				
<b>Action</b>	<b>Second Required</b>	<b>Debatable<sup>2</sup></b>	<b>Amendable</b>	<b>Vote Required<sup>3</sup></b>
Adopt an Ordinance or Resolution, §64.07(3) Wis. Stats.	Yes	Yes	Yes	Majority of all members (4 members)
Other Original Motions (new business)	Yes	Yes	Yes	Majority
Amend an Original Motion	Yes	Yes	Yes	Majority
Divide the Issue	Yes	No	Yes	Majority
Withdraw Motion (by Proposer, with consent of the Second)	Consent by Second	No	No	None
Layover (Table) until a time certain	Yes	No	No	Majority
Take an item off the Table	Yes	No	No	2/3
Suspend Rules and Adopt an Ordinance on First Reading	Yes	No	No	2/3
<b>Limiting/ Extending or Ending Debate</b>				
<b>Action</b>	<b>Second Required</b>	<b>Debatable<sup>2</sup></b>	<b>Amendable</b>	<b>Vote Required<sup>3</sup></b>
Call for the Question (Close Debate) – no objection raised	No	No	No	None
Call for the Question (Close Debate) – objection raised	No	No	No	2/3
Limit or Extend Debate	Yes	No	Yes	2/3

<sup>1</sup> Administration may withdraw an item from the agenda prior to the meeting convening; after the meeting has convened only the Council may withdraw items from the agenda.

<sup>2</sup> By Council Rule, every Motion before the Council is debatable.

<sup>3</sup> Unless otherwise indicated majority or super-majority votes are counted as a percentage of the members present and voting. By statute a majority vote of all members of the Council is required to adopt any ordinance or resolution. §64.07(3) Wis. Stats.

<b>Changing Previous Actions</b>				
<b>Action</b>	<b>Second Required</b>	<b>Debatable<sup>2</sup></b>	<b>Amendable</b>	<b>Vote Required<sup>3</sup></b>
Amend Previously Adopted Motion	Yes	Yes	Yes	Majority with Notice; 2/3 without prior Notice
Reconsider (member of the prevailing side may request the body to reconsider its previous action -- must be made during the same meeting or the next succeeding regular meeting)	Yes	Yes	No	Majority
Rescind (repeal/reverse a prior action)	Yes	Yes	Yes	Majority with Notice; 2/3 without prior Notice
<b>Questions / Concerns and Other Issues Outside Substance of Debate</b>				
<b>Action</b>	<b>Second Required</b>	<b>Debatable<sup>2</sup></b>	<b>Amendable</b>	<b>Vote Required<sup>3</sup></b>
Point of Order (if rules are not being observed)	No	No	No	Chair Rules
Parliamentary Inquiry (help with parliamentary procedure, how to do something)	No	No	No	Chair provides assistance
Point of Information (to ask a question)	No	No	No	Chair obtains answer
Question of Privilege (some person or thing is interfering with the deliberative process, ie. too noisy, too hot or cold, belligerent person or member)	No	No	No	Chair directs corrective action
Appeal Chair's Decision	Yes	Yes	No	Majority

<sup>2</sup> By Council Rule, every Motion before the Council is debatable.

<sup>3</sup> Unless otherwise indicated majority or super-majority votes are counted as a percentage of the members present and voting. By statute a majority vote of all members of the Council is required to adopt any ordinance or resolution. §64.07(3) Wis. Stats.

<b>Ending a Meeting</b>				
<b>Action</b>	<b>Second Required</b>	<b>Debatable<sup>2</sup></b>	<b>Amendable</b>	<b>Vote Required<sup>3</sup></b>
Adjourn (ends/closes the meeting)	Yes	No	No	Majority
Recess (short break that does not end meeting)	Yes	No	Yes	Majority
Adjourn Sine Die (adjourn without future date – used to end/close the session of Council prior to seating of new Council upon election)	Yes	No	Yes	Majority
<b>Selection of Officers or Temporary Chair, if required</b>				
<b>Action</b>	<b>Second Required</b>	<b>Debatable<sup>2</sup></b>	<b>Amendable</b>	<b>Vote Required<sup>3</sup></b>
Nominations	No	No	No	None
Close Nominations (by Declaration of Chair or by Motion)	Yes (if by motion)	No	Yes	2/3
Election of Nominees	No	Yes	No	Majority
Reopen Nominations	Yes	No	Yes	Majority
Temporary Selection of Chair in absence or disability of Chair and Vice may be done by selection of the Chair and Consent of Board				

<sup>2</sup> By Council Rule, every Motion before the Council is debatable.

