



YOLO COUNTY FIRE PROTECTION DISTRICTS LONG-TERM SUSTAINABILITY UPDATE

SEPTEMBER 27, 2022

BOARD OF SUPERVISORS

BACKGROUND

Fire Protection Sustainability Ad Hoc Committee

- Formed 2019 with County and Fire District representatives

Purpose

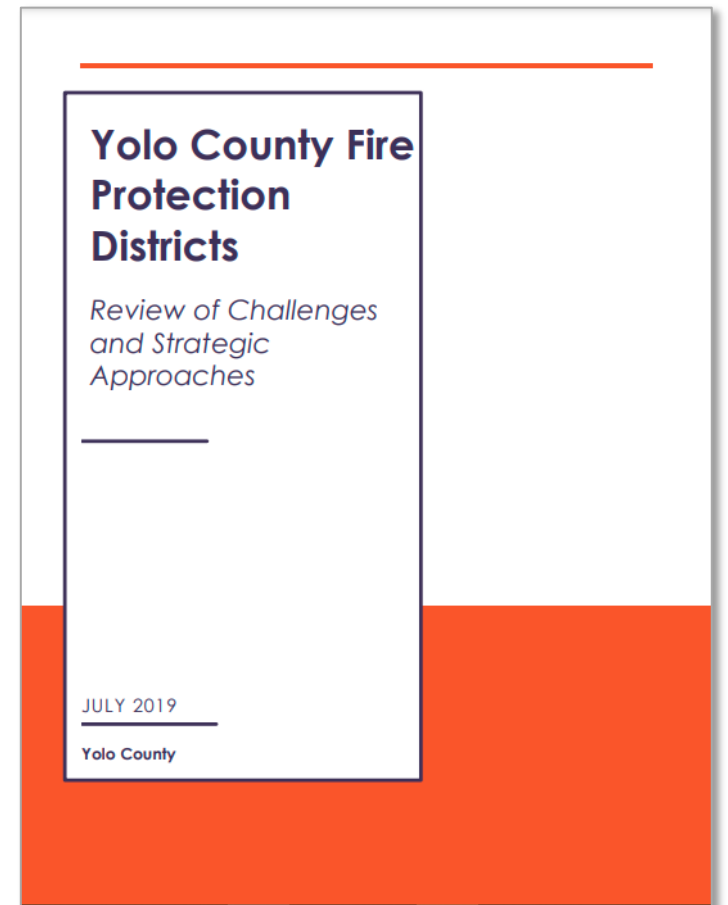
- Review challenges facing fire protection districts
- Develop long term sustainability plans

