



**RURAL FIRE PROTECTION SUSTAINABILITY
UPDATE AND PRELIMINARY FUNDING FRAMEWORK**

**Yolo County Board of Supervisors
April 18, 2023**

Kevin Stumacher

Background/ Previous Direction

■ **August 31, 2021**

- Perform Prop 218 studies for all FPDs (\$300,000)
- Distribute \$200,000 to FPDs for immediate wildfire season needs

■ **September 27, 2022**

- Adopted LAFCo Municipal Service Review as guiding document for fire sustainability
- Directed staff to prepare resolution for LAFCo dissolution of Elkhorn Fire

■ **December 6, 2022**

- Approved resolution to dissolve Elkhorn and perform outreach to other Area 4 FPDs re: Area 4 reorganization; explore alternatives to LAFCo recommended reorganization
- Approved funding allocations for \$500,000 in fire sustainability contingency funding

LAFCO GOVERNANCE RECOMMENDATIONS

Areas 1-3:

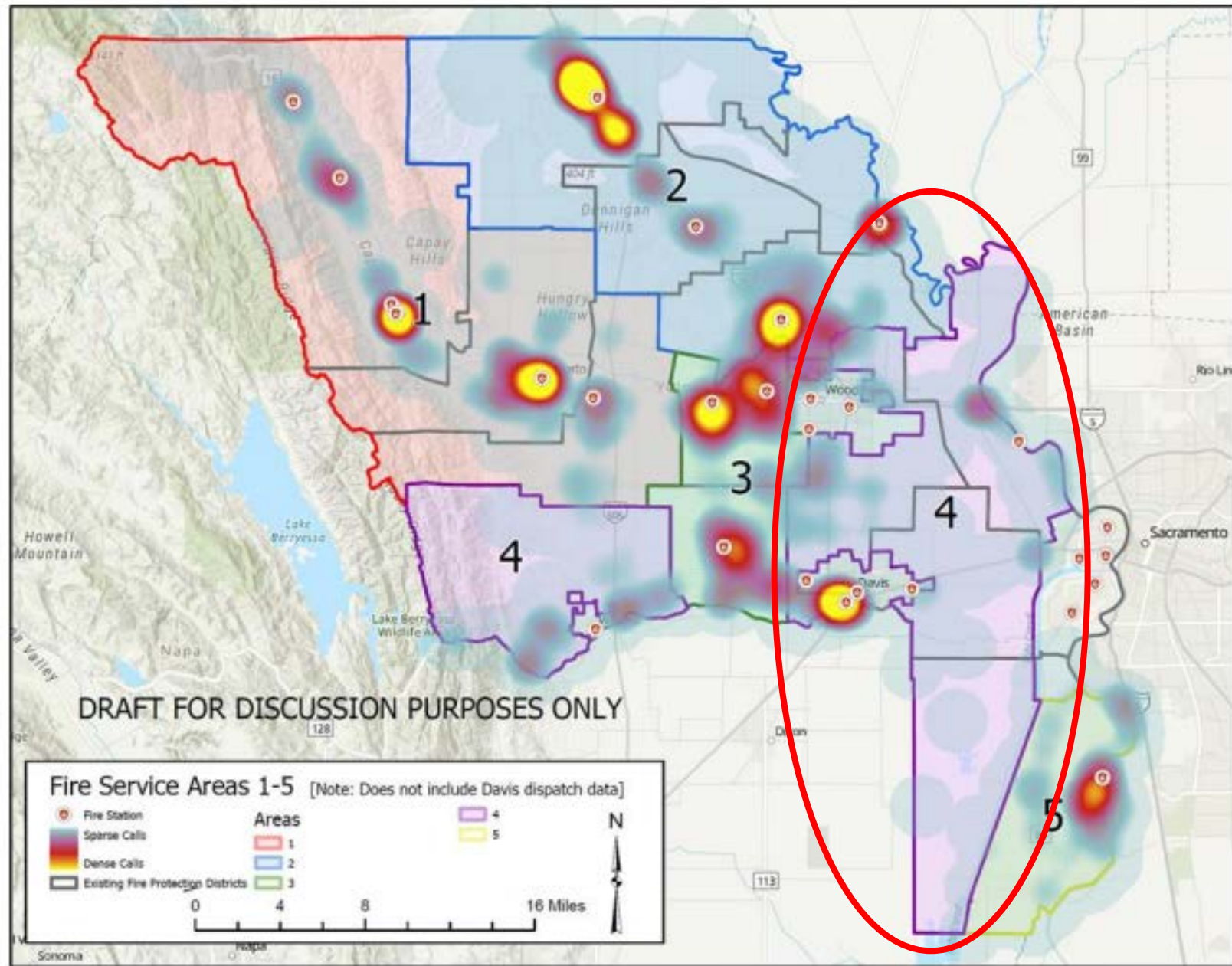
- Shared services areas to form JOA's* (or consolidate)