<sup>3</sup> Unless otherwise indicated majority or super-majority votes are counted as a percentage of the members present and voting. By statute a majority vote of all members of the Council is required to adopt any ordinance or resolution. §64.07(3) Wis. Stats.

*Motions.* No motion requiring a second shall be discussed or acted upon unless and until it has received a second. Motions may be withdrawn by the person making the same, if the motion has received a second, then the person seconding the motion must also consent to the withdrawal of the motion. Motions may only be amended by another motion and second (There shall be no “friendly amendments” to motions) or by withdrawal of the motion and a new motion made.

*Actions/Motions in Order during Debate.* When a question is under debate, no other action or motion shall be in order, except:

- 1) Questions/Concerns and Other Issues Outside the Substance of Debate as identified within the table above;
- 2) To recess;
- 3) To adjourn;
- 4) To lay the matter over to a specific date or to be returned to the Council upon the occurrence of a specific event;
- 5) To Call the Question;
- 6) To refer to a Board or Commission for additional review or action;
- 7) To Divide the Issue;
- 8) To Amend; or
- 9) To withdraw the motion.

The items listed above shall have precedence in the order in which they are listed.

*Vote Change.* A member shall only be permitted to change his/her vote upon a matter at the time their name is called by the Clerk and no member shall be permitted to change his/her vote on a matter once a succeeding member has cast his/her vote.

*Abstentions / Voting Present.* In the event that a member declines to vote, that member shall not be counted toward the number present and shall not have their vote counted as either “aye” or “no” in relation to the matter. If a member’s declining to vote causes the Council to fall below a quorum voting on the matter, the matter shall be scheduled for consideration at the next meeting of the Council when a quorum may be present, unless statutory or ordinance time limits or other considerations or limitations with respect to the particular matter require the Council to take action prior to the next regular meeting. In such case the Council may convene a special meeting to consider the matter or take such other action as may be appropriate with regard to the matter.

*Motions to Lay Over shall include Date or Time Frame for Action.* Motions to lay over shall include a specific date to be returned to the Council or shall require return to the Council upon a specific occurrence within a specified time frame. Except for matters which may be approved by operation of law if not acted upon by Council, if the occurrence shall not happen within the specified time frame, the City Clerk shall notify the Council at the end of the time frame that the matter shall not be brought forward and make appropriate notation to the minutes of the meeting during which the matter was laid over. Upon notice of non-action by the City Clerk, any Council member may request that the matter be placed upon the next Council agenda for report or official action.

*Reconsideration.* Except as action may have already been taken in reliance upon the council's approval/disapproval of an item, any member who voted with the prevailing side on any question may move for reconsideration of a vote at the same meeting or at the next succeeding regular meeting of the Council by notifying the City Clerk of the member's request to have the reconsideration included on the Agenda for the next succeeding regular meeting. A motion to reconsider having been put and lost shall not be renewed by the same or any other member.

*Termination of Debate / Calling the Question.* Any member wishing to terminate debate may move the previous question (call the question). The Mayor or other presiding officer shall ask whether there is any objection to calling the question. If no objection is voiced, then the Clerk shall record unanimous consent to terminate the debate. If an objection is voiced, a roll call vote shall be taken and 2/3 of members present shall be required to terminate the debate. If debate is terminated, the question, including any pending amendments, before the Council shall be taken without further debate.

*Use of Unanimous Consent.* Unanimous Consent shall only be used for termination of debate, motions to adjourn, motions to recess and for elections for Deputy Mayor or Temporary Chair when there shall be only one member put forward for election.

*Amendment of these Rules.* These Rules may be amended or new rules adopted upon proper notice by a majority of all members at any meeting of the Council.

