Tigard Business Meeting
AGENDA

TIGARD CITY COUNCIL

MEETING DATE AND TIME:	DECEMBER 16, 2025 - 6:30 p.m. Business Meeting
MEETING LOCATION:	Hybrid - City of Tigard - Town Hall - 13125 SW Hall Blvd., Tigard, OR 97223

PUBLIC NOTICE: In accordance with Oregon House Bill 2560, this will be a hybrid meeting where some Council, staff or public will participate in person and some will participate remotely.

How to comment:

- Written public comment may be submitted electronically at www.tigard-or.gov/Comments by noon the day before the meeting date.
- If attending the meeting in person, please fill out the public comment sign-in sheet at the front of the room and come to the microphone when your name is called.
- If you prefer to call in, please call 503-966-4101 when instructed to be placed in the queue. We ask that you plan on limiting your testimony to two minutes.
- You may comment by video through the Teams app. Go to this link to learn how to participate by video: https://www.tigard-or.gov/your-government/video-public-testimony-registration

Upon request, the City will endeavor to arrange for the following services:

- Qualified sign language interpreters for persons with speech or hearing impairments; and
- Qualified bilingual interpreters.

Since these services must be scheduled with outside service providers, it is important to allow as much lead time as possible. Please notify the City of your need by 5:00 p.m. on the Thursday preceding the meeting by contacting: City Recorder Carol Krager at 503-718-2419 (voice) / carolk@tigard-or.gov or 503-684-2772 (TDD - Telecommunications Devices for the Deaf).

SEE ATTACHED AGENDA

VIEW LIVESTREAM ONLINE: https://www.tigard-or.gov/boxcast

CABLE VIEWERS: The City Council meeting will be shown live on Channel 21 (1st Tuesdays) and Channel 28 (2nd & 4th Tuesdays) at 6:30 p.m. The meeting will be rebroadcast at the following times on Channel 28:

Thursday 6:00 p.m. Friday 10:00 p.m. Saturday 7:30 p.m. Sunday 11:30 a.m. Monday 6:00 a.m.

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6:30 PM

1. BUSINESS MEETING

   A. Call to Order

   B. Roll Call

   C. Pledge of Allegiance

   D. Call to Council and Staff for Non-Agenda Items

2. PUBLIC COMMENT **6:35 p.m. estimated time**

   A. Public Comment – Written

   B. Public Comment – In Person

   C. Public Comment – Phone-In or Video

3. CITY MANAGER REPORT **6:45 p.m. estimated time**

4. CONSENT AGENDA: (Tigard City Council) The Consent Agenda is used for routine items including approval of meeting minutes, contracts or intergovernmental agreements. Information on each item is available on the city's website in the packet for this meeting. These items may be enacted in one motion without separate discussion. Council members may request that an item be removed by motion for discussion and separate action.
6:50 p.m. estimated time

A. CONSIDER A RESOLUTION OF SUPPORT FOR A HOUSING INFRASTRUCTURE FINANCING PROGRAM GRANT APPLICATION

- *Consent Agenda - Items Removed for Separate Discussion: Any items requested to be removed from the Consent Agenda for separate discussion will be considered immediately after the Council has voted on those items which do not need discussion.*

5. COMMITTEE FOR COMMUNITY ENGAGEMENT (CCE) ANNUAL REPORT
6:55 p.m. estimated time

6. COMMITTEE FOR COMMUNITY ENGAGEMENT (CCE) BYLAW UPDATE
7:10 p.m. estimated time

7. BUILDING A BETTER TIGARD PROJECT FUNDING AND BOND PACKAGE DISCUSSION
7:15 p.m. estimated time

8. COUNCIL DIRECTION ON THE FY27 SOCIAL SERVICES & COMMUNITY EVENTS GRANTS
8:00 p.m. estimated time

9. LEGISLATIVE PUBLIC HEARING: ORDINANCE AMENDING TIME PLACE MANNER (TPM)
8:20 p.m. estimated time

10. NON-AGENDA ITEMS

11. EXECUTIVE SESSION: The Tigard City Council may go into Executive Session. If an Executive Session is called to order, the appropriate ORS citation will be announced identifying the applicable statute. All discussions are confidential and those present may disclose nothing from the Session. Representatives of the news media are allowed to attend Executive Sessions, as provided by ORS 192.660(4), but must not disclose any information discussed. No Executive Session may be held for the purpose of taking any final action or making any final decision. Executive Sessions are closed to the public.

12. ADJOURNMENT **8:50 p.m. estimated time**

AIS-6059 **4. A.**

Business Meeting

Meeting Date: 12/16/2025

Length (in minutes): Consent Item

Agenda Title: Consider a Resolution of Support for a Housing Infrastructure Financing Program Grant Application

Authored By: Trinity Miller

Presented By: Housing Planner Miller

Item Type:

Information

EXPLANATION OF ISSUE

City Council will consider a grant support resolution for the city's application to the Business Oregon Housing Infrastructure Financing Program created by HB 3130 and authorize the Acting City Manager to sign the grant application and partnership agreement with REACH Community Development Corporation (REACH CDC). This grant would be used to fund infrastructure improvements needed for an affordable housing development in partnership with REACH CDC in the Tigard Triangle TIF district.

ACTION REQUESTED

Staff requests City Council to adopt the grant support resolution and authorize the Acting City Manager to sign the grant application and partnership agreement with REACH CDC.

BACKGROUND INFORMATION

The passage of HB 3130 in the 2025 legislative session created the Housing Infrastructure Financing Program (HIFP), a program managed by Business Oregon in collaboration with the Housing Accountability and Production Office. This program provides grants to local jurisdictions to pass through to developers of housing for the purpose of building public infrastructure necessary to support the housing. The program is modeled on previous legislative earmarks provided in 2023 for the same purpose. The City of Tigard was the recipient of funds under those previous earmark requests, obtaining $1.566 million for the construction of storm and sanitary infrastructure at the Woodland Hearth project being constructed by Community Partners for Affordable Housing.

This grant application will be submitted in partnership with REACH CDC to support needed infrastructure improvements for the Dartmouth Crossing South Phase 2 affordable housing development. REACH CDC, a non-profit housing developer and operator, is constructing the Dartmouth Crossing South Phase 2 affordable housing development in the Tigard Triangle that will consist of 50 affordable rental units, including four-bedroom units, a ground-floor child learning hub, and outdoor amenities. Significant infrastructure improvements are necessary for the proposed housing development on a constrained site. REACH CDC seeks to meet site constraints while providing community desired amenities through low-impact design stormwater management. The infrastructure improvements proposed to be funded through the HIFP include three components: transportation, stormwater, and wastewater. The transportation improvements include required right-of-way improvements. The consolidated site will have frontage on three streets and grade change between SW 68th and SW 69th Avenues. The stormwater infrastructure improvements include stormwater planters, check dams, curb inlets, plantings, and concrete pours. This proposal

also seeks funding for water and sewage connections. The partnership agreement with REACH CDC will set the terms for up to $722,515 in infrastructure assistance for stormwater, sidewalk, and transportation improvements required for the Dartmouth Crossing Phase 2 affordable housing development. The proposed housing development will include an Affordable Housing Covenant under which the housing units will be made affordable to low-to-moderate income households for a period of 60 years.

HIFP Program Requirements
All HIFP infrastructure Projects must support a Specified Proposed Housing Development. The Dartmouth Crossing South Phase 2 development meets this criteria. Projects funded through the HIFP must be completed and funds drawn within 36 months of the lottery bond sale which is anticipated May 2026. The proposed infrastructure project work is expected to be completed by December 2027. The proposed housing units are estimated to be complete by Summer 2028 with the leasing complete by November 2028.

Dates of Previous and Potential Future Considerations
11/4/25 - Council direction for the Housing Planner work plan includes pursuit of opportunities for public-private partnerships and opportunities for housing infrastructure gap financing. The Housing Infrastructure Financing Program grant funding meets this work plan strategy and is identified as a strong opportunity to advance Council Goal 1.1.

Public Involvement
As a first step in the project, REACH CDC conducted stakeholder interviews with community-based organizations serving the Tigard Triangle area to understand what community members expressed to be highly desirable uses for the area. REACH CDC partners include Muslim Educational Trust, Somali Empowerment Circle, Latino Network, Adelante Mujeres, Micro Enterprise Services of Oregon (MESO), Worksystems INC, Community Vision, YMCA, and Aprende Childcare.

Impacts (Community, Budget, Policies and Plans/Strategic Connection)
City Council Goal 1: Create housing opportunities for current and future residents Strategy 1.1: Develop an inclusive housing strategy that increases the variety of housing types while balancing the infrastructure capacity needs of the city.

Tigard Strategic Plan 2020-2025 Strategic Priority 3: Ensure development and growth supports the vision. Objective 3.3: Understand the effects of development on vulnerable Tigard residents and mitigate these impacts within projects and over time.

Tigard Comprehensive Plan Housing Goal 10.1: Provide opportunities for a variety of housing types at a range of price levels to meet the diverse housing needs of current and future City residents.

Budget impacts will be primarily in staff time managing the pass-through.

ALTERNATIVES & RECOMMENDATION
Staff's recommendation is that Council adopt the resolution.

Council could decide not to support the grant resolution. The city would not apply for the Housing Infrastructure Financing Program (HIFP) grant or enter into a partnership agreement with REACH CDC. REACH CDC would need to find alternative methods to fund the infrastructure improvements needed for Darthmouth Crossing South Phase 2 affordable housing development.

ADDITIONAL RESOURCES

N/A

Attachments

Resolution

Partnership Agreement

CITY OF TIGARD, OREGON
TIGARD CITY COUNCIL
RESOLUTION NO. 25-

A RESOLUTION OF SUPPORT OF AN APPLICATION FOR A BUSINESS OREGON HOUSING INFRASTRUCTURE FINANCING PROGRAM GRANT TO FUND INFRASTRUCTURE IMPROVEMENTS FOR AN AFFORDABLE HOUSING DEVELOPMENT IN THE TIGARD TRIANGLE AND AUTHORIZING THE ACTING CITY MANAGER TO SIGN THE APPLICATION AND PARTNERSHIP AGREEMENT

WHEREAS, the Housing Infrastructure Financing Program (HIFP) was established during the 2025 legislative session through House Bill 3031, which has committed funds for infrastructure improvements, including transportation, water, wastewater or stormwater infrastructure, needed to unlock housing development; and

WHEREAS, REACH Community Development Corporation (REACH CDC) Dartmouth Crossing South Phase 2 affordable housing development meets the criteria for Housing Infrastructure Financing Program funding's specified housing development and requests funding for needed infrastructure improvements; and

WHEREAS, the grant would fund stormwater, transportation, and wastewater improvements needed to create affordable housing units in the Tigard Triangle TIF District; and

WHEREAS, infrastructure improvements for housing development in an equitable and sustainable manner advances city, regional, and statewide goals to provide more housing, address inequity, and promote low impact development practices; and

WHEREAS, the application requires a partnership agreement between the City and REACH CDC which sets out the terms and conditions of the partnership and grant funding for certain infrastructure improvements the project will incur if awarded Housing Infrastructure Financing Program grant funds; and

WHEREAS, the City Council wishes to authorize the Acting City Manager to sign the application and agreement described above.

NOW, THEREFORE, BE IT RESOLVED by the Tigard City Council that:

SECTION 1: Council authorizes staff to apply for grant funding from the Business Oregon Housing Infrastructure Financing Program to support the infrastructure improvements needed for the Dartmouth Crossing South Phase 2 development in the Tigard Triangle advancing the housing goals of the city.

SECTION 2: Council authorizes the Acting City Manager to sign the Housing Infrastructure Financing Program application and execute the Partnership Agreement, in substantially the form attached as Exhibit A, subject to final legal review.

SECTION 3: The Acting City Manager may approve editing or similar changes to Exhibit A that do not materially alter the rights or responsibilities of the parties.

SECTION 4: This resolution is effective immediately upon passage.

PASSED: This _____ day of _____ 2025.

_____
Mayor - City of Tigard

ATTEST:

_____
City Recorder - City of Tigard

Exhibit A:

Housing Infrastructure Financing Program (HIFP) Partnership Agreement
REACH Community Development Corporation

HIFP Applicant:	City of Tigard
Applicant Contact Person and Email:	Trinity Miller Trinity.miller@tigard-or.gov
HIFP Partner:	REACH Community Development Corporation
Partner Address:	4150 S. Moody Ave., Portland, OR 97239
Partner Contact Person and Email:	Alex Aleman AAleman@reachcdc.org
HIFP GRANT APPLICATION AMOUNT:	$722,515
HIFP PURPOSE – INFRASTRUCTURE PROJECT:	Partner to use grant funds for stormwater, transportation, and wastewater infrastructure improvements for Dartmouth Crossing South Phase 2 development
HIFP PURPOSE – SPECIFIED HOUSING DEVELOPMENT PROJECT:	The funded infrastructure improvements will support the Dartmouth Crossing South Phase 2 development which includes 50 units of affordable rental housing in the Tigard Triangle TIF district with a 60-year period of affordability.

PARTNERSHIP AGREEMENT BACKGROUND

House Bill 3031 (2025) created the Housing Infrastructure Financing Program (HIFP) and directed the Oregon Infrastructure Finance Authority of the Oregon Business Development Department (Authority) to administer it. The purpose of the HIFP is to provide grants, loans and forgivable loans to eligible entities for (a) the development or improvement of transportation, water, wastewater or stormwater infrastructure, including improvements to system capacity; or (b) site development, including the development of privately owned sites, necessary for the improvement of transportation, water, wastewater or stormwater infrastructure; and (c) the proposed development in (a) or (b) will primarily support a Specified Proposed Housing Development (as defined in OAR 123-053-0020). The Oregon Legislature has committed $10 million to launch this program, funded through a lottery bond sale expected in May 2026. All awards are contingent on the successful sale of these bonds.

The Authority currently does not have expenditure limitation authority for HIFP funds. Accordingly, prior to issuing any Awards, the Authority will seek expenditure limitation from the Oregon Legislative Assembly in the 2026 session. If the Authority does not receive expenditure limitation, the Authority may exercise its rights to cancel the RFA without liability.

The Authority is administering the HIFP and has issued a Request for Application (RFA) to solicit applications and outline the application requirements and submission process. To receive an Award under the RFA, an applicant must be one of the following: A city, county, county service district organized

under ORS chapter 451, district as defined in ORS 198.010, intergovernmental entity formed under ORS chapter 190, or a tribal council of a federally recognized Indian tribe in Oregon. A housing authority as defined in ORS 456.005 or a Housing Developer may apply with an Eligible Applicant as a Partner. The Authority will make Awards (and Award disbursements) only to a successful Eligible Applicant and not a Partner. However, a successful Eligible Applicant with a Partner may enter into a sub-agreement with a Partner to complete the Project and the Partner may receive Award funding from the Eligible Applicant for the Project. In addition, a Partner may be required to sign the binding contract described in OAR 123-053-0080, along with the Award recipient depending on the financing details of the Project. The contract will provide terms providing for the Partner's obligations with respect to the Project, including financial obligations. The City will apply for this RFA as the eligible applicant in partnership with REACH (Partner).

The application will request funding to support infrastructure improvements for the Dartmouth Crossing South Phase 2 residential development in Tigard, specifically located at 7595 SW Torchwood Street (Project). If awarded, the HIFP appropriation must be used for the stormwater, transportation, and wastewater infrastructure (Infrastructure Project) necessary for the Specified Proposed Housing Development.

PARTNERSHIP AGREEMENT

1. Use of Grant Funds: Partner is being reimbursed by the grant funds for expenses of the Project
2. Compliance with Oregon Business Grant Requirements: Applicant and Partner will comply with Oregon Business requirements for use of the funds regarding the usage of any and all monies appropriated under HB 3031.
3. Term of Grant: All reimbursement grant funding request must be completed by May 30, 2029, as directed by Oregon Business.
4. Progress Report: Partner shall present a report on the Project as requested by Oregon Business. This may be required on a quarterly basis.
5. Request for Payment of Project Expenses / Release of Unexpended Grant Funds: Partner shall request reimbursement for materials and services purchased by the Partner from vendors or individuals on requisition forms in form and substance reasonably acceptable to the City. **Any Grant Funds not requested for payment by May 30, 2029 are deemed released from the Grant Amount**.
6. Maximum Aggregate Payment: In no event shall the Payment of Project Infrastructures expenses, including reimbursement to Grant Recipient's vendor or individual, exceed the total Grant Amount Awarded.
7. Standard Grant Provisions.
    a. Assignment Prohibited. Partner shall not assign or otherwise transfer its rights and obligations under this Grant Agreement without prior written approval from the City. Provided however, City acknowledges that REACH will loan the grant proceeds to the Owner of the Project, of which REACH's affiliate will be the general partner.
    b. Return of Grant Funds:
        i. All Grant Funds not used for the purposes described in the application must be returned to the City within 15 days of written demand by City.

ii. If such a demand is made but Partner believes that the Grant Funds were properly used according to the terms of this Grant Agreement, Partner shall submit substantiating documentation within 10 days after receipt of the City's written demand to the City's Project Manager.
iii. The City will review the submitted documentation and may contact the Partner for additional information.
iv. The City's Project Manager will promptly make a written decision as to a finding whether or not the monies in question were properly spent.
v. If the Grant Recipient wishes to appeal the City's Project Manager's decision, a written request for review by the City Manager shall be filed with the City Recorder within 10 days of the written decision.
vi. The decision of the City Manager shall be the final decision of the City.

c. Records; Audit.
   i. Partner shall track and share with the City's Project Manager relevant data related to the Project.
   ii. Grant Recipient shall maintain records, books, documents, and other materials relevant to monies expended. These records shall be subject to inspection, review, and audit by the City and/or Oregon Business, or its respective designees for five (5) years. The Partner will promptly provide such additional information, reports and documentation as the City may require to verify compliance with the criteria for the grant and the authorized use of grant funds. If it is determined during the course of the audit that the recipient was reimbursed for unallowable costs, the Partner must repay these costs.
   iii. Partner shall provide information related to the Project infrastructure or to the expenditure of the Grant Funds as requested by the City or Oregon Business at any time over the course of the Term
   iv. The cost of creating or providing such records and documentation may not be reimbursed from the Grant Funds.
d. City shall not be responsible for any tax liability imposed upon the Partner by any local, state or federal government.
e. City may use the Project, or information described in the Partner's Project Information Form or related materials in City's or Oregon Business's promotional and informational publications.
f. City shall not endorse nor represent to third parties, including to Partner's employees and subcontractors, that City endorses any particular manufacturer, product, system, design, contractor, supplier or installer.
g. All of the information and certifications in the Grant Recipient's Project Infrastructure Information Form submitted by the Grantee is valid and accurate.
h. Partner shall indemnify, protect, defend, and hold harmless the City and its officers, agents, employees, and members, from any and all claims, suits or actions of any nature, including but not limited to costs and attorney fees, arising out of or related to the activities of the

Grant Recipient, its officers, subcontractors, agents or employees under this Grant Agreement If Partner fails to defend or indemnify, the City may, at its option, bring action to compel same or undertake its own defense. In either event, Partner shall be responsible for all of the City's costs, expenses, and attorney fees including the reasonable market value of any services provided by the City's employees.

i. The failure of the City to enforce any provision of this grant shall not constitute a waiver by the City of that or any other provision.

j. The undersigned warrants and certifies to the City that this Agreement has been executed by the Partner pursuant to its authority, and that the undersigned executes this Agreement on behalf of the Partner pursuant to authority from the Partner.

k. Any notice required or that may be given under this Grant Agreement shall be in writing and given to and received by the addressee when delivered, by hand, by courier, by telex, by facsimile copies or by prepaid mail, at the below address, or as such address may be changed from time to time by written notice to the other party:
    i. City of Tigard: Attn: Community Development Director, 13125 SW Hall Blvd., Tigard, 97223.
    ii. Grant Recipient: See name and contact information on Page 1.

l. In the event of any legal action to enforce the terms of this Grant Agreement, the prevailing party shall be entitled to reasonable attorney fees, at trial and on appeal.

m. This Agreement constitutes the entire agreement between the parties. There are no understandings, agreements or representations, oral or written, not specified herein regarding this Agreement.

n. Partner, by the signature below of its authorized representative, hereby acknowledges that Recipient has read this Agreement, understands it and agrees to be bound by its terms and conditions.

