

FY 2015 OPERATION STONEGARDEN (OPSG) OPERATIONS
ORDER AND BUDGET TEMPLATE

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Expires: 12/31/15

Op Order Name:	FY 2015 OPSG ARIZONA – San Luis Police Department	
Op Order Number:	<Completed by USBP>	
Op Dates:	From: 09/01/2015	To: 08/31/2018
Report Date:	04/29/2015	

Executive Summary

Operation Stonegarden is an operation being conducted by the San Luis Police Department (SLPD) from September 1, 2014 to August 31, 2016. The focus of the operation will be to increase law enforcement presence and the enforcement of Arizona State law and City Code within the San Luis Police Department's area of responsibility (AOR); this includes the most southern part of the Colorado River within the United States of America. The target areas of the operation are adjacent to the U.S./Mexico boundary and are high traffic zones for illicit cross-border traffic.

I. Situation

A. General Situation:

With the great increase in criminal activity by drug and human smuggling organizations on the Mexican side of the border communities such as San Luis Arizona, residents and visitors are greatly affected since they are constant victims of violent and criminal acts. Organized crime is filtering into this community due to the proximity with San Luis Rio Colorado, Mexico and more violent crimes have occurred which are tied to these organizations. This raising problem has placed this jurisdiction in a higher level of alertness by local Law Enforcement, local residents and outside agencies.

Currently a common trend in this community is the involvement of gang members from known local gangs and newly formed gangs getting involved with drug smuggling, weapons violations and human traffic. Another statistic in the San Luis, Arizona community is the increase activity in residential and commercial burglaries tied to organized crime on the Mexico/U.S. border. Juveniles are being used to commit these types of crimes and the lure of money by organized crime organizations to recruit them for this activity is a major problem.

Since "Operation Stonegarden" went into effect, border communities such as San Luis, Arizona have benefited by obtaining funding for needed equipment used in the surveillance, communications and intelligence gathering of all law enforcement agencies along the border with a special emphasis on organized crime.

B. Terrain/Weather:

The Yuma Border Patrol Sector's area of responsibility (AOR) is primarily arid desert, and includes 126 miles of linear border with Mexico. The Yuma Station has a total of 62 miles of border with Mexico. The Yuma Station AOR includes the Great Sonoran Desert, the Imperial Sand Dunes, the Colorado and Gila Rivers, and large agricultural areas.

The main population centers include the cities of Yuma, Somerton, and San Luis. San Luis borders with Mexico on both its southern and western city limit boundaries. The San Luis Police Department is responsible for the entire city limits including areas surrounding the San Luis, Arizona Port of Entry (POE#1). The north side of the POE#1 is surrounded by an urbanized area. The west side of the POE#1 consists of a desert area colliding with the Rio Colorado River. The east side of the POE#1 consists of desert areas along the Mexican border fence on the south with residential areas on the north. POE#2 consists of desert areas along the Mexican border while the outlying areas of the city limits consist mostly of rural farmland or undeveloped desert area

During winter months, temperatures range from the low 80's to the low 30's at night.

Beginning in late April, sustained daytime temperatures above 100 degrees Fahrenheit can be expected. By mid-June, temperatures can reach the 120-degree mark and are normally sustained through the month of September.

During periods of incremental weather, high winds and sand storms are frequent. They can be unpredictable and range in duration from several minutes to several days. They vary in intensity from minor blowing sand to near-zero visibility conditions. During sand storms, mobility is limited and operations are severely impacted.

C. Criminal Element:

The majority of the criminal element contacted by SLPD personnel will be people with arrest warrants, suspended/cancelled/revoked driver's licenses and others involved in drug offenses, transportation of undocumented aliens and other criminal activity such trespassing, littering, criminal damage, etc. During the recent months there has been a great increase of violent crimes involving gang members (stabbings), drug smuggling to include assaults and robberies among other incidents.

Due to the close proximity to the immediate border area, SLPD officers many times come into contact with individuals involved with criminal smuggling organizations who operate on both sides of the border.

D. Friendly Forces:

- a. U.S. Border Patrol – Yuma Station
- b. U.S. Border Patrol - Wellton Station
- c. Customs and Border Protection
- d. Immigration and Customs Enforcement
- e. Somerton Police Department
- f. Arizona Department of Public Safety
- g. Arizona Department of Corrections
- h. Bureau of Land Management
- i. Cocopah Tribal Police Department

- j. Yuma County Sheriff's Office
- k. Yuma Police Department
- l. MCAS SAR

II. MISSION

The San Luis Police Department and Department of Homeland Security will collaboratively deny the use of routes of egress along the Arizona Border and support the priority mission of anti-terrorism, detection, arrest, prosecution, deterrence and intelligence gathering related to all cross border illicit trafficking. The City of San Luis Police Department will close smuggling corridors that also serve as potential entry avenues for criminals of illegal origin and other risks to the community of San Luis and throughout Yuma County.