Area 4:

- Elkhorn is dissolved
- Align contract districts with City service provider

Area 5:

- Land-locked situation limits shared services
- Remain as-is



*Fire Districts in Areas 1-3 (except Madison FPD) have executed

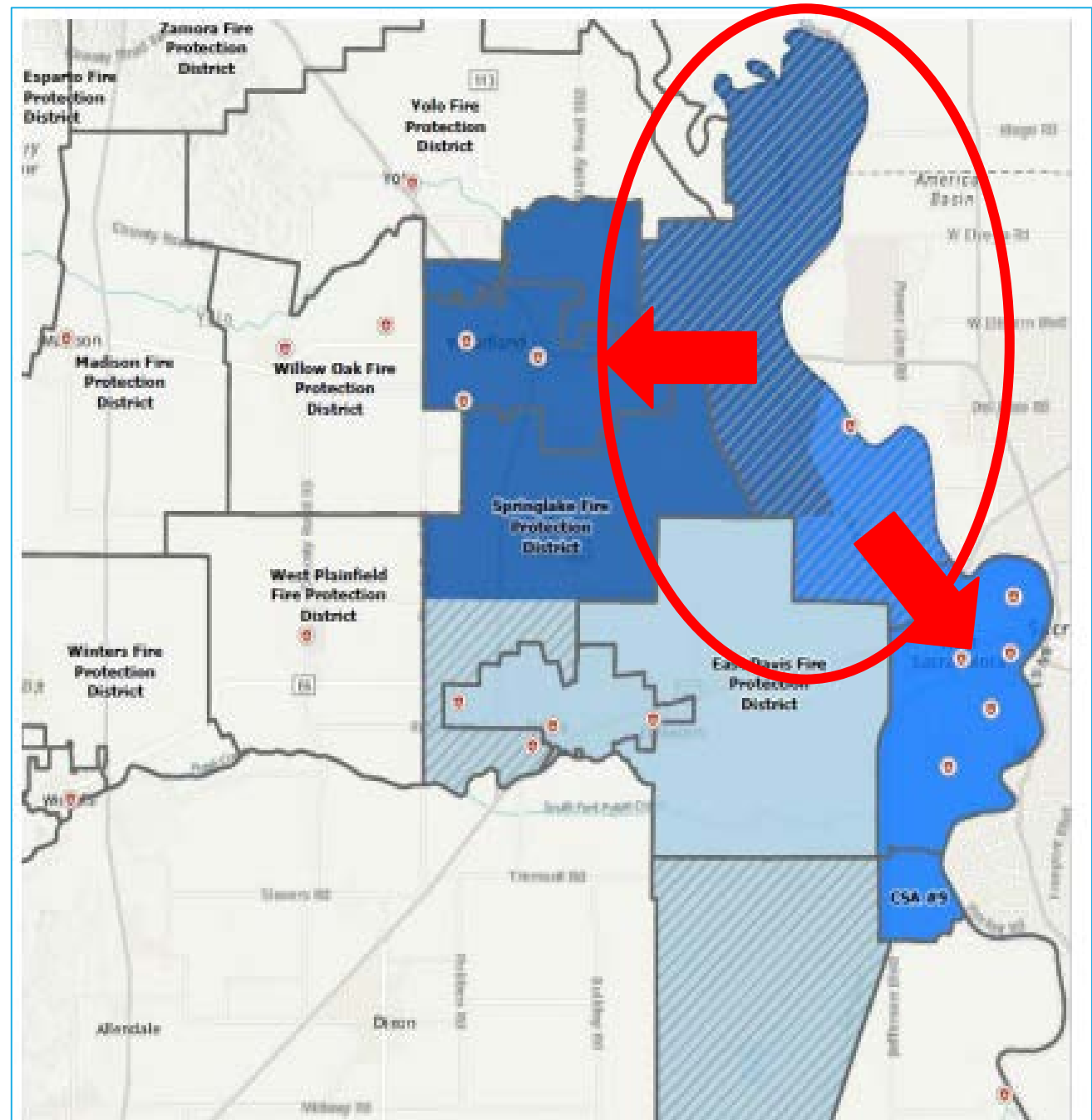
Area 4: LAFCO Recommended Reorganization

Goals & Outcomes:

Align contract districts such that there is one district per city contract agency.