[Signature Page to Follow]

IN WITNESS WHEREOF, the parties hereto executed this Partnership Agreement.

Eligible Applicant:

CITY OF TIGARD, an Oregon municipal corporation

By:

_____

Emily Tritsch, Acting City Manager

APPROVED AS TO FORM**:**

_____

City Attorney

Partner:

REACH COMMUNITY DEVELOPMENT CORPORATION, an Oregon nonprofit corporation

By:

_____

Margaret Salazar, Chief Executive Officer

AIS-5966 **5.**

Business Meeting

Meeting Date: 12/16/2025

Length (in minutes): 15 Minutes

Agenda Title: Committee for Community Engagement (CCE) Annual Report

Authored By: Nicole Hendrix

Presented By: Caitlin Johnson, CCE Chair

Item Type: Joint Meeting-Board or Other Juris.

Information

EXPLANATION OF ISSUE

The Committee for Community Engagement (CCE) is a standing volunteer committee of the City of Tigard that meets six times annually to provide oversight, accountability, and policy guidance for the design of citywide community engagement programs.

The purpose of this agenda item is for the committee members to present their annual report. The annual report, as listed in Section 11 of the CCE bylaws, includes a summary of key activities from the past year, any highlights, or recommendations to the Council. To build connection and provide opportunity for discussion, the Committee is presenting their annual report to City Council in the form of the attached presentation.

ACTION REQUESTED

City Council is asked to receive an annual report on Committee for Community Engagement activities and provide any questions, comments, or guidance. The Committee is interested in hearing from City Council on more ways to partner to engage the community and how they can be most effective in being of service to the community.

BACKGROUND INFORMATION

The CCE is responsible for reviewing, offering feedback, and making recommendations on specific plans or projects that involve community input, educational outreach, and information sharing. The CCE mission is to foster active, two-way communication between community members and elected officials, encouraging broad participation from diverse populations. By promoting shared responsibility and ownership, CCE aims to leverage collective knowledge, skills, and experience to enhance the Tigard community and advance the city's strategic vision.

In 2025, CCE input has shaped several city projects including, but not limited to, the Building a Better Tigard facilities project, city event planning, Tigard Service Request, River Terrace 2.0 planning, and more. More details and projects can be found in the attached PowerPoint presentation.

Dates of Previous and Potential Future Considerations

In a separate agenda item directly following the CCE annual report update, the CCE will ask City Council to consider a bylaw amendment to allow the committee to move to monthly meetings& rather than the current every other month cadence.

ALTERNATIVES & RECOMMENDATION

N/A

ADDITIONAL RESOURCES

N/A

Attachments

Powerpoint - CCE Annual Report

CCE Bylaws



Committee for Community Engagement – Annual Report

December 16, 2025

City Council

The 5 E's – Tigard's Community Promise:
Equity ● Environment ● Economy ● Engagement ● Excellence

CITY OF Tigard

Overview

- Background
  - Who We Are
  - Purpose
- 2025 in Review
  - How We Support the Council
  - Project Contributions
- Looking to 2026
  - Goals

Background - Members

- Caitlin Johnson, Chair
- Ali Haddadi, Vice Chair
- Stephanie Godfrey
- Stacey Ghoddusi
- Jeremy Hajdu-Paulen
- Maria Rue
- Marinda Bottesi
- Israel Jacquez
- Shaila Kotadia
- Connie Ramaekers
- Rachel Roundy
- Sunshine Navarro Shively

Council liaison: Councilor Robbins Team liaison: Nicole Hendrix

About Us

•Committee for Community Engagement (CCE) meets six times annually to provide oversight, accountability, and policy guidance for the design of citywide community engagement programs.

•Mission: foster active, two-way communication between community members and elected officials, encouraging broad participation from diverse populations by promoting shared responsibility and ownership, we aim to leverage collective knowledge, skills, and experiences to enhance our community and advance the city's strategic vision.

Responsibilities include:

- Reviewing, offering feedback, and making recommendations on specific topics that involve community input
- Educational outreach
- Information sharing

How We Support the Council

Aligning CCE Priorities with 2025 City Council Goals

Nicole Hendrix's list

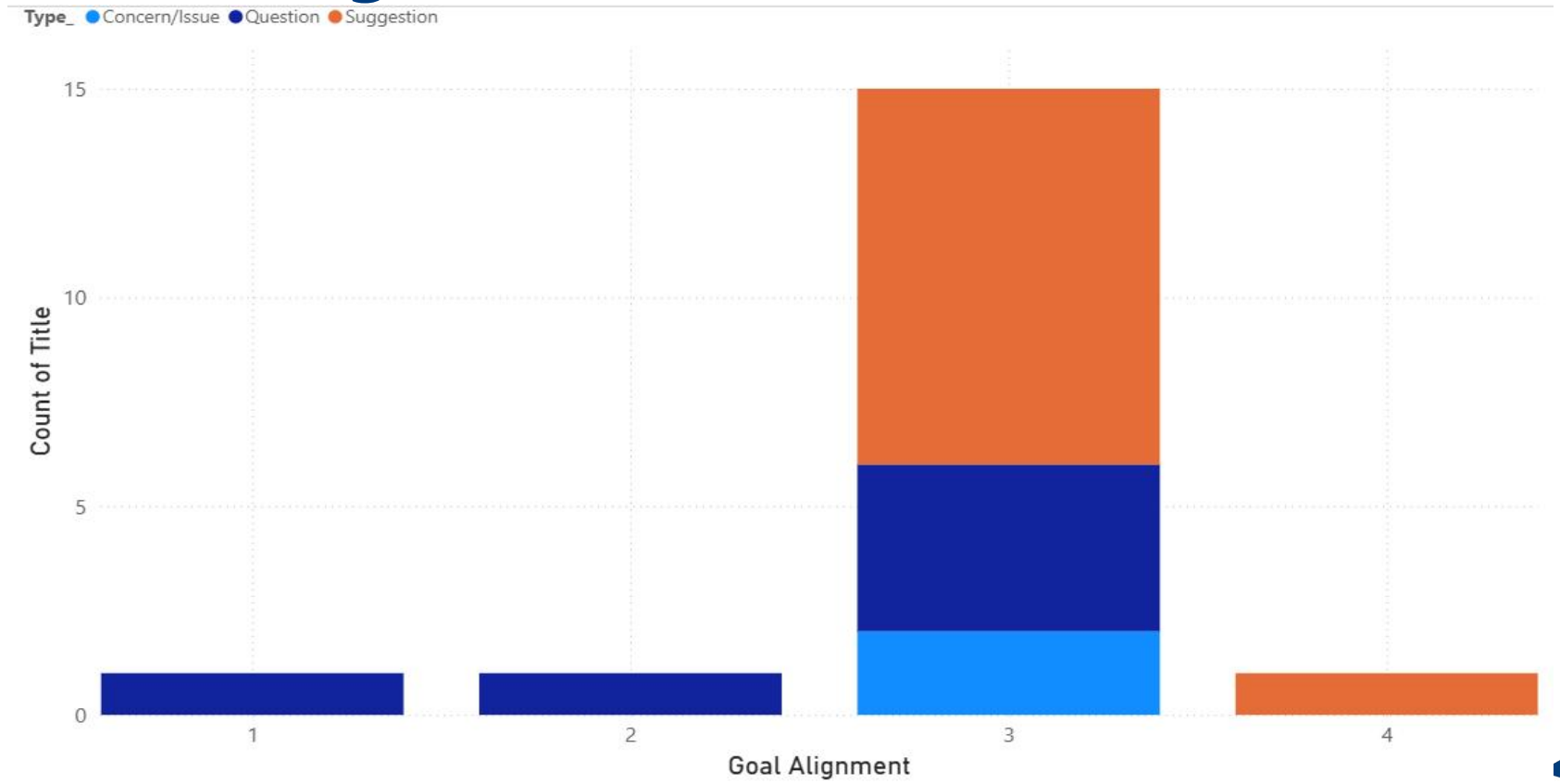
CCE Follow Up Checklist ☆

All Items

Title	Type_	Goal Alignment	Status	Meeting Date Ori...	Person	Info
Consolidate food cart location	Question	2	Resolved	5/21/2025	Ali H	Confirmed with CD Director no plan to consolidate food carts.
Senior Center Support	Concern/Issue	3	Resolved	5/21/2025	Rafael P	City posting Senior Center activities on social media. Programing fo seniors through city as well.
Federal funding for city projects	Question	3	Resolved	5/21/2025	Jeremy H	There is potential for federal impacts, city lobbyists and council are monitoring and advocating
Equitable Engagement: feedback loop? how do we know we've succeeded	Question	3	Working	5/21/2025	Rachel R	Waiting for July 22 report from consultants and Leadership recommendation on how to implement.
Equitable Engagement: Attend community-led meetings to connect with new audiences	Suggestion	3	Working	5/21/2025	Stacey G	Waiting for July 22 report from consultants and Leadership recommendation on how to implement.
Equitable Engagement: Backbone support needed to complete reccs (collective impact model)	Suggestion	3	Blocked	5/21/2025	Shaila K	Waiting for July 22 report from consultants and Leadership recommendation on how to implement.
Equitable Engagement: Revise CCE bylaws to align with findings,	Suggestion	3	Working	5/21/2025	Jeremy H	Drafting poll to send to committee and have completed by the November meeting to inform bylaw revision discussion

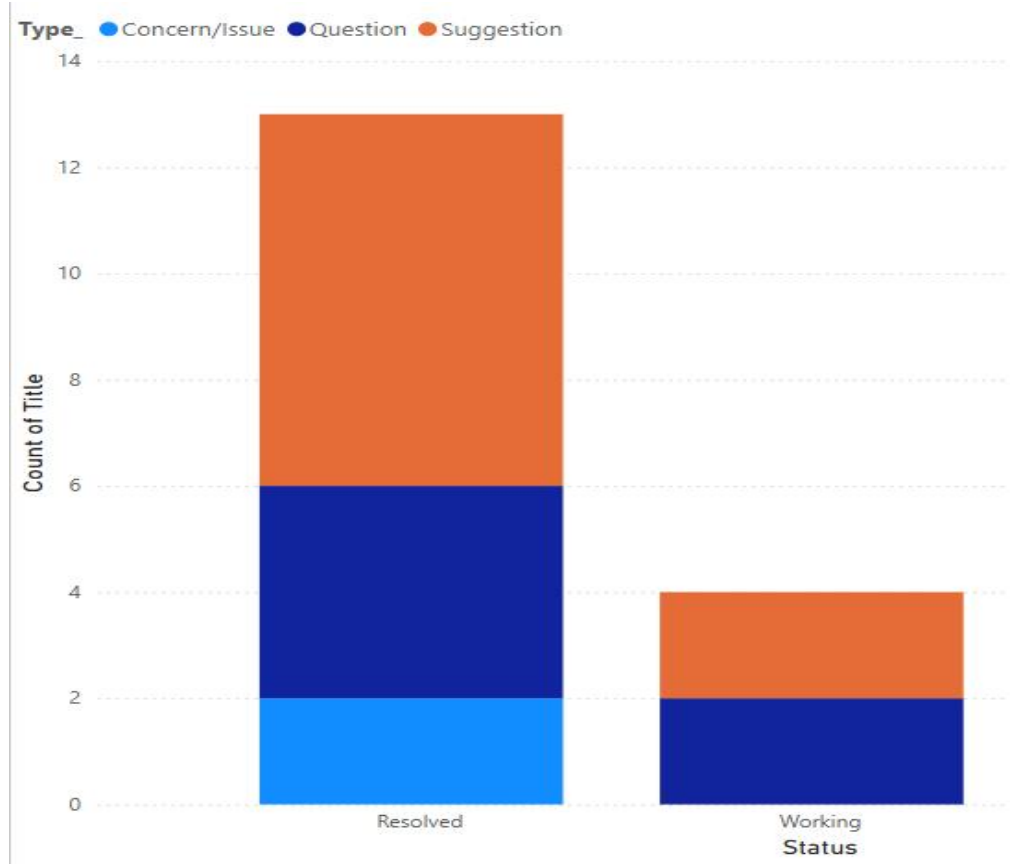


Tracking Our Focus Areas Toward 2025 Alignment





Tracking Our Focus Areas Toward 2025 Alignment





2025 in Review – Housing Opportunities



Houseless Task Force - The committee discussed the possibility of creating a more formal task force to address houselessness in the community.

Community Development Hub - Members were shown a presentation about the new online services hub for permitting, planning, and licensing. Feedback was given regarding reaching stakeholders such as home builders and the Chamber of Commerce. CCE members completed a survey about website navigation.

2025 in Review – Economic Opportunities



River Terrace 2.0 - The committee touched on the impacts of additional retail on the surrounding communities without proper traffic management.

2025 in Review – Live, Work, and Play



Equitable Engagement Discussion - The committee received updates on the Equitable Engagement program and offered suggestions for how they can better phrase their questionnaire and how they can ensure responses from all participants. Feedback was also given to help refine the final Equitable Engagement presentation. Continued involvement in implementation.

Community Event Planning - Planning for major events like Pride, Juneteenth, and El Tigre focused on community input, inclusivity, and improving outreach methods. Feedback was gathered from affinity groups to make future events more engaging.

2025 in Review – Community Services



Tigard Service Request Portal - Discussed the initial launch of the portal and received a 6-month update showing how the community is using the portal. Members shared feedback about the portal including their own opinions and those they have heard from the community.

Facility Modernization Project – Reviewed materials related to new Tigard Police & Public Works Facility proposal and gave feedback regarding messaging approach.

Looking to 2026 – Upcoming Plans

- **Topics:** Continue equitable engagement implementation, community events, community development projects
- **What would the council like us to work on?**
  - Are there any services that the city offers that the community isn't engaging with?
  - Are there any departments that could benefit from working with the CCE?
  - Can the CCE add additional responsibilities to better support the council's goals?

Thank you

Questions or comments?

CITY OF TIGARD
COMMITTEE FOR COMMUNITY ENGAGEMENT
BYLAWS

SECTION 1. CHARGE AND DUTIES

A. The Committee for Community Engagement hereafter referred to as the "Committee" shall have no powers except as conferred by this resolution, City Charter, Tigard Municipal Code, or the Oregon Revised Statutes.

B. The Committee and its members shall conduct itself in a manner that's in keeping with applicable city and state laws pertaining to conduct and ethics. Any confirmed violation of the provisions of such laws shall be grounds for removal from the committee.

C. The Committee for Community Engagement is charged with oversight, accountability and policy direction on program design for citywide community engagement activities. This includes review, commend and recommendation on specific plans for community input, feedback, education and information. The goal is to inspire active two-way community engagement, broad participation of diverse community members and encourage shared responsibility and ownership (community members and elected officials) to use knowledge, skills and experience to improve the community and advance the city's strategic vision.

Specific duties include:

- Review and provide comments to project and program managers on specific plans for community outreach, education, marketing and/or information on public services, programs and/or projects. Facilitate informed decisions on issues that are relevant and ongoing. Promote active two-way community engagement to surface issues of interest.
- Provide feedback on plans that market dynamic and comprehensive opportunities for community members to get involved and stay engaged.
- Recommend strategies to involve organizations representing communities of diverse interests and identities
- Provide input, feedback and recommendations to match communications tool(s) to a specific issue/audience.
- Review and comment on guidelines for information, referral and troubleshooting services.
- Recommend standards for committee-initiated online platforms
- Participate in program/project outreach and monitoring
- Monitor program success against long-term goals and deliver an annual report to council.

The Committee may form subcommittees to investigate areas relevant to its charge or duties pursuant to this section.

SECTION 2. COMPOSITION

A. The Committee shall consist of up to 15 members. To be eligible for appointment, members shall reside, own property, own a business or work within the City of Tigard's Urban Services Boundary. As much as possible, the members of the committee shall be varied in experience and representative of the

community as a whole. A diversity of membership is desired among ethnic minorities, non-native English speakers, seniors, youth, business representatives, renters and home owners and members of the community at large. Geographic diversity is also desired, reflecting representation of each of the city's 14 neighborhood areas. One membership slot shall be prioritized for an official representative from CPO4B and 4M each, should qualified applicants apply. One membership slot each shall be prioritized for a non-native English speaker, youth or business owner each should qualified applicants apply.

SECTION 3. APPOINTMENTS

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A. The length of terms for current NIC will be staggered to prevent expiration of all current member terms at the same time. One-third of the current membership will serve two-year terms, one-third three-year terms and one-third four-year terms. All current members will be eligible to serve additional four-year terms. Appointments will be made according to Section 3 of these bylaws.

B. Newly appointed committee members who are not current NIC members will be appointed to serve four-year terms.

C. Members shall receive no compensation for their services. Members may be reimbursed for incidental meeting expenses on approval of the staff liaison.

D. An individual committee member may not act in an official capacity except through the action of the committee.

E. A member who seeks to resign from the committee shall submit a written resignation to the chair of the committee, the staff liaison, or the city manager's office. If possible, the resignation should allow for a thirty (30) day notice so a replacement can be found.

F. Appointments to fill vacancies shall be for the remainder of the unexpired term.

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   i. ***Chair.*** The chair shall have general directional powers over the committee. The chair shall preside at all meetings and, in consultation with support staff, set the agendas and notify the committee of all meeting times and place. The chair shall also be an ex-officio member of all subcommittees and shall be the sole spokesperson for the committee unless this responsibility is delegated to the staff liaison.

ii. ***Vice Chair.*** The vice chair shall assume the responsibilities of the chair if the chair is unable to do so.

B. If the chair should resign, the committee shall, at its next meeting, conduct an election and provide a replacement to fill the unexpired term.

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B. The committee shall meet at least six (6) times a year, roughly bi-monthly, at a time and place that is specified at least five (5) days in advance.

C. The parliamentary authority for the committee is *Robert's Rules of Order Revised*, except where superseded by these bylaws or local, state, or federal law.

D. The chair may call a special meeting, and the chair shall call a special meeting if requested by three or more members. The call shall state the purpose of the meeting. A notice of a special meeting must be in writing and communicated to all members at least three (3) days before the meeting.

E. Agendas and minutes shall be posted for public notice on the City of Tigard webpage and in the lobby of City Hall in compliance with Oregon Public Meetings law. All meetings shall be open to the public.

F. A majority of votes of committee members present shall determine the official position of the committee on a given issue.

G. The chair shall vote on all matters before the committee unless having declared a conflict of interest.

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- **Electronic Communications** mean e-mail, text messages, or other forms of communications transmitted or received by technological means.
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SECTION 9. QUORUM

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SECTION 10. REMOVAL OF MEMBERS

A. The City Council may remove members of the committee in accordance with Section 8; Attendance.

B. The City Council may also remove members, when, in its judgment the conduct of a member does not conform to the City of Tigard Code of Conduct for Boards, Commissions and Committees. (Tigard Municipal Code Section 2.07.030.)

SECTION 11. ANNUAL REPORT OF THE COMMITTEE

A. No later than December 31 of each year, the committee shall prepare and file its annual report to the City Council.

B. The annual report shall include a summary of key activities from the preceding year and any specific suggestions or recommendations which the committee believes would be noteworthy to the Council. The annual report shall not be submitted unless approved by the committee.