III. EXECUTION

A. Management/Supervisor Intent:

It is the intent of the Chief of Police, United States Border Patrol, Yuma Sector, to increase border security in direct coordination with the SLPD under the provisions of Operation Stonegarden. SLPD will increase and add patrol and visibility of uniformed and/or un-uniformed officers along Highway 95, Juan Sanchez Blvd, Arizona 195, the lower Colorado River, as well as the desert area east and north of residential neighborhoods within the City of San Luis's jurisdiction in order to increase border security in direct coordination with Border Patrol. The overall intent of the operation is to protect the City of San Luis, Arizona from the alien criminal element, disrupt criminal organizations by enforcing state and local laws and gather intelligence.

B. General Concept:

The San Luis Police Department (SLPD) will increase border security in direct coordination with Border Patrol and will increase patrols within its jurisdiction (Border Zones S1W, S1E, and S3) with additional uniformed and/or un-uniformed patrol officers. It is anticipated that the increase of law enforcement presence will significantly impact the ability of criminal organizations to smuggle humans and illegal drug contraband in those areas. It is also anticipated that the additional patrols will create a defense-in-depth posture along the San Luis Corridor.

SLPD Officers will also assist at the San Luis Port of Entry outbound operation conducting pre-inspection of southbound traffic as indirect support to the Department of Homeland Security with the intent to screen vehicles and or persons for possible further intense secondary inspection. These duties are performed along the Main Street corridor leading to Mexico, with the Officers intent to increase the effectiveness and facilitate, "Operation Hardball".

C. Specific Responsibilities:

All Stonegarden funds allocated within Arizona must support CBP's border security mission. All Stonegarden deployments must be pre-coordinated, approved and directed as part of the block schedule, named CBP operation or pre-coordinated ad hoc operation.

Border Patrol Responsibilities

- Operational Control: Border Patrol management at the Sector and Station level will closely coordinate with participating agencies and ensure that deployments are in alignment with station and sector objectives.
- Station personnel will work collaboratively with participating agencies to identify border security threats within their respective Area of Responsibility (AOR).
- In the absence of specific named operations, stations will pre-coordinate ad hoc OPSG deployments or create and provide bi-weekly block schedules to participating agencies (dates, times, and locations).
- SLT Officers/Deputies may conduct ad hoc OPSG operations which are not part of a named operation or are not part of the block schedule if pre coordination has taken place with the appropriate Border Patrol Station or identified BP POC

- Border Patrol will identify a sector and/or station point of contact that will:
 - Coordinate and approve every OPSG deployment.
 - Review Daily Activity Reports.
 - Create and provide block schedules.
- When practical, based on the deployment location of OPSG officers and BP station locations, participating agencies should be encouraged to attend station musters.
- If applicable, coordination with the Office of Field Operations regarding outbound operations should be encouraged.
- Station personnel are required to provide OPSG participants with actionable intelligence.

Participating Agency Responsibilities

- Participating agency will work collaboratively to identify border security threats within their Area of Responsibility (AOR).
- Participating agencies will adhere to the station block schedule, pre coordinated ad hoc deployment location or deployment scheme within a specific named CBP Operations Order.*
- Participating deputies/officers will advise Border Patrol dispatch and/or the duty Field Operations Supervisor (shift commander) when beginning and ending their shift.
 - In the event that a participating agency's jurisdiction covers multiple BP station AORs, a BP single POC can be identified to streamline the process
 - Notification to the BP Station or identified BP POC can be made by phone prior to the participating officer's departure to the pre-coordinated deployment area
- Participating deputies/officers will provide Border Patrol Stations with intelligence gathered during deployments.

- In the event of arrest or seizure, pertinent information such as vehicle registration information, suspect information, seizure location and concealment methods should be included in the narrative section of the Daily Activity Report
- In the event that a participating agency's jurisdiction covers multiple BP station AORs, a single Border Patrol POC can be identified receive the information and to streamline the process.
- Participating agencies will provide Border Patrol Stations with a Daily Activity Report within two days after each deployment.