Ensure that all residents who receive contract district services pay equitable rates

Contracts and 218's remain in place until renegotiation



Area 4 Outreach & Discussion Activities

Sept. – Now Elkhorn FPD, as needed
Nov. 28, 2022 Springlake & East Davis
Nov. 28, 2022 Springlake FPD
Dec. 15, 2022 East Davis FPD
Jan. 19, 2023 Springlake FPD
Feb. 3, 2023 Springlake FPD
Feb. 16, 2023 East Davis FPD
Feb. 16, 2023 Springlake FPD
Mar. 8, 2023 Springlake FPD
Mar. 22, 2023 Fire Sustainability Ad Hoc

April 3, 2023 Fire Sustainability Ad Hoc
April 10, 2023 Fire Sustainability Ad Hoc
April 14, 2023 Fire Sustainability Ad Hoc
April 17, 2023 Springlake FPD
April 18, 2023 Board of Supervisors

Upcoming/Pending:

April 2023 East Davis FPD
April 2023 Elkhorn FPD
May 2023 Springlake FPD



**WE ARE
HERE**

Note: Does not include phone calls, email exchanges, hours spent on research and follow-up activities

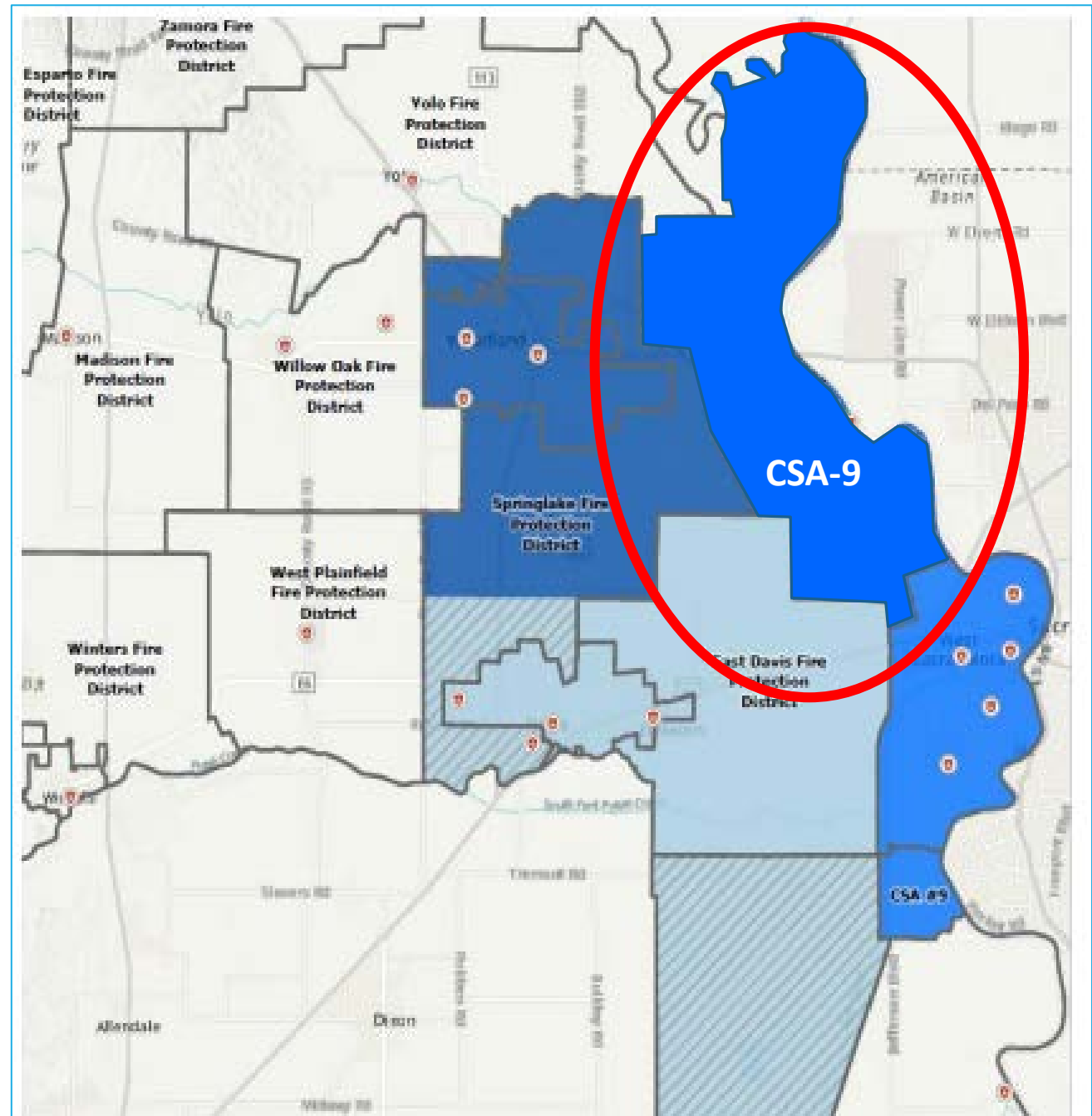
Elkhorn FPD - Alternative

Transfer all of Elkhorn to CSA-9

CSA-9 controlled by BOS
(governance, contracts,
budget)

Contract with Woodland/West
Sac for service

County hires TPA for cost
recovery for EMS/rescue
(accident) services (avg. 45
rescue calls/year & 33 EMS
calls/year)



Proposed Modified Direction to Staff

- Modify successor agency for Elkhorn FPD **from** Springlake FPD **to** County Service Area 9 (CSA9);
- Defer balance of the 2022 Local Agency Formation Commission (LAFCo) Municipal Service Review (MSR) recommendations for Area 4; and
- Direct CAO to work with contract fire protection districts to ensure appropriate rates established for contracted fire protection services at the next renewal period for each contract district.

Questions?

Proposition 218 Project Update

Phase 1: Winter 2022/ Spring 2023

- Five (5) FPDs have draft engineer's reports
 - Capay Valley, Esparto, Madison, West Plainfield, and Willow Oak
- Three (3) FPD's released community surveys on rates
- Funding commitment from County would contribute to positive outcomes for Prop 218 elections
- One (1) FPD committed, two (2) add'l pending, to hold Prop 218 election in May
- Tax roll deadline: August 10, 2023

Phase 2: Summer 2023

- Commence reports for Dunnigan, Knights Landing, Yolo, and Zamora

Phase 3: Winter 2023/Spring 2024