SECTION 12. AMENDMENTS

These bylaws are adopted by resolution of the Tigard City Council, are binding on the committee, and may be amended by the city council. The committee may propose amendments for council consideration.

AIS-6054 **6.**

Business Meeting

Meeting Date: 12/16/2025

Length (in minutes): 5 Minutes

Agenda Title: Committee for Community Engagement (CCE) Bylaw Update

Authored By: Nicole Hendrix

Presented By: Assistant to the City Manager Hendrix

Item Type: Resolution

Information

EXPLANATION OF ISSUE

The Committee for Community Engagement (CCE) is a standing volunteer committee of the City of Tigard that meets six times annually to provide oversight, accountability, and policy guidance for the design of citywide community engagement programs.

Given the amount of projects, plans, and opportunities for engagement throughout the city, the Committee discussed and found that the current structure as outlined in the bylaws of meeting bi-monthly (every two months) was limiting opportunities to be involved. The Committee is seeking an amendment to their bylaws to meet monthly starting in January 2026.

ACTION REQUESTED

The CCE asks City Council to consider passing a resolution to update their bylaws for the committee to meet monthly.

BACKGROUND INFORMATION

At their committee meeting on November 19, 2025, the members unanimously voted to recommend amending Section 6 of their Bylaws, revising current language around meeting schedule to be monthly (see attachment pg. 3 for proposed edits).

Prior to this discussion, the Committee polled its members and found a majority felt the current structure didn't allow for enough time for discussion and expressed interest in changing the meeting frequency to monthly.

The change in meeting frequency will allow for Committee members to cover more topics in more depth and provide feedback or guidance on engagement throughout the city. The monthly cadence will also allow for a more consistent feedback loop in identifying what the community is interested in and how that can inform the city's communication and engagement efforts.

ALTERNATIVES & RECOMMENDATION

The Council may choose not to approve the proposed recommendation, keeping the CCE meeting cadence to every other month.

ADDITIONAL RESOURCES

N/A

Attachments

CCE Bylaws with Proposed Amendments
Resolution - CCE Bylaws Amendment

CITY OF TIGARD
COMMITTEE FOR COMMUNITY ENGAGEMENT
BYLAWS

SECTION 1. CHARGE AND DUTIES

A. The Committee for Community Engagement hereafter referred to as the "Committee" shall have no powers except as conferred by this resolution, City Charter, Tigard Municipal Code, or the Oregon Revised Statutes.

B. The Committee and its members shall conduct itself in a manner that's in keeping with applicable city and state laws pertaining to conduct and ethics. Any confirmed violation of the provisions of such laws shall be grounds for removal from the committee.

C. The Committee for Community Engagement is charged with oversight, accountability and policy direction on program design for citywide community engagement activities. This includes review, commend and recommendation on specific plans for community input, feedback, education and information. The goal is to inspire active two-way community engagement, broad participation of diverse community members and encourage shared responsibility and ownership (community members and elected officials) to use knowledge, skills and experience to improve the community and advance the city's strategic vision.

Specific duties include:

- Review and provide comments to project and program managers on specific plans for community outreach, education, marketing and/or information on public services, programs and/or projects. Facilitate informed decisions on issues that are relevant and ongoing. Promote active two-way community engagement to surface issues of interest.
- Provide feedback on plans that market dynamic and comprehensive opportunities for community members to get involved and stay engaged.
- Recommend strategies to involve organizations representing communities of diverse interests and identities
- Provide input, feedback and recommendations to match communications tool(s) to a specific issue/audience.
- Review and comment on guidelines for information, referral and troubleshooting services.
- Recommend standards for committee-initiated online platforms
- Participate in program/project outreach and monitoring
- Monitor program success against long-term goals and deliver an annual report to council.

The Committee may form subcommittees to investigate areas relevant to its charge or duties pursuant to this section.

SECTION 2. COMPOSITION

A. The Committee shall consist of up to 15 members. To be eligible for appointment, members shall reside, own property, own a business or work within the City of Tigard's Urban Services Boundary. As much as possible, the members of the committee shall be varied in experience and representative of the

community as a whole. A diversity of membership is desired among ethnic minorities, non-native English speakers, seniors, youth, business representatives, renters and home owners and members of the community at large. Geographic diversity is also desired, reflecting representation of each of the city's 14 neighborhood areas. One membership slot shall be prioritized for an official representative from CPO4B and 4M each, should qualified applicants apply. One membership slot each shall be prioritized for a non-native English speaker, youth or business owner each should qualified applicants apply.

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CITY OF TIGARD, OREGON
TIGARD CITY COUNCIL
RESOLUTION NO. 25-

A RESOLUTION OF THE CITY COUNCIL AMENDING THE BYLAWS OF THE COMMITTEE FOR COMMUNITY ENGAGEMENT TO CHANGE THE COMMITTEES MEETING FREQUENCY.

WHEREAS, Tigard City Council established the Committee for Community Engagement to provide accountability and policy direction on program design for citywide engagement activities; and

WHEREAS, at the November 19, 2025 meeting the Committee unanimously voted to recommend an amendment to their bylaws to change the meeting cadence from every other month to monthly; and

WHEREAS, the proposed monthly meeting structure will allow the Committee to cover more engagement topics throughout the year and discuss those topics in greater depth.

NOW, THEREFORE, BE IT RESOLVED by the Tigard City Council that:

SECTION 1: The Committee for Community Engagement bylaws are amended as shown in Exhibit A.

SECTION 2: This resolution is effective immediately upon passage.

PASSED: This _____ day of _____ 2025.

_____
Mayor - City of Tigard

ATTEST:

_____
City Recorder - City of Tigard

AIS-5964 **7.**

Business Meeting

Meeting Date: 12/16/2025

Length (in minutes): 45 Minutes

Agenda Title: Building a Better Tigard Project Funding and Bond Package Discussion

Authored By: Eric Kang

Presented By: Eric Kang, Finance Director; Emily Tritsch, Acting City Manager; Duncan Brown, Financial Advisor; and Gulgun Ugur, Bond Counsel

Item Type: Update, Discussion, Direct Staff

Information

EXPLANATION OF ISSUE

Council will receive background information on General Obligation bonds and options for bond package considerations, including financial analysis, polling, and community engagement information.

ACTION REQUESTED

Council is asked to provide direction on three parts of a potential bond:

1. The bond amount
2. Duration of the bonds
3. Funding source(s) to pay for the project

BACKGROUND INFORMATION

Dates of Previous and Potential Future Considerations

For years, Tigard has faced significant challenges with aging, overcrowded, and seismically unsafe facilities that are too costly to rehabilitate, including critical first-responder spaces for Public Works, Police, and the City's Emergency Operations Center. Studies dating back to 2009 and 2013 found the Police Department operating in roughly half the space it needs, and a 2016 seismic assessment concluded the building could be unusable for days or weeks after an earthquake. The 30-year-old Public Works facility is similarly inadequate, sitting on just three acres that cannot safely store needed equipment or accommodate basic functions such as indoor staff meetings. As part of the Build a Better Tigard Project, the City purchased a 9.5-acre parcel in 2024 to consolidate Public Works and Police into a modern, efficient operations campus that will house Water, Sewer, Stormwater, Parks and Recreation, Streets, Engineering, Fleet, Facilities, and Public Works Administration, while also serving as Tigard's Emergency Operations Center and supporting emergency response for local and regional partners.

Council last received a project update on the Build a Better Tigard Project on August 26, 2025.

Public Involvement

City staff hosted an in-person open house on November 17th for community members to learn about the project and provide feedback on the project.
Additionally, two polls from expected voters were completed in November 2024 and September 2025. A third poll is expected to be completed in December 2025.

Impacts (Community, Budget, Policies and Plans/Strategic Connection)
Council's direction on the bond amount, duration, and funding source has a direct impact on a potential levy that voters will be asked to approve in May 2026.

ALTERNATIVES & RECOMMENDATION

Council could ask teammates to provide other specific analysis for bond package consideration discussions.

ADDITIONAL RESOURCES

N/A

Attachments

GO Bond Package Presentation

City of Tigard, Oregon

Overview of General Obligation Bonds

December 12, 2025

PFM Financial Advisors LLC

650 Holladay Street
Suite 1600
Portland, OR 97232

Duncan Brown
(503) 837-8445

Objective

- To receive Council direction on:
  - Bond amount
  - Duration (term) of the bonds
  - Funding source(s) to pay for the project

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Topics

- What Are General Obligation Bonds?
- Process and Timeline
- Structure and Timing Considerations

Appendices: *Scenario Detail*

Roles & Responsibilities

Market Update

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What Are Bonds?

- Municipal bonds = borrowing by governmental entities
  - A bond is a loan; investors (bondholders) are the lenders
  - May take many forms:
    - Bonds sold in the public municipal bond market
    - Loan from a commercial bank
    - Loan from a state or federal agency

- Often issued on a “tax-exempt” basis
  - Interest on the bonds exempt from federal (and state) income taxes, so investors are willing to accept a lower interest rate than they would otherwise

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What Are General Obligation Bonds?

- General obligation ("GO") bonds require 50% (+1) voter approval

- GO bonds are secured by a new, excess property tax (bond levy)
  - Issuers typically rely on this levy to pay debt service on the bonds *(but may also use other legally available revenues, e.g., water rate revenue)*
  - Bond levy may not be used for any other purpose (e.g., operations)
  - Bond levy is unlimited in rate or amount and outside constitutional limits (not subject to compression)

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Ballot Measure Considerations

- Voters will be asked to approve a maximum **principal amount** of bonds
  - Levy rate / property tax impacts are provided as **estimates** – future levy rates and amounts will vary based on numerous factors
- Ballot measure will also provide a maximum term of bonds
  - If bonds are issued in multiple series, term limit would apply to each series of bonds
    - Examples: two series of bonds with 20-year terms, issued 3 years apart = 23-year total term
- Interim financing considerations
  - Reimbursement of prior cash expenditures – generally requires adoption of “reimbursement resolution”

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Timeline: Bond Election

Event	Date	Responsibility
Bond / project planning	Now / ongoing	City Council, City staff, PFM, bond counsel, other consultants
Draft election resolution & ballot title	December 2025 – January 2026	Bond counsel (with input from City staff and PFM)
Adopt election resolution; publish notice of receipt of ballot title	By February 27 2026	City Council
File ballot title with County	By March 19, 2026	City staff
Ballots mailed	April 29 – May 5, 2026	County Clerk
Election Day	**May 19, 2026**	
Election results certified	By June 18, 2026	County Clerk

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Timeline: Bond Sale *(after bond election)*

Event	Date	Responsibility
Draft authorizing resolution	~3 months before sale	Bond counsel, with input from City staff / PFM
Adopt authorizing resolution	2-3 months before sale	City Council
Prepare Preliminary Official Statement (POS)	1-3 months before sale	Disclosure (bond) counsel, with input from City staff / PFM
Presentation to rating agency	~3 weeks before sale	City staff, PFM
Finalize and electronically circulate POS	~10 days before sale	Disclosure counsel, City staff, PFM
Bond sale		City staff, bond counsel, PFM, underwriter
Bond closing (funds received)	~2 weeks after sale	City staff, bond counsel, underwriter

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Bond Structuring and Timing Considerations

- A longer bond term will have lower annual debt service / levy requirements, but greater overall cost
  - Bond market is generally accepting of terms up to 30 years
  - Most municipal bonds can be refinanced after 10 years
- Some GO bond issuers will target an approximately level annual levy rate
  - Increasing year-over-year debt service requirements
  - Actual levy rates will depend on future growth in assessed values
- Alternatively, an issuer may sell GO bonds with level annual payments
  - Declining levy rates
- Other financing sources (types of bonds) or sources of debt service repayment

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Bond Structuring and Timing Considerations *(continued)*

- Tax-exempt bonds generally limited to funding ~3 years of expenditures
  - A longer construction period may mean the use of *taxable* bonds, staggered series of tax-exempt bonds, or both
  - For multiple series of bonds, Council may authorize each series individually, or the full amount up-front
- Timing of budget / property tax cycle
  - GO bonds are typically issued towards the end of one fiscal year (with payments beginning the following fiscal/tax year)
  - Or, early in the fiscal year in which payments are first made (taxes are first levied)
- Total GO bonds limited to 3% of real market value
  - "Point in time" test (approx. $270 million in current capacity(1))

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(1) After final payments on City's 2011 and 2020 GO bonds in June 2026. Source: Washington County Assessor

Bond Structure

- PFM has evaluated preliminary GO bond scenarios, based on net project funds of $130 million and $150 million
  - Assumes two series of bonds (2026 and 2029)
  - Evaluated 20- and 30-year terms *per series*
  - Target level annual levy rate (escalating debt service)
  - *Results are preliminary and subject to change*

Scenario	Net Project Funds	Term (per series)	True Interest Cost (TIC)	Total Debt Service	Average Annual Debt Service	Average Levy Rate (per $1,000 AV)(1)
A	$130 million	20 years	4.79%	$216,528,352	$9,414,276	$0.76
B	$130 million	30 years	5.21%	$172,391,291	$8,819,369	$0.60
C	$150 million	20 years	4.79%	$249,843,801	$10,862,774	$0.87
D	$150 million	30 years	5.21%	$198,906,573	$10,176,273	$0.69

Key assumptions: bonds split 50-50 and sold August 2026 and April 2029; issuance costs of 1.2%; interest rates as of 12/1/25 plus "cushion" of 1.0% and 1.5%; 3% annual growth in assessed value; 3% discount and 2% delinquency rates

(1) Assumes 100% of debt service paid from property tax levy. Note: FY 2025-26 bond levy rate is $0.2869 per $1,000 of assessed value

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Polling Results

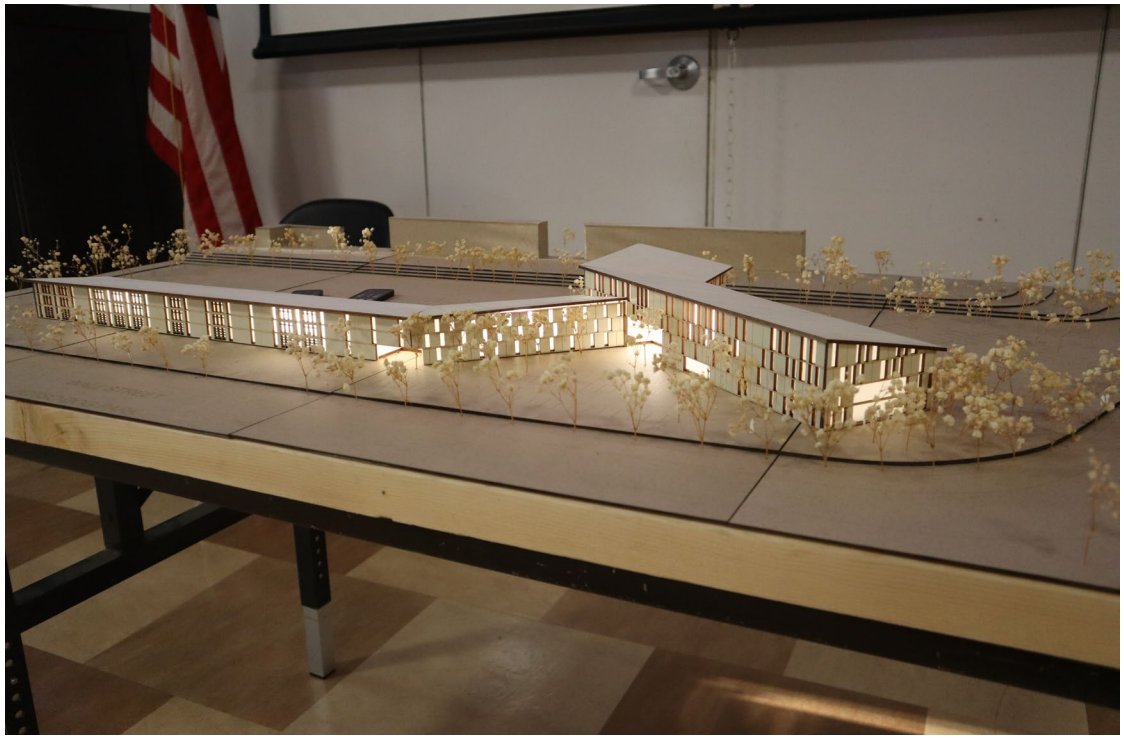
- November 2024 Result:
  - 30% in favor of 20-year term and 28% in favor of 30-year term

- September 2025 Results:
  - 47% supported a $150M bond; 43% opposed
  - 43% opposed increasing utility bills to pay for the project and 36% supported

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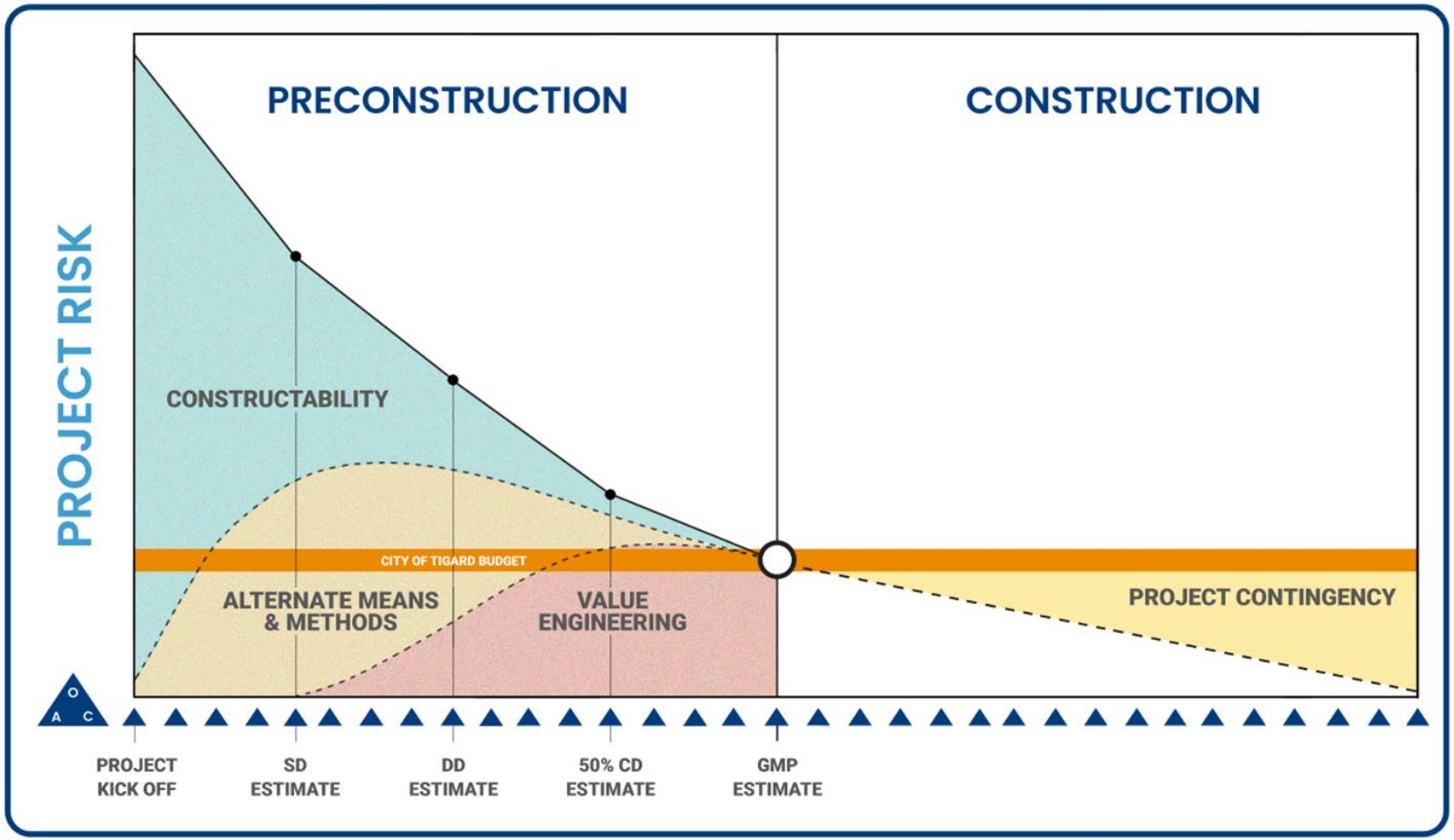
Project Open House

