



## JUVENILE JUSTICE REALIGNMENT BLOCK GRANT ANNUAL PLAN

### MAIN CONTACT FOR PLAN

**Date:** March 5, 2026

**County Name:** Yolo

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### BACKGROUND AND INSTRUCTIONS:

Welfare and Institutions Code (WIC) Sections 1990 through 1995 establish the Juvenile Justice Realignment Block Grant (JJRBG) program, which supports county-based care, custody, and supervision of youth who were previously eligible for commitment to the Division of Juvenile Justice (DJJ) prior to its closure. Section 1995, which governs the county planning process, was amended by Assembly Bill 118 (Chapter 96, Statutes of 2025). This template reflects those amendments, which take effect January 1, 2026. All statutory references in this document are to the law as amended. The statutory language can be found [here](#).

To be eligible for funding allocations associated with this grant program, counties shall create a subcommittee of the multiagency juvenile justice coordinating council to develop a plan describing the facilities, programs, placements, services, supervision, and reentry strategies that are needed to provide appropriate rehabilitative services for realigned youth. (Welf. & Inst. Code § 1995(a).) OYCR may request revisions as necessary or request completion of the required statutory elements in the plan prior to final acceptance of the plan. (Welf. & Inst. Code § 1995 (f).) Plans and the date of their acceptance will be posted to the Office of Youth and Community Restoration website. (Welf. & Inst. Code § 1995(g).)

There are ten sections to the plan:

- Part 1: Subcommittee Composition
- Part 2: Target Population
- Part 3: Programs and Services
- Part 4: Juvenile Justice Realignment Block  
Grant Funds
- Part 5: Facility Plan
- Part 6: Retaining the Target Population in  
the Juvenile Justice System
- Part 7: Regional Efforts
- Part 8: Data
- Part 9: Other Updates
- Part 10: Expenditure Summary

**PART 1: SUBCOMMITTEE COMPOSITION AND PROCESS (WELF. & INST. CODE §§ 1995 (B) AND (C))**

List the subcommittee members, agency affiliation where applicable, and contact information:

<b>Agency</b>	<b>Name and Title</b>	<b>Email</b>	<b>Phone Number</b>
Chief Probation Officer (Chair)	Rachelle Gayton Chief Probation Officer	<a href="mailto:Rachelle.Gayton@YoloCounty.gov">Rachelle.Gayton@YoloCounty.gov</a>	530-406-5320
Co-Chair <i>(If Applicable)</i>	Tony Kildare Branch Director	<a href="mailto:Tony.Kildare@YoloCounty.gov">Tony.Kildare@YoloCounty.gov</a>	530-661-2757
District Attorney's Office Representative	David Wilson Assistant Chief Deputy District Attorney	<a href="mailto:David.Wilson@YoloCounty.gov">David.Wilson@YoloCounty.gov</a>	530-666-8180
Public Defender's Office Representative	Monica Brushia Supervising Deputy Public Defender	<a href="mailto:Monica.Brushia@YoloCounty.gov">Monica.Brushia@YoloCounty.gov</a>	530-406-4546
Department of Social Services Representative	Tony Kildare Branch Director	<a href="mailto:Tony.Kildare@YoloCounty.gov">Tony.Kildare@YoloCounty.gov</a>	530-661-2757
Department of Mental Health	Tony Kildare Branch Director	<a href="mailto:Tony.Kildare@YoloCounty.gov">Tony.Kildare@YoloCounty.gov</a>	530-661-2757
Office of Education Representative	Jessica Bowman Alternative Education Principle	<a href="mailto:Jessica.Bowman@YCOE.org">Jessica.Bowman@YCOE.org</a>	530-668-3091
Court Representative	Rocio Richter Yolo Superior Court	<a href="mailto:RRichter@yolo.courts.ca.gov">RRichter@yolo.courts.ca.gov</a>	530-406-6700
Three to five Community Members <i>(defined as "individuals who have experience providing community-based youth services, youth justice advocates with expertise and knowledge of the juvenile justice system, or have been directly involved in the juvenile justice system" (Welf. &amp; Inst. Code § 1995(b).))</i>	Lando Matthews	<a href="mailto:LandoMatthews1@gmail.com">LandoMatthews1@gmail.com</a>	N/A
	Judith Arce	<a href="mailto:ArceJ88@gmail.com">ArceJ88@gmail.com</a>	N/A
	An Ta	<a href="mailto:AnTaKieu@gmail.com">AnTaKieu@gmail.com</a>	N/A