Method

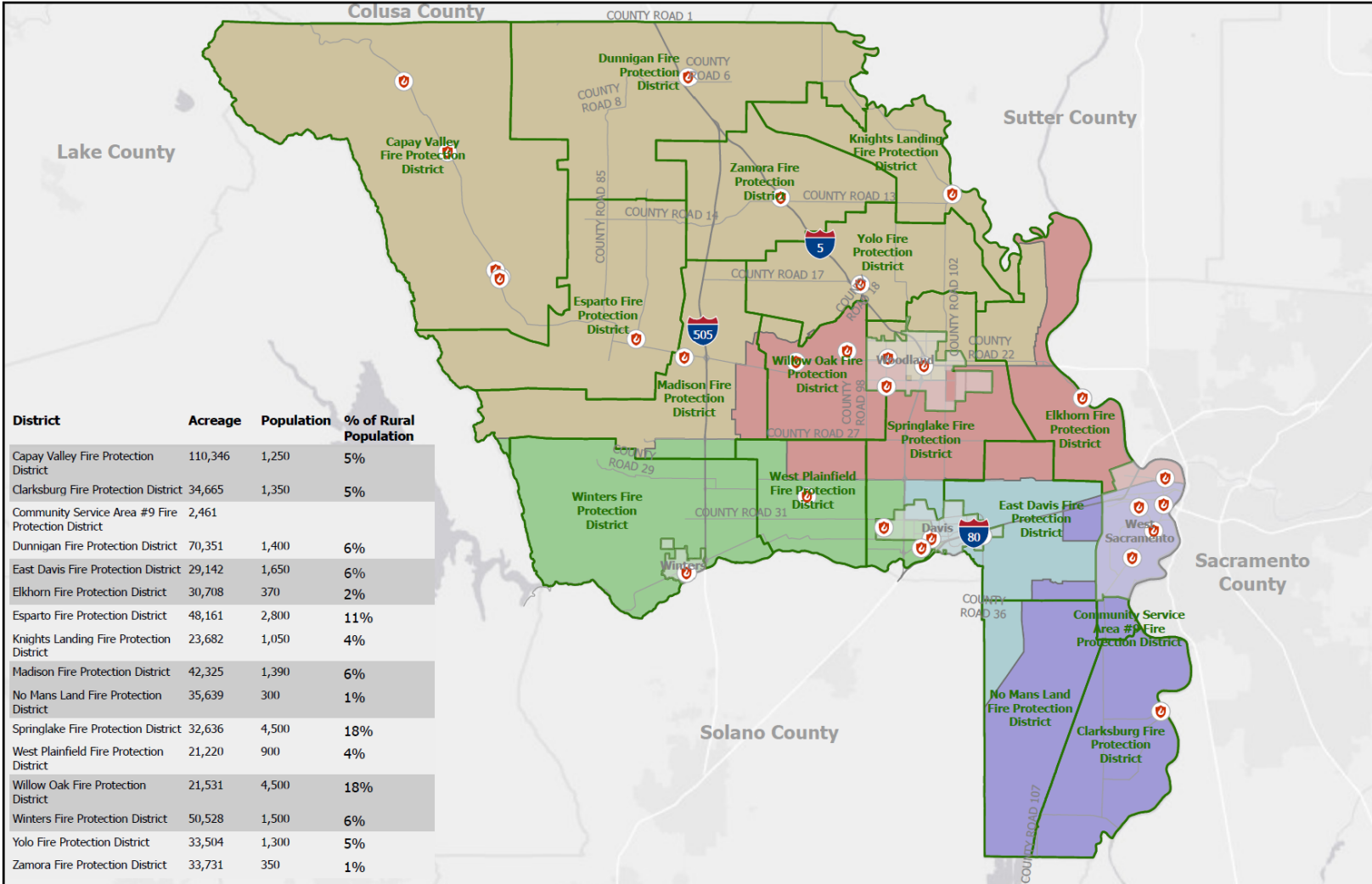
- Gathering data from the Yolo County FPDs
- Utilizing data from the 2016 LAFCO MSR and subsequently 2022 LAFCO MSR
- Reviewed other counties as case studies