- In-person dot survey results:
  - From 21 respondents, 62% favored the 20-year term
- Common themes:
  - Interest costs/paying off debt more quickly
  - Shorter duration could create earlier access to future capital
  - Affordability



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Project Contingency – Minimizing Risk



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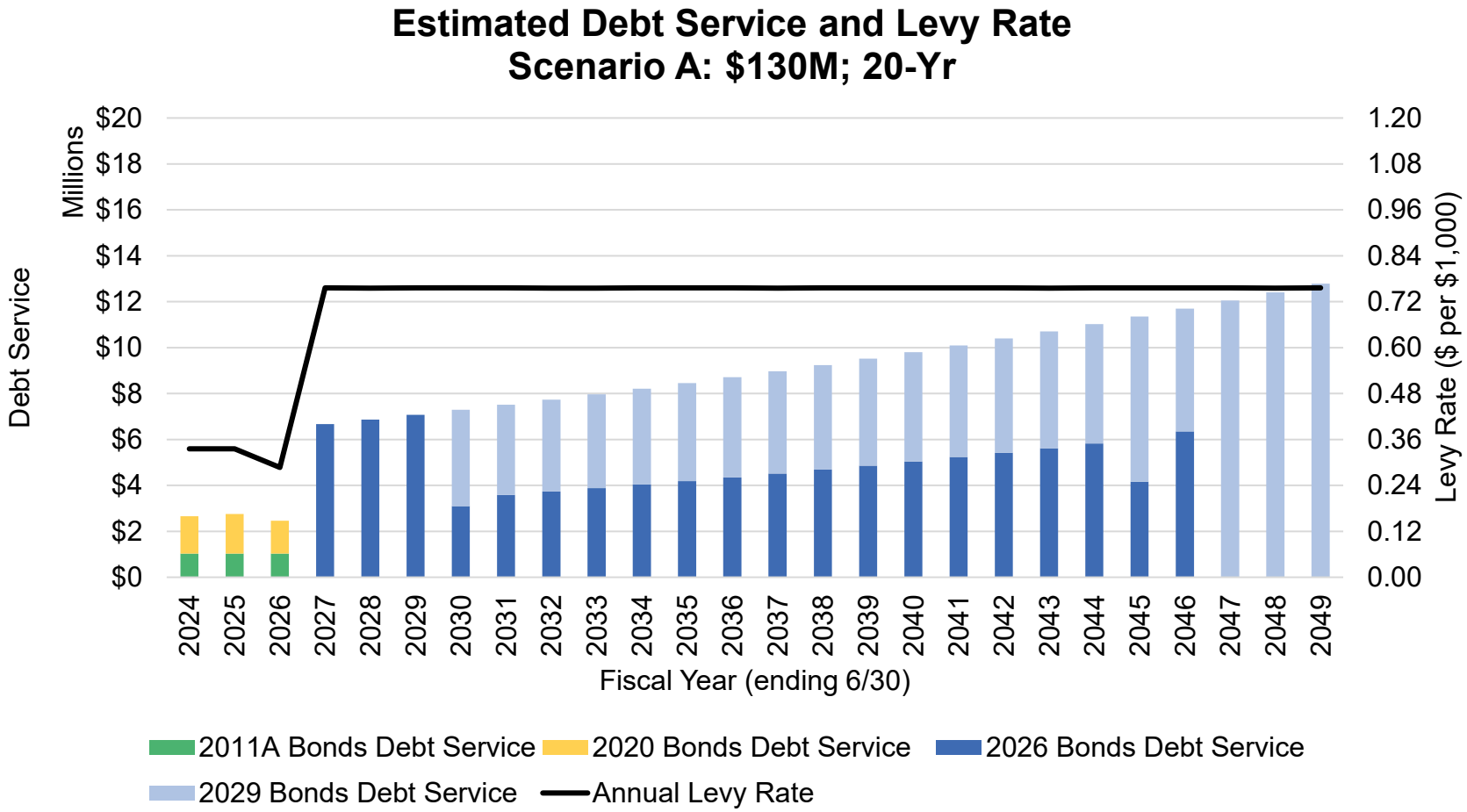
Decision Points for Council

- Does Council support the bond amount of $150M?
- What is Council's preference for the bond duration (term)?
- Does Council support funding the project all through a GO bond?
  - Should any portion of it be funded by Tigard Water District, King City, and Durham?

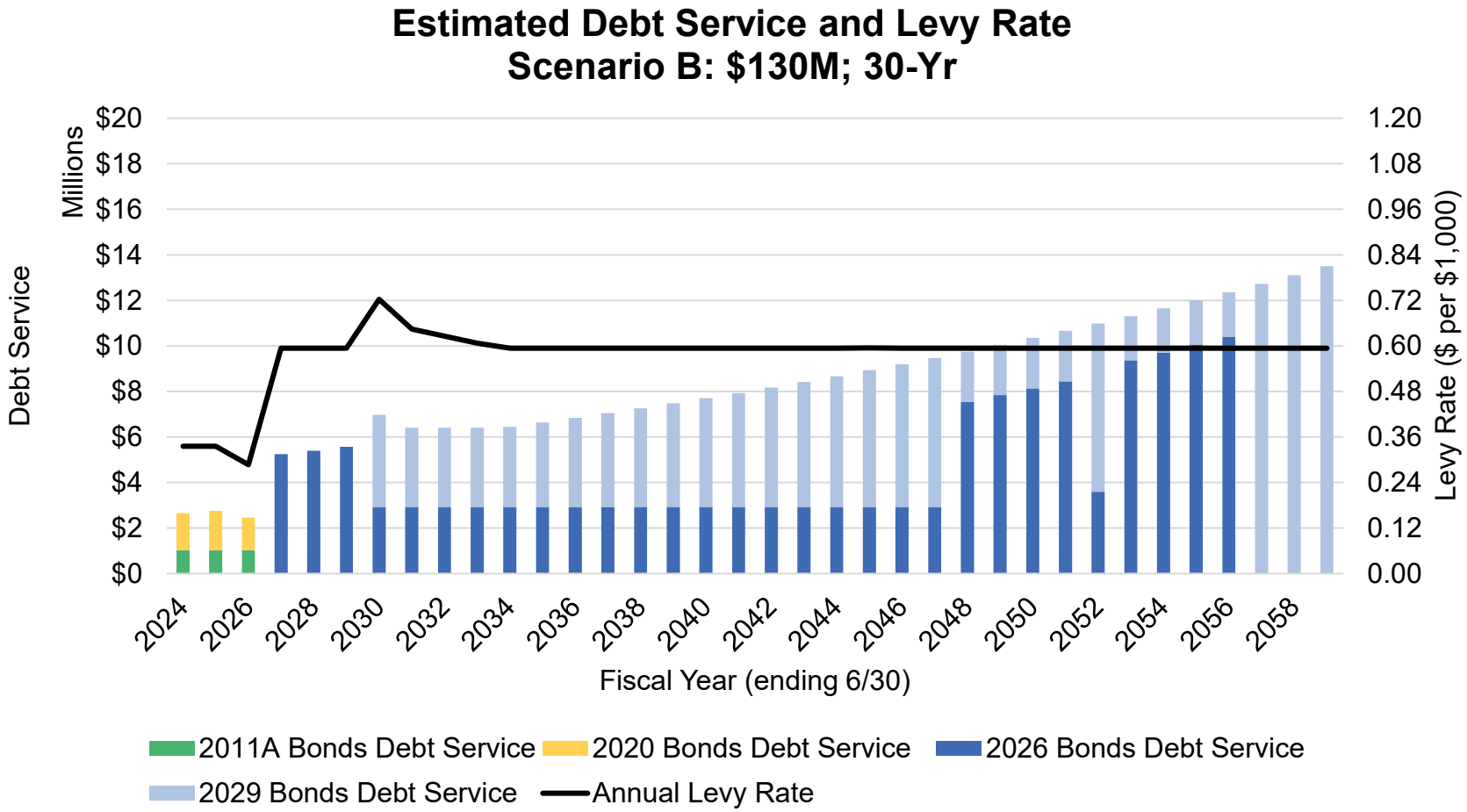
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Appendix: Scenario Detail

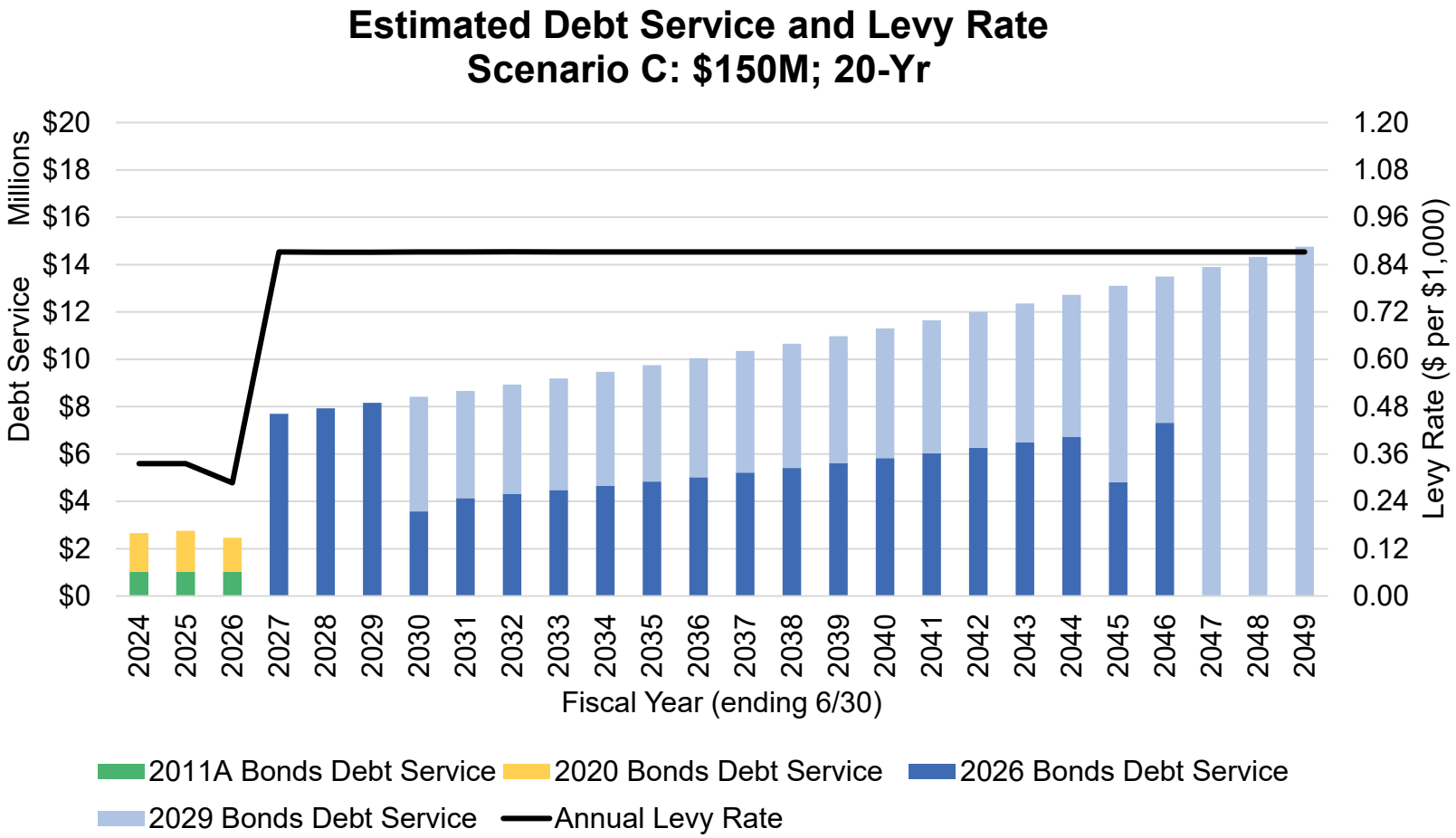
Scenario A - $130 Million Net Project Funds; 20 Year Term



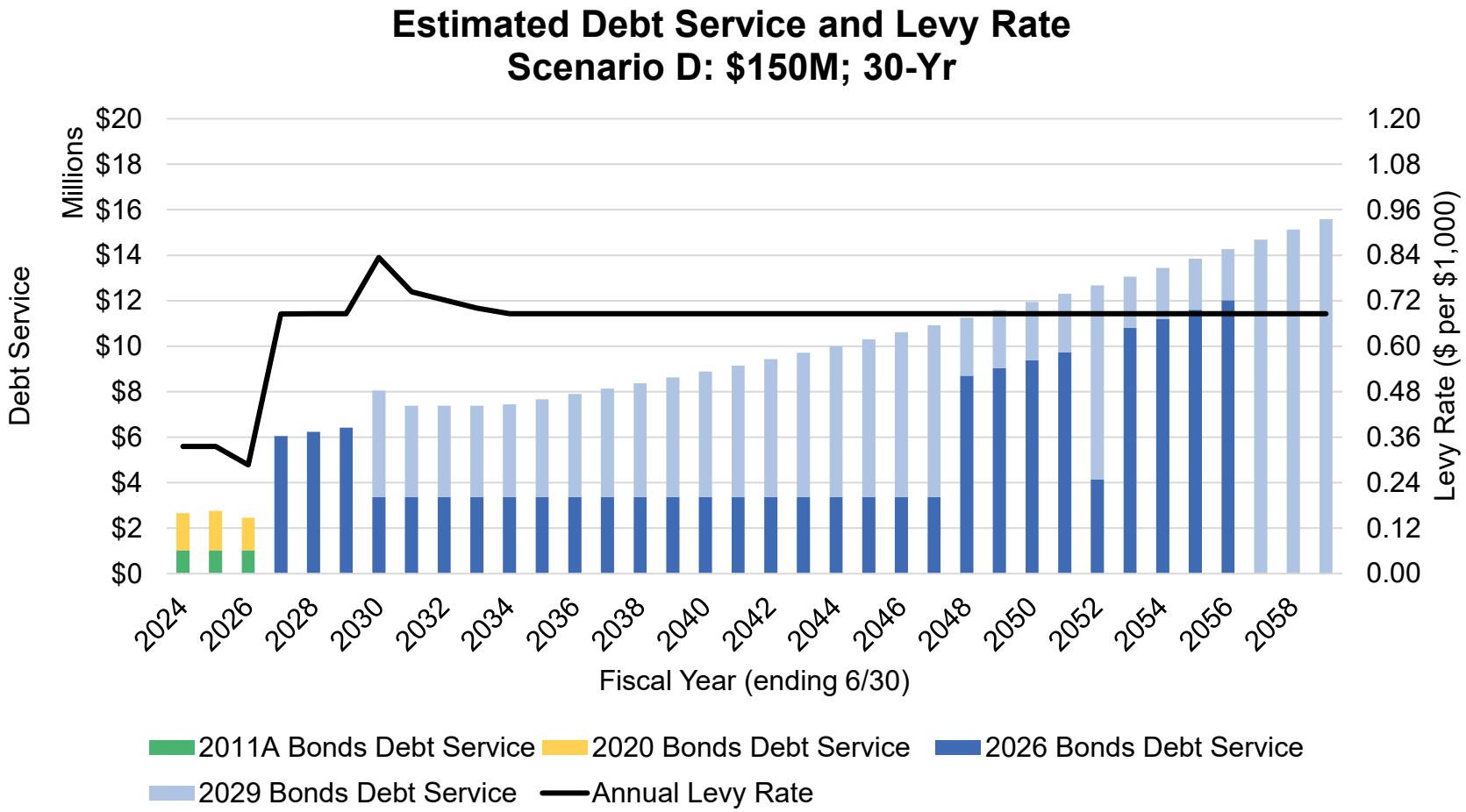
Scenario B - $130 Million Net Project Funds; 30 Year Term



Scenario C - $150 Million Net Project Funds; 20 Year Term



Scenario D - $150 Million Net Project Funds; 30 Year Term



Appendix: Roles & Responsibilities

Roles and Responsibilities – Key Parties (Local)

Party	Roles/Responsibilities
Voters	Authorize bond measure with majority vote
City Council	Adopts resolution to place bond measure on ballot After election, adopts one or more resolutions authorizing the issuance of bonds May be asked to *review* (not authorize) Preliminary Official Statement (bond "prospectus")
City Staff	Liaison between Council and other members of finance team Administration and execution of bond transaction(s) within parameters of authorizing bond resolution(s)

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Roles and Responsibilities – Key Parties (External)

Party	Roles/Responsibilities
Bond counsel	Draft election and bond resolutions Coordinate preparation of Preliminary Official Statement (as "disclosure counsel") Legal advice and recommendations re: plan of finance Draft legal documents Provides opinions regarding enforceability and tax-exempt status of bonds (as applicable)
Financial advisor	Financial estimates for bond ballot measure Advice related to bond sizing, structuring, and sale timing Coordination of credit rating Recommendation of method of bond sale Assistance with day of sale activities

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Roles and Responsibilities – Other Parties

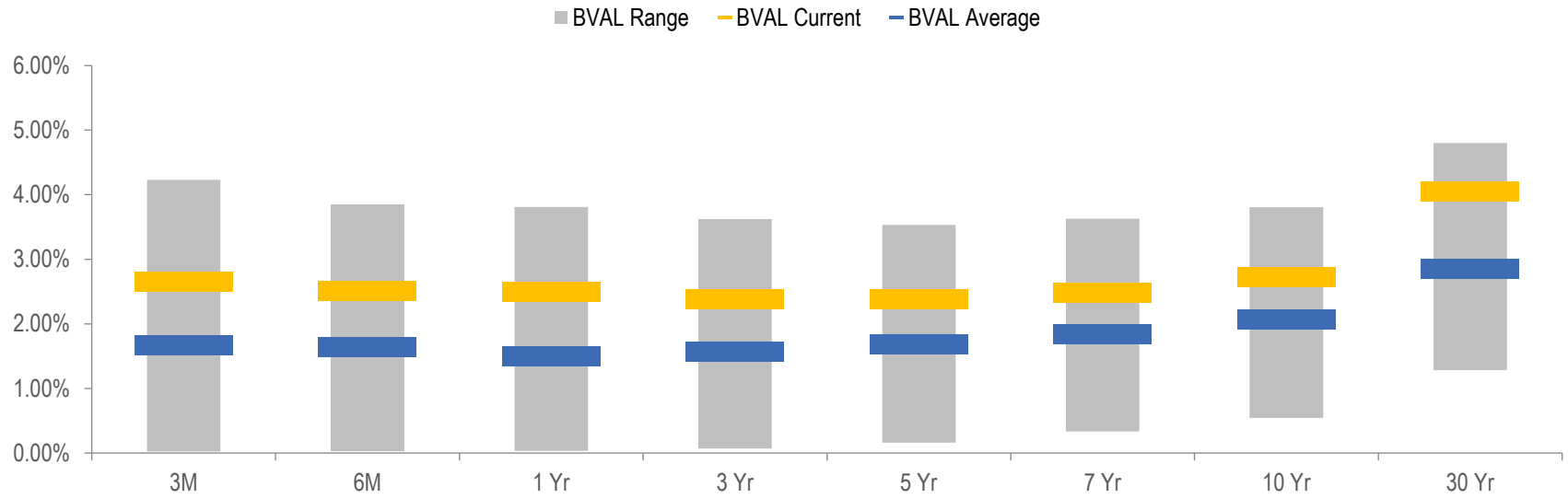
Party	Roles/Responsibilities
Rating Agency	Reviews credit and security of proposed bonds and assigns a third-party "credit rating"
Paying Agent	Facilitates payment of principal and interest between City and bondholders
Underwriter	Purchases bonds from City; resells to investors
Investors	Bondholders/lenders – primarily institutional (insurance companies, bond funds), but may also include individual "retail" investors