- Commence reports for contract districts and Clarksburg

Fire Sustainability Prop 218 Matching Funds

Provide \$1.5 million on an annual basis to direct service Fire Protection Districts

- Direct service districts in unincorporated area only
- Exclude districts in a Board approved dissolution process (i.e. Elkhorn FPD)
- Fire District must pass and levy a Proposition 218 Benefit Assessment to access funds
- The new Prop. 218 revenues must be equal or greater than County contribution, otherwise may be reduced
- Unused funds would be in Fire Sustainability Contingency, unexpended funds returned to General Fund at year end
- Eligible Districts with failed 218 election could apply for one-time funds, subject to Board approval

Fire Sustainability Prop 218 Matching Funds

Eligible Uses: to meet District needs

Accountability Measures

- Must supplement rather than supplant current funding
- County staff to develop performance measures
- Periodic performance reports
- Funds may be withheld if noncompliance with use or reporting

Fire Sustainability Prop 218 Matching Funds

Funding Sources (seeking Board Direction):

- **General Fund:** Impacts would need to be built into budget with reductions elsewhere.
- **Proposition 172:** Would require subsequent resolution to shift this funding from existing department. Impacts would need to be built into budget with reductions elsewhere.
- **Cannabis Funds:** Would require update to current policies/procedures on allocation method. Cannabis funding may not be able to fund full amount in certain years.

***Note:** The CAO does not recommend any reallocation of Prop. 172 funds. Such a change would be disruptive to existing law enforcement/justice programs and would likely require backfill from other funding source, such as general fund.*

Questions?

Recommendations

- Modify successor agency for Elkhorn FPD **from** Springlake FPD **to** County Service Area 9 (CSA9);
- Defer balance of the 2022 Local Agency Formation Commission (LAFCo) Municipal Service Review (MSR) recommendations for Area 4; and
- Direct CAO to work with contract fire protection districts to ensure appropriate rates established for contracted fire protection services at the next renewal period for each contract district.
- Consider funding framework and provide direction on revenue source(s)