Stonegarden Deployments

At the discretion of the CBP/BP Sector Chief Patrol Agent, partnering state, local, and tribal (SLT) agencies may conduct additional border security operations (discussed below) to support TCA as part of a specific named operation or ad hoc operations which are not part of the block schedule. These additional enforcement operations will require pre-coordination of the ad hoc operation or a separate and approved CBP Operations Order (with Tucson or Yuma Sector HQ approval and Joint Field Command concurrence). Please note that all Stonegarden deployments discussed below must be conducted on overtime status. The additional OPSG enforcement operations are defined below:

- Specific Named Operations: SLT Officers/Deputies may perform the function of interdiction assets, observation posts, forward operating base/camp support, etc. in support of specific named Sector operations.
- Specialty Teams: SLT Officers/Deputies may support Sector specialty teams (i.e. DISRUPT – plain clothes surveillance/interdiction operations).
- Pairing of Authority: SLT Officers/Deputies may ride in the same vehicle as Border Patrol Agents and conduct joint enforcement operations.
- Targeted Enforcement: SLT Officers/Deputies may support Sector targeting of specific people, organizations, terrain, etc.
- Pre-coordinated ad hoc OPSG Operations SLT Officers/Deputies may conduct ad hoc operations which are not part of a named operation or are not part of the block schedule if pre coordination has taken place with the appropriate Border Patrol Station or identified BP POC. NOTE: per grant guidelines, supplanting normal activities is not allowed and will not be reimbursed (3). As with all OPSG deployments, a direct nexus to supporting the border security efforts must be illustrated.

D. Coordinating Instructions:

During the times of the operation, officers will maintain vigilance in high traffic areas along the border and employ methods to assist in deterring illicit cross-border traffic in areas predetermined and identified by the City of San Luis Police Department to include areas between the United States-Mexico border, Juan Sanchez Boulevard, Avenue B, Avenue H, the levee and County 21½, Highway 95 and Arizona 195. Investigators will be deployed to gather intelligence on border related crime and to conduct follow up investigations on cases stemming from border related criminal activity. Un-uniformed officers will also be deployed in residential

areas on cases or information gathered from possible stash houses for undocumented persons or drugs. In order to achieve operational coordination, officers will be briefed by the SLPD patrol supervisor assigned to duty at the beginning of each shift. The SLPD patrol supervisor will contact the Yuma Border Patrol Station to receive relevant information that may aid SLPD officers with this task during the Stonegarden shift. Officers assigned to Stonegarden Operation River Watch will patrol the lower Colorado River bank within the City of San Luis to deny entry to those wanting to enter the country illegally both on foot and vehicles. Officers assigned to Stonegarden Operation "Off Road" will be deployed within the City limits east of Juan Sanchez Boulevard from Main Street up to Avenue B ½ or more. These units will patrol all desert areas on the north and south part of Juan Sanchez Blvd. using off-road vehicles and/or ATV's during regular patrol or planned special operations. If a suspected terrorist and/or subject of interest to National Security are encountered during the course of operations, the nearest Tucson Sector Border Patrol Station will be immediately notified. If they are unable to respond in a timely manner, the nearest Immigration and Customs Enforcement (ICE) office will be notified along with the Joint Terrorism Task Force (JTTF). All outbound operations will be coordinated with CBP/OFO. Officers/Deputies conducting outbound operations will check-in and out with the designated CBP officer for each operational period. At the completion of an outbound operation, a completed daily activity report will be sent according to established protocols and to the designated point of contact at the Port of Entry. A point of contact will be established for each operational plan/seizure entered within the Coordinated Operational Planning System (COPS). Interdiction activities will be coordinated through the COPS for the purpose of de-confliction of operations. Any seizures linked to a specific operations plan will be entered into the COPS. This will be done in conjunction with the required daily activity report submissions.