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Appendix: Market Update

Historical AAA BVAL Position

AAA BVAL Rate Position
(10-Year History)



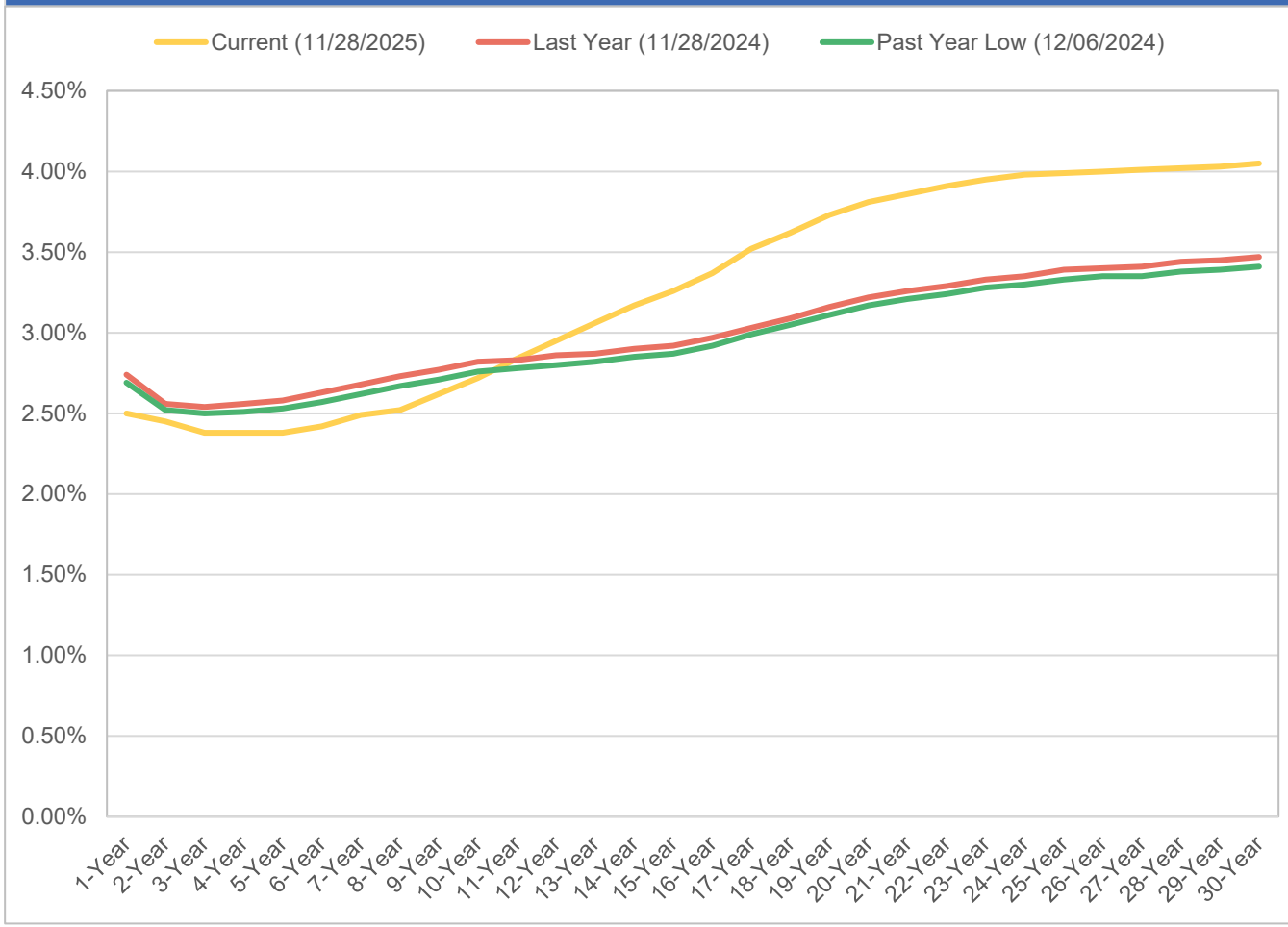
STATISTIC	3 Month	6 Month	1 Year	3 Year	5 Year	7 Year	10 Year	30 Year
11/28/2025	2.65%	2.50%	2.50%	2.38%	2.38%	2.49%	2.72%	4.05%
Average	1.66%	1.65%	1.50%	1.58%	1.69%	1.84%	2.07%	2.86%
Spread to Avg.	0.99%	0.86%	1.00%	0.81%	0.70%	0.65%	0.65%	1.19%
Minimum	0.02%	0.03%	0.03%	0.07%	0.16%	0.34%	0.54%	1.28%
Spread to Min.	2.63%	2.48%	2.47%	2.31%	2.22%	2.15%	2.18%	2.77%
Maximum	4.23%	3.85%	3.81%	3.62%	3.53%	3.63%	3.80%	4.80%
Spread to Max.	-1.58%	-1.35%	-1.31%	-1.24%	-1.15%	-1.14%	-1.09%	-0.75%
Percent of Market Days Lower	57.86%	55.59%	74.10%	73.50%	74.34%	74.78%	79.81%	91.42%

Source: Bloomberg

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Recent AAA BVAL Yield Curve Movement

AAA BVAL Yield Curve Movement



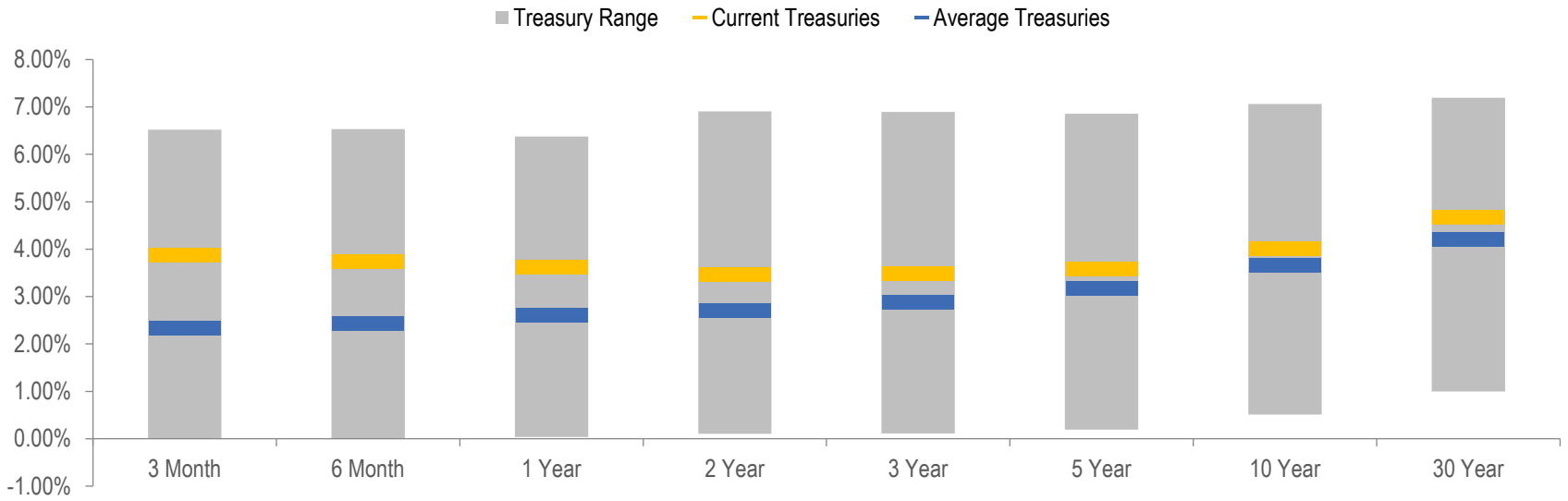
Maturity	Δ Since 11/28/2024	Δ Since 12/6/2024
1-Year	-0.24%	-0.19%
2-Year	-0.11%	-0.07%
3-Year	-0.16%	-0.12%
4-Year	-0.18%	-0.13%
5-Year	-0.20%	-0.15%
6-Year	-0.21%	-0.15%
7-Year	-0.19%	-0.13%
8-Year	-0.21%	-0.15%
9-Year	-0.15%	-0.09%
10-Year	-0.10%	-0.04%
11-Year	0.01%	0.06%
12-Year	0.09%	0.15%
13-Year	0.19%	0.24%
14-Year	0.27%	0.32%
15-Year	0.34%	0.39%
16-Year	0.40%	0.45%
17-Year	0.49%	0.53%
18-Year	0.53%	0.57%
19-Year	0.57%	0.62%
20-Year	0.59%	0.64%
21-Year	0.60%	0.65%
22-Year	0.62%	0.67%
23-Year	0.62%	0.67%
24-Year	0.63%	0.68%
25-Year	0.60%	0.66%
26-Year	0.60%	0.65%
27-Year	0.60%	0.66%
28-Year	0.58%	0.64%
29-Year	0.58%	0.64%
30-Year	0.58%	0.64%

Source: Bloomberg

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Historical U.S. Treasury Position

U.S. Treasury Rate Position
(30-Year History)



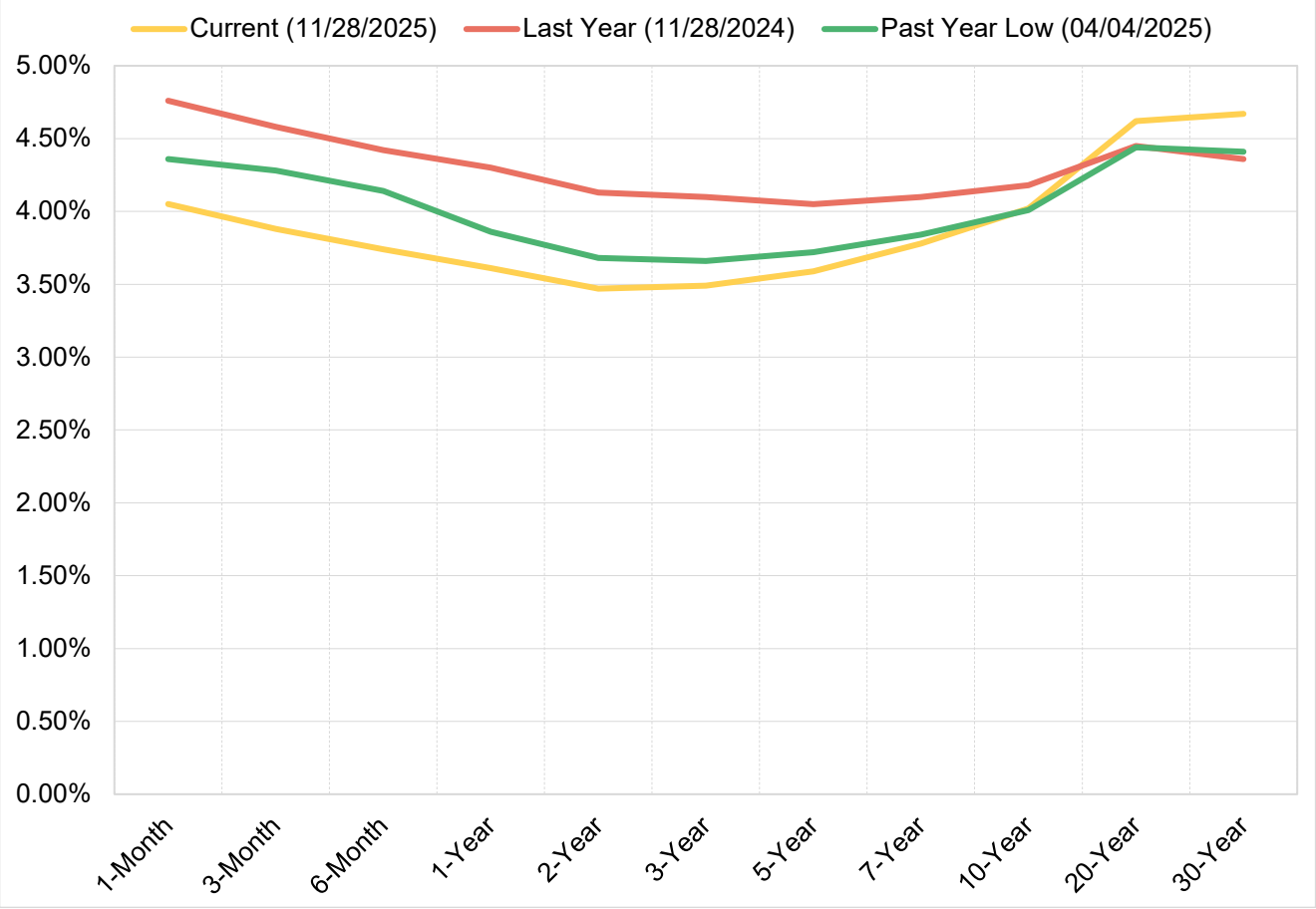
Statistic	3 Month	6 Month	1 Year	2 Year	3 Year	5 Year	10 Year	30 Year
11/28/2025	**3.88%**	**3.74%**	**3.61%**	**3.47%**	**3.49%**	**3.59%**	**4.02%**	**4.67%**
Average	**2.33%**	**2.44%**	**2.60%**	**2.69%**	**2.87%**	**3.17%**	**3.66%**	**4.20%**
Spread to Avg.	1.55%	1.30%	1.01%	0.78%	0.62%	0.42%	0.36%	0.47%
Minimum	-0.09%	0.00%	0.04%	0.10%	0.11%	0.19%	0.51%	1.00%
Spread to Min.	3.97%	3.74%	3.57%	3.37%	3.38%	3.40%	3.51%	3.67%
Maximum	6.44%	6.53%	6.38%	6.91%	6.90%	6.86%	7.06%	7.19%
Spread to Max.	-2.56%	-2.79%	-2.77%	-3.44%	-3.41%	-3.27%	-3.04%	-2.52%
Percent of Market Days Lower	67.46%	66.06%	73.48%	62.85%	61.26%	59.26%	57.30%	61.12%

Source: Bloomberg

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Recent U.S. Treasury Yield Curve Movement

U.S. Treasury Yield Curve Movement



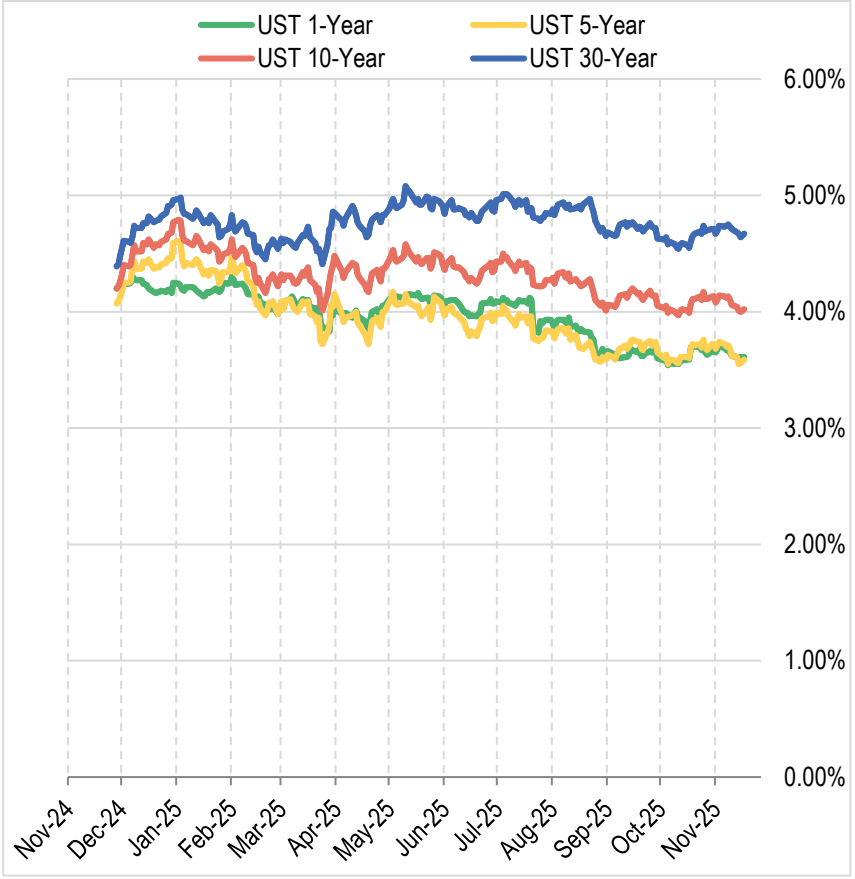
Maturity	Δ Since 11/28/2024	Δ Since 4/4/2025
1-Month	-0.71%	-0.31%
3-Month	-0.70%	-0.40%
6-Month	-0.68%	-0.40%
1-Year	-0.69%	-0.25%
2-Year	-0.66%	-0.21%
3-Year	-0.61%	-0.17%
5-Year	-0.46%	-0.13%
7-Year	-0.32%	-0.06%
10-Year	-0.16%	0.01%
20-Year	0.17%	0.18%
30-Year	0.31%	0.26%

Source: Bloomberg

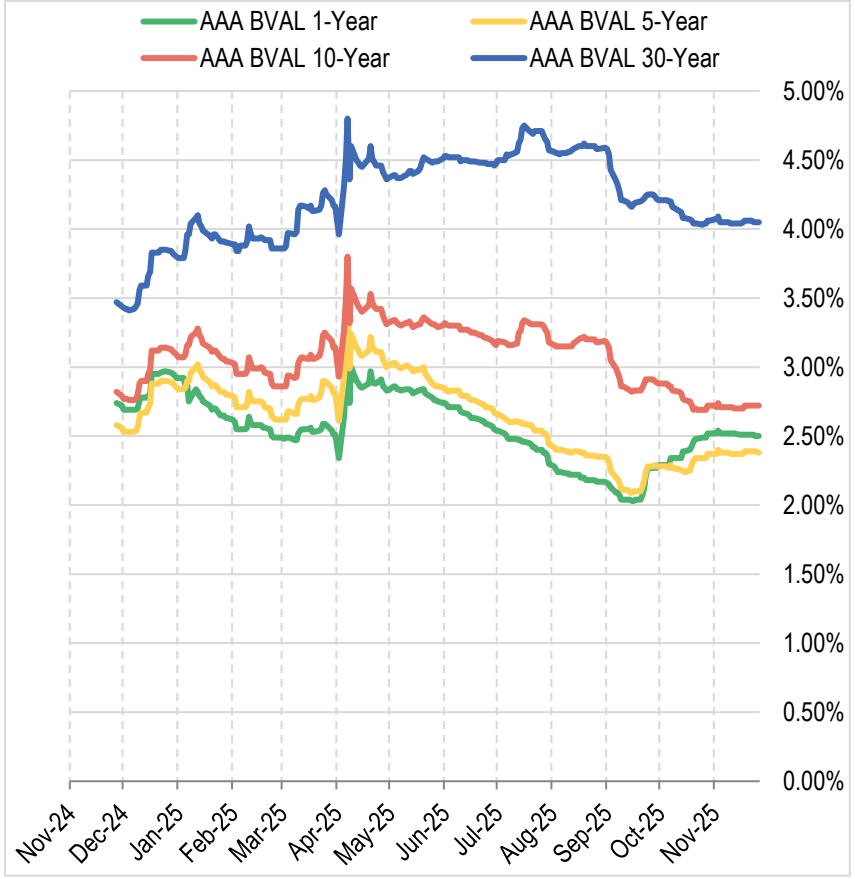
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U.S. Treasury & AAA BVAL Rate Movement