*Suspension of the Rules.* A vote of two-thirds of the members present will suspend any Rule of the Council.

*Rules pertaining to Council Members speaking to items on the Agenda.* When two or more members simultaneously seek recognition, the Mayor or other presiding officer shall name the order of the members who are to speak.

*Council Member Announcements, Statements & Discussion.* Council members speaking under the heading “Council Member Announcements, Statements & Discussion” are limited to five (5) minutes and must not include endorsements of any candidates or other electioneering. (NOTE: Exception to the five (5) minutes may be made at the discretion of the Council.)

*Council Member Reports.* Council Members will be given the opportunity to report on activities of their assigned Boards and Commissions to which they are a liaison. The Mayor will ask each Council Member to provide a report if applicable. Such report shall be limited to one (1) minute per assigned Board/Commission. If greater discussion is required, the item may be scheduled for a future agenda.

*Rules pertaining to Individuals addressing the Council*

1. Individuals speaking to the Council regarding agenda items are limited to one appearance per person of no more than five (5) minutes per agenda item. Whenever the Council proposes an amendment to a resolution or ordinance, the Council will permit additional public comment specific only to the amendment and its effect. (NOTE: Exception to the five (5) minutes may be made at the discretion of the Council.)
  - i. When Remote Participation is required or permitted for the general public, the rules governing Remote Participation as set forth above shall govern the timing of public comments and limitations on public speaking and shall be noted so on the meeting agenda. If a meeting includes Remote Participation, the rule above pertaining to permitting additional comment pertaining to amendments is also suspended, however, Council may, at its sole discretion determine to open public comment on any amendments offered.
  - ii. When Remote Participation is permitted as a reasonable accommodation or for purposes of accommodating a presentation, consultant or other similar individual reason, the City Manager in his/her discretion, shall determine whether the rules governing Remote Participation as set forth above shall govern the timing of public comments and limitations on public speaking and if so, shall so note on the meeting agenda.

## 2. Citizen Statements.

1. Individuals speaking to the Council under the heading "Citizen Statements to Council" are limited to five (5) minutes. (NOTE: Exception to the five (5) minutes may be made at the discretion of the Council.)
2. Individuals may address the Council only and must address items that are not listed on the Council meeting agenda; except items listed under City Manager or Council Member Statements shall be addressed under the heading and at the time permitted for "Citizen Statements to Council".
3. Statements are limited to issues that have an impact on the City of Oshkosh and that the Common Council may address at a future meeting.
4. Statements must not include endorsements of any candidates or other electioneering.
5. Persons are encouraged as an alternative to appearance in person to submit written comments. Written comments may be sent via mail addressed to the City Council, placed in the City Hall dropbox, or sent by email prior to the scheduled meeting to [council@ci.oshkosh.wi.us](mailto:council@ci.oshkosh.wi.us).

The public may, as an alternative to appearance in person, submit written comments. Written comments may be sent via mail addressed to the City Manager, placed in the City Hall dropbox, or sent by email to [council@ci.oshkosh.wi.us](mailto:council@ci.oshkosh.wi.us) prior to the scheduled meeting. Contact information for the Council and City Manager is available on the City website: [www.ci.oshkosh.wi.us](http://www.ci.oshkosh.wi.us)

Written comments received prior to the meeting will be distributed to the Council and made part of the public record of the meeting.

Persons requiring reasonable accommodations to these rules may contact the City Manager's office who shall work with the individual to provide appropriate accommodation as necessary. Persons requesting accommodation under this paragraph must submit such request in advance of the meeting. Requests can best be accommodated if submitted at least 5 business days in advance of the scheduled meeting.