Interim Actions

- Board direction provided 8/31/21



FIRE PROTECTION AND SUPERVISOR DISTRICTS



DISTRICT 1

CLARKSBURG
CSA 9
EAST DAVIS
NO MANS LAND

DISTRICT 4

EAST DAVIS
NO MANS LAND
SPRINGLAKE

DISTRICT 2

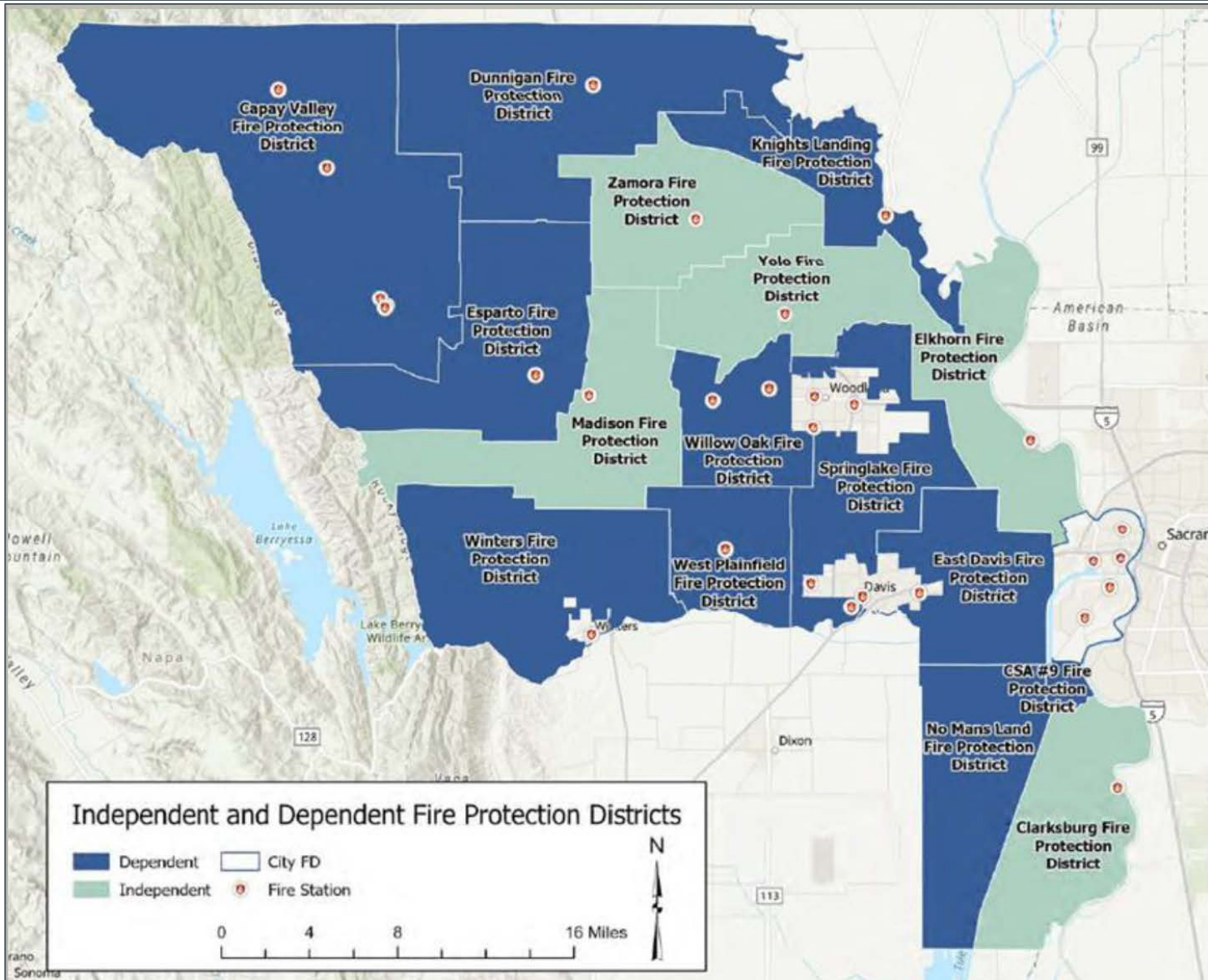
MADISON
SPRINGLAKE
WINTERS
WEST PLAINFIELD

DISTRICT 5

CAPAY VALLEY
DUNNIGAN
ELKHORN
ESPARTO
MADISON
KNIGHTS LANDING
SPRINGLAKE
WILLOW OAK
YOLO
ZAMORA

DISTRICT 3

EAST DAVIS
ELKHORN
MADISON
SPRINGLAKE
WEST PLAINFIELD
WILLOW OAK



11 DIRECT SERVICE

CAPAY VALLEY

CLARKSBURG

DUNNIGAN

ELKHORN

ESPARTO

KNIGHTS LANDING

MADISON

WEST PLAINFIELD

WILLOW OAK

YOLO

ZAMORA

4 CONTRACT DISTRICTS

EAST DAVIS

NO MANS LAND

SPRINGLAKE

WINTERS

CSA # 9

FIRE SUSTAINABILITY EFFORT TIMELINE

- 2018: Fire Sustainably effort kicks off
- 2019: Report on Challenges & Approaches
- 2019: Formation of Ad Hoc Committee
- 2020: *Pandemic pause*
- 2021: Staff draft “Fire Sustainability” report; no action taken
- Aug. 2021: Board adopts “interim actions” while MSR is underway
 - \$200,000 – Immediate Wildfire season needs
 - \$300,000 – Prop 218 project funded
- Oct. 2021: Board sets aside \$550,000 for Fire Sustainability implementation
- March 2022: LAFCo governance discussion
- May 2022: Admin draft MSRs distributed
- July 2022: MSR adopted by LAFCo