U.S. Treasury Rate Movement (1-Year History)



AAA BVAL Rate Movement (1-Year History)



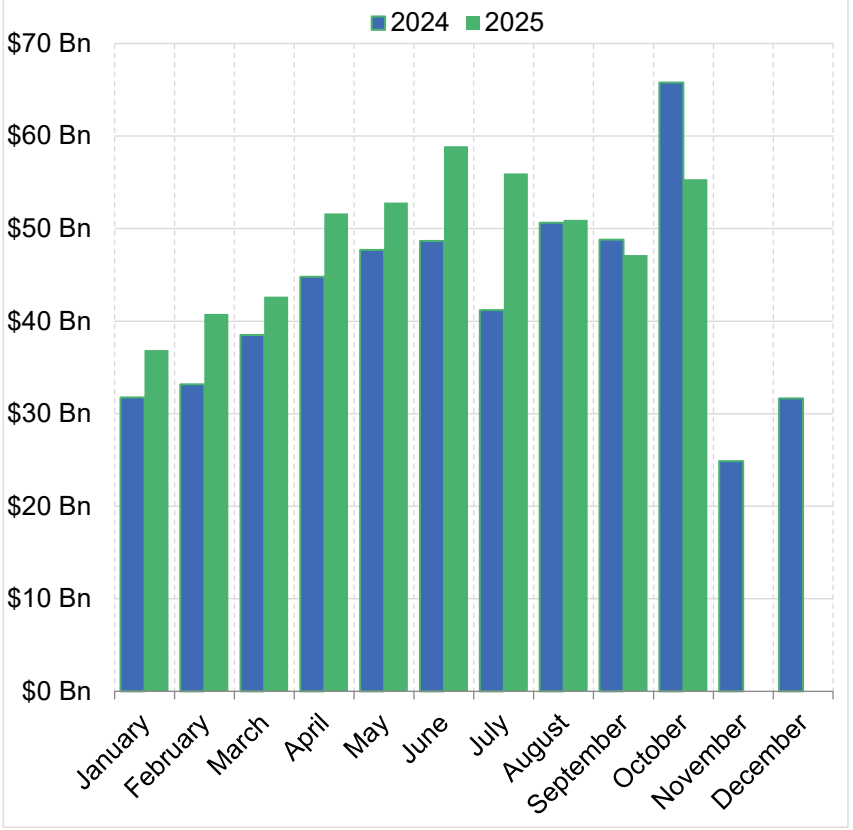
Source: Bloomberg

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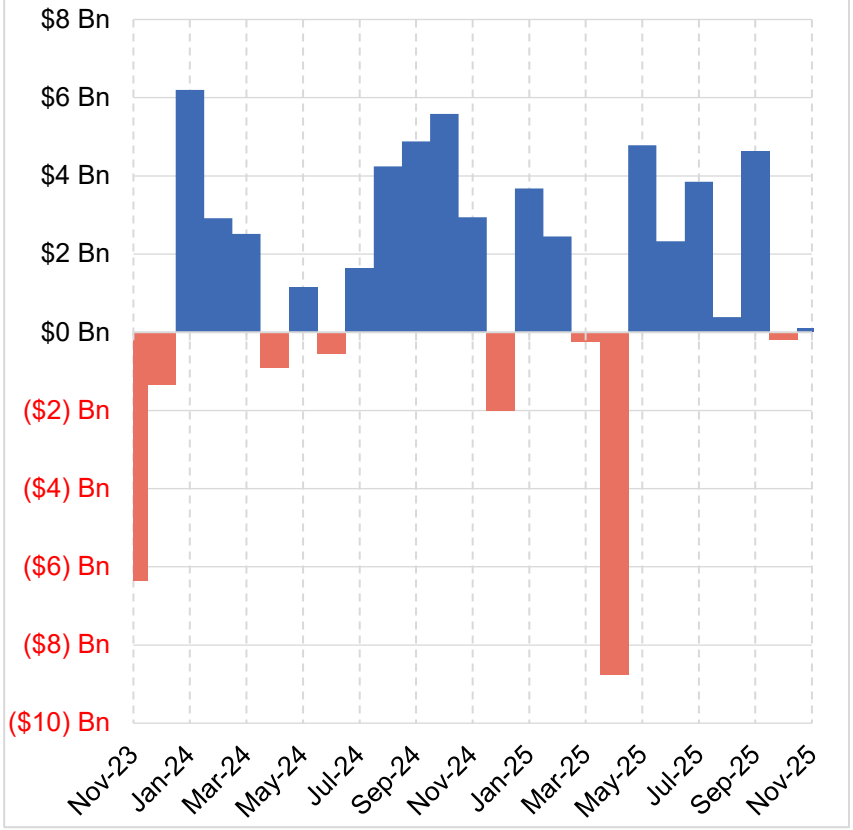
Municipal Market Supply & Demand

- 2025 new municipal bond issuance volume is 11.4% higher vs. 2024 (YTD through October)

Overall Municipal Market Volume (Supply)



Municipal Fund Flows (Demand)



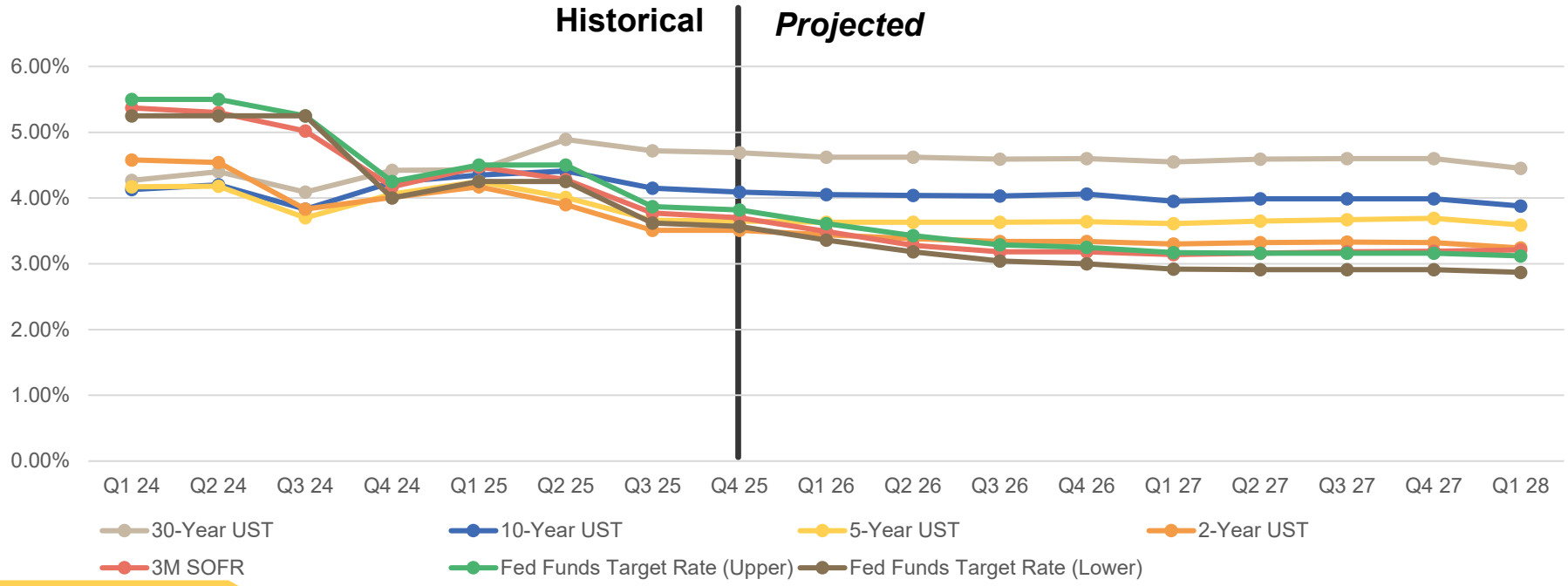
Source: Bond Buyer, Investment Company Institute

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Historical and Forecasted Interest Rates

- The charts below show consensus forecasts from numerous financial institutions as reported by Bloomberg.

Bloomberg Bond Yield Forecast (As of December 1, 2025)											
Average Forecasts	**Current**	**Q4 25**	**Q1 26**	**Q2 26**	**Q3 26**	**Q4 26**	**Q1 27**	**Q2 27**	**Q3 27**	**Q4 27**	**Q1 28**
30-Year UST	4.75%	4.69%	4.62%	4.62%	4.59%	4.60%	4.55%	4.59%	4.60%	4.60%	4.45%
10-Year UST	4.09%	4.09%	4.05%	4.04%	4.03%	4.06%	3.95%	3.99%	3.99%	3.99%	3.88%
5-Year UST	3.66%	3.65%	3.63%	3.63%	3.63%	3.64%	3.61%	3.65%	3.67%	3.69%	3.59%
2-Year UST	3.54%	3.51%	3.44%	3.38%	3.34%	3.34%	3.30%	3.32%	3.33%	3.32%	3.24%
3M SOFR	3.79%	3.70%	3.49%	3.28%	3.18%	3.18%	3.14%	3.16%	3.18%	3.19%	3.21%
Fed Funds Target Rate (Upper)	4.00%	3.82%	3.61%	3.43%	3.29%	3.25%	3.17%	3.16%	3.16%	3.16%	3.12%
Fed Funds Target Rate (Lower)	3.75%	3.57%	3.36%	3.18%	3.04%	3.00%	2.92%	2.91%	2.91%	2.91%	2.87%



Source: Bloomberg, as of 12/1/2025

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AIS-6035 **8.**

Business Meeting

Meeting Date: 12/16/2025

Length (in minutes): 20 Minutes

Agenda Title: Council Direction on the FY27 Social Services & Community Events Grants

Authored By: Eric Kang

Presented By: Finance Director Kang

Item Type: Motion Requested
Update, Discussion, Direct Staff

Information

EXPLANATION OF ISSUE

Staff is seeking guidance from Council on the direction of the program, whether to continue at the current service level, and priorities for the upcoming grant cycle.

The priorities for the Social Service Grant are currently:

- Housing/Houselessness
- Affordable after school/educational programming
- Healthcare
- Hunger
- Immigrant & refugee resources

The current priority for Community Event grants is for events that provide economic, artistic, and cultural benefit to Tigard residents and businesses.

ACTION REQUESTED

Council guidance for the Fiscal Year 2026-2027 (FY27) Social Services & Community Events Grants.

BACKGROUND INFORMATION

Dates of Previous and Potential Future Considerations

The grant program was last updated during the FY25 budget cycle to update grant guidelines, establish reporting requirements, and a structured selection process.

Council direction will impact the FY27 grant program. Grant applications have historically opened on January 1st.

Public Involvement

Grant applications are accepted from any not-for-profit organization that provides services to Tigard residents. Annually, the Finance department attends the Tigard Community Round Table and hosts an informational open house to share information about the grant opportunity and answer questions from potential grant applicants.

Impacts (Community, Budget, Policies and Plans/Strategic Connection)

Annually, between $250K - $300K is allocated towards the social services and community event grant program through a combination of General Fund and Transient Lodging Tax (TLT) funds.

ALTERNATIVES & RECOMMENDATION

N/A

ADDITIONAL RESOURCES

Link for FY26 Grant Award Amounts

Attachments

FY27 Grant Program Council Update

Appendix A - FY26 Social Services Grant Guidelines

Appendix B - FY26 Community Event Grant Guidelines

FY26 Grant Award Amounts

Memo -Community Events and Social Services Grants - Funding Obligations

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Priorities for the FY27 Social Services & Community Events Grants

CITY OF Tigard

Objective

- Programmatic direction
- Direction on priorities

Programmatic Direction

- Tigard is facing challenging financials headwinds.
- Should the social services and community events grant continue at the current service level?

Service Level Options

Option 1: No changes	Option 2: Reduce funding	Option 3: Temporarily pause program
• Continue current service levels • Approximately $282K of General Fund in FY26 and $50K in Transient Lodging Tax (TLT)	• Maintain TLT funded community event grants • Allocate at least 20% of local marijuana tax revenue set by Council resolution	• Pause program until funding outlook improves.

Update Council Priorities for FY27

- FY26 Priorities Social Services:
  - Housing/Houselessness
  - Affordable afterschool/educational programming
  - Healthcare
  - Hunger
  - Immigrant & Refugee Resources

- FY26 Priorities Events:
  - Economic, artistic, cultural benefit to Tigard residents and businesses

Update Council Priorities for FY27

- Does Council want to continue with these same priorities for the upcoming grant cycle?

Appendix: FY26 Grant Awards

FY 2025-26 GRANT AWARDS

Social Services Grant Awards		FY 2025-26
ASSIST	Direct	$ 8,000
Big Brothers Big Sisters Columbia Northwest	Direct	$ 5,000
Boys & Girls Aid	Direct	$ 2,000
Breast Friends	Direct	$ 4,500
Catalyst Partnerships	Direct	$ 7,000
Community Partners for Affordable Housing	Direct	$ 4,000
Community Warehouse	Direct	$ 20,000
East Washington County Shelter Partnership Council Inc	Direct	$ 12,000
Ecumenical Ministries of Oregon	Direct	$ 15,000
Family Justice Center of Washington County	Direct	$ 10,000
Family Promise of Tualatin Valley	Direct	$ 8,000
Foundation for Tigard Tualatin Schools - Packed with Pride	Direct	$ 30,000
HomePlate Youth Services	Direct	$ 5,000
Just Compassion of East Washington County	Direct	$ 20,000
Love Inc of Tigard, Tualatin, and Sherwood	Direct	$ 5,300
Meals on Wheels People	Direct	$ 20,000
Neighborhood Health Center	Direct	$ 10,000
PDX Diaper Bank	Direct	$ 5,600
Rise Church	Direct	$ 5,000
St. Vincent de Paul Severe Weather Supports (SWS)	Direct	$ 4,000
Tigard Safety Town	Direct	$ 2,700
Tigard Turns the Tide	Direct	$ 8,500

Social Services Grant Awards (cont)		FY 2025-26
Tigard United Methodist Church / Bethlehem House of Bread	Direct	$ 5,300
Tigard-Tualatin Family Resource Center	Direct	$ 10,000
Tualatin Food Pantry	Direct	$ 3,000
Total Social Services Grant Awards*	**Direct**	**$ 229,900**

Community Events Grant Awards		FY 2025-26
Impact NW	Direct	$ 5,000
Marshallese American Network for Interacting Together	Direct	$ 3,000
Mask & Mirror Community Theatre	Direct	$ 6,000
Tigard Downtown Alliance	Direct	$ 20,000
Tigard Historical Association	Direct	$ 5,000
Tigard Safe Grads	Direct	$ 4,000
Tualatin Riverkeepers	Direct	$ 9,000
Total Community Events Grant Awards (not including Transient Lodging Tax)	**Direct**	**$ 52,000**

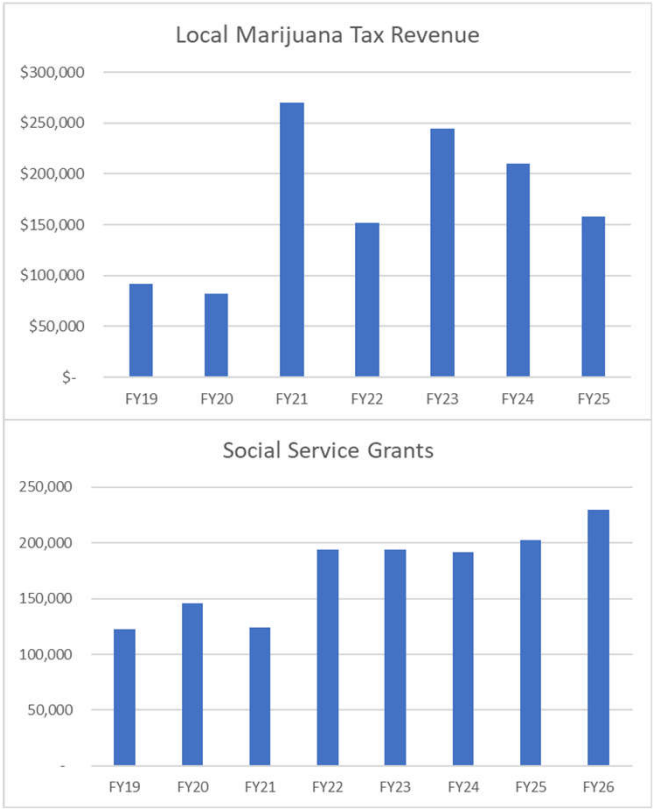
Community Events Grant Awards Transient Lodging Tax (TLT)		FY 2025-26
Broadway Rose Theatre Company	Direct	$ 20,000
CJD Foundation	Direct	$ 760
Ladybug CDH Foundation	Direct	$ 2,000
Tigard Festival of Balloons	Direct	$ 23,000
Tualatin Valley Community Band	Direct	$ 1,500
Vietnamese Cultural Arts Alliance/Luong Ancestry Foundation	Direct	$ 2,500
Total Transient Lodging Tax Awards	**Direct**	**$ 49,760**
Total Community Events Grant Awards	**Direct**	**$ 101,760**

*** Social Services Grant Award amounts include 20% of Marijuana Tax, totaling $41,973.**

Appendix: Marijuana Tax Revenue

Marijuana Tax Revenue

- Council resolution currently allocates 20% of local marijuana tax revenue towards social service grants, which would be $31,703 for FY27.
- Any amounts over comes from unallocated General Fund dollars.
- Between FY19-FY25, $1.2M has been collected in local marijuana tax revenue and $1.17M spent on grants.



SOCIAL SERVICES
GRANT PROGRAM – GUIDELINES

About the Social Service Grant Program

Social Services Funding Grants are provided on an annual basis through a competitive process to nonprofit 501(c)3 organizations, other governmental agencies, and organizations with a fiscal sponsor; all of which that are addressing the needs of Tigard community members. These funds are to be used to advance the City's vision and address the needs of Tigard community members.

Vision Statement:
An equitable community that is walkable, healthy, and accessible for everyone.

Funding priorities are determined by the budget committee each year, with the City Council priorities in mind. The Social Service Grant Program priorities currently target: housing/houselessness, affordable after-school and educational programming, healthcare, hunger, immigrant and refugee resources. At this time, this program is not funding: internal school programs, fundraising events, or rent assistance.

Social Service Grants – Community Need Funding Priorities

Applications must address how they will meet one or more of the following Social Service funding priorities. Subcategories are not inclusive of everything that may qualify under a priority category but are good examples of what the committee is looking for.

- **Housing / Houselessness**
  resident services, shelter, tenant education, evictions prevention, street outreach
- **Affordable afterschool / educational programming**
  childcare, academic support, leadership development, college/vocation preparation
- **Healthcare**
  affordable access to medical/dental care, mental health, drug and alcohol addiction services, coordinated care
- **Hunger**
  food pantries, nutrition classes, community gardens, food support services
- **Immigrant & Refugee Resources**
  social service navigation, resettlement, ELL education, culturally specific services

Minimum Requirements

- Applicants must be the following organization types:
  - a 501(c)3 organization;
  - not a for-profit business, 501(c)4, or 501(c)6;
  - other governmental agencies;
  - and the exception to the above requirement is if organization has a fiscal sponsor.
- Applicants must provide a tax-exempt letter or proof of a fiscal sponsor with the tax-exempt letter of the sponsor. The exception to this requirement is other governmental agencies.
- Applicants must provide the most recent annual budget. The budget should identify the period to which it applies, beginning and ending balances, major revenue sources, major expenditure categories, and number of authorized positions.
- Applicants must provide a budget outlining how the funds will be spent if the requested amount is granted to the organization.
- Applicants must provide a recent audit report or financial statement, demonstrating fiscal responsibility; or explanation as to why these items cannot be provided.
- Applicants must include, in their application, the benefit per Tigard community member served.
- Applicants must identify community need for the program and alignment with funding priorities.
- Organization must have experienced leadership capable of implementing and managing the program.
- Applicants must be willing to present the application to budget committee. If the applicant receives $10,000 or more in funds, from the City of Tigard, the applicant must agree and be prepared to give a presentation on the use of funds to council. The presentation may be optional for recipients that receive under $10,000, upon request from the applicant.
- If the applicant receives funds from the City of Tigard, the applicant must agree to provide a progress report on the use of funds, 6 months after award of the funds.
- All required documents must be accurate, complete, and submitted by the application deadline.