<b>Additional Subcommittee Participants</b>			
District 5 Community Member	Cecilia Maldonado	<a href="mailto:ceciliapmaldonado34@gmail.com">ceciliapmaldonado34@gmail.com</a>	N/A
Juvenile Detention Facility Superintendent	Oscar Ruiz Superintendent	<a href="mailto:Oscar.Ruiz@yolocounty.gov">Oscar.Ruiz@yolocounty.gov</a>	530-406-5383

Describe the process used to determine whether to select a co-chair for your subcommittee (Welf. & Inst. Code § 1995(b)):

On September 5, 2024, the Juvenile Justice Realignment Subcommittee group met to discuss the JJCC Bylaws and receive the JJCC subcommittee Power Point presentation.

Provide the dates of the last two meetings that the subcommittee convened to discuss your county's JJRBG plan?

Meeting Date 1:

Meeting Date 2:

Additional meeting dates of the subcommittee, if applicable:

Date that the subcommittee approved the plan by a majority vote:

On March 5, 2026, the Juvenile Justice Realignment subcommittee updated and approved the plan by a majority vote.

Describe how the plan was developed, including the review and participation of the subcommittee community members as defined in Welf. & Inst. Code § 1995(b):

The plan was developed in collaboration with the Juvenile Justice Coordinating Council, incorporating input from relevant stakeholders. The draft was submitted to the Sub-Committee for review prior to the March meeting. Revisions were incorporated before being finalized. This process has been consistently followed each year to ensure any updates or changes are incorporated into the final draft before completion.

**PART 2: TARGET POPULATION (WELF. & INST. CODE § 1995(D)(1))**

**Briefly describe the County’s realignment target population supported by the block grant.**

*The “target population” is defined as “youth who were eligible for commitment to the Division of Juvenile Justice prior to its closure and shall further be defined as persons who are adjudicated to be a ward of the juvenile court based on an offense described in subdivision (b) of Section 707 or an offense described in Section 290.008 of the Penal Code.” (Welf. & Inst. Code § 1990(b))*

**Demographics of identified target population, including anticipated numbers of youth served, disaggregated by factors including age, gender, race or ethnicity, and offense/offense history.**

**Describe the target population disaggregated by programs, placements and/or facilities to which they have been referred.**

The Yolo County Probation Department provides diversion and informal supervision to low risk youth, while referring only youth at higher risk to reoffend for intensive formal supervision. The juvenile realignment target population consists of the highest level, serious juvenile offenders requiring long-term treatment and custodial care who could not have their needs addressed through intensive community-based services and per the enactment of Senate Bill 823/Senate Bill 92.

A full risk and needs assessment, the Ohio Youth Assessment System (OYAS), is completed on youth at disposition to identify their highest criminogenic needs as well as their protective factors. Youth are referred to evidence-based programs to address their needs, which can include individual therapy, intensive substance use treatment, wraparound services, or other services as deemed appropriate. All attempts are made to keep youth at home in their communities while receiving these services. However, at times youth require a higher level of care and may be placed in a Short Term Residential Therapeutic Program (STRTP). Yolo County has a dedicated Probation Officer to work with these youth and their families. We have experienced a dramatic decrease in youth going to STRTPs over the last several years.

Yolo County Probation’s target population for 2025 included 10 youths who were adjudicated of an offense described under Welfare and Institutions Code Section 707(b), however, no youth were committed to SYTF during that year. Of those 10 youths 6 were Hispanic, 1 Black, 1 White, and 2 listed as Other. Yolo County has an overall population of 225,251 with 19.2% of that population being youths. As of March 2026, Yolo County has one youth in a Secure Youth Treatment Facility.

For youth who have committed offenses described under Welfare and Institutions Code Section 707(b) or an offense described in Section 290.008 of the Penal Code, and for whom community-based services have proved inadequate, Yolo County has a contract with El Dorado County Probation for placement in their Cedar Program. As of March 2026, there is one male in the Cedar Program. To date, no female youth have been committed to the program.

The table below displays the more serious offense for each of the youths in the target population.