FIRE SUSTAINABILITY EFFORT OUTREACH*

- Yolo County Board of Supervisors
 - August 2021, May 2022
- Fire Sustainability Ad Hoc Subcommittee / Fire Chiefs Committee:
 - 2021: April, June, Aug, and Sept
 - 2022: Jan and Sept
- Yolo County Fire Chiefs' Association:
 - Bi-weekly work group meetings with County staff
 - Monthly meetings amongst fire chiefs to report out on County efforts
- Yolo Managers meetings (CAO and all city managers):
 - March 2022, July 2022, and twice in Sept 2022
- Fire Sustainability Open House: July 2022 (in-person & online)



FIRE INCIDENT RESPONSE

FY 20/21 Fire Incident Response (100 Series)

FPD	Total No. Incidents	Avg. No. Personnel	Avg. No. of Apparatus	FY21 Revenue	Est. Residential Pop	Station Staffing	Total Dispatch Numbers	Total Inside Jurisdiction	Total Outside Jurisdiction	% Enroutes Missed Inside FPD
Capay Valley	16	7.31	3.56	\$ 345,054	1,130	On Call	194	149	45	0.7%
Clarksburg	31	6.52	3.26	\$ 185,488	1,260	On Call	268	250	18	
West Plainfield	20	4.50	3.30	\$ 436,438	752	Full Time 24/7	233	180	53	
Zamora	11	4.45	1.55	\$ 163,500	335	On Call	152	110	42	1.8%
Yolo	141	4.08	1.60	\$ 273,598	970	Part Time	458	278	180	
Esparto	30	4.07	2.23	\$ 378,394	3,122	Part Time	589	469	120	0.2%
Madison	29	3.97	2.31	\$ 325,805	962	Part Time	321	175	146	
Willow Oak	34	3.76	2.12	\$ 750,321	2,502	Full Time 24/7	554	382	172	
Knights Landing	22	3.05	2.50	\$ 144,191	1,058	On Call	325	167	158	3.0%
Dunnigan	100	2.61	1.49	\$ 560,178	1,110	Full Time 24/7	551	498	53	0.4%
Elkhorn	8	1.50	1.50	\$ 112,436	128	On Call	168	150	18	6.7%
<i>Highlighted FPDs are not meeting min of 4 personnel</i>										