### *Rules of Decorum*

#### 1. Adoption of Civility Pledge.

All participants in Council meetings shall conduct themselves according to the Civility Pledge adopted by the Council on June 14, 2011 by Resolution 11-270, as noted below:

- **Pay Attention** - Be Aware of Others & Sensitive to the Immediate Context of Actions
- **Listen Closely** - Understand Other Points of View
- **Be Inclusive** - Welcome All; Don't Exclude Anyone
- **Don't Gossip** - Remind Others of the Importance of this Practice
- **Show Respect** - Honor Others (Especially in Disagreement)
- **Be Agreeable** - Find Opportunities to Agree
- **Apologize Sincerely** - Repair Damaged Relationships
- **Give Constructive Comments, Suggestions & Feedback** - No Personal Attacks (Focus on Issues)
- **Accept Responsibility** - Don't Shift Blame; Share Disagreements Publicly

#### 2. General Rule of Decorum.

No person shall personally attack a council member, city official, city employee or any other person. For purposes of this section personal attacks shall include comments directed at a particular person or persons which pertain to any matter that is unrelated to the performance of official duties or the conduct of city business, are threatening, slanderous, defamatory or obscene or are of such a nature that the comments disrupt the meeting or cause a disturbance. No person shall make irrelevant, unduly repetitious, offensive, threatening, slanderous, defamatory, or obscene remarks or act in such a manner as to disrupt or disturb the orderly conduct of any meeting, including handclapping, stomping of feet, whistling, shouting or other demonstrations. Any person violating this provision shall be called to order by the Mayor. If the conduct continues, the Mayor may order the person removed and the Council may make a fact finding whether such behavior was outside the scope and content of the council rules and, if applicable, whether the behavior was of a character to cause a breach of the peace.

### **III. Rules pertaining to Duties of the Deputy Mayor**

The Deputy Mayor shall be responsible for ensuring that the annual evaluation of the City Manager is accomplished and the goals for the City Manager are developed and approved annually.

JUNE 14, 2011

11-270

RESOLUTION

(CARRIED 7-0 LOST \_\_\_\_\_ LAID OVER \_\_\_\_\_ WITHDRAWN \_\_\_\_\_)

PURPOSE: EXPRESSING COUNCIL'S SUPPORT FOR THE OSHKOSH CIVILITY PROJECT AND ENDORSING THE OSHKOSH CIVILITY PLEDGE

INITIATED BY: CITY ADMINISTRATION

WHEREAS, the Oshkosh Civility Project has been created by a group of community leaders as follows: the Oshkosh Area Community Foundation; the University of Wisconsin-Oshkosh; the Oshkosh Northwestern; Oshkosh Area United Way; Oshkosh Public Library; Oshkosh Area School District; and the Oshkosh Chamber of Commerce; and

WHEREAS, the leaders of the Oshkosh Civility Project have asked other community leaders to ceremonially endorse the Oshkosh Civility Pledge; and

WHEREAS, individual members of the Oshkosh Common Council and city management have participated in discussions to improve our community through a dedication to the principles of civility; and

WHEREAS, the Oshkosh Civility Project seeks the formal endorsement of the City of Oshkosh in the Oshkosh Civility Project;

NOW, THEREFORE, BE IT RESOLVED by the Common Council of the City of Oshkosh:

1. That the Oshkosh Common Council endorses the Oshkosh Civility Pledge, which states as follows: We built a stronger and more diverse community by actively sharing our ideas and opinions with others in thoughtful and considerate ways. By practicing this basic commitment to civility, we learn and grow from one another – even in disagreement.
2. That the Council will endorse and put into practice the identified skills by the Oshkosh Civility Project that are designed to promote civility.
3. That the Council will, through its actions, endorse these principles and skills by following these basic rules of decorum at Council Meetings and encourage the public to practice these principles in matters coming before the Oshkosh Common Council.

**PAY ATTENTION**

Be aware and attend to the world and the people around you.

**Listen**



FOCUS ON OTHERS IN ORDER TO BETTER UNDERSTAND THEIR POINTS OF VIEW.

**WELCOME**  
**BE INCLUSIVE**

Welcome all groups of citizens working for the **GREATHER GOOD** of the community.

**DON'T GOSSIP**



And don't accept when others choose to do so.

**Show Respect**



Honor other people and their opinions, especially in the midst of a disagreement.

LOOK FOR OPPORTUNITIES TO AGREE. DON'T CONTRADICT JUST TO DO SO.  
**BE AGREEABLE**



**apologize**

Be sincere and repair damaged relationships.



**GIVE constructive criticism**



WHEN DISAGREEING, STICK TO THE ISSUES AND DON'T MAKE A PERSONAL ATTACK.