<b>Most Serious Offense</b>	<b>Counts</b>
<b>Assault</b>	8
<b>Murder</b>	1
<b>Sex Offense</b>	1

The table below displays the age at which their most serious crime was committed. The average age at the commission of the offense is 16 years old.

<b>Age at Time of 707(b) Offense</b>	<b>Counts</b>
14y/o	1
15y/o	2
16 y/o	2
17 y/o	5

Yolo County Probation provides in-custody, community, and wraparound services for the target population to ensure that a continuum of care follows each youth from first contact through the duration of their probation. As previously mentioned, Yolo County has only one youth in a Secure Youth Treatment Facility (SYTF). We currently contract with El Dorado to provide those services to our youth. There is a probation officer dedicated to working with youth in SYTF and their families. They assist in developing an appropriate Individual Rehabilitation Plan and monitor the youth's progress throughout their commitment. They will also be instrumental in deciding on an appropriate Less Restrictive Program when it is appropriate for the youth to step down.

El Dorado utilizes appropriate needs-based secure youth treatment programs, including specialized treatment services to rehabilitate any youth committed to their secure track program. Though we now have secured a contract with El Dorado County, youth will be assessed on a case-by-case basis, as all needs will be considered prior to determining the appropriate secure track facility. Should a youth have specialized needs (female, sex offending behavior, intensive mental health needs, etc.), they will be placed in the most appropriate program that can meet those specialized needs. Yolo County's priority is to maintain youth near their community of origin. Contracting with El Dorado County allows youth to maintain a connection to their community of origin and most importantly their families.

### **PART 3: PROGRAMS AND SERVICES (WELF. & INST. CODE § 1995(D)(2))**

**Provide a description of the facilities, programs, placements, services and service providers, supervision, and other responses that will be provided to the target population. Describe any progress made on this element since the previous annual plan submission (Welf. & Inst. Code §1995(d)(2) and (d)(8)):**

Yolo County Probation currently has a contract with El Dorado County to house our youth committed to a Secure Youth Treatment Facility (SYTF). The needs of the youth would need to be evaluated to ensure El Dorado County is the appropriate placement to meet the unique needs of the individual youth. The Cedar Program (El Dorado SYTF program) residential treatment may consist of group therapy, individual therapy, psycho educational resource groups, journaling/biblio-therapy, family/support counseling, plant care, transitional services, and therapeutic recreational and leisure activities. Cedar Program also focuses on vocational skill building, development of mature/professional relationships, and continued education as cornerstones of the program. Youth in the program will also have access to medical, dental, and psychiatric services as needed.

Yolo County has a relatively low wardship rate and very low placement numbers. As of March 2026, Probation has two youth in placement and one in SYTF. Therefore, much of probation supervision occurs in the community. Community-based resources utilized include probation supervision, electronic monitoring, mental health services, and cognitive behavioral interventions.

Since the pervious annual plan submission, Yolo County Probation has entered into a contract with Pine Grove Conservation Camp to be utilized as a Less Restrictive Placement or potentially for a youth committed to the juvenile detention facility for a long-term commitment.

### **PART 4: JUVENILE JUSTICE REALIGNMENT BLOCK GRANT FUNDS (WELF. & INST. CODE § 1995(D)(3))**

**Describe how the County plans to apply grant funds to address the mental health, sex offender treatment, or related behavioral or trauma-based needs of the target population. Describe any progress made on this element since the previous annual plan submission (Welf. & Inst. Code §1995(d)(2) and (d)(8)):**

Yolo County has created a separate fund to account for receipt of this revenue and fulfill the current active contract with El Dorado County Probation Department. This contract is currently meeting the need for support and care of youth sentenced to a Secure Youth Treatment Facility and re-entry programming. El Dorado County provides enhanced programing to include full medical and behavioral health services. Due to the historically low number of youth within the target population, it would be costly and inefficient to create robust programming for each specialized treatment area. Instead, Yolo County has opted to utilize contracted providers that meet the unique needs of the youth.