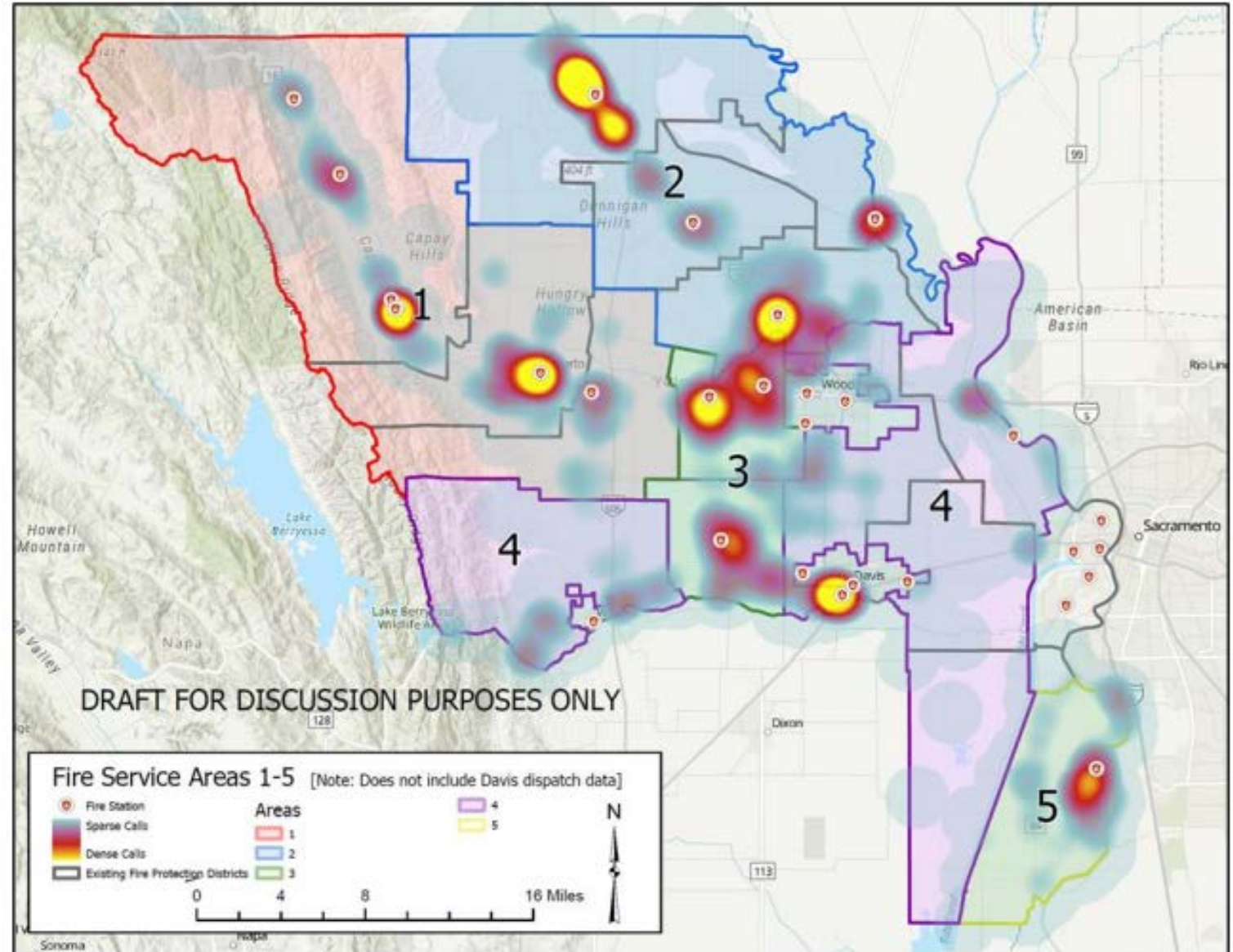
MEDICAL/EMS INCIDENT RESPONSE

FY 20/21 Rescue/EMS Incident Response (300 Series)

FPD	Total No. Incidents	Avg. No. Personnel	Avg. No. of Apparatus	FY21 Revenue	Est. Residential Pop	Station Staffing	Total Dispatch Numbers	Total Inside Jurisdiction	Total Outside Jurisdiction	% Enroutes Missed Inside FPD
Clarksburg	96	5.82	2.59	\$ 185,488	1,260	On Call	268	250	18	
Yolo	216	4.40	1.65	\$ 273,598	970	Part Time	458	278	180	
Capay Valley	48	3.92	2.23	\$ 345,054	1,130	On Call	194	149	45	0.7%
Zamora	55	3.82	1.05	\$ 163,500	335	On Call	152	110	42	1.8%
Willow Oak	155	3.29	1.67	\$ 750,321	2,502	Full Time 24/7	554	382	172	
West Plainfield	67	3.10	2.07	\$ 436,438	752	Full Time 24/7	233	180	53	
Knights Landing	48	3.10	2.25	\$ 144,191	1,058	On Call	325	167	158	3.0%
Madison	103	2.91	1.73	\$ 325,805	962	Part Time	321	175	146	
Dunnigan	267	2.50	1.29	\$ 560,178	1,110	Full Time 24/7	551	498	53	0.4%
Esparto	317	2.37	1.68	\$ 378,394	3,122	Part Time	589	469	120	0.2%
Elkhorn	55	1.16	1.15	\$ 112,436	128	On Call	168	150	18	6.7%
<i>Highlighted FPDs are not meeting min of 3 personnel</i>										