Don't shift responsibility and blame onto others; share disagreements publicly.  
**TAKE RESPONSIBILITY**



It's not what you say.  
It's how you say it.

[OshkoshCivilityProject.org](http://OshkoshCivilityProject.org)  
[OshkoshCivilityProject@gmail.com](mailto:OshkoshCivilityProject@gmail.com)

**Speak your Peace**

The **Oshkosh Civility** Project

The Oshkosh Civility Project is a community-based effort to encourage better practices of interpersonal communication. It is modeled after a campaign originated by the Duluth-Superior Area Community Foundation based on Choosing Civility by P.M. Forni. The Project is sponsored by the Oshkosh Area Community Foundation, the University of Wisconsin Oshkosh and The Oshkosh Northwestern.

### **Irrelevant Matters**

The common council shall only handle matters that are related to the management and control of the city property, finances, highways, navigable waters, the public service, the government and good order of the city, the city's commercial benefit, and for the health, safety, and welfare of the city.

Unless otherwise required by law, the manager shall not include on agenda:

- i. Any item on state or federal legislation that does not directly and explicitly impact the City.
- ii. Any item concerning political or ideological topics.
- iii. Any item that proposes to support or oppose a particular event person, or organization that is commonly known to represent a political or ideological stance on a topic.

### **Closed Session**

The open meetings law gives wide discretion to a governmental body to admit into a closed session anyone whose presence the body determines is necessary for the consideration of the matter that is the subject of the meeting. When a governmental body adopts a motion to convene in closed session under Wis. Stat. 19.85, no business will be taken up at any closed session until only those persons determined to be necessary for the consideration of the matter by the city manager and/or the council remain at the meeting ("eligible" persons).

- a. Any person who is not eligible to remain in the meeting during closed session shall leave the meeting. If the closed session may cover multiple topics those persons who are not eligible to be present for the particular portion of the closed session must leave for that portion of the meeting only.
  - i. Pursuant to Wis. Stat. 19.89, any person who has a claim or litigation pending against the City, a claim or litigation in which the person and city are reasonably likely to become involved, or a pending quasi-judicial matter, any of which are the subject matter of the closed session; or any member who determines that they will not be formally participating (abstaining) in a matter; shall be excluded during the time in which that member's claim, pending/threatened litigation, or matter is discussed in closed session.
- b. During a closed session meeting, no persons present may audio or video record the proceedings.

- c. After a closed session meeting concludes, no persons present at that closed session meeting or privy to any information discussed during that closed session may discuss the content of the closed session or the information that person received during closed session with anyone other than those who were in the closed session or those who were eligible to be in the closed session meeting except as provided below:
  - i. Council members who were present during a closed session may disclose to ineligible persons their own thoughts on any topic publicly noticed for closed session as long as they do not disclose in that process any substantive information they received during the closed session.
  - ii. Staff and any other persons who were present during a closed session may only disclose their own thoughts on any topic publicly noticed for closed session to others who were present or eligible to be present during the closed session, or may disclose information obtained in the closed session to others as may be reasonably necessary to carry out their duties or direction received in closed session.



**TO:** Members of the Common Council  
**FROM:** Matt Mugerauer, Mayor  
**DATE:** April 15, 2025  
**SUBJECT:** Res 25-174 Approve Appointments of Council Members as Liaisons to Various Boards and Commissions

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**BACKGROUND**

In accordance with Section 2-11(l) of the City of Oshkosh Municipal Code, the Mayor shall have the authority to appoint, subject to Council approval, members to the various Boards and Commissions within the City. As vacancies to the City's Boards and Commissions currently exist, the Mayor makes the appointments listed below for consideration by the Common Council.