Grant Award Amounts

$40,000 is the maximum Social Service Grant award to a single organization. The maximum is determined by the budget committee each year. Grant award amounts will be determined with the guidance of a weighted scoring rubric. Funding allocation will be graded based on the following criteria:

A. **Alignment** – The proposed funding request aligns with the Social Services funding priorities.
B. **Impact** – The number of Tigard community members served or participating in the program.
C. **Equity** – The funds are being used to promote equity in the Tigard community:
    a. **Community Involvement and Equity Impact** – Extent of community engagement especially among underrepresented groups and evaluating effectiveness of equity impact assessments in identifying and addressing disparities.
    b. **Cultural Competency** – Cultural sensitivity and inclusivity in program design.
    c. **Equitable Resource Distribution and Accessibility** – Resource allocation towards underserved communities and ensuring program accessibility for individuals with disabilities and those with limited English proficiency.
D. **Competency** – The applicant has demonstrated experience and leadership capable of implementing and managing the program.
E. **Fiscal Responsibility** – The applicant has demonstrated fiscal responsibility, past performance, and compliance with requirements, if applicable.

Scoring Guidelines

5	Strongly demonstrates evidence of meeting criteria
4	Demonstrates evidence of meeting criteria
3	Some evidence of meeting criteria
2	Very little evidence of meeting criteria
1	Does not demonstrate any evidence in meeting criteria

Scoring Process

The process for determining a grant applicants award amount is as follows:

1. Each qualifying applicant will be scored between 1 – 5 points, for each of the above criteria (A – E) by each sub-committee member.
2. An Average Combined Score will then be used to grade and rank the pool of applicants. A multiplier will be applied to each applicants funding request based on their Average Combined Score to calculate a Maximum Eligible Award.
3. Based on the total pool of funds available and the total Maximum Eligible Awards by the pool of applicants, a cut-off will be determined by the sub-committee to determine which applicants will be moving forward.
4. The sub-committee at its discretion, may move forward with more grant applicants than funding available, which then a discount will be applied.
5. The discount will be calculated based on the total Maximum Eligible Award of all applicants moving forward divided by the total pool of funds available. The discount will then be equally applied to each grant applicant.

Program Application Timeline

The Social Services Funding grant application will be made available in January. The anticipated grant timeline is as follows:

- January 1 – February 15: Grant Application Period Open
- January 15: Informational Session for Applicants
- March: Applicant Presentations
- April – May: Grant Recommendations Provided to Budget Committee
- June: Council Adopts Budget, Awardees are Notified
- July 1: Funds become Available for Distribution
- Following January: Awardees must provide a progress report on the use of funds, 6 months after award of the funds.

Example Scoring Rubric and Formula

For the following example, we have three applicants and $15,000 Social Service Grant funds available.

Scoring Criteria	Applicant A	Applicant B	Applicant C	Total
Alignment (Score between 1 – 5)	4	5	2	
Impact (Score between 1 – 5)	3	5	4	
Equity (Score between 1 – 5)	5	5	1	
Competency (Score between 1 – 5)	3	5	2	
Fiscal Responsibility (Score between 1 – 5)	4	5	4	
Average Combined Score (%):	**19/25= 76%**	**25/25= 100%**	**13/25= 52%**	**57**
Funds Requested:	**$10,000**	**$10,000**	**$10,000**	**$30,000**
Maximum Eligible Award:	**76% of $10,000 = $7,600**	**100% of $10,000 = $10,000**	**52% of $10,000 = $5,200**	**$22,800**
Discount Applied to Maximum Eligible Award (Calculation 15,000 ÷ 22,800 = 66%):	**67% of $7,600**	**67% of $10,000**	**67% of $5,200**	
Grant award amounts:	**$5,000**	**$6,579**	**$3,421**	**$15,000**

COMMUNITY EVENTS
GRANT PROGRAM – GUIDELINES

About the Community Events Grant Program

Community Event Grants are provided on an annual basis through a competitive process to tax-exempt organizations, other governmental agencies, and organizations with a fiscal sponsor. The objective of the community event grant program is to create a greater sense of community and Tigard identity for all Tigard community members.

Vision Statement:
An equitable community that is walkable, healthy, and accessible for everyone.

Applications must address how the proposed event will provide an economic, artistic, and cultural benefit to Tigard residents and businesses. At this time, this program is not funding: internal school programs, fundraising events, or rent assistance.

Minimum Requirements

- Applicants must be the following organization:
  - any tax-exempt organization including those recognized under IRC 501(c)3, 501(c)4, and 501(c)6;
  - not a for-profit business;
  - other governmental agencies;
  - and the exception to the above requirement is if organization has a fiscal sponsor that is a tax-exempt organization.
- Applicants must provide a tax-exempt letter or proof of a fiscal sponsor with the tax-exempt letter of the sponsor. The exception to this requirement is other governmental agencies.
- Applicants must provide the most recent annual budget. The budget should identify the period to which it applies, beginning and ending balances, major revenue sources, major expenditure categories, and number of authorized positions.
- Applicants must provide a budget outlining how the funds will be spent if the requested amount is granted to the organization.
- Applicants must provide a recent audit report or financial statement, demonstrating fiscal responsibility; or explanation as to why these items cannot be provided.
- Applicants must include, in their application, the benefit per Tigard community member served.
- Applicants must provide the number of Tigard residents participating in the event.
- If a Special Event Permit is required for the event, the permit must be approved by the City of Tigard prior to a check being issued to the applicant. Examples of "Special Events" include: Fun Runs/Walks, Festivals, Concerts and Sports Tournaments. For more information about Special Event Permits visit the City of Tigard website or email parkres@tigard-or.gov with questions.

Minimum Requirements (continued)

- Applicants must state the location of the event and provide an explanation if the event is not held within City limits.
- Organization must have experienced leadership capable of implementing and managing the event.
- Applicants must be willing to present the application to budget committee. If the applicant receives $10,000 or more in funds, from the City of Tigard, the applicant must agree and be prepared to give a presentation on the use of funds. The presentation may be optional for recipients that receive under $10,000, upon request from the applicant.
- If the applicant receives funds from the City of Tigard, the applicant must agree to provide a progress report on the use of funds, 6 months after receiving the funds.
- If the applicant has received grant funds from the City of Tigard in a prior year, then applicant must explain how the organization spent the funds.
- Grant awardees must recognize the City of Tigard as a sponsor of the event in all published material recognizing sponsors.
- All required documents are accurate, complete, and submitted by the application deadline.

Grant Award Amounts

$50,000 is the maximum Community Events Grant award to a single organization. The maximum is determined by the budget committee each year. Grant award amounts will be determined with the guidance of a scoring rubric. Funding allocation will be graded based on the following criteria:

A. **Alignment** – The proposed event provides an economic, artistic, and cultural benefit to Tigard residents and businesses.
B. **Impact** – The number of Tigard community members served or participating in the event(s).
C. **Equity** – The funds are being used to promote equity in the Tigard community:
    a. **Engagement** – Extent of engagement among underrepresented groups.
    b. **Cultural Competency** – Cultural sensitivity and inclusivity in program design.
    c. **Equitable Resource Distribution and Accessibility** – Resource allocation towards underserved communities and ensuring program accessibility for individuals with disabilities and those with limited English proficiency.
D. **Competency** – The applicant has demonstrated experience and leadership capable of implementing and managing the event.
E. **Fiscal Responsibility** – The applicant has demonstrated fiscal responsibility, past performance, and compliance with requirements, if applicable.

Scoring Guidelines

5	Strongly demonstrates evidence of meeting criteria
4	Demonstrates evidence of meeting criteria
3	Some evidence of meeting criteria
2	Very little evidence of meeting criteria
1	Does not demonstrate any evidence in meeting criteria

Scoring Process

The process for determining a grant applicants award amount is as follows:

1. Each qualifying applicant will be scored between 1 – 5 points, for each of the above criteria (A – E) by each sub-committee member.
2. An Average Combined Score will then be used to grade and rank the pool of applicants. A multiplier will be applied to each applicants funding request based on their Average Combined Score to calculate a Maximum Eligible Award.
3. Based on the total pool of funds available and the total Maximum Eligible Awards by the pool of applicants, a cut-off will be determined by the sub-committee to determine which applicants will be moving forward.
4. The sub-committee at its discretion, may move forward with more grant applicants than funding available, which then a discount will be applied.
5. The discount will be calculated based on the total Maximum Eligible Award of all applicants moving forward divided by the total pool of funds available. The discount will then be equally applied to each grant applicant.

Program Application Timeline

The Community Event Funding grant application will be made available in January. The anticipated grant timeline is as follows:

- January 1 – February 15: Grant Application Period Open
- January 15: Informational Session for Applicants
- March: Applicant Presentations
- April – May: Grant Recommendations Provided to Budget Committee
- June: Council Adopts Budget, Awardees are Notified
- July 1: Funds become Available for Distribution
- Following January: Awardees must provide a progress report on the use of funds, 6 months after award of the funds.

Example Scoring Rubric and Formula

For the following example, we have three applicants and a total of $15,000 in Community Events Grant funds available.

Scoring Criteria	Applicant A	Applicant B	Applicant C	Total
Alignment (Score between 1 – 5)	4	5	2	
Impact (Score between 1 – 5)	3	5	4	
Equity (Score between 1 – 5)	5	5	1	
Competency (Score between 1 – 5)	3	5	2	
Fiscal Responsibility (Score between 1 – 5)	4	5	4	
Average Combined Score (%):	**19/25= 76%**	**25/25= 100%**	**13/25= 52%**	**57**
Funds Requested:	**$10,000**	**$10,000**	**$10,000**	**$30,000**
Maximum Eligible Award:	**76% of $10,000 = $7,600**	**100% of $10,000 = $10,000**	**52% of $10,000 = $5,200**	**$22,800**
Discount Applied to Maximum Eligible Award (Calculation 15,000 ÷ 22,800 = 66%):	**67% of $7,600**	**67% of $10,000**	**67% of $5,200**	
Grant award amounts:	**$5,000**	**$6,579**	**$3,421**	**$15,000**

FY 2025-26 GRANT AWARDS

Social Services Grant Awards		FY 2025-26
ASSIST	Direct	$ 8,000
Big Brothers Big Sisters Columbia Northwest	Direct	$ 5,000
Boys & Girls Aid	Direct	$ 2,000
Breast Friends	Direct	$ 4,500
Catalyst Partnerships	Direct	$ 7,000
Community Partners for Affordable Housing	Direct	$ 4,000
Community Warehouse	Direct	$ 20,000
East Washington County Shelter Partnership Council Inc	Direct	$ 12,000
Ecumenical Ministries of Oregon	Direct	$ 15,000
Family Justice Center of Washington County	Direct	$ 10,000
Family Promise of Tualatin Valley	Direct	$ 8,000
Foundation for Tigard Tualatin Schools - Packed with Pride	Direct	$ 30,000
HomePlate Youth Services	Direct	$ 5,000
Just Compassion of East Washington County	Direct	$ 20,000
Love Inc of Tigard, Tualatin, and Sherwood	Direct	$ 5,300
Meals on Wheels People	Direct	$ 20,000
Neighborhood Health Center	Direct	$ 10,000
PDX Diaper Bank	Direct	$ 5,600
Rise Church	Direct	$ 5,000
St. Vincent de Paul Severe Weather Supports (SWS)	Direct	$ 4,000
Tigard Safety Town	Direct	$ 2,700
Tigard Turns the Tide	Direct	$ 8,500

Social Services Grant Awards (cont)		FY 2025-26
Tigard United Methodist Church / Bethlehem House of Bread	Direct	$ 5,300
Tigard-Tualatin Family Resource Center	Direct	$ 10,000
Tualatin Food Pantry	Direct	$ 3,000
Total Social Services Grant Awards*	**Direct**	**$ 229,900**

Community Events Grant Awards		FY 2025-26
Impact NW	Direct	$ 5,000
Marshallese American Network for Interacting Together	Direct	$ 3,000
Mask & Mirror Community Theatre	Direct	$ 6,000
Tigard Downtown Alliance	Direct	$ 20,000
Tigard Historical Association	Direct	$ 5,000
Tigard Safe Grads	Direct	$ 4,000
Tualatin Riverkeepers	Direct	$ 9,000
Total Community Events Grant Awards (not including Transient Lodging Tax)	**Direct**	**$ 52,000**

Community Events Grant Awards Transient Lodging Tax (TLT)		FY 2025-26
Broadway Rose Theatre Company	Direct	$ 20,000
CJD Foundation	Direct	$ 760
Ladybug CDH Foundation	Direct	$ 2,000
Tigard Festival of Balloons	Direct	$ 23,000
Tualatin Valley Community Band	Direct	$ 1,500
Vietnamese Cultural Arts Alliance/Luong Ancestry Foundation	Direct	$ 2,500
Total Transient Lodging Tax Awards	**Direct**	**$ 49,760**
Total Community Events Grant Awards	**Direct**	**$ 101,760**

*** Social Services Grant Award amounts include 20% of Marijuana Tax, totaling $41,973.**

City of Tigard
MEMORANDUM

13125 SW Hall Boulevard, Tigard, Oregon 97223 • www.tigard-or.gov

To: Honorable Mayor and City Council

From: Eric Kang, Finance Director

Re: City grants and current obligations

Date: Dec 16, 2025

As City Council considers priorities for the Community Events and Social Service Grants for FY27, we want to offer the City's current commitments outside of these grant processes. The City current has grant agreements or contracts for the following:

- Tigard Chamber of Commerce ($70,000 in FY26). This dedication includes funding for the Visitor Center and Farmer's Market.
- Tigard Downtown Alliance receives $20,000 through the City's Economic Development Grant in FY26; this funding will be reduced year-over-year so that TDA can work to become self-sufficient. In addition to these resources from the City's GF, TDA did receive $20,000 through a Community Event Grant in FY26.

Past Council resolutions have declared the following organizations as a city sponsored organizations and have been awarded grants through the Social Services and Community Event Grants funded through Transient Lodging Tax funds. **No specific amount or level of support is stipulated in the resolution.**

- Tigard Festival of Balloons ($23,000 in FY26)
- Broadway Rose ($20,000 in FY26)
- Tigard 4th of July Festival (No longer active)

AIS-6024 **9.**

Business Meeting

Meeting Date: 12/16/2025

Length (in minutes): 30 Minutes

Agenda Title: Legislative Public Hearing: Ordinance Amending Time Place Manner (TPM)

Authored By: Megan Cohen

Presented By: City/County Houselessness Liaison Cohen

Item Type: Motion Requested
Ordinance
Public Hearing

Information

EXPLANATION OF ISSUE

The proposed ordinance amends Tigard Municipal Code (TMC) Chapter 7.80 to update the Time, Place, & Manner (TPM) regulations with the following changes as a result of City Council direction provided on October 28, 2025:

- 7.80.010: Removes definition of safe lot and updates the language regarding available shelter for minors
- 7.80.030.B: Changes hours from 9:00 am to 8:00 am
- 7.80.040.C.4: Removes distance from safe lot for Public Works Lawn
- 7.80.040.C.10: Adds prohibited properties for camping
- 7.80.040.C.11: Further defines permitted camping on the Public Works Lawn
- 7.80.040.D.1: Changes sidewalk clearance to 48"
- 7.80.040.E: Adds emergency suspension of enforcement

ACTION REQUESTED

Staff recommend approval of the ordinance.

BACKGROUND INFORMATION

Tigard's City/Council Homelessness Liaison presented to City Council and received direction to explore changes to the Time, Place, & Manner ordinance on both August 26 and October 28, 2025. Proposed changes were to include an earlier end time for camping in the morning and clarifying rules for better enforcement. There was discussion of prohibiting camping on the public right-of-way but there was not consensus on including a change to the site at this time. Service providers have highlighted the importance of having a centralized place to find and connect with clients that are on housing and shelter waitlists and how it mitigates issues of homelessness within our neighborhoods and business communities.

Changes to the ordinance would go into effect thirty days from approval and would be communicated through education provided by Tigard Police and Just Compassion's Street Outreach Team to individuals staying on the Public Works Lawn. Additionally, split rail fencing will better define boundaries for camping on the lawn and be accompanied by updated signage that clearly states the Time, Place, & Manner regulations. Tigard Police, Street Outreach, and the city's Homeless Liaison have been coordinating closely to respond to issues regarding storage and clean up of belongings in the public-right-of-way, and have seen the most success when individuals have transitioned into

shelter. Additional access to trash services will be implemented in partnership between the city and Just Compassion for individuals staying at the lawn.

ALTERNATIVES & RECOMMENDATION

Council could make additional amendments or decline to amend the current code.