**Describe how the County plans to apply grant funds to address support programs or services that promote healthy adolescent development for the target population. Describe any progress made on this element since the previous annual plan submission (Welf. & Inst. Code §1995(d)(2) and (d)(8)):**

The department plans to apply grant funds to the development of a robust Community Re-Entry Program by establishing a Natural Support/Family Support Program for the families and natural support individuals of justice-involved juveniles. As proposed, the program would be multi-pronged and would include the following:

Secure Youth Treatment Facility Court Reviews

From the outset of the program, secure track youth and families appear before the Juvenile Court once every six months for review hearings. The re-entry officer works with the El Dorado County SYTF staff to provide the Court with progress reports regarding the youth and family. During the review hearing, the Court is provided with any additional treatment status reports and other information from a variety of sources.

Multi-Disciplinary Team Meetings

The team consists of Secure Youth Treatment Facility staff, Probation, Health and Human Services Agency, Yolo County Office of Education, CommuniCare+OLE, the Public Defender's Office, the youth, and the family. All participants will discuss what the youth is working on, the plan moving forward, court updates, medication compliance, educational/vocational updates, treatment compliance, etc. The team members also share information and ask questions of the other agencies regarding specific services being provided to the youth. Current and future concerns are discussed, as well as supportive strategies for the youth and partner agencies. MDT meetings shall be held as needed depending on the youth's needs.

**Describe how the County plans to apply grant funds to address reentry, including planning and linkages to support employment, housing, and continuing education for the target population. Describe any progress made on this element since the previous annual plan submission (Welf. & Inst. Code §1995(d)(2) and (d)(8)):**

Reentry services would be established if a youth placed in a Secure Youth Treatment Facility and is stepped down to a Less Restrictive Placement. Programs will be individualized to the unique needs of the youth to assist in their transition back to the community. It should be noted Yolo County has not yet had a youth step down to a Less Restrictive Program.

**Describe how the County plans to apply grant funds to address evidence-based, promising, trauma-informed and culturally responsive programs or services for the target population. Describe any progress made on this element since the previous annual plan submission (Welf. & Inst. Code §1995(d)(2) and (d)(8)):**

Yolo County contracts with El Dorado County Probation to provide programming in their Secure Track Treatment Facility to meet the unique needs of the youth.

**Describe whether and how the County plans to apply grant funds to include services or programs for the target population that are provided by non-governmental or community-based providers. Describe any progress made on this element since the previous annual plan submission (Welf. & Inst. Code §1995(d)(2) and (d)(8)):**

Yolo County Probation does not currently utilize any community-based providers for our Secure Track youth. Once a youth is placed in a Less Restrictive Placement, such programs will be explored to meet the unique needs of the youth.

## **PART 5: FACILITY PLAN (WELF & INST. CODE § 1995(D)(4))**

**Provide a detailed facility plan indicating which facilities the county will use to house or confine the target population at varying levels of offense severity and treatment need. Include the following (Welf. & Inst. Code §1995(d)(4)):**

- **Any less restrictive programs the county uses, and whether those programs are in facilities regulated by Subchapter 5 (commencing with Section 1300) of Chapter 1 of Division 1 of Title 15 of the California Code of Regulations**
- **Any facility improvements made to support long-term commitments**
- **How the county ensures youth safety and protection, including for youth of different ages, genders, special needs, and other relevant characteristics**

**Describe any progress made on this element since the previous annual plan submission (Welf. & Inst. Code §1995(d)(8)):**

It has been determined that due to the current and historical low number of target population youth, as well as currently having a low number of youths pending secure track adjudication, Yolo County would struggle with providing a secure youth treatment facility. Should the Court order a youth to a secure youth treatment facility, Yolo County will seek a program that meets the individualized needs of the youth. Yolo County currently contracts with El Dorado County as it was determined they would be able to meet the needs of most of our youth. Should El Dorado be found to not be an appropriate placement for a youth, due to their need for specialized treatment, we would seek an appropriate placement.

Yolo County continues to explore the option of developing its own secure tack program should local needs increase.

Decision making on whether a youth would be best served in the juvenile detention facility or in a secure youth treatment facility will be based upon the least restrictive option that provides the appropriate care, treatment, and guidance that is consistent with the best interests of the youth and the public as required by Section 202(b) of the Welfare and Institutions Code (WIC).

Yolo County recently entered into a contract with Pine Grove Conservation Camp to be used as a Less Restrictive Program. This program is considered to be a regulated program.