**RECOMMENDATION**

The Mayor recommends that the Common Council approve the appointments listed below:

<b>Board Name</b>	<b>Council Representative</b>
Advisory Park Board	Jacob Floam
Diversity, Equity & Inclusion Committee	Karl Buelow
Housing Authority	Kris Larson
Landmarks Commission	Brad Spanbauer
Long Range Finance Committee	DJ Nichols
Museum, Arts & Culture Board	Joe Stephenson
Plan Commission	Karl Buelow
Redevelopment Authority	Matt Mugerauer
Sustainability Advisory Board	Brad Spanbauer
Transportation Committee	DJ Nichols
ECWRPC Oshkosh Metropolitan Planning Organization	Matt Mugerauer
ECWRPC Oshkosh Metropolitan Planning Organization	Karl Buelow

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**Attachments**

Res 25-174

4/15/2025

25-174

RESOLUTION

CARRIED

7-0

**PURPOSE:** APPROVE APPOINTMENTS OF COUNCIL MEMBERS AS MEMBERS TO THE FOLLOWING BOARDS, COMMISSIONS, AND COMMITTEES:

- ADVISORY PARK BOARD
- DIVERSITY, EQUITY AND INCLUSION COMMITTEE
- HOUSING AUTHORITY
- LANDMARKS COMMISSION
- LONG RANGE FINANCE COMMITTEE
- MUSEUM, ARTS & CULTURE BOARD
- PLAN COMMISSION
- REDEVELOPMENT AUTHORITY
- SUSTAINABILITY ADVISORY BOARD
- TRANSPORTATION COMMITTEE
- OSHKOSH METROPOLITAN PLANNING ORGANIZATION

**INITIATED BY:** MAYOR MATT MUGERAUER

**WHEREAS,** in accordance with Section 2-11(l) of the City of Oshkosh Municipal Code, the Mayor shall have the authority to appoint, subject to Council approval, members to the various boards, commissions, and committees within the City.

**NOW, THEREFORE, BE IT RESOLVED by the Common Council of the City of Oshkosh** that the Council representative appointments to the various boards and commissions are made by Mayor Matt Mugerauer, as listed below, and are hereby approved:

<b>Board/Committee/Commission</b>	<b>Council Representative</b>
Advisory Parks Board	Jacob Floam
Diversity, Equity and Inclusion Committee	Karl Buelow
Housing Authority	Kris Larson
Landmarks Commission	Brad Spanbauer
Long Range Finance Committee	DJ Nichols
Museum, Arts & Culture Board	Joe Stephenson
Plan Commission	Karl Buelow
Redevelopment Authority	Matt Mugerauer
Sustainability Advisory Board	Brad Spanbauer
Transportation Committee	DJ Nichols
ECWRPC Oshkosh MPO	Matt Mugerauer
ECWRPC Oshkosh MPO	Karl Buelow

**BE IT FURTHER RESOLVED** that the appointments listed above will be effective as of May 1, 2025.





DATE: April 15, 2025

SUBJECT: Closed Session (re collective bargaining update), April 22nd

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**DATE:** April 15, 2025

**SUBJECT:** Council Budget Workshop - Capital Improvement Plan, June 25, 2025, 5:00pm

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### **Background**

Staff is discussing potential changes to the operating budget calendar, so those dates are not included in the attached 2026 CIP Prep Calendar. Updates will be provided as they are available.

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### **Attachments**

2026 CIP Prep Calendar



# 2026 CIP Prep Calendar

<b>April</b>	<b>11</b>	Finance Office to distribute CIP Instructions and Request Forms (Department Heads to coordinate with committees for their potential input)
<b>May</b>	<b>12</b>	Deadline to submit CIP Request Forms to Finance Office
	<b>12-30</b>	Finance Office to assemble 2026-2035 Preliminary CIP for Internal Meetings
<b>June</b>	<b>2-13</b>	Internal Meetings - Review of Preliminary CIP (Dept Heads / City Manager / Finance Dir)
	<b>16-20</b>	Finance Office to implement CIP Revisions as discussed in internal meetings
	<b>20</b>	Finance Office to deliver Proposed CIP to City Manager
	<b>25</b>	Council Workshop #1 - Capital Improvement Plan
<b>August</b>	<b>19</b>	Plan Commission to review CIP
	<b>26</b>	City Council to Approve the Capital Improvement Plan
<b>November</b>	<b>11</b>	City Council to Adopt the 2026 Operations and CIP Budget

**\*Above dates for budget activities are tentative at this time. Any substantial variations will be identified as soon as they are known.**

3/28/2025