ADDITIONAL RESOURCES

N/A

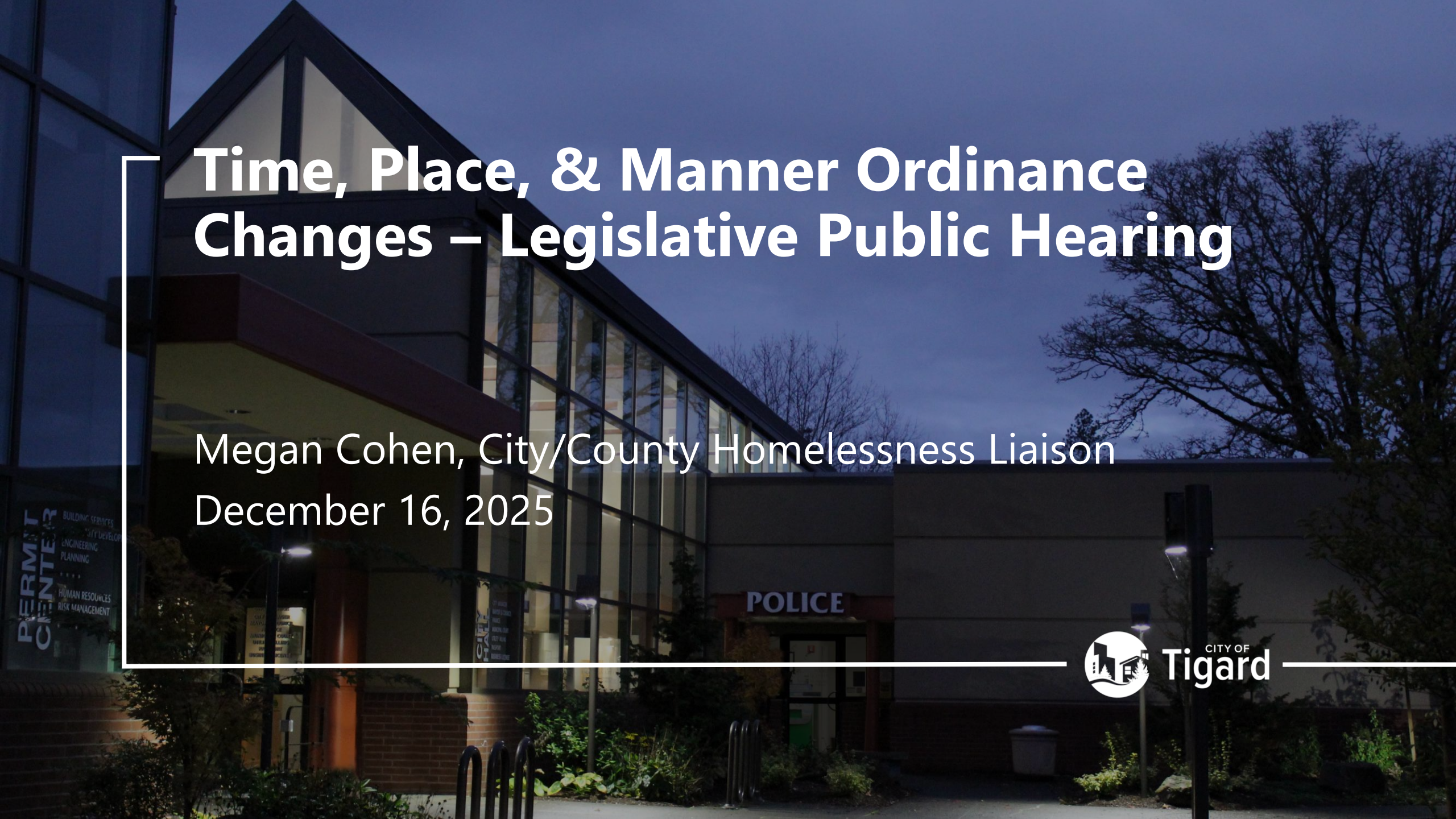
Attachments

TPM Ordinance Changes Presentation

Ordinance

Exhibit A

Time, Place, & Manner Ordinance Changes – Legislative Public Hearing



Megan Cohen, City/County Homelessness Liaison

December 16, 2025

CITY OF Tigard

Timeline

- August 26, 2025 City Council Feedback:
  - Explore Time, Place, & Manner (TPM) changes needed
  - Maintain current homeless service levels in Tigard
- October 28, 2025 Presentation:
  - Solicit direction on specific TPM changes
- December 16, 2025 Legislative Public Hearing:
  - Make changes to the TPM ordinance
- January 16, 2025: Revised TPM Ordinance goes into effect

Current Situation Report

- Entering the cold, wet season; inclement weather shelters are activated by Washington County when thresholds are met.
- Seen improvement in the number of items outside of the lawn when individuals move into shelter.

Summary of Proposed Ordinance Changes

- 7.80.010: Removes definition of safe lot and updates the language regarding available shelter for minors
- **7.80.030.B: Changes hours from 9am to 8am**
- 7.80.040.C.4: Removes distance from safe lot for Public Works Lawn
- 7.80.040.C.10: Adds prohibited properties for camping
- 7.80.040.C.11: Further defines permitted camping on the Public Works Lawn
- **7.80.040.D.1: Changes sidewalk clearance to 48”**
- 7.80.040.E: Adds emergency suspension of enforcement

Supporting Program/Services

- Prohibit use of the Public Works Lawn during the day (8am-7pm).
- Install split-rail fencing along the landscape and across the lawn to clearly designate permitted area to camp.
- Coordinate scheduled trash service along with street outreach to help individuals staying on the lawn consolidate their items and get rid of damaged items/trash.



Questions & Feedback

CITY OF Tigard

CITY OF TIGARD, OREGON
TIGARD CITY COUNCIL
ORDINANCE NO. 25-

AN ORDINANCE AMENDING TIGARD MUNICIPAL CODE CHAPTER 7.80 RELATED TO CAMPING

WHEREAS, houselessness is a critical concern in the Tigard community and the Tigard City Council has adopted as Council strategy 1.2 "Support housing in the entire Tigard community while addressing the regional crisis of homelessness"; and

WHEREAS, Tigard City Council has continued to receive community input regarding its camping regulations, along with input from City staff, and;

WHEREAS, following discussions by the City Council on August 26 and October 28, 2025, Council directed staff to adjust the hours during which camping is allowed and make additional changes to Tigard Municipal Code Chapter 7.80 to facilitate enforcement and further clarify the regulations.

NOW, THEREFORE, THE CITY OF TIGARD ORDAINS AS FOLLOWS:

SECTION 1: Tigard Municipal Code Chapter 7.80, Camping Prohibited in Certain Areas, is hereby amended as shown on the attached Exhibit A (additional text in underline and deleted text in ~~strikethrough~~).

SECTION 2: If any provision of this ordinance or the application thereof to any person or circumstance is held invalid, such invalidity does not affect the other provisions or applications of the ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are severable. This City Council hereby declares that it would have adopted this ordinance irrespective of the invalidity of any particular portion thereof and intends that the invalid portions should be severed and the balance of the ordinance be enforced.

SECTION 3: This ordinance shall be effective 30 days after its passage by the council, signature by the mayor, and posting by the city recorder.

PASSED: By _____ vote of all council members present after being read by number and title only, this _____ day of _____, 2025

_____
Carol A. Krager, City Recorder

APPROVED: By Tigard City Council this _____ day of _____, 2025.

_____

Yi-Kang Hu, Mayor

Approved as to form:

_____

City Attorney

_____

Date

Exhibit A

Tigard Municipal Code Chapter 7.80

Prohibited Camping

7.80.010 Definitions.

"Available shelter" means a shelter that has space for a person experiencing homelessness. A shelter is not available if the shelter:

1. Is at capacity and does not have space to accommodate the person experiencing homelessness;
2. Has a maximum stay rule or temporal requirement or deadline the person has exceeded or not met;
3. Has excluded the person from the shelter for any lawful reason;
4. Cannot reasonably accommodate the person's mental health or physical needs;
5. Is unavailable due to the person's family status, age, gender, gender identity, sexual orientation, or other status;
6. Is unavailable to the person because the shelter has rules about alcohol or drug use that the person does not meet;
7. May prohibit a minor child to be housed in the same facility with at least one parent or legal guardian;
8. Requires participation in religious activity or receipt of religious information or religious teaching the person does not wish to participate in or receive; or
9. Requires a person to leave their pet(s) unattended in order to stay at the shelter. This section does not apply to service animals under the Americans with Disabilities Act.

"Camp" means to set up or remain in or at a campsite for the purpose of establishing or maintaining a permanent or temporary place to live.

"Camp materials" may include, but are not limited to, tents, huts, awnings, lean-tos, chairs, tarps or tarpaulins, cots, beds, sleeping bags, blankets, mattresses, sleeping or bedding materials, food or food storage items, or similar items that are or appear to be used as living or sleeping accommodations, or to assist with living or sleeping activities.

"Campsite" means any place where the use of any tent, lean-to, shack, or other structure is placed, established, or maintained for the purpose of maintaining a permanent or temporary place to live and includes all camp materials.

"City park" means any parkland, public parkways, public squares, trails, greenways, playgrounds, and other recreation areas, whether publicly or privately owned, dedicated, leased, or otherwise set aside for public use and not under the supervision or control of any other public agency.

"Freeway" means a highway for through traffic where access to the highway is fully controlled except as may be allowed at designated interchanges and includes Interstate 5 and Highway 217.

"Person experiencing homelessness" means a person who lacks a fixed, regular, and adequate nighttime residence.

"Person without available shelter" means a person experiencing homelessness and who does not have access to available shelter.

"Property where homeless services are provided" means any property where regular, direct services to persons experiencing homelessness are provided or have been provided in that calendar year. Such services include, but are not limited to service of food prepared on-site or offsite, showering or bathing, storage for personal property, case management, or laundry facilities.

"Right-of-way" means an area that allows for the passage of people, goods, or utilities. Right-of-way may include freeways, pedestrian connections, and streets. A right-of-way may be dedicated or deeded to the public for the public use or owned by the City or other public body.

"Shelter facility" means a building that provides, or has provided in that calendar year, emergency shelter on a temporary basis for individuals and families who lack permanent housing.

7.80.020 Prohibited Camping.

It is unlawful for any person to camp in or upon any right-of-way or City park, unless specifically authorized by this Chapter or by local emergency declaration.

7.80.030. Time, Place, and Manner Regulations.

A. A person without available shelter may camp only if all of the following time, place, and manner regulations are met.

B. Time Regulations. A person without available shelter may camp between the hours of 7 p.m. and 9 a.m. After 9 a.m., a person without available shelter must dismantle the campsite and remove all personal property and camp materials from the campsite.

C. Place Regulations. A person without available shelter may not camp in the following places at any time:

1. Within any environmentally sensitive lands, as defined by the Tigard Community Development Code.

2. Within any City parking lot.

3. Within any City park.

4. Within 500 feet from a shelter facility or a property where homeless services are provided.

5. Within 500 feet from a public or private elementary school, secondary school, or career school attended primarily by minors.

6. Within 500 feet from an egress or ingress to a freeway.

7. Within any vision clearance area, as defined by Tigard Community Development Code Chapter 18.930.

8. On SW Main Street, SW Burnham Street, SW Commercial Street, or SW Tigard Street between SW Main Street and SW Tiedeman Ave.

D. Manner Regulations. A person without available shelter may camp if the person without available shelter complies with all of the following manner regulations:

1. A campsite or camp materials may not obstruct that portion of the sidewalk, multi-use path or pedestrian path in a manner that results in less than 36 inches of unobstructed width for passage as required by the Americans with Disabilities Act.

2. A campsite or camp materials may not obstruct any portion of any street, bike lane, or bike path intended for travel for vehicle, bicycle, pedestrian or other legal mode of travel or impair unobstructed use thereof.

3. A campsite or camp materials may not create a physical impairment to pedestrian ingress and egress, including within 10 feet of driveways or 10 feet of entrances or exits from buildings.

4. A camp or camp materials may not create a physical impairment to emergency ingress or egress or emergency response including within 10 feet of any fire hydrant, utility pole, or other utility, fire gate/bollards, or public infrastructure used for emergency response.

5. A person without available shelter may not (a) start or maintain any fire for the purpose of burning any combustible material in or around a campsite; or (b) use a gas heater in or around a campsite.

6. A person without available shelter may not accumulate, discard, or leave behind in or around a campsite (a) any rubbish, trash, garbage, debris, or other refuse; (b) any unsanitary or hazardous materials; or (c) any animal or human urine or feces.

7. A person without available shelter may not erect, install, place, leave, or set up any type of permanent or temporary fixture or structure of any material or materials in or around a campsite. For purposes of this subsection, a "permanent or temporary fixture or structure" does not include a tent, tarpaulin, or other similar item used for shelter that is readily portable.

8. A person without available shelter may not dig, excavate, terrace soil, alter the ground or infrastructure, cause environmental damage, or damage vegetation or trees in or around the campsite.

9. A campsite must be limited within a spatial footprint of 12 feet by 12 feet, or 144 square feet, and a campsite may not be within 20 feet of another campsite. Multiple persons without alternative shelter may camp together in a single campsite, subject to the limitations of this subsection.

10. Unauthorized connections or taps to electrical or other utilities, or violations of building, fire, or other relevant codes or standards, are prohibited.

11. Obstruction or attachment of camp materials to public infrastructure or private property structures, including bridges or bridge infrastructure, fire hydrants, utility poles, streetlights, traffic signals, signs, fences, trees, vegetation, vehicles or buildings is prohibited.

7.80.040 Violation.

A. Violation of this Chapter is punishable as follows:

1. Class 3 civil infraction;
2. Citation in lieu of arrest for criminal trespass in the second degree; or
3. Arrest for criminal trespass in the second degree.

B. A civil infraction or citation in lieu of arrest issued pursuant to Section 7.80.040(A)(1) or (2) may be accompanied by an order of exclusion for up to 60 days.

C. An arrest for criminal trespass pursuant to Section 7.80.040(A)(3) may be accompanied by an order of exclusion for not more than 180 days.

D. Nothing in this Section is intended to prescribe any particular or order of violation or penalty. A police officer has discretion to impose a violation tailored to the circumstances and necessary to maintain the health and safety of persons experiencing homelessness and the community.

Exhibit A

§ 7.80.010 Definitions.

"Available shelter" means a shelter that has space for a person experiencing homelessness. A shelter is not available if the shelter:

1. Is at capacity and does not have space to accommodate the person experiencing homelessness;

2. Has a maximum stay rule or temporal requirement or deadline the person has exceeded or not met;

3. Has excluded the person from the shelter for any lawful reason;

4. Cannot reasonably accommodate the person's mental health or physical needs;

5. Is unavailable due to the person's family status, age, gender, gender identity, sexual orientation, or other status;

6. Is unavailable to the person because the shelter has rules about alcohol or drug use that the person does not meet;

7. Cannot reasonably accommodate the person due to a prohibition on~~May prohibit~~ a minor child being ~~to be~~ housed in the same facility with at least one parent or legal guardian;

8. Requires participation in religious activity or receipt of religious information or religious teaching the person does not wish to participate in or receive; or

9. Requires a person to leave their pet(s) unattended in order to stay at the shelter. This section does not apply to service animals under the Americans with Disabilities Act.

"Camp" means to set up or remain in or at a campsite for the purpose of establishing or maintaining a permanent or temporary place to live.

"Camp materials" may include, but are not limited to, tents, huts, awnings, lean-tos, chairs, tarps or tarpaulins, cots, beds, sleeping bags, blankets, mattresses, sleeping or bedding materials, food or food storage items, or similar items that are or appear to be used as living or sleeping accommodations, or to assist with living or sleeping activities.

"Campsite" means any place where the use of any tent, lean-to, shack, or other structure is placed, established, or maintained for the purpose of maintaining a permanent or temporary place to live and includes all camp materials.

"City park" means any parkland, public parkways, public squares, trails, greenways, playgrounds, and other recreation areas, whether publicly or privately owned, dedicated, leased, or otherwise set aside for public use and not under the supervision or control of any other public agency.

"Freeway" means a highway for through traffic where access to the highway is fully controlled except as may be allowed at designated interchanges and includes Interstate 5 and Highway 217.

"Hardscape" means any horizontal surface composed of asphalt, concrete, cement, or brick.

"Person experiencing homelessness" means a person who lacks a fixed, regular, and adequate nighttime residence.

"Person without available shelter" means a person experiencing homelessness and who does not have access to available shelter.

"Property where homeless services are provided" means any property where regular, direct services to persons experiencing homelessness are provided or have been provided in that calendar year. Such services include, but are not limited to, service of food prepared on site or off site, showering or bathing, storage for personal property, case management, or laundry facilities.

"Right-of-way" means an area that allows for the passage of people, goods, or utilities. Right-of-way may include freeways, pedestrian connections, and streets. A right-of-way may be dedicated or deeded to the public for the public use or owned by the city or other public body.

~~"Safe lot" means the regulated, overnight camping in vehicles as part of an organized program operated by a nonprofit dedicated to providing houseless services~~.

"Shelter facility" means a building that provides, or has provided in that calendar year, emergency shelter on a temporary basis for individuals and families who lack permanent housing.

§ 7.80.020 Prohibited Camping.

It is unlawful for any person to camp in or upon any right-of-way or city<u>property</u> ~~park~~, unless specifically authorized by this chapter or by local emergency declaration.

§ 7.80.030 Time, Place, and Manner Regulations.

A. A person without available shelter may camp only if all of the following time, place, and manner regulations are met.

B. Time Regulations. A person without available shelter may camp between the hours of 7 p.m. and <u>8</u> ~~9~~ a.m. After <u>8</u> ~~9~~ a.m., a person without available shelter must dismantle the campsite and remove all personal property and camp materials from the campsite.

C. Place Regulations. A person without available shelter may not camp in the following places at any time:

1. Within any environmentally sensitive lands, as defined by the Tigard Community Development Code.

2. Within any city parking lot.

3. Within any city park.

4. Except for camping on the lawn of the Public Works property ~~W~~within 500 feet from a shelter facility or a property where homeless services are provided~~, or within 350 feet from a safe lot on city property~~

5. Within 500 feet from a public or private elementary school, secondary school, or career school attended primarily by minors.

6. Within 500 feet from an egress or ingress to a freeway.

7. Within any vision clearance area, as defined by Tigard Community Development Code Chapter 18.930.

8. On SW Main Street, SW Burnham Street, SW Commercial Street, or SW Tigard Street between SW Main Street and SW Tiedeman Ave.

9. On any hardscape on city properties.

10. On the Tigard Public Library property, 13225 SW Wall Street property, 11626 SW Pacific Highway property, Senior Center, and City Hall property.

11. Within the bark dust area adjacent to the public works building or beyond any boundary indicated by fencing.

D. Manner Regulations. A person without available shelter may camp if the person without available shelter complies with all of the following manner regulations:

1. A campsite or camp materials may not obstruct that portion of the sidewalk, multi-use path or pedestrian path in a manner that results in less than 48 ~~36~~ inches of unobstructed width for passage as required by the Americans with Disabilities Act.

2. A campsite or camp materials may not obstruct any portion of any street, bike lane, or bike path intended for travel for vehicle, bicycle, pedestrian or other legal mode of travel or impair unobstructed use thereof.

3. A campsite or camp materials may not create a physical impairment to pedestrian ingress and egress, including within 10 feet of driveways or 10 feet of entrances or exits from buildings.

4. A camp or camp materials may not create a physical impairment to emergency ingress or egress or emergency response including within 10 feet of any fire hydrant, utility pole, or other utility, fire gate/bollards, or public infrastructure used for emergency response.

5. A person without available shelter may not start or maintain any fire for the purpose of burning any combustible material in or around a campsite.

6. A person without available shelter may not accumulate, discard, or leave behind in or around a campsite: (a) any rubbish, trash, garbage, debris, or other refuse; (b) any unsanitary or hazardous materials; or (c) any animal or human urine or feces.

7. A person without available shelter may not erect, install, place, leave, or set up any type of permanent or temporary fixture or structure of any material or materials in or around a campsite. For purposes of this subsection, a "permanent or temporary fixture or structure" does not include a tent, tarpaulin, or other similar item used for shelter that is readily portable.

8. A person without available shelter may not dig, excavate, terrace soil, alter the ground or infrastructure, cause environmental damage, or damage vegetation or trees in or around the campsite.

9. Except for camping on the lawn of the Public Works property, a~~A~~ campsite must be limited within a spatial footprint of 12 feet by 12 feet, or 144 square feet, and a campsite may not be within 20 feet of another campsite. Multiple persons without alternative shelter may camp together in a single campsite, subject to the limitations of this subsection.

10. Unauthorized connections or taps to electrical or other utilities, or violations of building, fire, or other relevant codes or standards, are prohibited.

11. Obstruction or attachment of camp materials to public infrastructure or private property structures, including bridges or bridge infrastructure, fire hydrants, utility poles, streetlights, traffic signals, signs, fences, trees, vegetation, vehicles or buildings is prohibited.

E. Notwithstanding the provisions of this Section 7.80.030, the City Manager, in consultation with the Chief of Police, may suspend enforcement of any provision in this Section for a period of up to 30 days if necessary for the public health or safety. Such suspension may be renewed in increments of 30 days if appropriate.

§ 7.80.040 Violation.

A. Violation of this chapter is punishable as follows:

1. Class 3 civil infraction;

2. Citation in lieu of arrest for criminal trespass in the second degree; or

3. Arrest for criminal trespass in the second degree.

B. A civil infraction or citation in lieu of arrest issued pursuant to Section 7.80.040(A)(1) or (2) may be accompanied by an order of exclusion for up to 60 days.

C. An arrest for criminal trespass pursuant to Section 7.80.040(A)(3) may be accompanied by an order of exclusion for not more than 180 days.

D. Nothing in this section is intended to prescribe any particular or order of violation or penalty. A police officer has discretion to impose a violation tailored to the circumstances and necessary to maintain the health and safety of persons experiencing homelessness and the community.