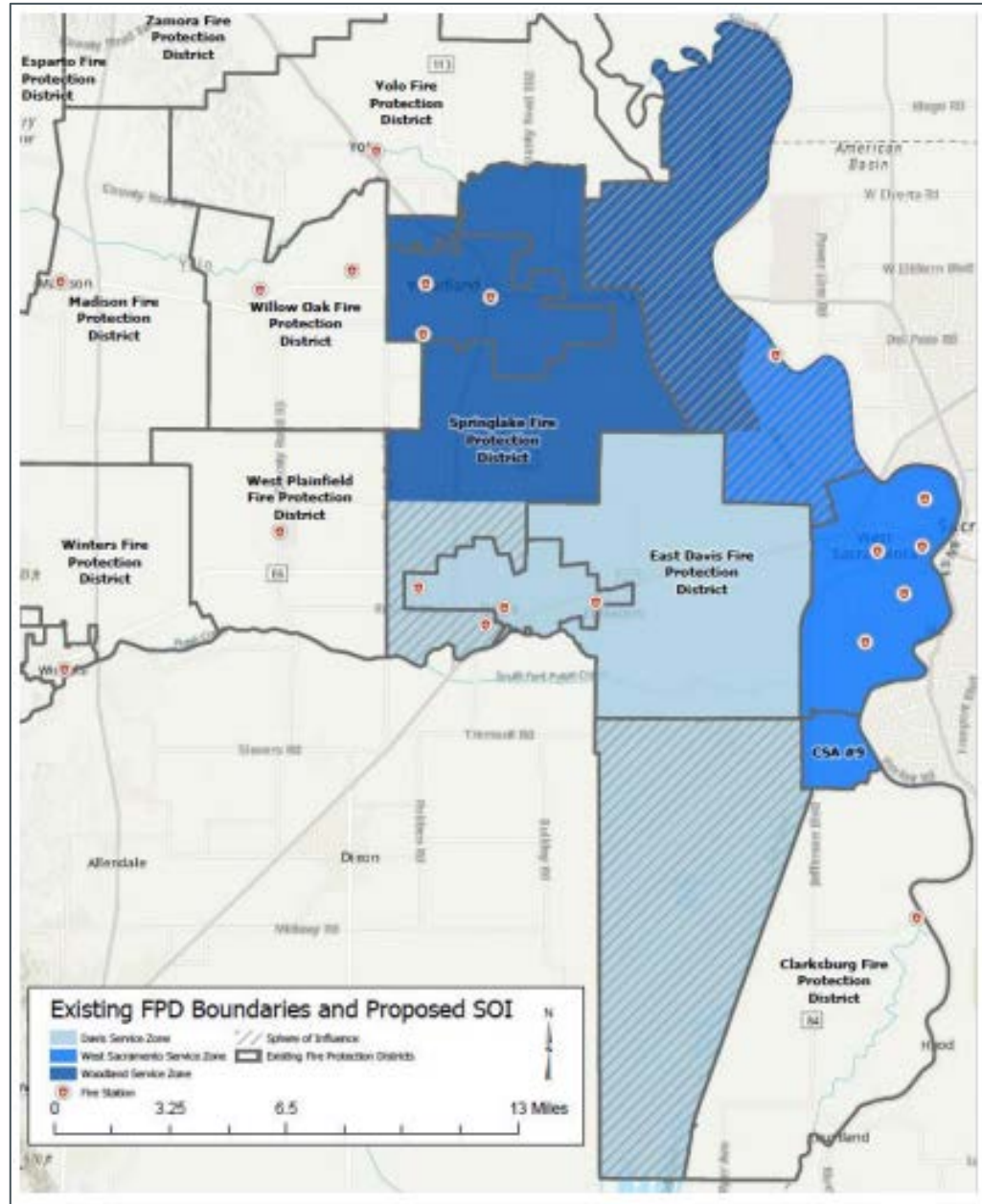
LAFCO GOVERNANCE RECOMMENDATIONS

- Areas 1-3:
 - Shared services areas to form JOA's* (or consolidate)
 - Sized for "Span of Control"
- Area 4:
 - Elkhorn becomes contract FPD
 - Align contract districts with City service provider
- Area 5:
 - Land-locked situation limits shared services
 - Remain as-is



*Fire Districts in Areas 1-3 (except Madison FPD) have executed

AREA 4: LAFCO RECOMMENDED REORGANIZATION



AD HOC DISCUSSION

Staff recommendation:

- Complete proposition 218 efforts for direct service and contract districts.
- Develop funding program to implement best management practices and sustainability efforts (\$550,000 general fund contingency)
- Reorganize Elkhorn, develop reorganization options; and any combination of the following

Alternatives for discussion:

Alternative 1: Adopt LAFCo MSR recommendations, except for contract districts in Area 4 and work with Area 4 contract agencies to develop a shared services or joint operations agreement, monitor, and reevaluate in 24-36 months.

Alternative 2: Adopt LAFCo MSR recommendations w/ specific reorganization analysis workplan for Area 4 contract districts (3-4 mo.)

Alternative 3: Adopt LAFCo MSR recommendations for all areas; begin implementation immediately.