IV. BUDGET

A.1 Example - Cost Estimates/Funding Requests (Year 1):

Administration/Logistics/Budget Request	Narrative Justification (Computation of Items)	Federal Request
Law Enforcement Operational Overtime	\$35 per hour OT rate; 4,400 hours per year \$23 per hour OT rate; 634.3 hours per year	\$168,588
Fringe Benefits for Law Enforcement	\$11.20 per hour OT rate; 4,400 hours per year \$9.92 per hour OT rate; 634.3 hours per year	\$55,572
Travel, Lodging, and Per Diem for deployed LE and/or Federally sponsored (DHS/FEMA) border security task forces, conferences		

and/or mandatory training			
General Equipment		2 Thermal imaging & light amplifications (AEL#030E-02-TILA)	\$8,306
Special Equipment (Requiring separate waiver i.e., Planes, boats, vehicles, SUVs, etc.)			
Part-Time to Full-Time Law Enforcement Personnel			
Activated Reserve Law Enforcement Personnel			
Vehicles:	Vehicle Maintenance	N/A	
	Fuel Cost	35,596 miles driven x \$.445 per mile (AZ State Rate) =	\$15,840
Total			\$248,306

A.2 Cost Estimates/Funding Requests (Year 2):

Administration/Logistics/Budget Request		Narrative Justification (Computation of Items)	Federal Request
Law Enforcement Operational Overtime			
Fringe Benefits for Law Enforcement			
Travel, Lodging, and Per Diem for deployed LE and/or Federally sponsored (DHS/FEMA) border security task forces, conferences and/or mandatory training			
Special Equipment (Requiring separate waiver i.e., Planes, boats, vehicles, SUVs, etc.)			
Part-Time to Full-Time Law Enforcement Personnel			
Activated Reserve Law Enforcement Personnel			
Vehicles:	Vehicle Maintenance	N/A	

	Fuel Cost	___ miles driven x \$.445 per mile (AZ State Rate) = \$	
Total			

A.3 Cost Estimates/Funding Requests (Year 3):

Administration/Logistics/Budget Request		Narrative Justification (Computation of Items)	Federal Request
Law Enforcement Operational Overtime			
Fringe Benefits for Law Enforcement			
Travel, Lodging, and Per Diem for deployed LE and/or Federally sponsored (DHS/FEMA) border security task forces, conferences and/or mandatory training			
Special Equipment (Requiring separate waiver i.e., Planes, boats, vehicles, SUVs, etc.)			
Part-Time to Full-Time Law Enforcement Personnel			
Activated Reserve Law Enforcement Personnel			
Vehicles:	Vehicle Maintenance	N/A	
	Fuel Cost	___ miles driven x \$.445 per mile (AZ State Rate) = \$	
Total			

TOTAL FOR YEARS 1, 2 and 3 = \$248,306

V. COMMAND/CONTROL/COMMUNICATION

A. Chain of Command:

The San Luis Police Department's normal chain of command will remain in effect. Command structure as it pertains to outside agencies will begin with San Luis Police Department Patrol Supervisor on duty.

Head of Agency: Victor Figueroa

Point of Contact: Andrea Moreno

B. Unit Command:

Immediate supervisor of all participating San Luis Police officers will be the Patrol Supervisor on duty or on Special Operations the Operations Commander assign to oversee it.

C. Communications Detail:

Established department reporting and radio procedures will be used by all San Luis Police Department officers participating in this operation. Communications personnel will assist in Stonegarden Operations throughout the length of this grant.

D. Map Coordinates:

Notes:

Longitude: 114:46:46	Latitude: 32:29:43	
Degrees:	Minutes:	Seconds:
Decimal: 32.495404015	-114.7824272622	
Location Zone:		

ANNEX

A. Administration Annex:

Not applicable.

B. Execution Annex:

Intelligence gathering and sharing will be a key to this operation. The Yuma Sector Intelligence Unit (SIU) will be the collection point for all intelligence information gleaned through this operation. The Sector SIU will provide current intelligence information concerning local railroad yards, the Colorado River areas, and routes of egress to the SLPD prior to the start of this operation. Intelligence gathered by SLPD Officers will be documented at the conclusion of every shift and forwarded to the SIU via the Operation Stonegarden Daily Activity Report.

The Sector SIU will compile the Stonegarden Activity Reports and submit a recap to Headquarters Statistical Unit weekly.

A Yuma Station Supervisor will contact the SLPD shift supervisor to receive real time intelligence pertinent to the Yuma Station AOR. The SLPD supervisor will pass down the information received.

The Yuma Station as well as the SIU will document intelligence via the G-392, Passdown Log, G-123s and other means. New trends, to include concealment methods, entry points, high activity hours and days of the week will be documented by both the SLPD and Border Patrol and operations will be adjusted to address the changes in trends.

C. Command Annex: Not applicable.

Media Action Plan: Current San Luis Police Department media procedures will remain in effect. Only the department's assigned Public Information Officer or highest ranking officer will give media releases.

Legal Review: Not applicable

Risks: No risks have been associated with this order.

Photos: No photos have been associated with this order.