## **PART 6: RETAINING THE TARGET POPULATION IN THE JUVENILE JUSTICE SYSTEM (WELF & INST. CODE § 1995(D)(5))**

**Describe how the plan will incentivize or facilitate the retention of the target population within the jurisdiction and rehabilitative foundation of the juvenile justice system, in lieu of transfer to the adult criminal justice system. Describe any progress made on this element since the previous annual plan submission (Welf. & Inst. Code §1995(d)(8)):**

Yolo County's Juvenile Justice Realignment Block Grant Plan facilitates and incentivizes the retention of youth within the juvenile justice system by providing comprehensive evidence-based services to the entire juvenile population at all intervention levels including funding of community prevention programs, offering informal diversion, formal diversion, family-oriented juvenile supervision, and out of home placement when deemed appropriate. By frontloading comprehensive rehabilitative juvenile services, the aim is to prevent youth from further entry into the criminal justice system, including secure track adjudication, but specifically the adult criminal court system. Additionally, Yolo County utilizes the Risk-Need- Responsivity model in that a youth is assessed using the Ohio Youth Assessment System (OYAS) to determine risk level and to establish criminogenic risks and needs, as well as protective factors. OYAS results are used in collaboration with the youth and family to develop case plan goals and service referrals. See Part 4: Programs and Services (WIC 1995(c)(2)) for list of juvenile programs and services offered in Yolo County.

In locating a secure youth treatment facility, requirements include rehabilitation planning through a Multi- Disciplinary Team approach; community-based team, programs, and services centered on rehabilitation; comprehensive individualized trauma- and evidence-based programs; and individualized step-down approaches to ensure each youth maximizes engagement and prepares the youth for successful re-entry into the community; which will include collaboration between Yolo County probation staff and the selected treatment facility staff.

#### **PART 7: REGIONAL EFFORT (WELF & INST. CODE § 1995(D)(6))**

**Describe any regional agreements or arrangements supported by the County's block grant allocation. Describe any progress made on this element since the previous annual plan submission (Welf. & Inst. Code §1995(d)(8)):**

Yolo County has contracted with El Dorado County to utilize their Secure Youth Treatment Facility. Additionally, we continue to pursue discussions with nearby counties regarding contracting for Secure Youth Treatment Facility services should youth need placement. Yolo County will place priority on programs with the closest proximity to the youth's family and community and consult with other counties as needed for youth with specialized needs that cannot be served in nearby treatment facilities.

#### **PART 8: DATA (WELF & INST. CODE § 1995(D)(7))**

**Describe how data will be collected on youth served by the block grant. Describe any progress made on this element since the previous annual plan submission (Welf. & Inst. Code §1995(d)(8)):**

Considering the current and historical low number of Yolo County youth adjudicated of offenses listed in Welfare and Institutions Code section 707(b) and low number of youths committed a Secure Youth Treatment Facility, Yolo County will manage data collection, analyzation, and reporting by using the internal case management system (Lawsuite 2.0) and an existing probation analyst.

Data collected will include:

- Demographics including age, gender/gender identity, race & ethnicity, & city of residence
- Offense(s)
- Commitment date & baseline term ordered
- Custody time
- Multi-Disciplinary Team meeting date(s)
- OYAS risk level(s)
- Programs/services including start/end date
- Education level
- Vocational training/skills
- Housing status

Additionally, our current case management system is currently being updated to begin collecting more specific data points regarding the treatment youth receive while in the Juvenile Detention Facility as well as behavioral incidents and family involvement. Data points will continue to be reassessed within the Juvenile Justice Coordinating Council Realignment Subcommittee.

**Describe outcome measures that will be utilized to measure or determine the results of programs and interventions supported by block grant funds. Describe any progress made on this element since the previous annual plan submission (Welf. & Inst. Code §1995(d)(8)):**

Yolo County is focusing on evaluating and improving both its community-based and in-custody programming over the next few years. We will be evaluating current programming as well as determining any programming gaps that currently exist. This is the focus of our five-year System Improvement Plan to address the systemic factor of Service Array. The goal is to not only provide meaningful, evidence-based programming in our facility but also in the community in hopes of addressing the needs of our youth to prevent further delinquent activity.