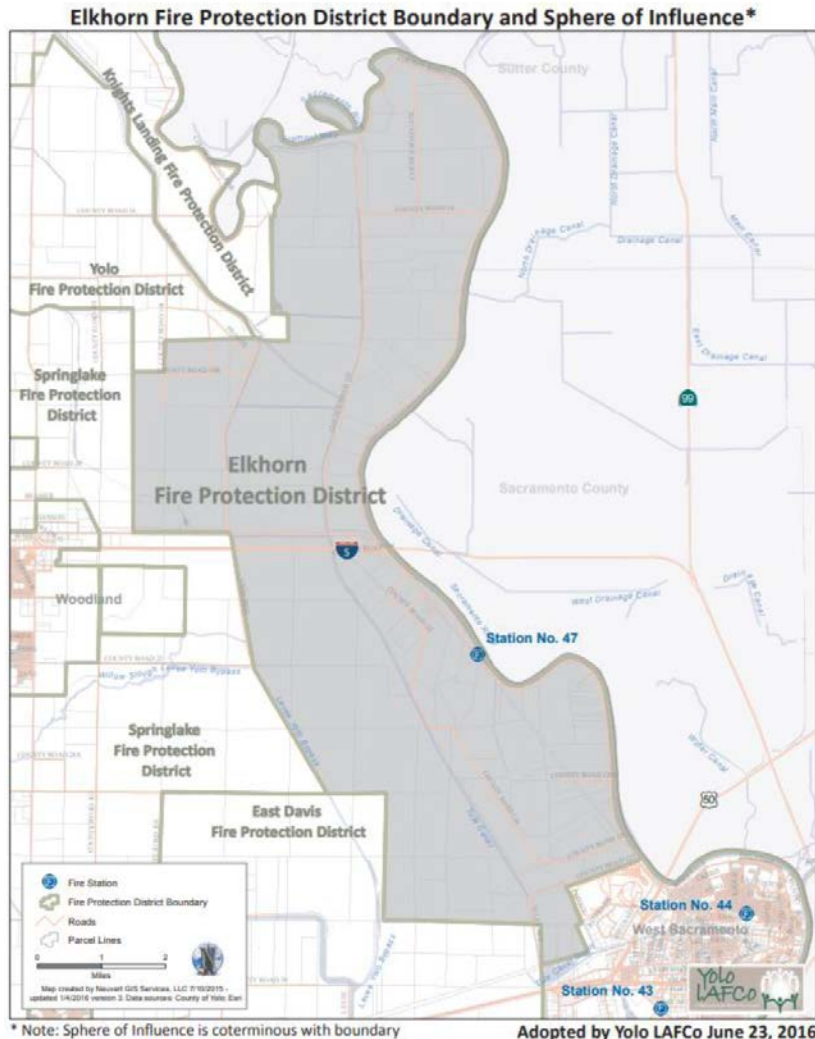
AD HOC RECOMMENDATION

The Ad Hoc, in close collaboration with Yolo County Fire Chief's Association stakeholders, considered all three staff alternatives and by consensus made the following recommendation:

- Complete proposition 218 efforts for direct service and contract districts.
- Develop funding program to implement best management practices and sustainability efforts (\$550,000 general fund contingency)
- Adopt LAFCo MSR/SOI recommendations for all areas, with the following recommendations specific to Area 4 only:
 - Conduct outreach and develop reorganization options for Elkhorn FPD
 - Conduct outreach and undertake analysis for Area 4 contract-only districts, develop recommendations for future Board consideration
- Check on status of MSR implementation by all FPDs within 12-24 months

QUESTIONS / COMMENTS?

REORGANIZATION OPTIONS: ELKHORN FPD



- **Transition from direct service to contract-only district (Voluntary)**
 - Board of Commissioners remains intact
 - Community retains local representation
 - Contract with cities for fire/emergency services
 - Achieve many of the operational benefits of reorganization, while retaining a degree of independence, but would not simplify the overall governance structure
- **Formal Reorganization (Involuntary/Voluntary)**
 - Consolidation – combine with one or more districts to create a single new district, with new Board
 - Dissolution – completely dissolve FPD and place territory with another existing district/districts
 - Merger - like dissolution with an annexation except that it involves the assumption of a district's responsibilities by a city, rather than a separate district, concurrently with termination of the district
 - Detachment - territory can be moved between districts by detachment of the area from one district and annexation of the same area into another district