Yolo County will measure various outcomes of youth participating in secure youth treatment facilities. Considering the low number of youth eligible for secure track adjudication, Yolo County intends to use an internal probation analyst to collect comprehensive data, analyze, and report the following outcome measures:

Outcome measures will include:

- Program/service completion rate (i.e., educational, vocational, therapeutic, etc.)
- Secure Youth Treatment Facility completion rate
- Recidivism rates post-SYTF release
  - Release to stepdown program
  - Release from SYTF commitment

**PART 9: OTHER UPDATES: DESCRIBE ANY PROGRESS ON ELEMENTS SINCE THE PREVIOUS ANNUAL PLAN SUBMISSION: (WELF. & INST. CODE § 1995 (D)(8))**

**Provide a description of progress made regarding any plan elements and any objectives and outcomes in the prior year's plan, to the extent that they have not already been described above.**

Consistent with the intent of Juvenile Justice realignment, Yolo County prioritizes placement and programming options that are less restrictive than secure custody, developmentally appropriate, and responsive to the individual needs of youth. These options are designed to reduce reliance on local secure detention, promote rehabilitation, and support successful community reintegration while maintaining accountability and public safety. Yolo County understands the importance of creating an individualized plan for each youth that focuses on the criteria below:

Less restrictive placements emphasize:

- Evidence-based programming
- Educational and vocational development
- Behavioral health and substance use treatment
- Pro-social skill building
- Independent life skills building
- Family and or support engagement and community connections

As part of the county's continuum of care, the Probation Department has entered into a contract with Pine Grove Youth Conservation Camp, a less restrictive residential placement option that provides structured programming in a non-secure setting. This will be an option for our youth over the age of 18 who are either serving a commitment of more than one year or as a Less Restrictive Program following a SYTF commitment.

Pine Grove offers a comprehensive, rehabilitative environment that includes:

- Academic instruction aligned with state education standards
- Vocational training and workforce development skills
- Physical conditioning and team-based activities
- Cognitive-behavioral interventions and life skills development
- Emphasis on responsibility, accountability, and positive behavior change

Youth that are placed at Pine Grove will remain under the supervision of the Yolo County Probation Department and will be selected based on the individual risk and needs assessment. Placement decisions are made with consideration of public safety, the youth's amenability to treatment, and the appropriateness of a less restrictive setting.

## **PART 10: PRIOR-YEAR EXPENDITURES-SUMMARY OF OUTCOMES/IMPACTS: (WELF. & INST. CODE § 1995(D)(9))**

**Please use the table provided below to summarize prior-year expenditures in accordance with Welf. & Inst. Code §1995(d)(9), which requires counties to report:**

- Total expenditures of block grant funds;
- Whether these expenditures were consistent with the plan described in subdivision (a); and

- How the expenditures improved outcomes for the realignment target population described in Section 1990.

Please itemize expenditures by each subject area described in Part 4 of the **2025** JJRBG County Plan Template.

Expenditure Subject Area <sup>1</sup>	Total Expenditures (\$)	Did you meet the goals described for this expenditure subject area? (Yes/No)	Please describe how protocols, services, partnerships, or practices have changed as a result of this expenditure subject area.	Describe how the expenditures improved outcomes for the realignment of target population.
Mental health treatment, vocational	\$108,300.00	Yes	Contract with El Dorado County for Secure Track	Provided evidence-based programming to SYTF youth in the El Dorado County Cedar Program
Healthy adolescent development	\$1314.32	Yes	Transportation costs	Provided monthly transportation to the youth's family to ensure familial relationships were continued while in placement at El Dorado Cedar Program
Mental health treatment	\$150,611.56	Yes	JDF Programming	Assist in funding programming in the Juvenile Detention Facility for target population
Healthy adolescent development	\$572.36	Yes	Transportation (snow tires)	Outfit a vehicle to safely transport youth, youth's family, and probation officers to El Dorado Cedar Program

<sup>1</sup> This table corresponds to Part 4 of the JJRBG County Plan Template and fulfills the reporting requirements of WIC §1995(d)(9) by itemizing expenditures according to the five areas of need or development for realigned youth described in WIC §1995(d)(3)(A)–(E).

*Instructions to add more rows:*

*To add additional rows to the table, place your cursor in the last row and last column, then press Tab. This will automatically insert a new row below. Alternatively, right-click in the table, select Insert, and choose Insert Rows Below.*